

	<u>Agenda Item: 12</u>
Report to:	Birmingham Health & Wellbeing Board
Date:	19th February 2019
TITLE:	ADULT SUBSTANCE MISUSE TREATMENT PROVISION
Organisation	Birmingham City Council
Presenting Officer	Max Vaughan

Report Type:	For information/ endorsement
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1. Purpose:
Inform the Board of the current commissioning arrangements for Adult Substance Misuse Treatment services in the City and how these can be developed with partners into the future.

2. Implications:		
BHWB Strategy Priorities	Detect and Prevent Adverse Childhood Experiences	
	All children in permanent housing	
	Increase the control of individuals over their care through Integrated Personal Commissioning (Personal Health Budgets and Direct Payments)	
	Increasing employment/ meaningful activity and stable accommodation for those with mental health problems	
	Improving stable and independent accommodation for those learning disability	

	Improve the wellbeing of those with multiple complex needs	X
	Improve air quality	
	Increased mental wellbeing in the workplace	
Joint Strategic Needs Assessment		
Joint Commissioning and Service Integration		
Maximising transfer of Public Health functions		
Financial		X
Patient and Public Involvement		
Early Intervention		
Prevention		

3. Recommendations

- 3.1 To maintain the current treatment system response which has an aim to address the harms caused by drug and alcohol misuse on affected individuals. There is Cabinet permission to award the current treatment provider a contract extension from 2020 to 2022. A review of their contract performance and the current service specification validates the decision to extend for this period. Any reduction in contract value as part of the Council' saving plan for the extension period will aim to be minimised.
- 3.2 During the contract extension period a whole systems review of adult substance misuse prevention, treatment and recovery services is planned to be undertaken to maximise the outcomes of the current system and to develop the future commissioning approach and intentions for when the contract or service functions are re tendered in 2022.
- 3.3 This review with health, criminal justice and social care partners will aim to develop more effective services pathways, collaborations and identify how resources can best be aligned. The Joint Commissioning Group for Substance Misuse will be reconvened to oversee this work with partners from the criminal justice, social care and health sectors.

4. Background

4.1 Overview

- 4.1.1 The provision of drug and alcohol treatment services are defined as one of the “grant conditions” as part of the Public Health Grant. Spending the grant a local authority has to *“have regard to the need to improve the take up of, and outcomes from, its drug and alcohol misuse treatment services”*.
- 4.1.2 Drug treatment has been evaluated by researchers on a wide range of measures, including drug use, abstinence from drug use, drug injecting, overdose, health and mortality, crime, social functioning including employment, housing, family relations, and the perceptions of service users about their recovery status. The breadth of these measures reflects the broad range of benefits anticipated from drug treatment. England has a well-established network of locally commissioned and run public systems and services that provide this treatment. There is extensive international research evidence on the interventions provided by these services and how people can be helped to tackle drug misuse and recover. This evidence forms the basis of guidance for the commissioning of local treatment systems such as Birmingham’s service provision.
- 4.1.3 Modelling from the Social Return on Investment tool shows the effect of treatment services on crime figures. It is estimated that 2016/17 investment in Birmingham drug and alcohol treatment resulted in over 150,000 fewer crimes and over £50 million in economic and social benefits.
- 4.1.4 See appendix 1 - Substance Misuse Intelligence Summary 2018.

4.2 Birmingham Treatment Service Arrangements

- 4.2.1 Current drug and alcohol treatment provision is delivered by the third sector organisation ‘Change Grow Live’ (CGL) in the City.
- 4.2.2 The CGL five year contract ends in March 2020 – there is cabinet permission to extend the contract by a further two years if required, this is being worked towards to be secured.
- 4.2.3 Expenditure on drug and alcohol treatment services was reduced from £27m to £18m in 2014/15. Expenditure has further reduced to £15m in 2018/19. As part of the Public Health savings plan there has been planned a further £1.5m (10%) reduction on expenditure from 2020. This would take the annual budget to £13.5m.
- 4.2.4 The demand on these treatment services continue to increase with regards to the prevalence of misuse of Heroin, Cocaine, Novel Psychoactive substances and alcohol in the City. The complexity of presentations also continues to increase.
- 4.2.5 A range of stakeholders report that a further reduction in service provision would have a very serious detrimental effect on drug and alcohol treatment

provision which is already under considerable stress due to previous reductions. These stakeholders include the acute sector, Police, Probation Service, mental health services, Community Safety Partnership, Department of Work and Pensions, Primary Care, housing and homelessness services. Service users have also expressed their concerns.

- 4.2.6 A contract negotiation process has been undertaken regards the potential extension of the contract. This process included an analysis of the trends regards drug and alcohol misuse in the city, current contract performance, and provider and service user perspective. CGL have concluded as part of the negotiation process that they are only able to reduce the contract value by 5% if the safe delivery of services is to be maintained. CGL's current position is that they are unwilling to continue to deliver the service if a 10% reduction in contract value is applied.
- 4.2.7 Public Health England have expressed concerns that the reductions in funding for drug and alcohol services is decreasing at a more rapid rate than the annual decreases in the Public Health Grant allocation.

5. Future development

5.1 Proposed commissioning intentions for the two year extension period.

During the negotiation process a number of commissioning intentions have been defined in conjunction with the provider given the needs of the City. These would be implemented if the two year contract extension from 2020 is granted:

- A Renewed Focus upon the Recovery agenda.
- Responding to the changing patterns of drug and alcohol related harms with a specific focus on the harms caused by opiate, alcohol and Novel Psychoactive Substance misuse.
- A refocus on Comorbidity: Mental Health and Substance Misuse
- A refreshed Locality Model of Delivery
- A refreshed Child Protection Focus
- Maintaining a Drug Alert System

5.2 Future developments in substance misuse provision

During the contract extension period there is an opportunity to undertake a fundamental review to how treatment responses to substance misuse can be addressed alongside prevention and recovery interventions:

- Understand how the wellbeing of those with multiple complex can be improved i.e. those individuals with issues related to substance misuse, offending, homelessness and mental health.

- Explore the potential for shared budgets and integrated commissioning opportunities.
- Further develop key pathways and collaborative working opportunities including those with the criminal justice sector, acute sector, mental health services, DWP and others.
- Strengthen the prevention and recovery elements of how drug and alcohol related harms are addressed.
- Ensure that access to alcohol treatment services and the new type of drugs are improved including Novel Psychoactive Substances.
- Start to develop a systems approach with partners in line with the 2017 National Drug Strategy to include the following pillars:
 - Reducing demand
 - Reducing supply
 - Building recovery
 - Global action
- Consider other key strategic documents such as the NHS 10 year plan and the Birmingham City Council Vision for Adult Social Care.

6.	Compliance Issues
6.1	<i>Strategy Implications</i>
	N/A
6.2	<i>Governance & Delivery</i>
	The commissioning of substance misuse services is overseen by the Public Health Contracts Board and the Adult Health Management Team of Birmingham City Council. The service area sits within the Councillor for Health and Well Being's portfolio. The Joint Commissioning Group for Substance Misuse provides an interface with criminal justice, health and social care partners.
6.3	<i>Management Responsibility</i>
	Commissioning within adult social care and Public Health has direct management responsibilities for adult substance misuse treatment services.

6. Risk Analysis

Identified Risk	Likelihood	Impact	Actions to Manage Risk
Contract not extended due to financial issues.	Medium	High	Negotiating with the current provider a level of manageable financial value contract reduction.

Appendices

1. Substance Misuse Intelligence Summary 2018