

BIRMINGHAM CITY COUNCIL

PUBLIC REPORT

Report to:	CABINET
Report of:	Corporate Director Adult Social Care and Health Corporate Director Children and Young People
Date of Decision:	31st July 2018
SUBJECT:	BIRMINGHAM CARERS VISION AND COMMISSIONING STRATEGY 2018+
Key Decision: Yes	Relevant Forward Plan Ref: 005299/2018
If not in the Forward Plan: (please "X" box)	Chief Executive approved <input type="checkbox"/> O&S Chair approved <input type="checkbox"/>
Relevant Cabinet Member(s) or Relevant Executive Member:	Cllr Paulette Hamilton - Health and Social Care Cllr Kate Booth - Children's Wellbeing Cllr Brett O'Reilly - Finance & Resources
Relevant O&S Chair:	Cllr Rob Pocock - Health and Social Care Cllr Mohammed Aikhlaq - Children's Social Care Cllr Sir Albert Bore - Resources
Wards affected:	All

1. Purpose of report:

- 1.1 To seek approval to go out to consultation with carers, key stakeholders, providers and partners on Birmingham Carers Vision and Commissioning Strategy 2018+.
- 1.2 The outcomes of the consultation will shape the procurement strategy; the report also seeks approval for the subsequent procurement strategy and contract award to be delegated to the relevant Cabinet Members jointly with the Corporate Director Adult Social Care and Health.
- 1.3 To note the decision to align the young carers' budget from the Children's Trust to the existing pooled budget between Adult Social Care and Health and the CCG.

2. Decision(s) recommended:

That Cabinet; -

- 2.1 Approves the commencement of a 60 day consultation on Birmingham Carers Vision and Commissioning Strategy 2018+.
- 2.2 Delegates authority for approval of the procurement strategy and subsequent contract award to the Cabinet Member for Health and Social Care, Cabinet Member for Finance and Resources and Cabinet Member for Children's Wellbeing jointly with the Corporate

Director of Adults Social Care & Health and Corporate Director of Children and Young People , in conjunction with the Director of Commissioning and Procurement, the Corporate Director for Finance and Governance (or their delegate) and the City Solicitor (or their delegate).

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3. Consultation:

3.1 Internal

- 3.1.1 The Corporate Directorate Adult Social Care and Health and the Adults and Health Management Team have been consulted on the Strategy and support the recommendations.
- 3.1.2 The Elected Member Carers Champion has been consulted on the strategy and supports the recommendations.
- 3.1.3 The Chief Executive of the Children's Trust and executive directors are aware of and support the recommendations of this Cabinet report.
- 3.1.4 The Legal & Governance Department and relevant Head of City Finance (Adult Social Care and Health) have been involved in the preparation of this report.

3.2 External

- 3.2.1 There continues to be an on-going dialogue through the multiple carers' forums in the city, discussions with GPs, Birmingham and Solihull Mental Health Trust, Birmingham Voluntary Services Council, University Hospital Birmingham and the Vulnerable Persons Citizens Panel. This dialogue will continue through the commissioning process and as part of the co design work. The findings have informed the accompanying initial Equality Analysis.
- 3.2.2. A Carers event was held on the 23rd March 2018 with two workshops focused on the Strategy and Carers Commitment.
- 3.2.3 There is on-going dialogue and joint working between with the Children's Trust and the Clinical Commissioning Group on the content of the strategy.

4. Compliance Issues:

4.1 Are the recommended decisions consistent with the Council's policies, plans and strategies?

4.1.1 This report supports the Vision and Priorities, as agreed by Cabinet on 16th May 2017 across all four priority areas:

- Children – a great place to grow up in: Make the best of our diversity and create a safe and secure city for our children and young people to learn and grow.
- Jobs and skills – a great place to succeed in: Build on our assets, talents and capacity for enterprise and innovation to shape the market and harness opportunity.
- Health – a great place to grow old in: Help people become healthier and more independent with measurable improvement in physical activity and mental wellbeing.
- Housing – a great place to live in: Create thriving prosperous neighbourhoods offering choice and quality homes whilst reducing homelessness and fuel poverty.

4.1.2 The strategy also supports the Corporate Parenting responsibilities of the local authority by supporting young carers to regularly attend school, have breaks from caring responsibilities, be protected from inappropriate caring roles, have the same aspirations as other young people without caring responsibilities and have the support they need to learn, develop and experience positive childhoods.

4.1.3 The report supports the Vision and Outcomes the Birmingham Children's Trust seeks to achieve for children and their families. These outcomes are:

- Healthy, happy and resilient children living in families.
- Families (especially parents, but also young people) who are able to make positive changes to their behaviour.
- Children are able to attend, learn and achieve at school.
- Young people are ready and able to contribute to adult life.
- Children and young people are protected from significant harm.

4.1.4 The proposed strategy and commissioning intentions support the delivery of the Vision for Adult Social Care Cabinet Report (October 2017) and the key priority outcomes set out in the Putting Prevention First – Delivering the Vision for Adult Social Care Cabinet Report (November 2017).

4.2 Financial Implications (How will decisions be carried out within existing finances and Resources?)

4.2.1 The strategy will be developed within the existing budgets for Adult Social Care and Health, CCG and Children's Trust for 2018/19 (currently a combined figure of £3.6m). The potential sum available for carer based services for the next three years is therefore in the region of £10.8m for BCC the CCG and the Children's Trust. Specific financial

implications will be provided when the procurement strategy is produced and when the outcome of any contract award stage is known.

4.3 Legal Implications

4.3.1 The Care Act 2014 sets out new legal guidelines relating to care and support for adults. There are provisions to safeguard adults from abuse or neglect and care standards. In addition it places clear legal responsibilities on the Local Authority and creates a duty to undertake carers assessment.

4.3.2 The Children and Families Act 2014 makes provisions for children, families and people with special needs. It seeks to improve services for vulnerable children and introduces new rights for young or parent carers to an assessment of need.

4.4 Public Sector Equality Duty (see separate guidance note)

4.4.1 An Initial Equality Assessment has been completed for Birmingham Carers Vision and Commissioning Strategy 2018+ and is attached as **Appendix 4**. The possible high level impacts have been identified through a combination of discussions with external partner agencies contract and grant intelligence held by the local authority, Clinical Commissioning Group and the Children's Trust, information and intelligence gathered through dialogue with carers and those cared for. This information also provides a good basis for a full Equality Analysis should this be required as part of the commissioning process.

4.4.2 The joint commissioning of future services will include the on-going dialogue with providers, service users and key stakeholders in order to retain the Equalities Assessments and impacts and mitigations log. This will be managed through the Adult Social Care and Health Directorate, the Better Care Fund Executive, the Children's Trust Executive Team and reporting to the relevant Cabinet Members as appropriate

5. **Relevant background/chronology of key events:**

5.1 Carers UK (2015) have estimated that there are approximately 107,380 informal carers in Birmingham contributing £2.4bn per annum to the local care and health economy. Nationally it is estimated that carers make a £87bn contribution. Feedback from carers through various consultations in recent years has indicated that the local authority and its partners could do more to support the needs of carers in the City. This has also been reflected through historic local authority peer reviews and ASCOF ratings.

5.2 On 5th June 2018 a cross government plan was launched to support unpaid carers. The two year plan will raise the profile of carers, improve employment opportunities and help to better identify young carers. The measures include:

- A new scheme to improve employment support for carers, promoting best practise for flexible working to enable carers to continue to work alongside their caring role;
- A new £500,000 Carers Innovation Fund to promote creative and innovative ways to support carers, for which Local Authorities will have opportunity to bid; and

- Funding for a review of best practise in identification of young carers and access to support.

- 5.3 The action plan builds on the national carers' strategy "Carers at the heart of 21st century families and communities". The vision was that by 2018 carers will be universally recognised and valued as being fundamental to strong families and stable communities. Support will be tailored to individuals' needs enabling carers to maintain a balance between their caring responsibilities and a life outside caring, while enabling the person they support to be a full and equal citizen.
- 5.4 The New Vision for Adult Social Care was approved by Cabinet in October 2017, at the heart of which is the requirement to create and sustain community solutions which will support vulnerable people and their carers to achieve better outcomes close to home. The commissioning elements of this vision commenced with the approval of the November 2017 Cabinet report entitled Putting Prevention First: Delivering the Vision for Adult Social Care and Health. A commitment to meeting the support needs of carers was recognised as a key prevention outcome.
- 5.5 The last 12 months, has been characterised by a much closer working relationship between the local authority and health partners which includes; the hospital trusts, GP federations and the Clinical Commissioning Group. The backdrop and driver for which is the Strategic Transformation Plan which includes a strong focus upon greater integration between health and social care, place based preventative approaches, locality working and development of community assets, targeted prevention and social prescribing.
- 5.6 Support to carers' forms part of the preventative place based support whereby, through a focus on the health and wellbeing of carers the right conditions are created to enable vulnerable people (including children) to be cared for at home and within their own communities.
- 5.7 Commissioning of carers services historically have taken place often separately by both the local authority and health partners. Furthermore, the formation of the Children's Trust earlier this year has resulted in a transfer of the young carers' contract and associated commissioning to the Trust. As a result of these historic arrangements there are a range of contracting and grant agreements with a number of providers in the City.
- 5.8 The review of Adult Social Care Day Opportunities which is also the subject of a Cabinet Report in July 2018 Birmingham City Council Strategy for Adult Day Opportunities has also identified the use of day opportunities as a means of respite for some carers in the City. It is important that this potential need in terms of the well-being of the carer is factored into any future co-design, commissioning and outcomes for carers in the city.
- 5.9 A Carers Strategy Steering Group was established in 2018, with the aim of overseeing the development of a joint whole life Carers Strategy and associated joint commissioning plan between the local authority, Children's Trust and the Clinical Commissioning Group. Existing contracts are due to expire 31st March 2019.
- 5.10 Approval has been sought via the Better Care Fund Executive (3rd May 2018) to progress the commissioning via the existing pooled budget arrangements between Adult Social Care, health and the Clinical Commissioning Group with the option of either alignment or pooled budget arrangements with the Children's Trust.

5.11 The draft vision set out in the draft strategy has been informed by the national policy direction for integration between health and adult social care. This has been translated into a pathway for carers that enables earlier upstream preventative measures to be accessed in order to support the health and wellbeing of carers and to enable a life alongside caring. Through the early engagement, co-design and formal consultation with carers, those cared for, stakeholders and service providers we will further explore the development of the pathway and the range of services and activities that need to be considered within a future commissioning plan for services by:

- Challenging the deep-rooted social norms, attitudes and behaviours;
- Educating, informing and challenging young people about healthy relationships, abuse and consent;
- Making early intervention and prevention a priority;
- Identifying individuals in need before a crisis occurs; and
- Intervening to make sure individuals get the help they need for themselves and for their children.

5.12 It is intended to consult with a wide range of citizens and key stakeholders including; carers (young carers, parent carers and adult carers), people being cared for, providers and health partners.

6. Evaluation of alternative option(s):

6.1 Option 1: Do nothing. The existing contracts expire 31st March 2019. The local authority has a statutory duty under the Care Act 2014 to provide Carers Assessments so provision must be made. This activity is currently delivered in part by a commissioned provider. The associated support options are further delivered through a range of community and voluntary sector providers. This is not the preferred option.

6.2 Option 2: Approve the development of a Joint Carers Strategy and associated high level commissioning plan between the local authority, Clinical Commissioning Group and Children's Trust with an agreement to align the existing pooled budget between Adult Social Care and Health to the Children's Trust, to enable the commissioning and procurement to take place. This is a viable option.

6.3 The preferred option is option 2.

7. Reasons for Decision(s):

7.1 This approach will support the delivery of a consistent vision, offer and good outcomes across the city for carers and by result their cared for. The approach of a joint strategy, associated commissioning plan and associated funding arrangements will support the journey towards integration between Adult Social Care and Health and collaborative working with the Children's Trust.

Signatures

Date

Cabinet Member for Health &
Social Care

Councillor Paulette Hamilton

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Cabinet Member for Children's
Wellbeing

Councillor Kate Booth

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Cabinet Member for Finance &
Resources

Councillor Brett O'Reilly

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Corporate Director Adult Social
Care & Health

Graeme Betts

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Corporate Director
Children and Young People

Colin Diamond

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List of Background Documents used to compile this Report:

1. Care Act 2014
2. Children and Families Act 2014
3. Carers Strategy 2012 to 2015
4. Carers Commitment.
5. Carers at the heart of 21st century families and communities (National carers strategy 2011)
6. Cross government carers' action plan June 2018
7. Birmingham City Council Strategy for Adult Day Opportunities Cabinet Report July 2018

List of Appendices accompanying this Report (if any):

1. Draft Birmingham Carers Vision and Commissioning Strategy 2018+
2. Consultation and commissioning timescales
3. Carers Commitment
4. Initial Equality Analysis
5. Consultation questions