# Public Report Birmingham City Council Report to Audit Committee



18 October 2022

Subject:	Equal Pay
Report of:	The City Solicitor and Monitoring Officer
Relevant Cabinet Member:	N/A
Relevant O &S Chair(s):	N/A
Report author:	Janie Berry, City Solicitor and Monitoring Officer

Are specific wards affected? If yes, name(s) of ward(s):	□ Yes	⊠ No – All wards affected	
Is this a key decision?	□ Yes	⊠ No	
If relevant, add Forward Plan Reference:			
Is the decision eligible for call-in?	□ Yes	🖾 No	
Does the report contain confidential or exempt information?	⊠ Yes	□ No	
If relevant, state which appendix is exempt, and provide exempt information paragraph number or reason if confidential:			
The exempt appendix is exempt from public disclosure under paragraphs 4 and 5 of Schedule 12A of the Local Government Act 1972.			

# 1 Executive Summary

- 1.1 The purpose of this report is to provide the Committee with a synopsis of equal pay and to outline the financial implications of equal pay for the Council.
- 1.2 The exempt appendix provides a history of equal pay issues in Birmingham City Council and details of the mitigation that has been put in place to address and prevent such issues. Such information is exempt from public disclosure under paragraphs 3, 4 and 5 of Schedule 12A of the Local Government Act 1972. The exemptions relied on are as follows:

- 1.2.1 Sch. 12A para. 3 'Information relating to the financial or business affairs of any particular person (including the authority holding that information)';
- 1.2.2 Sch. 12A para. 4 'Information relating to any consultations or negotiations, or contemplated negotiations, in connection with any labour relations matter arising between the authority or Minister of the Crown and employees of, or office holders under, the authority'; and
- 1.2.3 Sch. 12A para. 5 'Information in respect of which legal professional privilege could be maintained in legal proceedings.'
- 1.3 These provisions apply because the information in the exempt appendix relates to financial affairs pertaining to pay; relates to negotiations in connection with a labour relations matter (i.e. equal pay) arising between the Council and its employees; and is legally privileged.

# 2 Recommendations

2.1 That the Committee note the contents of this report and the exempt appendix.

# 3 Background

#### 3.1 What is Equal Pay?

- 3.2 The right to equal pay was introduced domestically with the enactment of the Equal Pay Act 1970 (now replaced by the Equality Act 2010). This represented a huge cultural shift in the workplace and was the culmination of a long struggle to secure statutory recognition of the principle of equal pay for equal work.
- 3.3 The current equal pay provisions in the Equality Act 2010 are concerned with the establishment of equal terms and conditions of employment for men and women, as initially laid down in Article 141 EC Treaty (now Article 157), which explicitly states that each Member State shall ensure that the principle of equal pay for male and female workers for equal work or work of equal value is applied. Please note that the Retained EU Law (Revocation and Repeal) Bill was introduced to Parliament on 22 September 2022, which aims to remove retained EU law from the statute books by the end of 2023 and could, therefore, impact on domestic equal pay law.
- 3.4 The Equality Act 2010 provides that every person's employment contract is deemed to include a sex equality clause, the practical effect of which is that if there is any term in a person's employment contract that is less favourable than a comparator of the opposite sex, that term is modified so as not to be less favourable. What is more, if a person's employment contract does not contain a term that is included in the contract of a comparator of the opposite sex, the sex equality clause will deem that it is included. However, the sex equality clause will only apply where two workers are doing equal work, are of the opposite sex, have the same employer, and where any difference in terms is not due to a material factor.
- 3.5 A history of the equal pay issues which have arisen in the Council is provided in the exempt appendix, as well as details of how such issues have been mitigated.

# 4 Options considered and Recommended Proposal

4.1 This report is for noting only.

#### 5 Consultation

5.1 The Equal Pay Cabinet Committee is provided with updates as part of its quarterly meetings.

#### 6 Risk Management

6.1 The Council's mitigation strategies are intended to address and end any current equal pay issues and to preclude further equal pay issues arising in the future.

#### 7 Compliance Issues:

- 7.1 How are the recommended decisions consistent with the City Council's priorities, plans and strategies?
  - 7.1.1 This report is for noting only.

#### 7.2 Legal Implications

7.2.1 The power conferred by section 222 of the Local Government Act 1972, *'power of local authorities to prosecute or defend legal proceedings'*, enables the Council to defend and to seek to settle equal pay claims in accordance with the Public Sector Equality Duty and equal pay provisions within Chapter 3 of Part 5 of the Equality Act 2010.

#### 7.3 **Financial Implications**

- 7.3.1 The latest valuation of outstanding equal pay liability is £122.5m (March 2022 valuation) and provision has been made for this in the draft accounts for 2021/22 (still to be audited).
- 7.3.2 As at March 2022, the Council's total expenditure as a result of settling equal pay claims issued under the Equality Act 2010 and preceding Equal Pay Act 1970 was £1.1 billion. When the outstanding liability of £122.5m quoted above is considered, then total expected expenditure is estimated to rise to around £1.3 billion. The revenue implications of equal pay settlements have been reflected in both the budget and the Council's medium-term financial plans in relation to later years. This includes capital financing costs arising from previous years' capital expenditure, loss of income and other costs arising from asset sales and the repayment of any temporary borrowing from reserves.

# 7.4 **Procurement Implications (if required)**

7.4.1 N/A

# 7.5 Human Resources Implications (if required)

7.5.1 N/A

# 7.6 Public Sector Equality Duty

7.6.1 The Council's mitigation strategies endeavour to limit any adverse equality impact on staff at the Council, to further the Public Sector Equality Duty, and to ensure compliance with the equal pay provisions within the Equality Act 2010 (Chapter 3).

# 8 Appendices

8.1 Exempt appendix: Equal Pay

# 9 Background Documents

9.1 Reports to Cabinet dated December 2018, December 2020 and November 2021