

BIRMINGHAM CITY COUNCIL

PUBLIC REPORT

Report to:	CABINET
Report of:	Interim Corporate Director for Adult Social Care & Health
Date of Decision:	12 December 2017
SUBJECT:	WHOLE OF LIFE DISABILITY STRATEGY
Key Decision: Yes	Relevant Forward Plan Ref: 004432/2017
If not in the Forward Plan: (please "X" box)	Chief Executive approved <input type="checkbox"/> O&S Chair approved <input type="checkbox"/>
Relevant Cabinet Member(s)	Cllr Paulette Hamilton - Health and Social Care Cllr Carl Rice - Children, Families and Schools Cllr Tristan Chatfield - Community Safety & Equalities
Relevant O&S Chair:	Cllr John Cotton - Health, Wellbeing and the Environment Cllr Susan Barnett - Schools, Children & Families Cllr Mohammed Aikhlaq - Corporate Resources & Governance
Wards affected:	All

1. Purpose of report:

To seek approval for the Whole of Life Disability Strategy for Birmingham and its implementation.

2. Decision(s) recommended:

That Cabinet:-

- 2.1 Approves the Strategy for Whole of Life Disability as contained in **Appendix 1**, which will be effective from the date of the decision.
- 2.2 Notes that the implementation of the Strategy would mean the development of:
 - 2.2.1 Data sources being brought together to enable a single shared understanding to be secured of the needs of the people with disabilities and facilitate improved service planning, forecasting and commissioning.

- 2.2.2 An integrated Transitions Team by drawing together resources from across Children's, Adults and Health services to work with young people with whole of life disabilities and their families.
- 2.2.3 A review of specialist support services to be undertaken across Children's, Adults and Health Services with recommendations being made for either directly delivered or commissioned services.
- 2.2.4 A Whole of Life Disability Commissioning Strategy to set out our service requirements across Children's, Adults and Health services.

Lead Contact Officer(s): Graeme Betts
Interim Corporate Director for Adult Social Care & Health

Telephone No: 0121 303 2992

E-mail address: graeme.betts@birmingham.gov.uk

3. Consultation

3.1 Internal

- 3.1.1 The Adult Social Care and Health Directorate Leadership Team (DLT) and the Corporate Leadership Team (CLT) have been consulted and agreed the Strategy to go forward for an Executive decision.
- 3.1.2 Officers from City Finance, Legal & Governance, Human Resources and Corporate Procurement Services have also been involved in the preparation of this report.

3.2 External

The Executive Team from the Children's Trust have been consulted and are in agreement with the Strategy and its recommendations.

4. Compliance Issues:

4.1 Are the recommended decisions consistent with the Council's policies, plans and strategies?

- 4.1.1 The Whole of Life Disability Strategy is consistent with the Council's Vision and Forward Plan 2017 and supports the three priorities of i) Children – A great city to grow up in, ii) Health – A great city to grow old in, and iii) Jobs and Skills – A great city to succeed in.

- 4.1.2 Priority i) includes: an environment where our children have the best start in life; our children and young people are able to realise their full potential through great education and training; our children and young people are confident about their own sense of identity; families are more resilient and better able to provide stability, support, love and nurture for their children; and our children and young people have access to all the city has to offer.
- 4.1.3 Priority ii) includes: promoting independence of all our citizens; joining up health and social care services so that citizens have the best possible experience of care tailored to their needs; and preventing, reducing and delaying dependency and maximising the resilience and independence of citizens, their families and the community.
- 4.1.4 Priority iii) includes: Birmingham residents will be trained and up- skilled appropriately to enable them to take advantage of sustainable employment.
- 4.1.5 The Whole of Life Disability Strategy provides an overview of how Adult Social Care Services will contribute towards the corporate priority of Health focusing specifically on those with lifelong disabilities.
- 4.1.6 The Whole of Life Disability Strategy is consistent with Birmingham's approved Vision and Strategy for Adult Social Care Services and with the draft Strategy for SEND and Inclusion.
- 4.2 Financial Implications
(How will decisions be carried out within existing finances and Resources?)
 - 4.2.1 Currently the budgets and resources which support this cohort are split across Children's and Adult Services. The proposal contained within this report is to undertake further work to seek to bring the key budgets together into a single pot.
 - 4.2.2 Approval of the Strategy does not commit the local authority to additional service delivery expenditure. Where, during implementation, a need for additional expenditure is identified which cannot be accommodated within existing budgets, a further report to Cabinet will be produced as appropriate.
 - 4.2.3 The implementation stage of the strategy will identify budgets across partners that relate to this strategy. This will also include a partnership framework which will set out in detail an overall financial plan and budget, a shared implementation plan and a formal governance process for the overall approach including how savings and risks will be shared across partners.
 - 4.2.4 The Implementation of this strategy will enable the effective use of resources across the Council and in conjunction with our partner agencies; thereby contributing to the delivery of the Council's approved budget savings requirement of £10m programmed for 2019/20 against spend on children with special educational needs and disabilities. A further report will be prepared for Cabinet in April 2018 to provide further detail on the delivery of this savings target and the contribution that is projected as an outcome of the approach which is set out in the attached strategy document.

- 4.2.5 Additional capacity will be required to implement the strategy and its key proposals. A one off contribution of £0.11m has been identified by the Children and Young People's Directorate's Future Council budget to fund this additional capacity. This funding will be used to secure on an interim basis an experienced Operational Lead to mobilise the strategy working between Children's and Adult Services.

4.3 Legal Implications

- 4.3.1 The Whole of Life Disability Strategy supports the delivery of the Council's duties under the Children's Act 1989. It sets out an improved framework for working with children and families to support safeguarding, their welfare and the upbringing of children with disabilities by their families.
- 4.3.2 The proposals within this report also comply with the Children and Families Act 2014 by ensuring that there is effective integration between educational provision and health and social care provision.
- 4.3.3 The Whole of Life Disability Strategy complies with the requirements of the Care Act 2014 which defines the primary responsibility of local authorities in the promotion of individual wellbeing.
- 4.3.4 It is consistent with responsibilities of a local authority under Part 1 of the Care Act 2014 to:
- Promote the individual's physical, mental and emotional wellbeing (Section 1);
 - Promote integration of care and support provision with health and health-related provision (Section 3) and co-operate with key partners to promote the wellbeing of adults and improve the quality of care and support (Section 6);
 - Provide or organise services that prevent or delay the need for care and support (Section 2);
 - Establish and maintain a service for providing information and advice relating to care and support for adults and carers (Section 4);
 - Promote diversity and quality in the provision of services for meeting care and support needs (Section 5);
 - Assess an adult's needs for care and support (Section 9) and assess a carer's needs for support (Section 10);
 - Adopt a person-centred approach to planning and supporting care (Sections 24-25);
 - Safeguard adults at risk of abuse or neglect (Sections 42-47).

4.4 Public Sector Equality Duty (see Appendix 2)

- 4.4.1 A stage 1 Equality Assessment (EA) has been completed in respect of the proposed strategy. As the strategy is framed to improve the citizen experience and promote a more integrated service model for those with lifelong disabilities no adverse implications have been identified.
- 4.4.2 The Whole of Life Disability Strategy is relevant to all protected characteristics. By enabling the outcomes to be delivered, the Strategy will have a positive impact on citizens, service users and carers and we will continue to meet our responsibilities under the Care Act 2014.

5. Relevant background/chronology of key events:

- 5.1 In October 2017 the Vision and Strategy for Adult Social Care Services acknowledged that there are a number of challenges facing the Council in providing effective support to people with lifelong disabilities. As the life expectancy of people with significant complex disabilities increases there is a need to develop a new more integrated service model which crosses the boundaries between children's and adult services.
- 5.2 The desired outcomes for adults and older people in Birmingham are that they should be resilient, live independently whenever possible, and exercise choice and control so they can live good quality lives and enjoy good health and wellbeing. The Vision and Strategy for Adult Social Care Services addresses potential barriers and obstacles to delivering these outcomes. It also provides a framework for the actions required to modernise Adult Social Care Services in Birmingham.
- 5.3 The challenges faced by Council budgets to deliver high quality services in the most effective and efficient way has never been greater.
- 5.4 The advances in medicine mean that the life expectancy for those born with significant lifelong disabilities is increasing. With this the length of time over which services are delivered increases and a radical reconsideration of the role and purpose of support services delivered to this group is required.
- 5.5 As advances in medicine open up opportunities for more young people with significant disabilities to survive into adulthood, social care services need to reconfigure themselves to help people to plan for their futures, have choice and control over their lives, and maximise their independence.
- 5.6 Reorganising services in this way brings with it considerable challenges for the cultures, practices and services provided by both Children's and Adult services.
- 5.7 The development of a Birmingham Whole of Life Disability Strategy is crucial to ensure that services are continued to be developed and provided at the time that the citizen needs them. To underpin the development of a new approach it is critical that a framework is established against which current practice can be reviewed and barriers identified and addressed to deliver improved outcomes for the citizens of Birmingham. Recognising and enabling the potential of people with lifelong disabilities, to live happy and fulfilled lives.

- 5.8 Specifically we want to make a contribution to enabling people with lifelong disabilities to:
- Achieve maximum emotional, financial and physical independence
 - Have the opportunities to share their knowledge, skills and make a contribution
 - Enjoy good personal health and wellbeing
 - Learn and grow
 - Access employment, work and volunteering
 - Be safe
 - Have choice and control over their lives
- 5.9 To achieve this, a new framework is proposed, based on a life course approach and a proportionate, graduated response. It should be noted that this framework is grounded on the broader principles, which underpin effective practice across health and social care, of personalised support and co-production, effective use of resources and a partnership approach to delivery.
- 5.10 The strategy highlights a number of concerns with the way that services for people with whole of life disabilities are currently planned, organised and delivered. It presents a framework for reviewing this practice and identifying areas for improvements.
- 5.11 To support the delivery of this implementation of this Strategy and the new approach it is therefore proposed that:
1. Current data sources are brought together to enable a single shared understanding to be secured of the needs of the people with disabilities and facilitate improved service planning, forecasting and commissioning
 2. An integrated Transitions Team is created by drawing together resources from across Children's, Adults and Health services to work with young people with whole of life disabilities and their families
 3. A review of specialist support services is undertaken across Children's, Adults and Health Services with recommendations being made for either directly delivered or commissioned services.
 4. A Whole of Life Disability Commissioning Strategy is developed to set out our service requirements across Children's, Adults and Health services.
- 5.12 A dedicated lead officer will be identified to oversee the implementation of the Whole of Life Disability Strategy. To reflect the integrated nature of the proposals the work of the lead officer will be overseen by the Corporate Director for Adult Social Care and Health, the Corporate Director for Children and Young People and the Chief Executive of the Birmingham Children's Trust, or their delegates. The Cabinet Members for Health and Social Care, Children, Families and Schools, and Community Safety & Equalities will be updated on a regular basis.

6. Evaluation of alternative option(s):

Do nothing – This would not deliver the actions required to modernise Social Care Services for those citizens with disabilities in the light of cost pressures facing the Council.

7. Reasons for Decision(s):

To adopt a Whole of Life Disability Strategy for Birmingham, which is in line with the Vision and Strategy for Adult Social Care Services.

Signatures

Date

Cllr Paulette Hamilton:.....
Cabinet Member for
Health and Social care

Cllr Carl Rice
Cabinet Member for
Children, Families and Schools

Cllr Tristan Chatfield:.....
Cabinet Member for
Community Safety & Equalities

Graeme Betts.....
Interim Corporate Director – Adults Social Care and Health

List of Background Documents used to compile this Report:

1. Council Vision and Forward Plan 2017
2. Care Act 2014

List of Appendices accompanying this Report (if any):

1. Birmingham City Council's Strategy for Whole of Life Disability
2. Equality Analysis

Equality Act 2010

The Executive must have due regard to the public sector equality duty when considering Council reports for decision.

The public sector equality duty is as follows:

- 1 The Council must, in the exercise of its functions, have due regard to the need to:
 - (a) eliminate discrimination, harassment, victimisation and any other conduct that is prohibited by the Equality Act;
 - (b) advance equality of opportunity between persons who share a relevant protected characteristic and persons who do not share it;
 - (c) foster good relations between persons who share a relevant protected characteristic and persons who do not share it.
- 2 Having due regard to the need to advance equality of opportunity between persons who share a relevant protected characteristic and persons who do not share it involves having due regard, in particular, to the need to:
 - (a) remove or minimise disadvantages suffered by persons who share a relevant protected characteristic that are connected to that characteristic;
 - (b) take steps to meet the needs of persons who share a relevant protected characteristic that are different from the needs of persons who do not share it;
 - (c) encourage persons who share a relevant protected characteristic to participate in public life or in any other activity in which participation by such persons is disproportionately low.
- 3 The steps involved in meeting the needs of disabled persons that are different from the needs of persons who are not disabled include, in particular, steps to take account of disabled persons' disabilities.
- 4 Having due regard to the need to foster good relations between persons who share a relevant protected characteristic and persons who do not share it involves having due regard, in particular, to the need to:
 - (a) tackle prejudice, and
 - (b) promote understanding.
- 5 The relevant protected characteristics are:
 - (a) marriage & civil partnership
 - (b) age
 - (c) disability
 - (d) gender reassignment
 - (e) pregnancy and maternity
 - (f) race
 - (g) religion or belief
 - (h) sex
 - (i) sexual orientation