#### **BIRMINGHAM CITY COUNCIL**

#### JOINT CABINET MEMBER AND CHIEF OFFICER

#### TUESDAY, 04 JUNE 2019 AT 00:00 HOURS IN CABINET MEMBERS OFFICE, COUNCIL HOUSE, VICTORIA SQUARE, BIRMINGHAM, B1 1BB

## <u>A G E N D A</u>

# 3 - 761REVOCATION OF PROPOSAL TO ESTABLISH A SIXTH-FORM AT<br/>TURVES GREEN BOYS' SCHOOL

Report of Interim Assistant Director for Education and Early Years

# 2PROPOSAL TO INCREASE THE NUMBER OF PUPIL PLACES AT THE<br/>PINES SCHOOL

Report of Interim Assistant Director for Education and Early Years

## **Birmingham City Council**

## Report to Cabinet Member for Education Skills and Culture, jointly with the Director of Education & Skills



June 2019

Subject:	REVOCATION OF PROPOSAL TO ESTABLISH A SIXTH-FORM AT TURVES GREEN BOYS' SCHOOL
Report of:	Interim Assistant Director for Education and Early Years
Relevant Cabinet Member:	Councillor Jayne Francis - Education Skills and Culture
Relevant O &S Chair(s):	Councillor Kath Scott – Education and Children's Social Care
Report author:	Jaswinder Didially Head of Service, Education Infrastructure; Telephone No: 0121 303 8847 E-mail address: jaswinder.didially@birmingham.gov.uk

Are specific wards affected?	⊠ Yes	□ No – All wards affected
If yes, name(s) of ward(s): Longbridge & West Heath		
Is this a key decision?	□ Yes	⊠ No
If relevant, add Forward Plan Reference:		
Is the decision eligible for call-in?	⊠ Yes	□ No
Does the report contain confidential or exempt information?	□ Yes	⊠ No
If relevant, provide exempt information paragraph number or	reason if cor	nfidential :

#### **1** Executive Summary

1.1 To seek the determination of a statutory proposal: To revoke a previously approved proposal which was to establish Sixth-Form provision at Turves Green Boys' School with effect from 1<sup>st</sup> September 2019.

#### 2 Recommendations

- 2.1 That the Cabinet Member for Education, Skills and Culture jointly with the Director for Education & Skills;
- 2.2 Approve, having taken into account the statutory guidance, the revocation of the original approved proposal to increase the upper age limit to establish Sixth Form provision at Turves Green Boys' School with effect from 1<sup>st</sup> September 2019 so that the duty to implement the original proposal published on 22<sup>nd</sup> May 2014 shall cease to apply.

#### 3 Background

- 3.1 Turves Green Boys' School is a community school for pupils aged 11 to 16 years. The School is located in Turves Green, Northfield, Birmingham B31 4BS.
- 3.2 Birmingham City Council's Education Infrastructure Team supported Turves Green Boys' School with a successful bid for Priority Schools Building Programme (PSBP) funding to complete work related to the condition of the buildings c2014. The reconditioned buildings would make additional space available to accommodate the proposed sixth-form..
- 3.3 On 14<sup>th</sup> July 2014 Birmingham City Council, in collaboration with Turves Green Boys' School, approved a change to the upper age limit (from 16 years up to 18 years) to establish a sixth-form at the school for 100 pupils with effect from 1<sup>st</sup> September 2016.
- 3.4 Unforeseen delays with the PSBP building works meant that a modification to the implementation date was required. On 26<sup>th</sup> January 2016 Cabinet Members approved a modification to the implementation date from 1<sup>st</sup> September 2016 to 1<sup>st</sup> September 2017.
- 3.5 In 2017 changes to the Schools National Funding Formula were announced which threatened the financial viability and sustainability of the approved sixth-form at Turves Green Boys' School. On 16<sup>th</sup> August 2017 Cabinet Member approved a further modification to the implementation date from 1<sup>st</sup> September 2017 to 1<sup>st</sup> September 2019. This was to allow time for the school to review and explore solutions to the viability and sustainability issues.
- 3.6 The Head Teacher of Turves Green Boys' School confirmed by email that the Governing Body of the school confirmed in their meeting on 5<sup>th</sup> February 2019 that the Governing Body were unable to resolve the viability and sustainability issues associated with opening a 100 place sixth-form and formally requested that Birmingham City Council revoke the approved proposal.
- 3.7 Birmingham City Council supports the Governing Body request for the revocation of the proposals to alter the upper age limit to establish a sixth-form. Circumstances have so altered since the original approval was given that implementation would be inappropriate. Birmingham City Council proposed the revocation for the following reasons:

- Low student numbers due to the availability of high quality Further Education (FE) and sixth-form places locally and across the city;
- The size of the proposed 100 place sixth-form is now below the threshold for new sixth-forms. This follows the EFA updated Guidance for Academies and new sixth-forms in spring 2017 with a new policy of a minimum of 200 places for new sixth-forms;
- Financial viability of the proposed sixth-form. The base-rate to the National Funding Formula for 16-18 has been frozen at £4,000 per student. When considered in tandem with the new National Funding Formula for schools and the additional costs that would be incurred by Turves Green Boys' School, to provide sixth-form education, there would be insufficient funding available to provide a fully-resourced sixth-form.
- 3.8 The statutory consultation (representation period) started on 14<sup>th</sup> March 2019, for four weeks, and closed on 12<sup>th</sup> April 2019. Details of the consultation are included in section 5 of this report.
- 3.9 During the statutory consultation 4 responses were received, of which two were in favour and two didn't know or didn't say. An analysis and anonymised copies of the comments received are in Appendix 3 of this report.

#### 4 Options considered and Recommended Proposal

- 4.1 Should the proposal to revoke the establishment of sixth-form provision be rejected, the school would continue to implement the sixth-form. Due to the size of the sixth-form and the high amount of FE provision in the local area, the sixth-form would be unviable and risk putting the school in financial difficulty. Schools in financial difficulty have a risk of negative impact on the quality of education for the pupils and ultimately the long term performance and sustainability of the school.
- 4.2 It is recommended that the revocation is approved, removing the duty to implement the change to the upper age limit from 16 to 18 years of age, so that sixth form provision will not be established at Turves Green Boys' School with effect from 1<sup>st</sup> September 2019. This will remove the risk of the sixth-form putting the school in financial difficulty.

#### 5 Consultation

#### 5.1 Internal

During the statutory consultation period, information about the proposal was sent to:

- Ward Councillors
- Officers from services across Birmingham City Council including Admissions, Finance, School and Governor Support, Human Resources, Legal, Planning, Research and Statistics Information Officers for Education and Skills.

Details of the responses received and outcome of the statutory consultation are set out in Appendix 3. The Ward Councillors consulted and the date and method of consultation is set out in Appendix 5.

#### 5.2 External

- 5.2.1 The proposal has been fully consulted upon in line with the requirements set out in the statutory guidance "Making significant changes ('prescribed alterations') to maintained schools" (October 2018) published by the Department for Education (DfE). A copy of the guidance for decision makers can be found in Appendix 4.
- 5.2.2 During the statutory consultation period, information about the proposal was publicised to:
  - Families, staff and governors of the school;
  - Birmingham Schools;
  - Neighbouring Local Authorities;
  - The Archdiocesan and The Anglican Diocese of Birmingham;
  - Professional Associations and Trade unions
  - Member of Parliament: Richard Burden
  - The Department for Education School Organisation
- 5.2.3 The information was publicised in the following ways:
  - Public notice in Birmingham Post newspaper;
  - On Birmingham City Council BeHeard webpage;
  - On the school's webpage;
  - On the Birmingham City Council School Notice Board;
  - Letters to families, staff and governors of the school;
  - Emails to named stakeholders and groups.
- 5.2.4 A copy of the full proposal document can be found in Appendix 1 and the Public Notice in Appendix 2 The outcome of the external consultation is set out in Section 3 of this report and in Appendix 3.

#### 6 Risk Management

6.1 No risks identified associated with revoking the approved sixth form proposal at Turves Green Boys' School.

#### 7 Compliance Issues:

# 7.1 How are the recommended decisions consistent with the City Council's priorities, plans and strategies?

7.1.1 In 2016, the local authority published Guiding Principles for New Sixth-Form Provision. This document set out broad guidance for new sixth -orms and criteria for existing sixth-forms to review their long-term sustainability with recommendation for a minimum of 150 places constituting a viable sixth-form. In Spring 2017, the EFA updated their Guidance for Academies and new sixth-forms with a new policy of a minimum of 200 places for new sixth-forms. 7.1.2 Given that Turves Green Boys School has approval for a sixth-form of 100 places, the establishment of a sixth-form is no longer financially viable due to wider changes to schools funding and the large supply alternative sixth-form places and FE provision in the area. It has become necessary to revoke the proposals to establish the sixth-form as the school has not planned to resource the opening of the sixth-form for September 2019 and there are no students enrolled.

#### 7.2 Legal Implications

7.2.1 This report exercises powers contained within sections 19 and 21 of the Education and Inspections Act 2006 and Schedule 3 to the School Organisation (Prescribed Alterations to Maintained Schools) (England) Regulations 2013 (the "Prescribed Alterations Regulations"), whereby the Local Authority of a community school can propose to revoke a previous approval by following a statutory process. Under the Prescribed Alterations Regulations, the Local Authority is the decision maker for this statutory proposal.

#### 7.3 **Financial Implications**

There are no financial implications for Birmingham City Council as a result of this revocation. The building works were funded through the DfE's condition based Priority Schools Building Programme with no claw back implications to the local authority.

#### 7.4 **Procurement Implications (if required)**

N/A

#### 7.5 Human Resources Implications (if required)

N/A

#### 7.6 **Public Sector Equality Duty**

An updated Equality Assessment initial screening was carried out in October 2018 (EQUA221) against the School Organisation Change process, which identified that a full impact assessment was not required. No events have occurred since then which would require the preparation of a fresh screening in respect of these recommendations.

#### 8 Background Documents

#### 8.1 **Documents**

- Education and Inspections Act 2006
- Making significant changes ('prescribed alterations') to maintained schools: "Statutory guidance for proposers and decision makers" published by the Department for Education (DfE) October 2018.
- Cabinet Report Proposal to alter the upper age range of Turves Green Boys' School to provide a sixth-form (14<sup>th</sup> July 2014)

- Cabinet Report Change to the implementation date proposal to alter the upper age range of Turves Green Boys' School to provide a sixth-form (26<sup>th</sup> January 2017)
- Joint Cabinet Member and Chief Officer report to provide a sixth-form at Turves Green Boys' School (16<sup>th</sup> August 2017).
- 8.2 List of Appendices accompanying this Report (if any):
  - 1. Full Proposal Document
  - 2. Public Notice
  - 3. Statutory Consultation Results
  - 4. Guidance for Decision Makers
  - 5. Ward Councillors Consulted.



#### School Organisation Revocation: Turves Green Boys School

#### (As Published on BeHeard webpage)

#### Overview

Turves Green Boys' School is a community school for boys aged 11 - 16 years. The school is located in Turves Green, Northfield, Birmingham B31 4BS (Longbridge and West Heath Ward and Northfield Constituency).

This revocation proposal by Birmingham City Council is to consult on formally cancelling the addition of Sixth Form provision to Turves Green Boys' School.

**The original Sixth Form proposal (attached\*):** In 2014 Birmingham City Council, in collaboration with Turves Green Boys' School, proposed and approved a change to the upper age limit (from 16 years up to 18 years) to add Sixth Form provision to Turves Green Boys' School from September 2016.

**Sixth Form start date changes:** Birmingham City Council, in collaboration with the school, approved two changes to the start date of the Sixth Form provision:

- January 2016 postponed until September 2017;
- August 2017 postponed until September 2019.

This was so that changes in circumstances that threatened the financial viability and sustainability of the Sixth Form could be reviewed and resolved.

**This Revocation Proposal:** March 2019: Birmingham City Council, in collaboration with the school, are now proposing that the opening of Sixth Form provision at Turves Green Boys' School be formally cancelled (revoked/revocation) for the following reasons:

- Low student numbers due to high amount of alternative Further Education (FE) provision in the area;
- The size of the proposed Sixth Form; and
- Changes to the funding formula.

Solutions to the challenges have been explored but the above changes in circumstances mean that Sixth Form provision at Turves Green Boys' School is no longer financially viable or sustainable. It would be inappropriate to open a Sixth Form under these circumstances.

Documents attached at the bottom of this consultation webpage:

- The original 2014 proposal which includes creating Sixth Form Provision;
- The 2019 formal public notice to propose cancelling the original 2014 proposal.

#### Why We Are Consulting

There is a process that must be followed to officially cancel this type of change.

Part of the required process is formal public consultation which lasts for 4 weeks (known as the "representation period").

#### This formal consultation is open from 15th March until 12th April 2019.

Details of why the revocation is being proposed are in the Overview section above. Full details of the original 2014 proposal are in the document linked below.

# We are keen to receive your comments on the proposal and you can comment online here until 12th April 2019.

#### What Happens Next

At the end of this formal consultation (representation period): The "Results" section and the "We asked, you said, we did" section of this web page will be updated with a summary of the responses received. The detailed comments will be anonymised and forwarded with a report to the decision makers at Birmingham City Council. The decision makers will make a decision on the proposal within two months from the end of the representation period (12th June 2019).

\*Original Full Proposal: includes establishment of Sixth form at Turves Green Boys School 2013.

# Consultation Document

Proposal to Expand by Enlargement and Alter the Upper Age Range of a Maintained Mainstream School

## **Turves Green Boys' School**

Birmingham City Council Directorate of Development and Culture

November 2013

#### Introduction

Birmingham City Council, the local authority for Birmingham, is consulting on a proposal to expand and alter the upper age limit of Turves Green Boys' School from September 2016.

These changes are explained in the sections below. This consultation starts on 5<sup>th</sup> December 2013 and will run for 6 weeks until 29<sup>th</sup> January 2014 in line with guidance from the Department for Education on 'Expanding a Maintained Mainstream School by Enlargement or Adding a Sixth Form' (February 2010).

#### **School Information**

Turves Green Boys' School is a comprehensive maintained school located in Northfield area of Birmingham. The school caters for boys aged 11 to 16. It can accommodate 625 students in Years 7 – 11. Currently the school operates at 125 places (4 classes) per year group.

Turves Green Boys' School worked in conjunction with Birmingham City Council to submit a successful bid to the Education Funding Agency under the Priority School Building Programme (PSBP) to renew its school buildings. The expansion of Turves Green Boys' was part of the bid as a result of the upcoming demand on school places across the City.

The School has been included in the second batch of West Midlands' schools to be rebuilt with a forecast completion date of Spring 2016.

#### What changes are proposed?

Birmingham City Council is proposing to expand Turves Green Boys' School from September 2016 across ages 11-16 by one form of entry. We are also proposing to alter the upper age limit of the school from 16 to 18 to add a sixth form.

The school will therefore be able to admit 150 students through each Year 7 - 11 rather than the current 125 pupils. This means that there will be 5 classes per year group. The growth of the school will be gradual as larger numbers of children are admitted into Year 7 each year and work their way through the school. The alteration to the upper age limit to accommodate sixth form provision will mean the school can take 100 students across Years 12 and 13.

#### Why do we want to do this?

The City of Birmingham has one of the youngest populations in Europe and the number of births in the city has risen rapidly over the last few years. Our projections show that we need to provide an additional 70 forms of entry for Year 7 places in the

city between 2014 and 2019. Birmingham City Council, as the Local Authority, has a statutory duty to provide sufficient school places and seek to work with all schools and education settings to meet Basic Need.

Under the Government's Raising the Participation Age (RPA) agenda, there is also a Citywide need for additional sixth form provision to support the need for all young people to participate in education or training until at least their 18<sup>th</sup> birthday from 2014, enabling students to achieve potential and go onto further or higher education or skilled employment. It is proposed that the Sixth Form will become an integral part of Turves Green Boys' School to enable more students to continue their studies after Year 11.

#### Why has this school been chosen?

Turves Green Boys' School was successful under the PSBP bid to rebuild and expand the school, including the addition of sixth form.

To decide which schools should be expanded, Birmingham City Council set out a number of criteria including whether the school is in the right place, whether it is popular with local families, whether it has sufficient existing space or space on which to build or accommodate a new build and whether it has strong leadership capacity to cope with the additional students. Turves Green Boys' School is central to the upcoming area of demand, it is popular with local families, will have enough space to accommodate additional classrooms through the rebuild and, has the leadership capacity to cope well with the proposed changes. The enlargement would bring the admission numbers in line with Turves Green Girls' School on the site who operate at 150 per year group.

#### How will this affect students at the school?

Students will notice some changes but these are likely to be limited. The plan is for the school to grow by 25 students per year group for 5 years so the change in pupil numbers will occur gradually. By 2019 each year group across Years 7 – 11 will hold 150 students. The first intake to Sixth Form will take place in September 2016.

By expanding the school, we will enable a greater number of local students to access Turves Green Boys' successful provision and benefit from its supportive and committed environment. The school has high aspirations for its students to achieve their full academic potential. The addition of the Sixth Form will also support students to prepare for the next stage of their journey by obtaining the skills to succeed after their school life.

#### How will this affect staff?

Staff will generally be unaffected; however, a larger school will offer more opportunities for professional development, providing access to more resources and expertise and enabling staff to further develop new learning experiences in order to continue delivering good quality provision for its students.

#### How will this affect local schools and colleges?

Our projections indicate that additional school places are required in the area from September 2017. We do not envisage any negative effects on other local schools in terms of their future admissions numbers or student numbers. The additional form of entry at Turves Green Boys' School in 2016 will enable the school to plan for its future intake, supporting local students and their families to find places in a local school.

Turves Green Boys' School will admit directly to their Sixth Form from their secondary provision and will also take some external students. The new Sixth Form will provide an increased offer for the local area. Admissions criteria for the sixth form will follow the criteria set out by the Local Authority, so there should be little impact on other local Post-16 provision, and it will provide greater choice for local families.

#### Will there be changes to the school building?

Under PSBP and as a result of the proposed increase in places, extensive work will be undertaken at Turves Green Boys' School to rebuild the school. We expect this work to be completed in time for early 2016. It is proposed that the first additional 25 children will be admitted in September 2016 in Year 7 once the building work is completed. The first sixth form intake will also take place in September 2016.

The building works will be centrally managed through the Education Funding Agency (EFA), and the school will be delivered through the EFA contractor framework, funded by capital grant. The EFA project management team, in consultation with the school, will ensure that the classroom sizes are in line with government building guidelines and that students' learning will not be unduly disrupted. The new school buildings will be subject to planning approval.

#### Will this definitely happen?

There is a statutory process we must follow to make these sorts of changes to schools. We are now entering the consultation stage during which we want to hear your views on the proposal to expand the secondary and alter the upper age limit to add a sixth form. If, after considering your views it still remains to be a viable option, we will publish full proposals and allow a further six weeks for people to formally

comment on them. Within two months of the end of that six week period, the Council's Cabinet committee will make a final decision. It is only at that point that we will be able to say with certainty that the school will be expanded.

#### What will happen if this proposal is rejected?

If a decision is taken that Turves Green Boys' School should not be permanently expanded then the school will continue to operate at its current number of pupils, although the rebuild of the school will continue to take place. This means that the school will continue to operate at 125 places per year group from Years 7 - 11, with no sixth form. It is likely that Birmingham City Council will need to pursue alternative solutions for providing additional mainstream places in the area as a result of projected growth in secondary numbers. This is likely to mean that some parents will have to travel much further to take their child to school which could possibly leave this school open to an increase in admission appeals, which can result in larger class sizes.

#### How can I make my views known?

During this consultation period, you have the opportunity to let us know what you think about the proposed enlargement of Turves Green Boys' School. You can make your views known by completing the attached consultation response form and returning it or writing to:

School Organisation Team Education and Skills Infrastructure Directorate of Development & Culture PO Box 15842 Birmingham B2 2RT

Email: <u>lucy.dumbleton@birmingham.gov.uk</u> <u>mary.lowe@birmingham.gov.uk</u>

Tel: 0121 303 8847

Please note the closing date for comments is **Wednesday 29<sup>th</sup> January 2014.** Although it will not be possible to respond to individual comments, all of the issues raised during the consultation will be considered when we decide whether or not to move to the next stage of this process.

#### What happens next?

The following timescale for the proposal to be implemented is for guidance only. At any point during the process, the proposal might be withdrawn or rejected by the

Education Funding Agency or City Council. The dates set out below meet the government requirements for us to consult fully with the people affected by the proposal and every effort will be made to keep to them.

Action	Date
Consultation begins	5 <sup>th</sup> December 2013
Consultation ends	29 <sup>th</sup> January 2014
Statutory notice published	30 <sup>th</sup> January 2014
Beginning of 6 week representation period	30 <sup>th</sup> January 2014
End of 6 week representation period	20 <sup>th</sup> March 2014
Final decision made	28 <sup>th</sup> April 2014
School is expanded	1 <sup>st</sup> September 2016

Possible Timeline for Expansion

#### **Consultation Response Form**

#### Proposal to expand Turves Green Boys' School by enlargement and alter the upper age limit from 16 to 18 with effect from 1st September 2016

Please help us analyse these responses by indicating your interest in the proposal:

Parent / carer of a pupil

Governor

Member of staff

Other If other, please specify interest

[	

.....

Please provide any comments or suggestions you might have on the proposal to expand and alter the upper age limit of Turves Green Boys' School.

Please return this form to the address provided by Wednesday 29<sup>th</sup> January 2014.

Address: School Organisation Team, Education and Skills Infrastructure, PO Box 15842, Birmingham, B2 2RT

Thank you for taking the time to complete this form.

#### BIRMINGHAM CITY COUNCIL Revocation of a Prescribed Alteration Proposal Turves Green Boys' School

Notice is given in accordance with paragraph 20 of Schedule 3 of The School Organisation (Prescribed Alterations to Maintained Schools)(England) Regulations 2013 that Birmingham City Council is proposing that the duty to implement the statutory proposal published on 22<sup>nd</sup> May 2014 shall cease to apply.

The original proposal was made in accordance with section 19 (1) of the Education and Inspections Act 2006 regarding the Alteration of the Upper Age Limit from 16 to 18 years to Provide a Sixth Form at Turves Green Boys' School (a Community school), Turves Green, Northfield, Birmingham B31 4BS.

The Local Authority proposes that a duty to implement the proposal should not apply as circumstances have so altered since approval was given that implementation would be inappropriate for the following reasons:

- Low student numbers due to high level of alternative further education provision in the area;
- The size of the proposed sixth form; and
- Changes to the funding formula.

This notice is an extract of the revocation proposal. Copies of the original full proposal and revocation proposal can be found at: <u>www.birminghambeheard.org.uk/people-1/TGBS-revocation</u>

If you require a hard copy, this can be obtained by writing to: School Organisation Team, Education and Skills Infrastructure, PO Box 15843, Birmingham B2 2RT. Within four weeks from the date of the publication of this revocation proposal, any person may object to or make comments on the revocation proposal by sending their representations through the web site or by writing to the School Organisation Team at the above postal address. The date by which objections or comments must be received is 12<sup>th</sup> April 2019.

Signed: Jaswinder Didially Head of Education Infrastructure Date: 14<sup>th</sup> March 2019

Education Infrastructure PO Box 15843 1 Lancaster Circus Birmingham B2 2RT

Tel: 0121 303 8847

Email: <u>EdSI.Enquiries@birmingham.gov.uk</u> www.birmingham.gov.uk/schools

## School Org: Consultation Results: Turves Green Boys School: Revocation Sixth Form 2019

#### Summary Table

Total number of responses:	4
Number in favour or against the proposal:	
In favour	2
Against	0
Don't know	1
Not indicated	1
Method of response:	
BeHeard (website)	4
Email	0
Letter	0
Respondent by type:	
Pupil	0
Parent	0
School Governor	0
School Staff Member	0
Local Resident	2
Local Councillor	0
Member of Parliament	0
Other, please specify	2
Comment themes:	
(counted per mention as total of 2 written responses*);	Result
Concern about sufficient FE provision in the area	1 /2
Makes sense to cancel before enrolling students	1 /2
Pleased to be consulted	1 /2

\*Analyst comments: N/A

## School Org: Consultation comments: Turves Green Boys School: Revocation of Sixth Form 2019.

Response ID	What is your interest in the proposal? - Type of respondant	What is your interest in the proposal? - If other, please specify	Are you in favour of the proposal? - In favour?	Are you in favour of the proposal? - Comments
				I am concerned in the reduction in suppliers/facilities providing 6th form education in South Birmingham. With the loss of KNBS and Bournville secondary school's 6th form facility, there appear to only be 2 main facilities, Cadbury College and Bournville College. Will these have the capacity to teach the forthcoming additional students over the next 5/10 years? As Turves Green Boy's haven't yet started their college then it does make sense to cancel it before they enrol students. As a parent, I am concerned with the way that secondary education is progressing in
ANON-U13N-K8U2-H	Local Resident		Neither/Don't know	South Birmingham.
ANON-U13N-K8UJ-9	Other, please specify		Yes	
ANON-U13N-K8UA-Z	Local Resident		Yes	
ANON-U13N-K8UB-1	Other, please specify	Neighbouring local authority - Worcestershire	Not Answered	Worcestershire County Council welcome the opportunity to be consulted but have no comments on the proposals as submitted.

Item 1



# Making significant changes ('prescribed alterations') to maintained schools

Statutory guidance for proposers and decision-makers

October 2018

## Contents

1:	Summary	4
	About this guidance	4
	Review date	4
,	Who is this guidance for?	4
	Terminology	5
	Main points	5
2:	Prescribed alteration changes	7
	Enlargement of premises (expansion)	7
	Examples of when mainstream schools do/do not need to publish 'enlargement' proposals	8
	The quality of new places created through expansion	8
	Expansion onto an additional site (or 'satellite sites')	9
	Expansion of existing grammar schools	10
	Changes to the published admissions number (PAN) where an enlargement of premises has not taken place	10
	Change in number of pupils in a special school	11
	Change of age range	12
	Adding a sixth form	14
	Closing an additional site	15
	Transfer to a new site	16
	Changes of category	17
	Single sex school becoming co-educational (or vice versa)	18
	Mainstream school: establish/remove/alter special educational needs (SEN) provision	19
	Change the types of need catered for by a special school	20
	Boarding provision	20
	Remove selective admission arrangements at a grammar school	22
	Amalgamations	22
3:	Contentious proposals	23
4:	Changes that can be made outside of the statutory process	24

5: Statutory process: prescribed alterations	26
Publication	27
Representation (formal consultation)	28
Decision	29
Related proposals	30
Conditional approval	30
Education standards and diversity of provision	31
Equal opportunites issues	31
Community cohesion	31
Travel and accessibility	31
Funding	32
Rights of appeal against a decision	32
Implementation	32
Modification post determination	33
Revocation of proposals	33
Land and buildings	33
6: Statutory process: foundation proposals	35
Changing category to foundation, acquiring a foundation trust and/or acq foundation majority	uiring a 35
Foundation schools acquiring a foundation trust	38
Removing a foundation trust and/or removing a foundation majority	41
Annex A: Information to be included in a prescribed alteration statutory pro	posal 47
Annex B: Further Information	48
Annex C: Contact details for RSC offices	50

## 1: Summary

## About this guidance

This is statutory guidance from the Department for Education. This means that recipients must have regard to it when making 'prescribed alterations' to maintained schools.

The purpose of this guidance is to ensure that good quality school places can be provided quickly where they are needed; that local authorities (LAs) and governing bodies (GBs) do not take decisions that will have a negative impact on other schools in the area; and that changes can be implemented quickly and effectively where there is a strong case for doing so. In line with these aims it is expected that, where possible, additional new places will only be provided at schools that have an overall Ofsted rating of 'good' or 'outstanding'. Schools which do not fall within the above categories should only be expanded where there are no other viable options.

A GB, LA or the <u>Schools Adjudicator</u> must have regard to this guidance when exercising functions under <u>The School Organisation (Prescribed Alterations to</u> <u>Maintained Schools) (England) Regulations 2013</u> ('the Prescribed Alterations Regulations'). It should be read in conjunction with Parts 2 and 3 and Schedule 3 of the <u>Education and Inspections Act (EIA) 2006</u> and the Prescribed Alterations Regulations. It also relates to the <u>Establishment and Discontinuance Regulations</u> and <u>The School Organisation (Removal of Foundation, Reduction in the Number of</u> <u>Foundation Governors and Ability of Foundation to Pay Debts) (England)</u> <u>Regulations (2007)('the 'Removal Regulations').</u>

It is the responsibility of LAs and GBs to ensure that they act in accordance with the relevant legislation when making changes to a maintained school and they are advised to seek independent legal advice where appropriate.

## **Review date**

This guidance will be reviewed in October 2019.

## Who is this guidance for?

Those proposing to make changes and making decisions on changes to maintained schools (e.g. GBs, LAs and the Schools Adjudicator), and for information purposes for those affected by a proposal (trustees of the school, diocese or relevant diocesan board, any other relevant faith body, parents etc.).

This guidance is relevant to all categories of maintained schools (as defined in section 20 of the <u>School Standards and Framework Act (SSFA) 1998</u>), unless explicitly stated. It is not relevant to <u>Pupil Referral Units</u>. Separate advice <u>on making significant changes to an academy</u> and <u>opening and closing a maintained school</u> is available.

Please refer to the '<u>Further Information</u>' section for the full website address should you be unable to access documents via the hyperlinks provided.

## Terminology

Definitions of common terms used in this guidance:

**Schools with a religious character** - All schools designated as having a religious character in accordance with the <u>SSFA</u>.

**Foundation Trust** - For the purpose of this guidance the term 'foundation trust' refers to a foundation complying with the requirements set out in section 23A of the SSFA.

**Parent(s)** - The Education Act 1996 defines 'parent' as including someone who has care of, or legal responsibility for, the child. Therefore, a parent can include, for example, a grandparent, other family member or foster carer if they have care of or responsibility for the child.

## **Main points**

- All proposals for prescribed alterations must follow the processes set out in this guidance.
- Where a LA proposes to expand a school that is eligible for intervention as set out in Section 59 of the <u>Education and Inspections Act 2006</u>, they should copy the proposal to the relevant <u>Regional Schools Commissioner (RSC)</u> at the point of publication.
- To enable the department to monitor potentially contentious proposals, the proposer should copy any proposal, which falls within the definitions set out in <u>part 3</u>, to the School Organisation mailbox as soon as it is published <u>schoolorganisation.notifications@education.gov.uk</u>.
- LAs and GBs proposing to make a significant change to a school which has been designated as having a religious character should engage the trustees of the school, and in the case of Church schools the diocese or relevant

diocesan board, or any other relevant faith body, where appropriate at the earliest opportunity.

- Where a LA is the decision maker, it must make a decision within a period of two months of the end of the representation period. Where a decision is not made within this time frame, the LA must refer the proposal to the Schools Adjudicator for a decision.
- It is not possible for any school to gain, lose or change religious character through a change of category. Information on the process to be followed is available in the <u>opening and closing maintained schools guidance</u>.
- Once a decision has been made the <u>proposer</u> (GB or LA) must make the necessary changes to the school's record in the department's system <u>Get</u> <u>Information About Schools</u> (GIAS) by the date the change is implemented.
- Where a school wishes to change their name, the GB will need to amend the Instrument of Government in line with regulation 30 of <u>The School</u> <u>Governance (Constitution) (England) Regulations 2012</u>. Once that is done, either the school or the LA will need to update the school record in the department's GIAS system.

## **2: Prescribed alteration changes**

## **Enlargement of premises (expansion)**

Under section 14 of the <u>Education Act 1996</u>, LAs have a statutory duty to ensure that there are sufficient schools for primary and secondary education in their areas. The department expects LAs to manage the school estate efficiently and to reduce or find alternative uses for surplus capacity (for example, increasing the provision of early education and childcare) to avoid detriment to schools' educational offer or financial position. LAs are encouraged to consider the use of modular construction solutions for any physical building expansion and to consider all options for the reutilisation of space including via remodelling, amalgamations, or closure where this would be the best course of action.

Where additional places are needed, including where there is a local demand for a particular category of places (for example in schools designated as having a religious character), the LA can propose an enlargement of the capacity<sup>1</sup> of premises.

The statutory process should be followed to enlarge premises as set out in the <u>Prescribed Alterations Regulations</u> (see <u>part 5</u>) if:

- the proposed enlargement is permanent (longer than three years) and **would** increase the capacity of the school by:
  - more than 30 pupils; **and**
  - o 25% or 200 pupils (whichever is the lesser).
- the proposal involves making permanent any temporary enlargement (which was intended to be in place for no more than three years) that meets the above threshold.

GBs of all categories of mainstream schools and LAs can propose small scale expansions that do not meet the thresholds above without the need to follow the formal statutory process in <u>part 4</u>. In many cases this can be achieved solely by increasing the school's published admissions number<sup>2</sup> (PAN); please see the <u>School</u> <u>Admissions Code</u>. The thresholds do not, however, apply to special schools. Details of how special schools can increase their intake<sup>3</sup> are covered below.

<sup>&</sup>lt;sup>1</sup> Net capacity as calculated using the DfE Guidance Assessing the Net Capacity of Schools (2002).

<sup>&</sup>lt;sup>2</sup> All admission authorities must set a published admission number (PAN) for each 'relevant age group' when they determine their admission arrangements. So, if a school has an admissions number of 120 pupils for Year 7, that is its PAN.

<sup>&</sup>lt;sup>3</sup> The number of pupils admitted into the school at a particular time

# Examples of when mainstream schools would/would not need to publish 'enlargement' proposals

A secondary school with a capacity of 750 (5 form of entry - 30 pupils per class, 5 year groups) **could** enlarge its premises to add 1 form of entry (30 extra pupils x 5 year groups = increase of 150 pupils) bringing the capacity to 900 pupils, **without** having to publish statutory proposals. Although the increase would be by 'more than 30' pupils, it is less than '200', and also less than '25%' of the current capacity (i.e. by less than 187).

A small primary school with a capacity of 50 **could** enlarge its premises to increase its capacity by up to 29 pupils **without** having to publish statutory proposals, because although it would be more than '25%', it is less than 30.

A school of any size enlarging its premises to enable it to add 300 places **would** need to follow the statutory process as the increase would be **both** 'more than 30' **and** '200' (it may or may not be more than '25%' but that is irrelevant if the 200 threshold would be met).

A primary school with a capacity of 210 enlarging its premises to enable it to add 105 places (1.5 forms of entry  $45 \times 7 = 315$ ), **would** need to follow the statutory process as the increase would be 'more than 30' and **more than** '25%' (it would be less than 200 but this is irrelevant as the 25% threshold would be met).

#### The quality of new places created through expansion

We expect LAs to consider a range of performance indicators and financial data, before deciding whether a school should be expanded. Where schools are underperforming, we would not expect them to expand, unless there is a strong case that this would help to raise standards. We expect LAs to create new places in schools that have an overall Ofsted rating of 'good' or 'outstanding'. If, however, there are no other feasible ways to create new places in the area, the LA should notify their Pupil Places Planning adviser<sup>4</sup>. In cases where there is a proposal to expand a school that is rated inadequate, the LA should also send a copy of the proposal to the <u>relevant RSC</u> so that they can ensure appropriate intervention strategies are in place.

The table below sets out who can propose an enlargement of premises and what process must be followed:

<sup>&</sup>lt;sup>4</sup> <u>Advisers.PPP@education.gov.uk</u>

Proposer	Type of proposal	Process	Decision- maker	Right of appeal to the adjudicator
LA for community	Enlargement of premises that meets the threshold	Statutory process	LA	CofE Diocese RC Diocese
LA for voluntary or foundation	Enlargement of premises that meets the threshold	Statutory process	LA	CofE Diocese RC Diocese GB/Trustees
LA for voluntary and foundation	Enlargement of premises (below the threshold)	Non statutory process	LA	N/A
GB of all categories mainstream	Enlargement of premises (below the threshold)	Non statutory process	GB	N/A

## Expansion onto an additional site (or 'satellite sites')

Where proposers seek to expand onto an additional site they will need to ensure that the new provision is genuinely a change to an existing school and not in reality the establishment of a new school. Where a LA decides that a new school is needed to meet basic need, they should refer to the <u>guidance for opening new schools</u>.

Decisions about whether a proposal represents a genuine expansion will need to be taken on a case-by-case basis, but proposers and decision makers will need to consider this non-exhaustive list of factors which are intended to expose the extent to which the new site is integrated with the existing site, and the extent to which it will serve the same community as the existing site:

#### The reasons for the expansion

• What is the rationale for this approach and this particular site?

### Admission and curriculum arrangements

- How will the new site be used (e.g. which age groups/pupils will it serve)?
- What will the admission arrangements be?
- Will there be movement of pupils between sites?

#### **Governance and administration**

- How will whole school activities be managed?
- Will staff be employed on contracts to work on both sites? How frequently will they do so?
- What governance, leadership and management arrangements will be put in place to oversee the new site (e.g. will the new site be governed by the same GB and the same school leadership team)?

#### Physical characteristics of the school

- How will facilities across the two sites be used (e.g. sharing of the facilities and resources available at the two sites, such as playing fields)?
- Is the new site in an area that is easily accessible to the community that the current school serves?

The purpose of considering these factors is to determine the level of integration between the two sites; the more integration, the more likely the change will be considered as an expansion.

LAs should copy any proposal to expand a school onto a satellite site to <u>schoolorganisation.notifications@education.gov.uk</u> for monitoring purposes.

## Expansion of existing grammar schools

Legislation prohibits the establishment of new grammar schools<sup>5</sup>. Expansion of any existing grammar school onto a satellite site can only happen if the new site is genuinely part of the existing school. Decision-makers must consider the factors listed above when deciding if an expansion is a legitimate enlargement of an existing school.

## Changes to the published admissions number (PAN) where an enlargement of premises has not taken place

Admission authorities<sup>6</sup> must set a PAN for each 'relevant age group' when determining their admission arrangements. If an admission authority of a mainstream school wishes to increase or decrease PAN, without increasing the overall physical

<sup>&</sup>lt;sup>5</sup> Except where a grammar school is replacing one of more existing grammar schools

<sup>&</sup>lt;sup>6</sup> The LA in the case of community and voluntary controlled (VC) schools or the GB in the case of voluntary aided (VA) and foundation schools

capacity of the buildings, this would be classed as an admissions change, not a prescribed alteration. The statutory process described in this guidance would not need to be followed (please see the <u>School Admissions Code</u> for further details of the processes admission authorities must follow).

## Change in number of pupils in a special school

The School Admissions Code does not apply to special schools. GBs of all categories of special school, and LAs for community special schools, may seek to increase the number of places by following the statutory process in <u>part 5</u>, if the increase is by:

- 10%; or
- 20 pupils (or 5 pupils if the school is a boarding-only school),

(whichever is the smaller number).

The exception to this is where a special school is established in a hospital.

GBs of all categories of special school, and LAs for community special schools, may seek to decrease the number of pupils, by following the statutory process in <u>part 5</u>.

The table below sets out who can propose a change in the number of pupils in a special school and what process must be followed:

Proposer	Type of proposal	Process	Decision-maker	Right of appeal to the adjudicator
GB foundation special	Increase by 10% or 20 pupils (5 for boarding special) or decrease numbers	Statutory process	LA	CofE Diocese RC Diocese GB/Trustees
GB community special	Increase by 10% or 20 pupils (5 for boarding special) or decrease numbers	Statutory process	LA	CofE Diocese RC Diocese
LA for community special and foundation special	Increase by 10% or 20 pupils (5 for boarding special)	Statutory process	LA	CofE Diocese RC Diocese

Proposer	Type of proposal	Process	Decision-maker	Right of appeal to the adjudicator
LA for foundation special	Increase by 10% or 20 pupils (5 for boarding special)	Statutory process	LA	GB/Trustees
LA for community special	Decrease of numbers	Statutory process	LA	CofE Diocese RC Diocese

## Change of age range

For changes that are expected to be in place for more than 2 years (as these are considered permanent increases):

LAs can propose:

- a change of age range of up to 2 years (except for adding or removing a sixth form) for voluntary and foundation schools by following the non-statutory process, see <u>part 4</u>.
- a change of age range of 1 year or more for community schools (including the adding or removal of sixth form or nursery provision) and community special schools or alter the upper age limit of a foundation or voluntary school to add sixth form provision by following the statutory process, see <u>part 5</u>.

**GBs** of foundation and voluntary schools can propose:

- an age range change of up to 2 years (except for adding or removing a sixth form) by following the non-statutory process, see <u>part 4.</u>
- an age range change of 3 years or more (including adding or removing a sixth form) by following the statutory process, see <u>part 5.</u>

Before making such a proposal, the GB should consult with LAs, and where the school is designated as having a religious character the trustees of the school, dioceses or relevant diocesan boards, or any other relevant faith body, to understand the place management needs of the area.

**GBs** of community schools can propose the alteration of their upper age limit to add sixth form provision following the statutory process, see <u>part 5.</u>

**GBs** of community special and foundation special schools can propose a change of age range of 1 year or more following the statutory process, see <u>part 5</u>.

Where a proposed age range change would also require an expansion of the school's premises, the LA or GB must also ensure that they act in accordance with the requirements for proposals for the <u>enlargement of premises</u>.

In cases where the age-range of the school has changed, this should be altered on GIAS. For example if the age-range is changed so that the school no longer caters for pupils below compulsory school age, the lower age range of the school would need to be increased so as not to include that age group.

The table below sets out who can propose a change of age range and what process must be followed:

Proposer	Type of proposal	Process	Decision- maker	Right of appeal to the adjudicator
LA for voluntary and foundation	Alteration of upper or lower age range of up to 2 years (excluding adding or removing a sixth form)	Non statutory process	LA	NA
GB of voluntary and foundation	Alteration of upper or lower age range by up to 2 years (excluding adding or removing a sixth form)	Non statutory process	GB	N/A
GB of voluntary and foundation	Alteration of upper or lower age range by 3 years or more	Statutory process	LA	CofE Diocese RC Diocese GB/Trustees
LA for community and community special	Alteration of upper or lower age range by 1 year or more (for community schools including the adding or removal of sixth form or nursey provision)	Statutory process	LA	CofE Diocese RC Diocese
GB foundation special	Alteration of upper or lower age range by one year or more	Statutory process	LA	CofE Diocese RC Diocese GB/Trustees
GB community special	Alteration of upper or lower age range by one year or more	Statutory process	LA	CofE Diocese RC Diocese
LA for community	Alteration of upper age range so as to add or	Statutory process	LA	CofE Diocese RC Diocese

Proposer	Type of proposal	Process	Decision- maker	Right of appeal to the adjudicator
	remove sixth form provision			
LA for voluntary and foundation	Alteration of upper age range so as to add sixth form provision	Statutory process	LA	CofE Diocese RC Diocese GB/Trustees
GB of voluntary and foundation	Alteration of upper age range so as to add sixth form provision	Statutory process	LA	CofE Diocese RC Diocese GB/Trustees
GB of community	Alteration of upper age range so as to add sixth form provision	Statutory process	LA	CofE Diocese RC Diocese
GB of voluntary and foundation	Alteration of upper age range so as to remove sixth form provision	Statutory process	LA	CofE Diocese RC Diocese GB/Trustees

## Adding a sixth form

The department wants to ensure that all temporary (which is anticipated will be in place for no more than 2 years) and permanent provision is of the highest quality and provides genuine value for money. There is a departmental expectation that proposals for the addition of sixth form provision will only be put forward for secondary schools that are rated as 'good' or 'outstanding' by Ofsted. Proposers should also consider the supply of other local post-16 provision in the area and assess if there is a genuine need for the additional provision.

In deciding whether new sixth form provision would be appropriate, proposers and decision makers should consider the following guidelines:

- **Quality:** The quality of pre-16 education must be good or outstanding (as rated by Ofsted) and the school must have a history of positive Progress 8 scores (above 0);
- **Size:** The proposed sixth form will provide at least 200 places and there should be sufficient demand for those places;
- **Subject Breadth:** The proposed sixth form should either directly or through partnership offer a minimum of 15 A level subjects. LAs may wish to consider the benefits of delivering a broader A level curriculum through

partnership arrangements with other school sixth forms. Working with others can offer opportunities to:

- Improve choice and attainment for pupils
- o Deliver new, improved or more integrated services
- o Make efficiency savings through sharing costs
- Develop a stronger, more united voice
- Share knowledge and information.

Schools proposing a partnership arrangement must include evidence of how this will operate on a day-to-day basis, including timetabling and the deployment of staff;

- **Demand:** There should be a clear demand for additional post-16 places in the local area (including evidence of a shortage of post-16 places and a consideration of the quality of Level 3 provision in the area). The proposed sixth form should not create excessive surplus places or have a detrimental effect on other high quality post-16 provision in the local area;
- Financial viability: The proposed sixth form should be financially viable (there must be evidence of financial resilience should student numbers fall). The average class size should be at least 15, unless there is a clear educational argument to run smaller classes – for example to build the initial credibility of courses with a view to increasing class size in future.

Not all changes in age range to add a sixth form will necessitate a change to the school's admissions arrangements, for example a school may set up sixth form provision solely for its own pupils. However, if the intention is to also admit external applicants to the sixth form the school will need to adopt a sixth form PAN and may also wish to add academic entry requirements on changing its age-range.

The addition of post-16 provision requires a change of age-range, therefore, where a decision-maker is considering a proposal to add post-16 provision, they should refer to the section on changing an age range.

# Closing an additional site

For foundation and voluntary schools that are already operating on a satellite site(s), GBs must follow the statutory process in <u>part 5</u> if they are proposing the closure of one or more sites, where the main entrance at any of the school's remaining sites is one mile or more from the main entrance of the site which is to be closed. The LA may make such a proposal for a community school following the statutory process in <u>part 5</u>.

The table below sets out who can propose the closure of an additional site and what process must be followed:

Proposer	Type of proposal	Process	Decision- maker	Right of appeal to the adjudicator
LA for community	Closure of one or multiple sites	Statutory process	LA	CofE Diocese RC Diocese
GB voluntary or foundation	Closure of one or multiple sites	Statutory process	LA	CofE Diocese RC Diocese GB/Trustees

## Transfer to a new site

Where the main entrance of the proposed new site for a school would be more than two miles from the main entrance of the current school site, or if the proposed new site is within the area of another LA:

- **LAs** can propose the transfer to an entirely new site for community schools, community special schools and maintained nursery schools following the statutory process in <u>part 5</u>.
- **GBs of voluntary, foundation, foundation special and community special** schools can also propose a transfer to a new site following the statutory process in <u>part 5</u>.

The table below sets out who can propose a transfer to a new site and what process must be followed:

Proposer	Type of proposal	Process	Decision- maker	Right of appeal to the adjudicator
LA for community, community special and maintained nursery	Transfer to new site	Statutory process	LA	CofE Diocese RC Diocese
GB voluntary foundation or foundation special	Transfer to new site	Statutory process	LA	CofE Diocese RC Diocese GB/Trustees
GB community special	Transfer to new site	Statutory process	LA	CofE Diocese RC Diocese

# **Changes of category**

**GBs** of all categories of maintained schools, apart from GBs of foundation special schools, may propose to change category by following the statutory process. The <u>addition or removal of a foundation</u> is described in <u>part 6</u>. Where GBs are proposing a change of category covering a change in provision (e.g. from mainstream to special school) they are encouraged to seek advice by emailing <u>schoolorganisation.notifications@education.gov.uk.</u>

For a proposal to change the category of a school to voluntary-aided, the decisionmaker should be satisfied that the GB and/or the foundation are able and willing to meet their financial responsibilities for building work. The decision-maker may wish to consider whether the GB has access to sufficient funds to enable it to meet 10% of its capital expenditure for at least five years from the date of implementation, taking into account anticipated building projects.

Guidance on adding or changing a designated religious character can be found in the <u>Opening and closing maintained schools</u> guidance.

Proposer	Type of proposal	Process	Decision- maker	Right of appeal to the adjudicator
GB of voluntary	VC to VA VA to VC	Statutory process	LA	CofE Diocese RC Diocese GB/Trustees
GB of voluntary	VC or VA to foundation school VC or VA to foundation school and acquire a foundation VC or VA to foundation school, acquire a foundation and majority foundation governors on GB	Statutory process	GB	For proposals at a VA school when decided by the GB: LA CofE Diocese RC Diocese
GB of foundation	Foundation school to VC or VA	Statutory process	LA	CofE Diocese RC Diocese GB/Trustees

The table below sets out who can propose a change of category and what process must be followed:

Proposer	Type of proposal	Process	Decision- maker	Right of appeal to the adjudicator
GB of foundation	Acquire foundation Acquire a majority of foundation governors on the GB Removal of foundation and/or reduction in majority of foundation governors on GB	Statutory process	GB	N/A
GB of community	Community to VC or VA	Statutory process	LA	CofE Diocese RC Diocese
GB of community	Community to foundation school Community to foundation school and acquire foundation Community to foundation school and acquire majority of foundation governors on GB	Statutory process	GB	N/A
GB of foundation special	Remove foundation and/or reduce majority of foundation governors on GB	Statutory process	GB	N/A

## Single sex school becoming co-educational (or vice versa)

Proposers can seek to change their school from single sex to co-educational (or vice versa) when they can show that this would better serve their local community. A co-educational school cannot change its nursery or post-16 provision to single sex. When making a decision, LAs will need to consider the demand for and balance of school places for boys and girls in line with the Equality Act 2010.

The table below sets out who can change a school from single sex to co-educational (or vice versa) and what process must be followed:

Proposer	Type of proposal	Process	Decision- maker	Right of appeal to the adjudicator
LA for community or community special	To co-ed or single sex provision	Statutory process	LA	CofE Diocese RC Diocese
GB of foundation. foundation special or voluntary	To co-ed or single sex provision	Statutory process	LA	CofE Diocese RC Diocese GB/Trustees
GB of community special	To co-ed or single sex provision	Statutory process	LA	CofE Diocese RC Diocese

# Mainstream school: establish/remove/alter special educational needs (SEN) provision

When considering any reorganisation of provision that the LA recognises as reserved for pupils with special educational needs, including that which might lead to children being displaced, proposers will need to demonstrate how the proposed alternative arrangements are likely to lead to improvements in the standard, quality and/or range of educational provision for those children.

The table below sets out who can propose to establish, remove or alter SEN provision and what process must be followed:

Proposer	Type of proposal	Process	Decision- maker	Right of appeal to the adjudicator
LA for community	Establish, remove or alter SEN provision	Statutory process	LA	CofE Diocese RC Diocese
LA for voluntary and foundation	Establish or remove SEN provision	Statutory process	LA	CofE Diocese RC Diocese GB/Trustees
GB of foundation	Establish, remove or alter SEN provision	Statutory process	LA	CofE Diocese RC Diocese GB/Trustees

Proposer	Type of proposal	Process	Decision- maker	Right of appeal to the adjudicator
and voluntary				

# Change the types of need catered for by a special school

The table below sets out who can propose a change to the type of need catered for by a special school and what process must be followed:

Proposer	Type of proposal	Process	Decision- maker	Right of appeal to the adjudicator
LA for community special	Change designation and categories of SEN provision	Statutory process	LA	CofE Diocese RC Diocese
LA for foundation special	Change designation and categories of SEN provision	Statutory process	LA	CofE Diocese RC Diocese GB/Trustees
GB of community special	Change designation and categories of SEN provision	Statutory process	LA	CofE Diocese RC Diocese
GB of foundation special	Change designation and categories of SEN provision	Statutory process	LA	CofE Diocese RC Diocese GB/Trustees

# **Boarding provision**

The introduction of boarding provision can require the statutory process to be followed (depending on the type of school in question – see table below). LAs and GBs will need to consider how the Prescribed Alterations Regulations apply in conjunction with this guidance and, where there is any doubt, seek independent legal advice, as the department cannot advise on individual cases.

LAs can propose for:

community schools; the establishment, removal or alteration (decrease by 50 pupils or 50% whichever is the greater) of boarding provision by following the statutory process in part <u>5</u>.

• community special schools; the establishment, removal or alteration (increase or decrease by 5 places or more where there are both day and boarding places) of boarding provision following the statutory process in <u>part 5</u>.

**GBs** of voluntary and foundation schools can propose the establishment or increase of boarding provision following the non-statutory process in <u>part 4</u> and the removal or alteration (decrease by 50 pupils or 50% whichever is the greater) of boarding provision by following the statutory process in <u>part 5</u>.

**GBs** of special schools can add or remove boarding provision or, where the school makes provision for day and boarding pupils, can increase or decrease boarding provision by five pupils or more following the statutory process in <u>part 5</u>.

The table below sets out who can propose to establish, change or remove boarding provision and what process must be followed:

Proposer	Type of proposal	Process	Decision- maker	Right of appeal to the adjudicator
LA for community	Add, remove or change (decrease by 50 pupils or 50% whichever is greater) boarding provision	Statutory process	LA	CofE Diocese RC Diocese
LA for community special	Add, remove or change (increase or decrease by 5 pupils or more) boarding provision	Statutory process	LA	CofE Diocese RC Diocese
GB of foundation or voluntary	Add boarding provision	Non- statutory process	GB	N/A
GB of foundation or voluntary	Remove or change (decrease by 50 pupils or 50% whichever is greater) boarding provision	Statutory process	LA	CofE Diocese RC Diocese GB/Trustees
GB of foundation special	Add, remove or change (increase or decrease by 5 pupils or more) boarding provision	Statutory process	LA	CofE Diocese RC Diocese GB/Trustees
GB of community special	Add, remove or change (increase or decrease by 5 pupils or more) boarding provision	Statutory process	LA	CofE Diocese RC Diocese

In making a decision on a proposal to remove boarding provision from a school, the decision-maker should consider whether there is a state funded boarding school within reasonable distance from the school and whether there are satisfactory alternative boarding arrangements for those currently in the school and those who may need boarding places in the foreseeable future, including the children of service families.

# Remove selective admission arrangements at a grammar school

The table below sets out who can propose the removal of selective admission arrangements<sup>7</sup> and what process must be followed:

Proposer	Type of proposal	Process	Decision- maker	Right of appeal to the adjudicator
GB of voluntary or foundation	Remove selective admission arrangements	Statutory process	LA	CofE Diocese RC Diocese GB/Trustees
GB of community	Remove selective admission arrangements	Statutory process	LA	CofE Diocese RC Diocese

# Amalgamations

The LA and/or GB (depending on school category) can publish a proposal to close one school (or more) and enlarge/change the age range/transfer site (following the statutory process as/when necessary) of an existing school, to accommodate the displaced pupils. The remaining school would retain its original school number, as it is not a new school, even if its phase has changed.

Alternatively, LAs may propose to close all the schools involved and replace them with a new school. For more information, please consult the separate guidance on <u>opening and closing a maintained school</u>.

<sup>&</sup>lt;sup>7</sup> In accordance with s.109 (1) of the School Standards and Frameworks Act 1998

# **3: Contentious proposals**

When proposing changes, LA's and GBs should act reasonably, and in line with the principles of public law, to ensure that the changes do not have a negative impact on the education of pupils in the area.

To enable the department to monitor potentially controversial proposals, LAs and GBs should notify <u>schoolorganisation.notifications@education.gov.uk</u> of the publication of any proposals which would:

- involve expansion onto a separate 'satellite' site; or
- where objections have been raised that the proposed change could potentially undermine the quality of education in the local area by creating additional places where there is surplus capacity.

# 4: Changes that can be made outside of the statutory process

LAs and GBs of mainstream maintained schools can make limited changes (see <u>part</u> <u>2</u> for the exact detail) to their schools without following a statutory process, including some temporary changes; they are nevertheless required to adhere to the usual principles of public law. They MUST:

- act rationally;
- take into account all relevant and no irrelevant considerations; and
- follow a fair procedure.

The department expects that in making these changes, LAs and GBs will work together and will:

- liaise with the trustees of the school, and in the case of schools designated as having a religious character the diocese or relevant diocesan board, or any other relevant faith body, to ensure that a proposal is aligned with wider place planning/organisational arrangements, and that any necessary consents have been gained;
- not undermine the quality of education provided or the financial viability of other 'good' and 'outstanding' schools in the local area;
- not create additional places in a local planning area where there is already surplus capacity in schools, taking the quality and diversity of the provision into account as well as cross boundary impacts; and
- ensure open and fair consultation with parents, any affected educational institutions in the area (e.g. primary, secondary, special schools, sixth form and FE colleges as required) and other interested parties. The <u>consultation</u> <u>principles guidance</u> can be referenced for examples of good practice.

Before making any changes GBs should ensure that:

- they have consulted with the LA to ensure the proposal is aligned with local place planning arrangements
- they have secured any necessary funding;
- they have identified suitable accommodation and sites;

- they have secured planning permission and/or agreement on the transfer of land where necessary<sup>8</sup>. The proposal can be approved subject to planning permission being granted;
- they have the consent of the site trustees or other land owner where the land is not owned by the GB;
- where a school is designated as having a religious character, they have the consent of the trustees of the school, the diocese or relevant diocesan board, or any other relevant faith body, where appropriate; and
- the admissions authority is content for the published admissions number (PAN) to be changed where this forms part of expansion plans, in accordance with the School Admissions Code.

Once a decision on the change has been made, the proposer (i.e. LA or GB) is responsible for making arrangements for the necessary changes to be made to the school's record in the department's <u>GIAS</u> system. These changes must be made no later than the date of implementation for the change and can be input in advance, once a decision is made.

<sup>&</sup>lt;sup>8</sup> Including, where necessary, approval from the Secretary of State for change to the use of playing field land under Section 77(1) of the SSFA 1998<sup>.</sup>

# **5: Statutory process: prescribed alterations**

The statutory process for making prescribed alterations to schools has four stages:

Stage	Description	Timescale	Comments
Stage 1	Publication (statutory proposal/notice)		
Stage 2	Representation (formal consultation)	Must be 4 weeks	As set out in the 'Prescribed Alterations' regulations
Stage 3	Decision	LA should decide a proposal within 2 months otherwise it will fall to the Schools Adjudicator	Any appeal to the adjudicator must be made within 4 weeks of the decision
Stage 4	Implementation	No prescribed timescale	It must be as specified in the published statutory notice, subject to any modifications agreed by the decision-maker

Although there is no longer a statutory 'pre-publication' consultation period for prescribed alteration changes, there is a strong expectation that schools and LAs will consult interested parties in developing their proposal prior to publication, to take into account all relevant considerations. Schools should have the consent of the site trustees and where a school is designated as having a religious character the trustees of the school, the diocese or relevant diocesan board, or any other relevant faith body.

When considering making a prescribed alteration change, it is best practice to take timing into account, for example:

- by holding consultations and public meetings (either formal or informal) during term time, rather than school holidays and, where appropriate, extend the consultation period if it overlaps school holidays etc;
- plan where any public and stakeholder meetings are held to maximise response;
- take into account the admissions cycle for changes that will impact on the school's admission arrangements.

A number of changes can impact admissions necessitating reductions in PAN, new relevant age groups for admission or the adoption of revised admission criteria. Changes to admission arrangements can be made by the admission authority in one of two ways:

- the consultation on changing the admission arrangements (as set out in the <u>School Admissions Code</u>) takes place sufficiently in advance of a decision on the prescribed alteration so that the change to admissions can be implemented at the same time as the proposals; or
- a variation is sought, where necessary, in view of a major change in circumstances, from the <u>Schools Adjudicator</u> so that the changes to the admission policy can be implemented at the same time as the prescribed alteration is implemented.

Decision-makers should, so far as is possible, co-ordinate with the admission authority, if different, to ensure they avoid taking decisions that will reduce a PAN or remove a relevant age group for admission after parents have submitted an application for the following September (e.g. 31 October for secondary admissions or 15 January for primary admissions).

# **Publication**

A statutory proposal must contain sufficient information for interested parties to make a decision on whether to support or challenge the proposed change. <u>Annex A</u> sets out the minimum that this should include. The proposal should be accessible to all interested parties and should therefore use 'plain English'.

Where the proposal for one change is linked to another, this should be made clear in any notices published. Where a proposal by a LA is 'related' to a proposal by other proposers (e.g. where one school is to be enlarged because another is being closed) a single notice could be published.

The full proposal must be published on a website (e.g. the school or LA's website) along with a statement setting out:

- how copies of the proposal may be obtained;
- that anybody can object to, or comment on, the proposal;
- the date that the representation period ends; and
- the address to which objections or comments should be submitted.

A brief notice (including details on how the full proposal can be accessed e.g. the website address) must be published in a local newspaper. If the proposal is published by a GB then notification must also be posted in a conspicuous place on the school premises and at all of the entrances to the school.

Within one week of the date of publication on the website, the proposer must send a copy of the proposal and the information set out in the paragraph above to:

- the GB/LA (as appropriate);
- the parents of every registered pupil at the school where the school is a special school;
- if it involves or is likely to affect a school which has been designated as having a religious character:
  - the local Church of England diocese;
  - the local Roman Catholic diocese; or
  - $\circ$  the relevant faith group in relation to the school;
- proposals affecting a special school should go to any LA that has commissioned a place at the school (i.e. all relevant authorities who have made an out of county/borough placement there); and
- any other body or person that the proposer thinks is appropriate e.g. any affected educational institutions in the area.

Within one week of receiving a request for a copy of the proposal, the proposer must send a copy to the person requesting it.

There is no maximum limit on the time between the publication of a proposal and its proposed date of implementation. However, proposers will be expected to show good reason (for example an authority-wide reorganisation) if they propose a timescale longer than three years.

# **Representation (formal consultation)**

The representation period must last for four weeks from the date of the publication. During this period, any person or organisation can submit comments on the proposal to the LA to be taken into account by the decision-maker. It is also good practice for representations to be forwarded to the proposer to ensure that they are aware of local opinion.

## Decision

The LA will be the decision-maker in all cases except where a proposal is 'related' to another proposal that must be decided by the <u>Schools Adjudicator</u><sup>9</sup>.

Decision-makers will need to be satisfied that the appropriate fair and open local consultation and/or representation period has been carried out and that the proposer has given full consideration to all the responses received. Decision-makers should not simply take account of the numbers of people expressing a particular view. Instead, they should give the greatest weight to responses from those stakeholders likely to be most affected by a proposal – especially parents of children at the affected school(s).

Decisions must be made within a period of two months of the end of the representation period or they must be referred to the Schools Adjudicator.

When issuing a decision, the decision-maker can:

- reject the proposal;
- approve the proposal without modification;
- approve the proposal with modifications, having consulted the LA and/or GB (as appropriate); or
- approve the proposal, with or without modification subject to certain conditions<sup>10</sup> (such as the granting of planning permission) being met.

A proposal can be withdrawn by the proposer at any point before a decision is taken. When doing so, the proposer must send written notice to the LA or the GB (as appropriate); or the Schools Adjudicator (if the proposal has been sent to them). A notice must also be placed on the website where the original proposal was published.

Within one week of making a decision the LA must publish their decision and the reasons for it, on the website where the original proposal was published and send copies to:

- the LA (where the Schools Adjudicator is the decision-maker);
- the Schools Adjudicator (where the LA is the decision-maker);

<sup>&</sup>lt;sup>9</sup> For example where a change is conditional on the establishment of a new school under section 10 or 11 of EIA 2006 (where the Schools Adjudicator may be the default decision maker).

<sup>&</sup>lt;sup>10</sup> The prescribed events are those listed in paragraph 8 of Schedule 3 to the Prescribed Alterations Regulations

- the GB/proposers (as appropriate);
- the trustees of the school (if any);
- the local Church of England diocese;
- the local Roman Catholic diocese;
- the parents of every registered pupil at the school where the school is a special school; and
- any other body that they think is appropriate (e.g. other relevant diocese or diocesan board, faith organisation and any affected educational institutions in the area).

If the <u>Schools Adjudicator</u> is the decision-maker they must notify the persons above of their decision, together with the reasons, within one week of making the decision. Within one week of receiving this notification the LA must publish the decision, with reasons, on the website where the original proposal was published.

## **Related proposals**

Where proposals appear to be related to other proposals, the decision-maker must consider the related proposals together. A proposal should be regarded as related if its implementation (or non-implementation) would prevent or undermine the effective implementation of another proposal.

# **Conditional approval**

For many types of proposal, decision-makers may make their approval conditional on certain prescribed kinds of events<sup>11</sup>. The decision-maker must set a date by which the condition should be met but can modify the date if the proposer confirms, before the date expires, that the condition will be met later than originally thought.

The proposer should inform the decision-maker when a condition is met. If a condition is not met by the date specified, the proposal should be referred back to the decision-maker for fresh consideration.

<sup>&</sup>lt;sup>11</sup> Under paragraph 8 of Schedule 3 to the Prescribed Alterations Regulations

# Education standards and diversity of provision

Decision-makers should consider the quality and diversity of schools in the relevant area and whether the proposal will meet or affect the needs of parents, raise local standards and narrow attainment gaps.

# Equal opportunities issues

The decision-maker must comply with the Public Sector Equality Duty (PSED), which requires them to have 'due regard' to the need to:

- eliminate discrimination, harassment, victimisation and any other conduct that is prohibited by or under the Equality Act 2010;
- advance equality of opportunity between people who share a relevant protected characteristic and people who do not share it; and
- foster good relations between people who share a relevant protected characteristic and people who do not share it.

Further information on the considerations can be found on the <u>Equality and Human</u> <u>Rights Commission</u> website.

# **Community cohesion**

Schools have a key part to play in providing opportunities for young people from different backgrounds to learn with, from, and about each other; by encouraging through their teaching, an understanding of, and respect for, other cultures, faiths and communities. When considering a proposal, the decision-maker should consider its impact on community cohesion. This will need to be considered on a case-by-case basis, taking account of the community served by the school and the views of different groups within the community.

## **Travel and accessibility**

Decision-makers should satisfy themselves that accessibility planning has been properly taken into account and the proposed changes should not adversely impact on disadvantaged groups.

The decision-maker should bear in mind that a proposal should not unreasonably extend journey times or increase transport costs, or result in too many children being prevented from travelling sustainably due to unsuitable walking or cycling routes. A proposal should also be considered on the basis of how it will support and contribute to the LA's duty to promote the use of sustainable travel and transport to school.

Further information is available in the statutory <u>Home to school travel and transport</u> <u>guidance</u> for LAs.

# Funding

The decision-maker should be satisfied that any necessary funding required to implement the proposal will be available and that all relevant local parties (e.g. trustees of the school, diocese or relevant diocesan board) have given their agreement. A proposal **cannot** be approved conditionally upon funding being made available.

Where proposers are relying on the department as the source of capital funding, there can be no assumption that the approval of a proposal will trigger the release of capital funds from the department, unless the department has previously confirmed in writing that such resources will be available; nor can any allocation 'in principle' be increased. In such circumstances the proposal should be rejected, or consideration deferred until it is clear that the capital necessary to implement the proposal will be provided.

# Rights of appeal against a decision

The following bodies may appeal to the Schools Adjudicator against a decision made by a LA decision-maker, within four weeks of the decision being made:

- the local Church of England diocese;
- the local Roman Catholic diocese; and
- the governors and trustees of a foundation, foundation special or voluntary school that is subject to the proposal.

On receipt of an appeal, a LA decision-maker must then send the proposal, representations received and the reasons for their decision to the Schools Adjudicator within one week of receipt. There is no right of appeal on determinations made by the Schools Adjudicator.

# Implementation

The proposer must implement a proposal in the form that it was approved, taking into account any modifications made by the decision-maker.

## **Modification post determination**

Proposers can seek modifications from the decision-maker before the approved implementation date. However, proposals cannot be modified to the extent that new proposals are substituted for those that have been published.

Details of the modification must be published on the website where the original proposals were published.

## **Revocation of proposals**

If the proposer no longer wants to implement an approved proposal, they must publish a revocation proposal to be relieved of the duty to implement, as set out in the Prescribed Alterations Regulations.

# Land and buildings

## Foundation, foundation special or voluntary controlled schools

Where a LA is required to provide a site for a foundation, foundation special or voluntary controlled school, the LA must<sup>12</sup>:

- transfer their interest in the site and in any buildings on the site which are to form part of the school's premises to the trustees of the school, to be held by them on trust for the purposes of the school; or
- if the school has no trustees, to the GB, to be held by that body for the purposes of the school.

In the case of a dispute as to the persons to whom the LA is required to make the transfer, the adjudicator will make a decision.

## Voluntary aided schools

Where a LA is required to provide a site for a voluntary aided school, they must transfer their interest in the land to the trustees of the school, and must pay the reasonable costs to the GB in connection with the transfer.

<sup>&</sup>lt;sup>12</sup> Under paragraph 17 of schedule 3 of the Prescribed Alterations Regulations

## School premises and playing fields

Under the School Premises (England) Regulations 2012, all schools maintained by local authorities are required to provide suitable outdoor space in order to enable physical education to be provided to pupils in accordance with the school curriculum; and for pupils to play outside safely.

<u>Guidelines</u> setting out suggested areas for pitches and games courts are in place although the department has been clear that these are non-statutory.

# 6: Statutory process: foundation proposals

# Changing category to foundation, acquiring a foundation trust and/or acquiring a foundation majority

A 'foundation trust school' is a foundation school with a charitable foundation complying with the requirements set out in SSFA 1998<sup>13</sup>. These include that the foundation trust must have a charitable purpose of advancing education and must promote community cohesion.

The term 'acquire a foundation majority' means acquiring an instrument of government whereby the school's foundation trust has the power to appoint a majority of governors on the GB.

Where a school's GB considers changing category to foundation or acquiring a foundation trust and/or acquiring a foundation majority on the school's GB, the following five-stage statutory process must be followed:

Stage	Description	Timescale	Comments
Stage 1	Initiation		The GB considers a change of category to foundation/acquisition of a foundation trust/acquisition of a foundation majority
Stage 2	Publication		Having gained consent where appropriate
Stage 3	Representation (formal consultation)	Must be 4 weeks	As set out in the prescribed alteration regulations. The LA may refer a foundation trust proposal to the Schools Adjudicator during this period if it considers the proposal to have a negative effect on standards at the school
Stage 4	Decision	The GB must decide within 12 months of the date of publication	Unless the LA has referred the proposal to Schools Adjudicator at Stage 3
Stage 5	Implementation	No prescribed timescale	Must be as specified in the statutory notice, subject to any modifications agreed by the decision-maker

<sup>13</sup> Section 23A

### Initiation

For a proposal to change the category of a school to a foundation school, the GB should inform the LA in writing, at least seven days in advance of a meeting, if a motion to consult on a change of category proposal is to be discussed.

Before the GB can publish a proposal to change category from a voluntary school to a foundation school, the existing trustees and whoever appoints the foundation governors must give their consent.

## **Publication**

A statutory proposal must contain sufficient information for interested parties to make a decision on whether to support or challenge the proposed change. Part 1 of <u>Schedule 1 to the Prescribed Alterations Regulations</u> specifies the information that the statutory proposal must contain. Further details on the publication stage can be found in <u>Part 5</u>.

### **Representation (formal consultation)**

The representation period starts on the date of the publication of the proposal and must last four weeks. During this period, any person or organisation can submit comments on the proposal to the GB, to be taken into account when the decision is made.

During the representation period, the LA has the power to require the referral of a proposal to acquire a foundation trust/foundation majority to the <u>Schools Adjudicator</u> for decision, if they consider it will have a negative impact on standards at the school.

The LA does not have this power in respect of a proposal solely to change the category to foundation<sup>14</sup>.

Where a proposal is referred to the <u>Schools Adjudicator</u>, the GB must forward any objections or comments it has received to the Schools Adjudicator within one week of the end of the representation period.

<sup>&</sup>lt;sup>14</sup> However, where such a proposal is related to a proposal to acquire a trust, then the whole set of proposals will be referred to the Schools Adjudicator

## Decision

Unless a proposal has been referred to the Schools Adjudicator (as set out above), the GB will be the decision-maker and must make a decision on the proposal within 12 months of the date of publication of the proposal.

Where a proposal to acquire a foundation trust or a foundation majority is linked to a proposal to change category to a foundation school, they will be decided together.

When issuing a decision, the decision-maker can:

- reject the proposal;
- approve the proposal without modification;
- approve the proposal with modifications, having consulted the LA;
- approve the proposal with or without modifications but conditional upon:
  - the making of any scheme relating to any charity connected with the school; and
  - $\circ$  the establishment of a foundation<sup>15</sup>.

Where the LA has referred a proposal to acquire a foundation trust/foundation majority to the Schools Adjudicator for decision, any related proposal(s) (including a change of category to foundation) will also fall to be decided by the Schools Adjudicator.

Decision-makers should consider the impact of changing category to foundation school, and acquiring or removing a foundation trust on educational standards at the school. In assessing standards at the school, the decision-maker should take account of recent reports from Ofsted and a range of performance data. Recent trends in applications for places at the school (as a measure of popularity) and the local reputation of the school may also be relevant context for a decision.

If a proposal is not considered strong enough to significantly improve standards at a school that requires it, the decision maker should consider rejecting the proposal. Foundation trusts have a duty<sup>16</sup> to promote community cohesion, and decision-makers should carefully consider the foundation trust's plans for partnership working with other schools, agencies or voluntary bodies.

<sup>&</sup>lt;sup>15</sup> As defined in section 23A of the SSFA 1998

<sup>&</sup>lt;sup>16</sup> Under section 23A(6) of the SSFA 1998.

# Foundation schools acquiring a foundation trust

For foundation trust schools the decision-maker should be satisfied that the following criteria are met for the proposal to be approved:

- the proposal is not seeking for a school to alter, acquire, or lose a designated religious character. These alterations cannot be made simply by acquiring a foundation trust;
- the necessary work is underway to establish the foundation trust as a charity and as a corporate body; and
- that none of the foundation trustees are disqualified from exercising the function of foundation trustee, either by virtue of:
  - o disqualifications from working with children or young people;
  - o not having obtained a criminal record check certificate<sup>17</sup>;
  - <u>Charities Act 2011</u><sup>18</sup> which disqualify certain persons from acting as charity trustees.

### Suitability of partners

Decision-makers will need to be satisfied of the suitability of foundation trust partners and members. They should use their own discretion and judgement in determining on a case-by-case basis whether the reputation of a foundation trust partner is in keeping with the charitable objectives of a foundation trust, or could bring the school into disrepute. However, the decision-maker should make a balanced judgement, considering the suitability and reputation of the current/potential foundation trust.

The following sources may provide information on the history of potential foundation trust partners:

- The Health and Safety Executive Public Register of Convictions<sup>19</sup>
- The Charity Commission's Register of Charities; and
- The Companies House web check service.

<sup>&</sup>lt;sup>17</sup> Under section 113A of the Police Act 1997

<sup>&</sup>lt;sup>18</sup> section 178 onwards

<sup>&</sup>lt;sup>19</sup> Appearance on this database should not automatically disqualify a potential trust member; decision-makers will wish to consider each case on its merits

Within one week of making a decision the GB must publish a copy of the decision (together with reasons) on the website where the original proposal was published and send copies to:

- the LA;
- the local Church of England diocese; and
- the local Roman Catholic diocese.

Where a proposal has been decided by the GB and is to change the category of a VA school to foundation (with or without the acquisition of a foundation trust/foundation majority), the following bodies have the right of appeal to the <u>Schools Adjudicator</u><sup>20</sup>:

- the LA;
- the local Church of England diocese(s); and
- the local Roman Catholic diocese(s).

### **Conditional approval**

For many types of proposal, decision-makers may make their approval conditional on certain prescribed kinds of events<sup>21</sup>. The decision-maker must set a date by which the condition should be met but can modify the date if the proposer confirms, before the date expires, that the condition will be met later than originally thought.

The proposer should inform the decision-maker when a condition is met. If a condition is not met by the date specified, the proposal should be referred back to the decision-maker for fresh consideration.

### Implementation

The GB must implement any approved proposal by the approved implementation date, taking into account any modifications made by the decision-maker.

Within one week of implementation, the GB must provide information to the Secretary of State<sup>22</sup> about foundation proposals that have been implemented. Copies of the statutory proposals and decision record should be submitted to

<sup>&</sup>lt;sup>20</sup> The specific circumstances in which a referral can be made are prescribed under paragraph 15 of Schedule 1 to the Prescribed Alterations Regulations<sup>.</sup>

<sup>&</sup>lt;sup>21</sup> under paragraph 16 of Schedule 1 to the Prescribed Alterations Regulations

<sup>&</sup>lt;sup>22</sup> Paragraph 18 of Schedule 1 of the Prescribed Alterations Regulations

<u>schoolorganisation.notifications@education.gov.uk</u> in order for the school record to be updated on GIAS.

### **Modification post determination**

Modifications can be made to a proposal by the governing body after determination but before implementation.

## Revocation

If the proposer no longer wants to implement an approved proposal they must publish a revocation proposal to be relieved of the duty to implement, as set out in Paragraph 19 of Schedule 1 of the Prescribed Alterations Regulations.

### Governance and staffing issues

Schedule 4 of the Prescribed Alterations Regulations provides further information on the requirements about:

- the revision or replacement of the school's instrument of government;
- reconstitution or replacement of the GB;
- current governors continuing in office;
- surplus governors;
- transfer of staff; and
- transitional admission arrangements.

### Land transfer issues

Requirements as to land transfers, when a school changes category or acquires a foundation trust, are prescribed in Schedule 5 of the Prescribed Alterations Regulations.

## Removing a foundation trust and/or removing a foundation majority

There are five or six statutory stages (depending on the proposal and circumstances) to remove a foundation trust and/or to reduce a foundation majority. It may be triggered in two different ways – either by a majority or a minority of the GB:

Stage	Description	Timescale	Comments
Stage 1	Initiation		Majority A majority of governors considers publishing a proposal to remove a foundation trust/reduce the number of governors appointed by the foundation. or Minority A minority (of not less than a third of the governors) notify the clerk of the GB of their wish to publish a proposal to remove a foundation trust/reduce the number of governors appointed by the foundation
Stage 2	Land Issues (applicable only to removal of trusts)	If not resolved within 3 months, disputes must be referred to the Schools Adjudicator	In cases of removing foundation trusts, the GB, trustees and the LA must resolve issues related to land and assets before a proposal is published
Stage 3	Consultation	Majority A minimum of 4 weeks is recommended. or Minority No consultation required	<b>Majority</b> It is for the GB to determine the length of consultation
Stage 4	Publication and representation	Majority 6 week representation period. or Minority	

Stage	Description	Timescale	Comments
		Where there are no land or asset issues – publish within 3 months of receipt of notice by GB clerk – followed by a 6-week representation period. Where there are land issues, publish within 1 month of receipt of School Adjudicator's determination – followed by a 6-week representation period	
Stage 5	Decision	Within 3 months	A proposal initiated by a minority of governors may not be rejected unless at least two-thirds of the GB are in favour of the rejection
Stage 6	Implementation	No prescribed timescale	But must be as specified in the statutory notice, subject to any modifications agreed by the decision-maker

## Initiation

A proposal for removing a foundation trust and/or removing a foundation majority can be triggered by:

- a majority<sup>23</sup> of the GB or a committee deciding to publish a proposal. The decision to publish must be confirmed by the whole GB at a meeting held at least 28 days after the meeting at which the initial decision was made; or
- b) at least one-third<sup>24</sup> of the governors requesting in writing to the clerk of the GB, that a proposal be published. No vote of the GB is required as they are obliged to publish a proposal. To prevent on-going challenges

<sup>&</sup>lt;sup>23</sup> Regulation 4 of the Removal Regulations

<sup>&</sup>lt;sup>24</sup> Regulation 5 of the Removal Regulations

there are a number of prescribed circumstances<sup>25</sup> in which there is no obligation to follow the wishes of the minority of governors.

### Land and assets (when removing a foundation trust)

Before publishing proposals to remove a foundation trust, the GB must reach agreement with the trustees and LA on issues relating to the school's land and assets. Where such issues remain unresolved within three months of the initial decision (majority) or receipt of notice by the clerk (minority), they must be referred to the <u>Schools Adjudicator</u> for determination.

On the removal of the foundation trust, all publicly provided land held by the foundation trust for the purposes of the school will transfer to the GB<sup>26</sup>. Where the land originated from private sources (for example, where land was gifted on trust), the land will transfer to the GB in accordance with a transfer agreement, providing for consideration to be paid by the GB to the foundation trust where appropriate. However, there may be land which has benefited from investment from public funds which remains with the trustees under the transfer agreement.

Alternatively, there may have been investment by trustees in the publicly provided land or from public funding in the land provided by the trustees. In either of these cases, it may be appropriate for either the trustees or the public purse to be compensated. The possibility of stamp duty land tax may also need to be taken into account.

The Schools Adjudicator will announce its determination in writing to both parties.

## Consultation

Where a minority of governors initiated the process, this stage does not apply.

Where a majority of governors initiated the process, before publishing a proposal the GB must consult:

- families of pupils at the school;
- teachers and other staff at the school;
- the trustees and, if different, whoever appoints foundation governors;
- the LA;

<sup>&</sup>lt;sup>25</sup> See regulation 5(4) of the Removal Regulations

<sup>&</sup>lt;sup>26</sup> By virtue of regulation 17(1) of the Removal Regulations

- the GBs of any other foundation or foundation special schools maintained by the same LA for which the foundation acts as a foundation;
- any trade unions who represent school staff;
- if the school has been designated as having a religious character, the appropriate diocesan authority or other relevant faith group in relation to the school;
- any other person the GB consider appropriate.

## **Publication**

Where the decision to publish a proposal was made by a majority of governors, the GB at this stage must decide whether to go ahead with publishing the proposal.

Where the decision to publish a proposal was made by a minority of governors and there are no land issues to be determined, the GB must publish the proposal within 3 months of the receipt of the notice by the clerk. If land issues were referred to the <u>Schools Adjudicator</u>, the proposal must be published within 1 month of receipt of its determination.

Proposals to remove a foundation trust or to alter the instrument of government so that foundation governors cease to be the majority of governors must contain the information set out in <u>The School Organisation (Removal of Foundation, Reduction in Number of Foundation Governors and Ability of Foundation to Pay Debts)</u> (England) Regulations 2007. Further details on the publication stage can be found in <u>Part 5</u>.

At the same time as publishing the proposals, the GB must send copies of the proposals to the LA, trustees, and the Secretary of State via <u>schoolorganisation.notifications@education.gov.uk</u>.

## Representation

The representation period starts on the date of the publication of the proposal and must last six weeks. During this period, any person or organisation can submit comments on the proposal to the GB to be taken into account when the decision is made.

Unlike the foundation trust acquisition process, there is no power for the LA to refer a proposal to the Schools Adjudicator to remove a school's foundation trust or to reduce the number of governors appointed by the foundation trust. However, GBs

must bear in mind that failure to follow the requirements of the statutory process could lead to a complaint to the Secretary of State under Section 496/497 of the Education Act 1996, and/or ultimately be challenged through judicial review.

## Decision

The GB is the decision-maker for a removal proposal and must determine the proposal within 3 months of the date of its publication.

If a proposal was brought forward by a majority of governors, then it may be determined by a majority vote of those governors present<sup>27</sup>.

If a proposal was brought forward by a minority of governors, then the GB may not reject the proposal unless two thirds or more of the governors indicate that they are in favour of its rejection<sup>28</sup>.

When deciding a proposal for the removal of a foundation trust, the GB should consider the proposal in the context of the original proposal to acquire the foundation trust, and consider whether the foundation trust has fulfilled its expectations. Where new information has come to light regarding the suitability of foundation trust partners, this should be considered.

All decisions must be taken in accordance with the processes prescribed in <u>The</u> <u>School Governance (Roles, Procedures and Allowances) (England) Regulations</u> <u>2013</u>.<sup>29</sup>.

The GB must notify the relevant LA, trustees and the Secretary of State via <u>schoolorganisation.notifications@education.gov.uk</u> of their decision.

## Implementation

The GB is under a statutory duty to implement any approved proposal, as published, by the approved implementation date, taking into account any modifications made. In changing category, an implementation period begins when the proposal is decided and ends on the date the proposal is implemented. During this period the LA and GB are required to make a new instrument of government for the school, so enough time must be built into the timeframe for this to happen. The GB must then be reconstituted in a form appropriate to the school's new category and also in accordance with the appropriate instrument of government taking into account the <u>School Governance (Constitution) (England) Regulations 2012</u>.

<sup>&</sup>lt;sup>27</sup> As per the School Governance (Roles, Procedures and Allowances) (England) Regulations 2013.

<sup>&</sup>lt;sup>28</sup> As per regulation 11(2) of the Removal Regulations

<sup>&</sup>lt;sup>29</sup> Except as otherwise provided by the Removal Regulations.

When removing a foundation trust or a foundation majority, a governor may continue as a governor in the corresponding category (e.g. staff governor, parent governor) if that category remains under the new instrument of government. A member of a current GB who continues as a governor on these grounds holds office for the remainder of the term for which he or she was originally appointed or elected. Where a school with a religious character has no foundation trust, the GB must appoint partnership governors with a view to ensuring that the religious character of the school is preserved and developed in accordance with the School Governance (Constitution) (England) Regulations 2012. There is nothing to prevent the appointment of a former foundation governor being reappointed by the GB as a partnership governor.

The terms of the trust on which land is held for a voluntary or foundation school often include very specific provisions regarding the conduct of the school and the use of any fund held by the foundation trust for the use of the school and premises. When making a proposal to change category, proposers will need to consider whether the current terms on which the school's land is held on trust allows for the change in category proposed. If in doubt, or if a variation in the foundation trust is clearly necessary, promoters and the relevant site trustees are advised to make early contact with the Charity Commission to apply for the terms of the trust to be varied under the relevant trust law.

### **Modification of proposals**

Modifications can only be made to the implementation date and the proposed constitution of the governing body.

# Annex A: Information to be included in a prescribed alteration statutory proposal

A statutory proposal for making a prescribed alteration to a school must contain sufficient information for interested parties to make a decision on whether to support the proposed change. A proposal should be accessible to all interested parties and therefore use 'plain English'.

Proposers will need to be mindful of the factors that will inform the decision-makers assessment when determining the proposal.

As a minimum, the department would expect a proposal to include:

- school and LA details;
- description of alteration and evidence of demand;
- objectives (including how the proposal would increase educational standards and parental choice);
- the effect on other educational institutions within the area;
- project costs and indication of how these will be met, including how long-term value for money will be achieved;
- implementation plan; and
- a statement explaining the procedure for responses: support, objections and comments.

# **Annex B: Further Information**

This guidance primarily relates to:

- <u>The School Organisation (Prescribed Alterations to Maintained Schools)</u> (England) Regulations 2013 www.legislation.gov.uk/uksi/2013/3110/contents/made
- <u>The School Organisation (Removal of Foundation, Reduction in Number of</u> <u>Foundation Governors and Ability of Foundation to Pay Debts) (England)</u> <u>Regulations 2007</u> www.legislation.gov.uk/uksi/2007/3475/contents/made
- <u>The School Organisation (Requirements as to Foundations) (England)</u> <u>Regulations 2007</u> www.legislation.gov.uk/uksi/2007/1287/contents/made
- <u>The Education and Inspections Act 2006</u> www.legislation.gov.uk/ukpga/2006/40
- <u>The School Standards and Framework Act 1998</u> www.legislation.gov.uk/ukpga/1998/31/contents

It also relates to:

- <u>The School Organisation (Establishment and Discontinuance of Schools)</u> <u>Regulations 2013</u> www.legislation.gov.uk/uksi/2013/3109/contents/made
- <u>The School Governance (Constitution) (England) Regulations 2012</u> www.legislation.gov.uk/uksi/2012/1034/contents/made
- <u>The School Governance (Constitution and Federations) (England)</u> (<u>Amendment) Regulations 2014</u> www.legislation.gov.uk/uksi/2014/1257/pdfs/uksi\_20141257\_en.pdf
- <u>The School Governance (Miscellaneous Amendments) (England) Regulations</u> 2015 www.legislation.gov.uk/uksi/2015/883/pdfs/uksi\_20150883\_en.pdf
- <u>The School Governance (New Schools) (England) Regulations 2007</u> www.legislation.gov.uk/uksi/2007/958/pdfs/uksi\_20070958\_en.pdf
- <u>The School Governance (Roles, Procedures and Allowances) (England)</u> <u>Regulations 2013</u> www.legislation.gov.uk/uksi/2013/1624/contents/made
- <u>The Childcare Act 2006</u> www.legislation.gov.uk/ukpga/2006/21/contents
- <u>The School Premises (England) Regulations 2012</u> www.legislation.gov.uk/uksi/2012/1943/contents/made

- <u>Making Significant Changes to an Existing Academy</u>
  www.gov.uk/government/publications/making-significant-changes-to-an existing-academy
- <u>Academy/Free School Presumption departmental advice</u> www.gov.uk/government/publications/establishing-a-new-school-free-schoolpresumption
- <u>Establishing New Maintained Schools departmental advice for local</u> <u>authorities and new school proposers</u> www.gov.uk/government/publications/establishing-new-maintained-schools
- <u>The School Admissions Code</u> www.gov.uk/government/publications/schooladmissions-code--2
- Education Act 1996 www.legislation.gov.uk/ukpga/1996/56/contents
- Equality Act 2010 www.legislation.gov.uk/ukpga/2010/15/contents
- <u>Police Act 1997</u> www.legislation.gov.uk/ukpga/1997/50/contents
- <u>Charities Act 2011</u> www.legislation.gov.uk/ukpga/2011/25/contents
- <u>Public Sector Equality Duty</u> www.equalityhumanrights.com/en/advice-andguidance/public-sector-equality-duty
- <u>Home-to-school travel and transport GOV.UK</u> www.gov.uk/government/publications/home-to-school-travel-and-transportguidance
- <u>Get information about schools GOV.UK</u> www.get-informationschools.service.gov.uk/
- <u>Consultation principles: guidance GOV.UK</u> www.gov.uk/government/publications/consultation-principles-guidance
- <u>School land and property: protection, transfer and disposal GOV.UK</u> www.gov.uk/guidance/school-land-and-property-protection-transfer-anddisposal

# **Annex C: Contact details for RSC offices**

- East and North East London RSC.EASTNELONDON@education.gov.uk
- North <u>RSC.NORTH@education.gov.uk</u>
- East Midlands and Humber EMH.RSC@education.gov.uk
- Lancashire and West Yorkshire <u>LWY.RSC@education.gov.uk</u>
- South Central England and North West London -<u>RSC.SCNWLON@education.gov.uk</u>
- South East and South London <u>RSC.SESL@education.gov.uk</u>
- South West <u>RSC.SW@education.gov.uk</u>
- West Midlands <u>RSC.WM@education.gov.uk</u>



#### © Crown copyright 2018

This publication (not including logos) is licensed under the terms of the Open Government Licence v3.0 except where otherwise stated. Where we have identified any third party copyright information you will need to obtain permission from the copyright holders concerned.

To view this licence:

visit	www.nationalarchives.gov.uk/doc/open-government-licence/version/3
email	psi@nationalarchives.gsi.gov.uk
write to	Information Policy Team, The National Archives, Kew, London, TW9 4DU

#### About this publication:

enquiries <u>www.education.gov.uk/contactus</u> download <u>www.gov.uk/government/publications</u>

Reference: DFE-00314-2018



Follow us on Twitter: @educationgovuk



Like us on Facebook: <u>facebook.com/educationgovuk</u>

#### Appendix 5 – Public Report

#### SCHOOL ORGANISATION PROPOSAL:

#### Turves Green Boys School:

#### • Revocation: Alter the age range to establish sixth form.

Councillor Name	Date	Method of Consultation	Comments
Councillor Debbie Clancy (Longbridge & West Heath)	18 <sup>th</sup> March 2019	E Mail	No comments received
Councillor Brett O'Reilly (Longbridge & West Heath)	18 <sup>th</sup> March 2019	E Mail	No comment received
(Richard Burden MP Northfield	18 <sup>th</sup> March 2019	E Mail	No comments received)

# **Birmingham City Council**

## Report to Cabinet Member for Education Skills and Culture, jointly with the Director of Education & Skills



June 2019

Subject:	PROPOSAL TO INCREASE THE NUMBER OF PUPIL PLACES AT THE PINES SCHOOL
Report of:	Interim Assistant Director for Education and Early Years
Relevant Cabinet Member:	Councillor Jayne Francis, Cabinet Member Education Skills and Culture
Relevant O &S Chair(s):	Councillor Kath Scott – Education and Children's Social Care
Report author:	Jaswinder Didially Head of Service, Education Infrastructure; Telephone No: 0121 303 8847 E-mail address: jaswinder.didially@birmingham.gov.uk

Are specific wards affected?	⊠ Yes	□ No – All wards affected
If yes, name(s) of ward(s): Stockland Green is the ward most pupils travel from across the city to access this specialist pro-	•	affected but
Is this a key decision?	□ Yes	⊠ No
If relevant, add Forward Plan Reference:		
Is the decision eligible for call-in?	⊠ Yes	□ No
Does the report contain confidential or exempt information?	□ Yes	⊠ No
If relevant, provide exempt information paragraph number or	reason if cor	fidential :

#### 1 Executive Summary

1.1 To seek the determination of a statutory proposal:

 Increase the number of pupil places that The Pines School can offer from 190 to 230 with effect from 1<sup>st</sup> September 2019.

#### 2 Recommendations

That the Cabinet Member for Education, Skills and Culture jointly with the Director for Education & Skills;

2.1 Approve, having taken into account the statutory guidance, the statutory proposal to increase the number of pupil places that The Pines School can offer from 190 to 230 with effect from 1<sup>st</sup> September 2019.

#### 3 Background

- 3.1 The Local Authority has a statutory duty to provide pupil places and to promote diversity and increase parental choice in planning and securing the provision of school places (Section 14(3A) Education Act 1996).
- 3.2 The Local Authority is proposing the increase of pupil numbers at The Pines School in line with their Strategy for Special Educational Needs and Disability (SEND) and Inclusion. In order to accommodate the growth in demand for special school places a planned programme of additional special places is being implemented as a priority.
- 3.3 The Pines School is a foundation special school in the Stockland Green ward of the Erdington district of Birmingham. The school can offer up to 190 places for pupils aged 2 -16 years with a statement of special educational need or Education, Health and Care Plan (EHCP) for Autistic Spectrum Condition (ASC). The school currently caters for 130 primary aged pupils and up to 60 secondary aged pupils.
- 3.4 The Pines School was inspected by OFSTED on 16<sup>th</sup> January 2014 and received a judgement of "Outstanding".
- 3.5 The Local Authority is keen to ensure that future places are provided in the areas that they are needed; helping children to attend a school nearer to home as part of their local community.
- 3.6 The proposal will increase the number of secondary pupil places at The Pines School from 60 up to 100. This will help address the shortage of secondary places for children with a statement of special educational need or an EHCP for ASC. It will allow more pupils to remain at The Pines School until they are 16 instead of transferring to a new provision at 11.
- 3.7 If approved, this proposal will lead to the improvement in standard, quality and range of educational provision for pupils with a statement of special educational need or EHCP for ASC by increasing the number of secondary places in an "Outstanding" provision.
- 3.8 The impact on transport and travel will be minimal as it is planned that the places will be provided on a phased basis through the Local Authority's Special Educational Needs Assessment and Review (SENAR) team.
- 3.9 Capacity was created as part of the last school organisation proposals which were to relocate the school, alter the upper age range from 11 to 16 so as to offer

secondary provision and increase the number of pupil places from 95 to 190 (35 additional primary places, and 60 new secondary places.) These proposals were approved on 18<sup>th</sup> August 2016.

- 3.10 The cost of the recent refurbishment works were included in the most recent Cabinet Member Chief Officer report "3rd Floor Refurbishment of The Pines School full business case and contract award" which was approved on 20<sup>th</sup> December 2018.
- 3.11 In compliance with DFE guidance, a pre-publication letter was sent out to parents/pupils/staff week ending 15<sup>th</sup> February 2019 advising of the forthcoming statutory consultation and inviting any immediate comments or questions by 8<sup>th</sup> March 2019. A statutory notice and proposal were published and the representation period was between 14<sup>th</sup> March 2019 to 12<sup>th</sup> April 2019 (four weeks).The representation period commenced with the publication of a statutory notice in the Birmingham Post. During the four week representation period, comments on the proposal could be submitted in writing to Education Infrastructure, via the BeHeard webpages, email or letter. A copy of the full proposal and public notice can be found within Appendices 1 & 2.
- 3.12 At the close of the representation period, 5 responses were received regarding the proposal. Of the 5 responses received 1 was opposed and 4 were in favour.
- 3.13 The quantitative analysis and copies of the comments received (anonymised) can be found in Appendix 3 of this report. Details of both the internal and external stakeholders consulted and the means by which both consultations were carried out are detailed in section 5 of this report.
- 3.14 The Education and Inspections Act 2006 and Regulation 7 of the School Organisation (Prescribed Alterations to Maintained Schools) (England) Regulations 2013 (the Prescribed Alterations Regulations) state that the Local Authority must have regard to any guidance issued by the Secretary of State when making a decision on such proposals. The relevant statutory guidance is attached (Appendix 4). The Education and Inspections Act 2006, and Paragraph 5 of Schedule 3 to the Prescribed Alterations Regulations allows for the proposals to be approved, approved with modification, approved subject to meeting a prescribed condition, or rejected.
- 3.15 If the proposals are approved, the overall number of places that the Pines School can offer will be 230. Of these places, the number of secondary school places that The Pines School can offer will be increased to 100. These places will be offered on a gradual basis.

#### 4. Options considered and Recommended Proposal

4.1 Should the proposals be rejected, the number of pupil places that The Pines School can offer will remain at 190, of which 60 places are for secondary aged children. Future alternative secondary places for pupils with a statement of special educational need or EHCP for ASC will need to be found. As there is currently a

shortage of these places in Birmingham, it will mean that children with ASC needs may have to travel further to a suitable placement. It may also increase the Council's reliance on out of city independent provision if sufficient places are not available within the Birmingham maintained, Academies and Free School provision which could result in additional costs for transport, as pupils may have to travel further to access out of City provision.

#### 5 Consultation

#### 5.1 Internal

During the statutory consultation period, information about the proposal was sent to:

- All Ward Councillors and Members of Parliament in Birmingham
- Officers from services across Birmingham City Council including Admissions, Finance, School and Governor Support, Human Resources, Legal, Planning, Research and Statistics Information Officers for Education and Skills.

Details of the responses received and outcome of the statutory consultation is set out in Appendix 3. The Ward Councillors consulted and the date and method of consultation is set out in Appendix 5.

#### 5.2 External

- 5.2.1 The proposal has been fully consulted upon in line with the requirements set out in both the statutory guidance "Making significant changes ('prescribed alterations') to maintained schools" (October 2018) published by the Department for Education (DfE). A copy of the guidance for decision makers can be found in Appendix 4.
- 5.2.2 During the pre-statutory consultation period, information about the proposal was publicised to the parents, teaching staff, non-teaching staff. During the statutory consultation period, information about the proposal was publicised to all stakeholders consulted during the pre-statutory period and the following additional consultees:
  - Birmingham Schools;
  - Neighbouring Local Authorities;
  - The Archdiocesan and The Anglican Diocese of Birmingham;
  - Professional Associations and Trade unions;
  - All Birmingham Councillors;
  - All Birmingham Members of Parliament.
- 5.2.3 The information was publicised in the following ways:
  - Public notice in Birmingham Post newspaper;
  - On Birmingham City Council BeHeard webpage;
  - On the schools' webpages;
  - On the Birmingham City Council School Notice Board.

5.2.4 A copy of the full proposal document can be found in Appendix 1 and the Public Notice in Appendix 2. The outcome of the external consultation is set out in Section 3 of this report and in Appendix 3

#### 6 Risk Management

6.1 Due to the current shortage of ASC secondary places across the City, should the additional places not be provided at The Pines School, alternative provision for secondary pupils with ASC will need to be found. It will mean that pupils who may have had the opportunity to remain at The Pines School until they are 16 will have to transfer to a new provision at age 11. It will mean that children with ASC needs may have to travel further to a suitable placement. This could result in additional costs for transport, as pupils may have to travel further to access out of City provision.

#### 7 Compliance Issues:

# 7.1 How are the recommended decisions consistent with the City Council's priorities, plans and strategies?

- 7.1.1 The Local Authority has a statutory duty to provide pupil places and to promote diversity and increase parental choice in planning and securing the provision of school places (Section 14(3A) Education Act 1996).
- 7.1.2 The Local Authority is proposing the increase of pupil number at The Pines School in line with their Strategy for Special Educational Needs and Disability (SEND) and Inclusion. To accommodate the growth in demand for special school places a planned programme of additional special places is being implemented as a priority.

#### 7.2 Legal Implications

7.2.1 This report exercises powers contained within sections 19 and 21 of the Education and Inspections Act 2006 and Schedule 2 and Schedule 3 to the School Organisation (Prescribed Alterations to Maintained Schools) (England) Regulations 2013 (the "Prescribed Alterations Regulations"), whereby the Local Authority of a foundation special school can propose to increase the number of pupils places by following a statutory process. Under the Prescribed Alterations Regulations, the Local Authority is the decision maker for this statutory proposal.

#### 7.3 Financial Implications

- 7.3.1 The cost of the recent refurbishment work was included in the Cabinet Member and Chief Officer report: "3rd Floor Refurbishment of The Pines School – full business case and contract award" which was approved on 20th December 2018. Revenue costs arising from the increase in pupils will be funded from the Dedicated School Grant High Needs block
- 7.3.2 Approval of this proposal should reduce the Council's reliance on more costly out of city independent provision and associated transport costs.

#### 7.4 Procurement Implications (if required)

Not applicable.

#### 7.5 Human Resources Implications (if required)

Not applicable

#### 7.6 Public Sector Equality Duty

7.6.1 An updated Equality Assessment initial screening was carried out in October 2018 (EQUA221) against the School Organisation Change process, which identified that a full impact assessment was not required. No events have occurred since then which would require the preparation of a fresh screening in respect of these recommendations.

#### 8 Background Documents

#### 8.1 Documents:

- Education and Inspections Act 2006
- Making significant changes ('prescribed alterations') to maintained schools: "Statutory guidance for proposers and decision makers" published by the Department for Education (DfE) October 2018.
- Cabinet Member and Chief Officer Report 20<sup>th</sup> December 2018: 3rd Floor Refurbishment of The Pines School – full business case and contract award

#### 8.2 List of Appendices accompanying this Report (if any):

- 1. Full Proposal Document
- 2. Public Notice
- 3. Statutory Consultation Results
- 4. Guidance for Decision Makers
- 5. Ward Councillors Consulted.

SOT10133 The Pines Special School 2019



# **Full Proposal Document**

**The Pines Special School** 

# Proposal to Increase the Number of Places at The Pines Special School from 190 to 230

#### Introduction

Birmingham City Council, as the Local Authority for Birmingham, is about to commence a consultation on changes to The Pines Special School (a foundation special school).

Туре:	Foundation Special School	bl		
Name:	The Pines Special School	DFE:	330 07045	
Address:	Marsh Hill, Erdington, Birmingham B23 7EY			
Ward:	Stockland Green	District:	Erdington	
Age Range:	2 – 16 years	Capacity:	190	
Last Ofsted:	29 <sup>th</sup> January 2019	<b>Ofsted Rating</b>	Outstandir	ng

#### School Information

#### What changes are proposed?

We are proposing to carry out the following changes to The Pines Special School

• Increase the number of places the school can offer from 190 to 230.

#### Why do we want to do this?

Birmingham City Council is proposing the above prescribed changes, in line with our Strategy for Special Educational Needs and Disability (SEND) and Inclusion. To accommodate the growth in demand for special school places a planned programme of additional special places is being implemented as a priority.

The intention of this proposal is to increase the number of places at The Pines Special School to help address a shortage of secondary places for children with Statements of Educational Need or Education and Health Care Plan for Autistic Spectrum Condition(ASC). It will allow more children to remain at The Pines Special School until they are 16 instead of transferring to a new provision at the age of 11 years; and, enable a greater number of pupils to access outstanding provision. The school has an excellent teaching record, with outstanding achievement and progress for its students. The proposed changes will offer professional development and improve retention and recruitment of the school's high quality teaching and nonteaching staff.

The school currently caters for up to 190 places for pupils with a Statement of Special Educational Need or an Education, Health and Care Plan for (ASC), of these 190 places : 130 primary aged pupils and up to 60 secondary aged pupils.

The proposal will be to increase the total number of places the school can accommodate up to 230. It is intended that the additional 40 places will be for secondary aged pupils, increasing the number of secondary places the school could cater for from 60 to 100 with effect from 1st September 2019; however, these places will be created on a phased basis.

#### **Evidence of Demand:**

Birmingham has a young and growing population. Birmingham has the highest proportion of under-15 year olds of any major city in Europe. 30% of Birmingham's

residents are under 20; the highest proportion of under 20 year olds of any major city in the UK.

Special school population is continuing to grow. There is an increased demand for specialist provision for pupils with ASC or Social Emotional Mental Health needs (SEMH).

Over the last 18 months the Local Authority has been working to increase capacity across our special school estate. We have commissioned additional places projects across 19 special schools.

The proposal to increase the number of places offered at The Pines Special School for pupils with ASC, will help to address the shortage of secondary places for pupils with statements of ASC provision in the City.

#### When will these changes happen?

If the proposal is approved by the decision makers (following full consultation) it is intended that the changes would be implemented in **September 2019.** It is proposed that these places will be provided on a phased basis from that time

# Will there be any effect on other schools, academies and educational institutions within the area?

There should be no negative effects on other mainstream schools (non-SEN), as The Pines Special School offers specialist city wide provision. There is currently a shortage of ASC places, so no indication that there would be any negative impact on other ASC schools. Any impact on other schools should be positive as this proposal creates places for pupils with ASC needs and so releases places at other schools that may better meet the needs of other pupils.

#### How will the proposal increase educational standards and parental choice?

The Local Authority is keen to ensure that future places are provided in the areas that they are needed; helping children to attend a school nearer to home and as part of their local community. The proposed increase in pupil numbers at The Pines Special School will increase the number of secondary places for pupils requiring ASC provision at an 'Outstanding' school and provide greater choice for parents.

#### How will this affect pupils at the school?

Pupils will notice some changes but those are likely to be limited. The school will grow gradually. The increase will be phased so the change in pupil numbers will occur over a period of time. School places will be commissioned by Special Educational needs Assessment and Review Team (SENAR) in line with the SEN code of practice. The SEN designation for the school will not change.

With the additional pupils, the school might decide to organise the school differently to ensure educational continuity but that will be the school's decision.

#### How will this affect staff?

Staff will generally be unaffected; however, a larger school might offer more opportunities for professional development.

# Will there be changes to the school building and if so what are the project costs and how will they be met?

Capacity was created as part of the last school organisation proposals which were approved in August 2016 to relocate the school, alter the upper age range and increase the number of places. The cost of the recent refurbishment works were included in the most recent Cabinet Member report approved in December 2018.

#### Travel and Transport:

The impact on transport and travel will be minimal as the places will be allocated on a phased basis through the Local Authority's Special Educational Needs Assessment and Review (SENAR) team. The school will continue to update their travel plan, as and when required. The Local Education Authority transport arrangements for children with special needs will apply (Travel Assist).

#### Will this definitely happen?

No, there is a statutory process we must follow to make these sorts of changes to schools. We wrote to parents/pupils/staff and other stakeholders regarding the forthcoming proposals on 15<sup>th</sup> February 2019 and invited comments until 8<sup>th</sup> March 2019. During this pre-publication consultation we received no comments regarding the proposal to increase the number of places that The Pines Special School can offer.

This document is the full proposal for statutory public consultation, referred to as the "representation period". All comments received during the representation period will be forwarded to the decision makers for consideration.

Within two months of the end of the representation period the Council's Cabinet Member for Education Skills and Culture, jointly with the Director for Education & Skills, will make a final decision.

It is only at that point that we will be able to say with certainty that The Pines Special School will increase the number of places to 240.

#### What will happen if this proposal is rejected?

If the proposed increase is not approved for implementation, the school will continue to operate at its current size. This will mean that a higher number of pupils will be unable to remain at The Pines at the secondary stage. Additional places would be provided at another school which could have a negative impact on pupil travel distances.

#### How can I make my views known?

We invite all interested people to give us their views and comment on the proposal. Any comments must be received no later than 11<sup>th</sup> April 2019.

You can comment online via BeHeard: www.birminghambeheard.org.uk/people-1/thepines

You can write to the Local Authority:

 By email: <u>edsi.enquiries@birmingham.gov.uk</u> (Please include **The Pines** in the email subject)  By letter, or by completing the attached comments form to: The Local Authority, School Organisation Team, PO Box 15843, Birmingham, B2 2RT.

#### What happens next?

The following timescale is for guidance only. At any point during the process, the proposal might be withdrawn or rejected by the City Council. The proposed dates below meet the government requirements for us to consult fully with the people affected by the proposal and every effort will be made to keep to these dates.

#### <u>Key dates</u>

Action	Date
Statutory notice to be published	14 <sup>th</sup> March 2019
Beginning of 4/6 week consultation period	14 <sup>th</sup> March 2019
End of 4 week consultation period	11 <sup>th</sup> April 2019
Final decision to be made no later than	11 <sup>th</sup> June 2019
Changes implemented	1 <sup>st</sup> September 2019

Thank you for taking the time to send us your thoughts on these proposals.

Proposal to: Increase the number of places at The Pines Special School from 190 to 230

#### **Consultation Response Form**

Please help us to analyse your response by completing the following:

Your name (optional\*):

Your contact details (optional, if you would like a reply\*)

Your interest in the proposal (please indicate one of the below):				
Pupil				
Parent				
School Governor				
School Staff				
Local Resident				
Local Councillor				
Member of Parliament				
Other (please specify)				

Your comments:

 are used by Birmi			

\*Personal details are used by Birmingham City Council for the purpose of this consultation only. Your details are not shared publicly or with any other organisation or company.

BIRMINGHAM CITY COUNCIL Proposal to Make Prescribed Alteration The Pines Special School Notice is given in accordance with section 19 of the Education and Inspections Act 2006 and regulation 6 of the School Organisation (Prescribed Alterations to Maintained Schools) (England) Regulations 2013 that Birmingham City Council proposes to make the following prescribed alterations to The Pines Special School:

 Increase the number of pupil places that the school can offer from 190 to 230 with effect from 1<sup>st</sup> September 2019. These additional places will be created on a phased basis.

The Pines Special School is a foundation special school at Marsh Hill, Erdington, Birmingham B23 7EY which currently offers up to 190 places to pupils with a Statement of Special Educational Needs or an Education, Health and Care Plan for Autistic Spectrum Condition (ASC).

This notice is an extract from the complete proposal document. Copies of the complete proposal can be found at <u>https://www.birminghambeheard.org.uk/people-1/thepines</u> If you require a hard copy, this can be obtained by writing to: School Organisation Team, Education and Skills Infrastructure, PO Box 15843, Birmingham B2 2RT. Within four weeks from the date of the publication of this proposal, any person may object to or make comments on the proposal by sending their representations through the web site or by writing to the School Organisation Team at the above postal address. The date by which objections or comments must be received is 12th April 2019. Signed: Jaswinder Didially Head of Service – Education Infrastructure Date: 14th March 2019

# School Organisation: Consultation Results: The Pines

# Statutory Consultation Summary

#### Summary Table

Total number of Responses:	5

Number in favour or against the proposal:	
In favour	4
Against	1
Don't know	0
Not stated	0

Method of response:	
Beheard	4
Letter	1
Other	0

Respondent by Type:	
Parent	2
Staff Member	1
Local resident	2
Other	0

#### Response ID ANON-H16D-SUE7-Q

Submitted to School Organisation The Pines Special School Submitted on 2019-03-19 07:55:15

#### Introduction

1 What is your name?

Name:

2 What is your e mail address?

e mail:

3 What is your interest in the proposal?

Other, please specify

other, please specify: Sen teacher

4 Are you in favour of the proposal?

Yes

Please give details:

#### **Response ID ANON-H16D-SUER-J**

Submitted to School Organisation The Pines Special School Submitted on 2019-03-15 23:23:36

#### Introduction

1 What is your name?

Name:

2 What is your e mail address?

e mail:

3 What is your interest in the proposal?

Parent

other, please specify:

#### 4 Are you in favour of the proposal?

No

#### Please give details:

Although Pines has a good reputation, as a parent I always felt the school is not able to meet needs according to the capacity of individual students. Hence increasing the capacity of students would definitely have a knockoff effect on their current students. I would not recommend this proposal in view of student wellbeing.

#### Response ID ANON-H16D-SUEX-R

Submitted to School Organisation The Pines Special School Submitted on 2019-03-19 22:59:07

#### Introduction

1 What is your name?

Name:

2 What is your e mail address?

e mail:

3 What is your interest in the proposal?

Local Resident

other, please specify:

#### 4 Are you in favour of the proposal?

Yes

#### Please give details:

Any child or young adult has a right to specialist educational needs if required.

#### Response ID ANON-H16D-SUEZ-T

Submitted to School Organisation The Pines Special School Submitted on 2019-03-20 18:05:26

#### Introduction

1 What is your name?

Name:

2 What is your e mail address?

e mail:

3 What is your interest in the proposal?

Local Resident

other, please specify:

4 Are you in favour of the proposal?

Yes

Please give details:

Proposal to:

Increase the number of places at The Pines Special School from 190 to 230

#### **Consultation Response Form**

\*1

Please help us to analyse your response by completing the following:

Your name (optional\*):

details iontional. If you would like

Pupil	All Charles and All
Parent	V
School Governor	
School Staff	
ocal Resident	
ocal Councillor	
Member of Parliament	
Other (please specify)	

Your comments:

As a hoppy parent of a chuld at this school I would like to show my support of the proposal. This will berefit myson bit also 341 mony other chuldren who have ASD my con opinion 1Si dinar erichors are ripurated to the pupuls nelu hearing a positive tward 10 come. Placep CONVOIC F ME ou require only other information THONL \*Personal details are used by Birmingham City Council for the purpose of this consultation only alls are not shared publicly or with any other organisation or company.

Item 2



# Making significant changes ('prescribed alterations') to maintained schools

Statutory guidance for proposers and decision-makers

October 2018

# Contents

1: Summary	4
About this guidance	4
Review date	4
Who is this guidance for?	4
Terminology	5
Main points	5
2: Prescribed alteration changes	7
Enlargement of premises (expansion)	7
Examples of when mainstream schools do/do not need to publish 'enlarge proposals	ment' 8
The quality of new places created through expansion	8
Expansion onto an additional site (or 'satellite sites')	9
Expansion of existing grammar schools	10
Changes to the published admissions number (PAN) where an enlargeme premises has not taken place	nt of 10
Change in number of pupils in a special school	11
Change of age range	12
Adding a sixth form	14
Closing an additional site	15
Transfer to a new site	16
Changes of category	17
Single sex school becoming co-educational (or vice versa)	18
Mainstream school: establish/remove/alter special educational needs (SEN provision	N) 19
Change the types of need catered for by a special school	20
Boarding provision	20
Remove selective admission arrangements at a grammar school	22
Amalgamations	22
3: Contentious proposals	23
4: Changes that can be made outside of the statutory process	24

5: Statutory process: prescribed alterations	26
Publication	27
Representation (formal consultation)	28
Decision	29
Related proposals	30
Conditional approval	30
Education standards and diversity of provision	31
Equal opportunites issues	31
Community cohesion	31
Travel and accessibility	31
Funding	32
Rights of appeal against a decision	32
Implementation	32
Modification post determination	33
Revocation of proposals	33
Land and buildings	33
6: Statutory process: foundation proposals	35
Changing category to foundation, acquiring a found found foundation majority	lation trust and/or acquiring a 35
Foundation schools acquiring a foundation trust	38
Removing a foundation trust and/or removing a fou	ndation majority 41
Annex A: Information to be included in a prescribed a	Iteration statutory proposal 47
Annex B: Further Information	48
Annex C: Contact details for RSC offices	50

# 1: Summary

# About this guidance

This is statutory guidance from the Department for Education. This means that recipients must have regard to it when making 'prescribed alterations' to maintained schools.

The purpose of this guidance is to ensure that good quality school places can be provided quickly where they are needed; that local authorities (LAs) and governing bodies (GBs) do not take decisions that will have a negative impact on other schools in the area; and that changes can be implemented quickly and effectively where there is a strong case for doing so. In line with these aims it is expected that, where possible, additional new places will only be provided at schools that have an overall Ofsted rating of 'good' or 'outstanding'. Schools which do not fall within the above categories should only be expanded where there are no other viable options.

A GB, LA or the <u>Schools Adjudicator</u> must have regard to this guidance when exercising functions under <u>The School Organisation (Prescribed Alterations to</u> <u>Maintained Schools) (England) Regulations 2013</u> ('the Prescribed Alterations Regulations'). It should be read in conjunction with Parts 2 and 3 and Schedule 3 of the <u>Education and Inspections Act (EIA) 2006</u> and the Prescribed Alterations Regulations. It also relates to the <u>Establishment and Discontinuance Regulations</u> and <u>The School Organisation (Removal of Foundation, Reduction in the Number of</u> <u>Foundation Governors and Ability of Foundation to Pay Debts) (England)</u> <u>Regulations (2007)('the 'Removal Regulations').</u>

It is the responsibility of LAs and GBs to ensure that they act in accordance with the relevant legislation when making changes to a maintained school and they are advised to seek independent legal advice where appropriate.

# **Review date**

This guidance will be reviewed in October 2019.

# Who is this guidance for?

Those proposing to make changes and making decisions on changes to maintained schools (e.g. GBs, LAs and the Schools Adjudicator), and for information purposes for those affected by a proposal (trustees of the school, diocese or relevant diocesan board, any other relevant faith body, parents etc.).

This guidance is relevant to all categories of maintained schools (as defined in section 20 of the <u>School Standards and Framework Act (SSFA) 1998</u>), unless explicitly stated. It is not relevant to <u>Pupil Referral Units</u>. Separate advice <u>on making significant changes to an academy</u> and <u>opening and closing a maintained school</u> is available.

Please refer to the '<u>Further Information</u>' section for the full website address should you be unable to access documents via the hyperlinks provided.

# Terminology

Definitions of common terms used in this guidance:

**Schools with a religious character** - All schools designated as having a religious character in accordance with the <u>SSFA</u>.

**Foundation Trust** - For the purpose of this guidance the term 'foundation trust' refers to a foundation complying with the requirements set out in section 23A of the SSFA.

**Parent(s)** - The Education Act 1996 defines 'parent' as including someone who has care of, or legal responsibility for, the child. Therefore, a parent can include, for example, a grandparent, other family member or foster carer if they have care of or responsibility for the child.

# **Main points**

- All proposals for prescribed alterations must follow the processes set out in this guidance.
- Where a LA proposes to expand a school that is eligible for intervention as set out in Section 59 of the <u>Education and Inspections Act 2006</u>, they should copy the proposal to the relevant <u>Regional Schools Commissioner (RSC)</u> at the point of publication.
- To enable the department to monitor potentially contentious proposals, the proposer should copy any proposal, which falls within the definitions set out in <u>part 3</u>, to the School Organisation mailbox as soon as it is published <u>schoolorganisation.notifications@education.gov.uk</u>.
- LAs and GBs proposing to make a significant change to a school which has been designated as having a religious character should engage the trustees of the school, and in the case of Church schools the diocese or relevant

diocesan board, or any other relevant faith body, where appropriate at the earliest opportunity.

- Where a LA is the decision maker, it must make a decision within a period of two months of the end of the representation period. Where a decision is not made within this time frame, the LA must refer the proposal to the Schools Adjudicator for a decision.
- It is not possible for any school to gain, lose or change religious character through a change of category. Information on the process to be followed is available in the <u>opening and closing maintained schools guidance</u>.
- Once a decision has been made the <u>proposer</u> (GB or LA) must make the necessary changes to the school's record in the department's system <u>Get</u> <u>Information About Schools</u> (GIAS) by the date the change is implemented.
- Where a school wishes to change their name, the GB will need to amend the Instrument of Government in line with regulation 30 of <u>The School</u> <u>Governance (Constitution) (England) Regulations 2012</u>. Once that is done, either the school or the LA will need to update the school record in the department's GIAS system.

# 2: Prescribed alteration changes

# **Enlargement of premises (expansion)**

Under section 14 of the <u>Education Act 1996</u>, LAs have a statutory duty to ensure that there are sufficient schools for primary and secondary education in their areas. The department expects LAs to manage the school estate efficiently and to reduce or find alternative uses for surplus capacity (for example, increasing the provision of early education and childcare) to avoid detriment to schools' educational offer or financial position. LAs are encouraged to consider the use of modular construction solutions for any physical building expansion and to consider all options for the reutilisation of space including via remodelling, amalgamations, or closure where this would be the best course of action.

Where additional places are needed, including where there is a local demand for a particular category of places (for example in schools designated as having a religious character), the LA can propose an enlargement of the capacity<sup>1</sup> of premises.

The statutory process should be followed to enlarge premises as set out in the <u>Prescribed Alterations Regulations</u> (see <u>part 5</u>) if:

- the proposed enlargement is permanent (longer than three years) and **would** increase the capacity of the school by:
  - o more than 30 pupils; **and**
  - o 25% or 200 pupils (whichever is the lesser).
- the proposal involves making permanent any temporary enlargement (which was intended to be in place for no more than three years) that meets the above threshold.

GBs of all categories of mainstream schools and LAs can propose small scale expansions that do not meet the thresholds above without the need to follow the formal statutory process in <u>part 4</u>. In many cases this can be achieved solely by increasing the school's published admissions number<sup>2</sup> (PAN); please see the <u>School</u> <u>Admissions Code</u>. The thresholds do not, however, apply to special schools. Details of how special schools can increase their intake<sup>3</sup> are covered below.

<sup>&</sup>lt;sup>1</sup> Net capacity as calculated using the DfE Guidance Assessing the Net Capacity of Schools (2002).

<sup>&</sup>lt;sup>2</sup> All admission authorities must set a published admission number (PAN) for each 'relevant age group' when they determine their admission arrangements. So, if a school has an admissions number of 120 pupils for Year 7, that is its PAN.

<sup>&</sup>lt;sup>3</sup> The number of pupils admitted into the school at a particular time

# Examples of when mainstream schools would/would not need to publish 'enlargement' proposals

A secondary school with a capacity of 750 (5 form of entry - 30 pupils per class, 5 year groups) **could** enlarge its premises to add 1 form of entry (30 extra pupils x 5 year groups = increase of 150 pupils) bringing the capacity to 900 pupils, **without** having to publish statutory proposals. Although the increase would be by 'more than 30' pupils, it is less than '200', and also less than '25%' of the current capacity (i.e. by less than 187).

A small primary school with a capacity of 50 **could** enlarge its premises to increase its capacity by up to 29 pupils **without** having to publish statutory proposals, because although it would be more than '25%', it is less than 30.

A school of any size enlarging its premises to enable it to add 300 places **would** need to follow the statutory process as the increase would be **both** 'more than 30' **and** '200' (it may or may not be more than '25%' but that is irrelevant if the 200 threshold would be met).

A primary school with a capacity of 210 enlarging its premises to enable it to add 105 places (1.5 forms of entry  $45 \times 7 = 315$ ), **would** need to follow the statutory process as the increase would be 'more than 30' and **more than** '25%' (it would be less than 200 but this is irrelevant as the 25% threshold would be met).

#### The quality of new places created through expansion

We expect LAs to consider a range of performance indicators and financial data, before deciding whether a school should be expanded. Where schools are underperforming, we would not expect them to expand, unless there is a strong case that this would help to raise standards. We expect LAs to create new places in schools that have an overall Ofsted rating of 'good' or 'outstanding'. If, however, there are no other feasible ways to create new places in the area, the LA should notify their Pupil Places Planning adviser<sup>4</sup>. In cases where there is a proposal to expand a school that is rated inadequate, the LA should also send a copy of the proposal to the <u>relevant RSC</u> so that they can ensure appropriate intervention strategies are in place.

The table below sets out who can propose an enlargement of premises and what process must be followed:

<sup>&</sup>lt;sup>4</sup> <u>Advisers.PPP@education.gov.uk</u>

Proposer	Type of proposal	Process	Decision- maker	Right of appeal to the adjudicator
LA for community	Enlargement of premises that meets the threshold	Statutory process	LA	CofE Diocese RC Diocese
LA for voluntary or foundation	Enlargement of premises that meets the threshold	Statutory process	LA	CofE Diocese RC Diocese GB/Trustees
LA for voluntary and foundation	Enlargement of premises (below the threshold)	Non statutory process	LA	N/A
GB of all categories mainstream	Enlargement of premises (below the threshold)	Non statutory process	GB	N/A

# Expansion onto an additional site (or 'satellite sites')

Where proposers seek to expand onto an additional site they will need to ensure that the new provision is genuinely a change to an existing school and not in reality the establishment of a new school. Where a LA decides that a new school is needed to meet basic need, they should refer to the <u>guidance for opening new schools</u>.

Decisions about whether a proposal represents a genuine expansion will need to be taken on a case-by-case basis, but proposers and decision makers will need to consider this non-exhaustive list of factors which are intended to expose the extent to which the new site is integrated with the existing site, and the extent to which it will serve the same community as the existing site:

#### The reasons for the expansion

• What is the rationale for this approach and this particular site?

## Admission and curriculum arrangements

- How will the new site be used (e.g. which age groups/pupils will it serve)?
- What will the admission arrangements be?
- Will there be movement of pupils between sites?

### Governance and administration

- How will whole school activities be managed?
- Will staff be employed on contracts to work on both sites? How frequently will they do so?
- What governance, leadership and management arrangements will be put in place to oversee the new site (e.g. will the new site be governed by the same GB and the same school leadership team)?

### Physical characteristics of the school

- How will facilities across the two sites be used (e.g. sharing of the facilities and resources available at the two sites, such as playing fields)?
- Is the new site in an area that is easily accessible to the community that the current school serves?

The purpose of considering these factors is to determine the level of integration between the two sites; the more integration, the more likely the change will be considered as an expansion.

LAs should copy any proposal to expand a school onto a satellite site to <u>schoolorganisation.notifications@education.gov.uk</u> for monitoring purposes.

## Expansion of existing grammar schools

Legislation prohibits the establishment of new grammar schools<sup>5</sup>. Expansion of any existing grammar school onto a satellite site can only happen if the new site is genuinely part of the existing school. Decision-makers must consider the factors listed above when deciding if an expansion is a legitimate enlargement of an existing school.

## Changes to the published admissions number (PAN) where an enlargement of premises has not taken place

Admission authorities<sup>6</sup> must set a PAN for each 'relevant age group' when determining their admission arrangements. If an admission authority of a mainstream school wishes to increase or decrease PAN, without increasing the overall physical

<sup>&</sup>lt;sup>5</sup> Except where a grammar school is replacing one of more existing grammar schools

<sup>&</sup>lt;sup>6</sup> The LA in the case of community and voluntary controlled (VC) schools or the GB in the case of voluntary aided (VA) and foundation schools

capacity of the buildings, this would be classed as an admissions change, not a prescribed alteration. The statutory process described in this guidance would not need to be followed (please see the <u>School Admissions Code</u> for further details of the processes admission authorities must follow).

# Change in number of pupils in a special school

The School Admissions Code does not apply to special schools. GBs of all categories of special school, and LAs for community special schools, may seek to increase the number of places by following the statutory process in <u>part 5</u>, if the increase is by:

- 10%; or
- 20 pupils (or 5 pupils if the school is a boarding-only school),

(whichever is the smaller number).

The exception to this is where a special school is established in a hospital.

GBs of all categories of special school, and LAs for community special schools, may seek to decrease the number of pupils, by following the statutory process in <u>part 5</u>.

The table below sets out who can propose a change in the number of pupils in a special school and what process must be followed:

Proposer	Type of proposal	Process	Decision-maker	Right of appeal to the adjudicator
GB foundation special	Increase by 10% or 20 pupils (5 for boarding special) or decrease numbers	Statutory process	LA	CofE Diocese RC Diocese GB/Trustees
GB community special	Increase by 10% or 20 pupils (5 for boarding special) or decrease numbers	Statutory process	LA	CofE Diocese RC Diocese
LA for community special and foundation special	Increase by 10% or 20 pupils (5 for boarding special)	Statutory process	LA	CofE Diocese RC Diocese

Proposer	Type of proposal	Process	Decision-maker	Right of appeal to the adjudicator
LA for foundation special	Increase by 10% or 20 pupils (5 for boarding special)	Statutory process	LA	GB/Trustees
LA for community special	Decrease of numbers	Statutory process	LA	CofE Diocese RC Diocese

## Change of age range

For changes that are expected to be in place for more than 2 years (as these are considered permanent increases):

LAs can propose:

- a change of age range of up to 2 years (except for adding or removing a sixth form) for voluntary and foundation schools by following the non-statutory process, see <u>part 4</u>.
- a change of age range of 1 year or more for community schools (including the adding or removal of sixth form or nursery provision) and community special schools or alter the upper age limit of a foundation or voluntary school to add sixth form provision by following the statutory process, see <u>part 5</u>.

**GBs** of foundation and voluntary schools can propose:

- an age range change of up to 2 years (except for adding or removing a sixth form) by following the non-statutory process, see <u>part 4.</u>
- an age range change of 3 years or more (including adding or removing a sixth form) by following the statutory process, see <u>part 5.</u>

Before making such a proposal, the GB should consult with LAs, and where the school is designated as having a religious character the trustees of the school, dioceses or relevant diocesan boards, or any other relevant faith body, to understand the place management needs of the area.

**GBs** of community schools can propose the alteration of their upper age limit to add sixth form provision following the statutory process, see <u>part 5.</u>

**GBs** of community special and foundation special schools can propose a change of age range of 1 year or more following the statutory process, see <u>part 5</u>.

Where a proposed age range change would also require an expansion of the school's premises, the LA or GB must also ensure that they act in accordance with the requirements for proposals for the <u>enlargement of premises</u>.

In cases where the age-range of the school has changed, this should be altered on GIAS. For example if the age-range is changed so that the school no longer caters for pupils below compulsory school age, the lower age range of the school would need to be increased so as not to include that age group.

The table below sets out who can propose a change of age range and what process must be followed:

Proposer	Type of proposal	Process	Decision- maker	Right of appeal to the adjudicator
LA for voluntary and foundation	Alteration of upper or lower age range of up to 2 years (excluding adding or removing a sixth form)	Non statutory process	LA	NA
GB of voluntary and foundation	Alteration of upper or lower age range by up to 2 years (excluding adding or removing a sixth form)	Non statutory process	GB	N/A
GB of voluntary and foundation	Alteration of upper or lower age range by 3 years or more	Statutory process	LA	CofE Diocese RC Diocese GB/Trustees
LA for community and community special	Alteration of upper or lower age range by 1 year or more (for community schools including the adding or removal of sixth form or nursey provision)	Statutory process	LA	CofE Diocese RC Diocese
GB foundation special	Alteration of upper or lower age range by one year or more	Statutory process	LA	CofE Diocese RC Diocese GB/Trustees
GB community special	Alteration of upper or lower age range by one year or more	Statutory process	LA	CofE Diocese RC Diocese
LA for community	Alteration of upper age range so as to add or	Statutory process	LA	CofE Diocese RC Diocese

Proposer	Type of proposal	Process	Decision- maker	Right of appeal to the adjudicator
	remove sixth form provision			
LA for voluntary and foundation	Alteration of upper age range so as to add sixth form provision	Statutory process	LA	CofE Diocese RC Diocese GB/Trustees
GB of voluntary and foundation	Alteration of upper age range so as to add sixth form provision	Statutory process	LA	CofE Diocese RC Diocese GB/Trustees
GB of community	Alteration of upper age range so as to add sixth form provision	Statutory process	LA	CofE Diocese RC Diocese
GB of voluntary and foundation	Alteration of upper age range so as to remove sixth form provision	Statutory process	LA	CofE Diocese RC Diocese GB/Trustees

## Adding a sixth form

The department wants to ensure that all temporary (which is anticipated will be in place for no more than 2 years) and permanent provision is of the highest quality and provides genuine value for money. There is a departmental expectation that proposals for the addition of sixth form provision will only be put forward for secondary schools that are rated as 'good' or 'outstanding' by Ofsted. Proposers should also consider the supply of other local post-16 provision in the area and assess if there is a genuine need for the additional provision.

In deciding whether new sixth form provision would be appropriate, proposers and decision makers should consider the following guidelines:

- **Quality:** The quality of pre-16 education must be good or outstanding (as rated by Ofsted) and the school must have a history of positive Progress 8 scores (above 0);
- **Size:** The proposed sixth form will provide at least 200 places and there should be sufficient demand for those places;
- **Subject Breadth:** The proposed sixth form should either directly or through partnership offer a minimum of 15 A level subjects. LAs may wish to consider the benefits of delivering a broader A level curriculum through

partnership arrangements with other school sixth forms. Working with others can offer opportunities to:

- Improve choice and attainment for pupils
- Deliver new, improved or more integrated services
- Make efficiency savings through sharing costs
- Develop a stronger, more united voice
- Share knowledge and information.

Schools proposing a partnership arrangement must include evidence of how this will operate on a day-to-day basis, including timetabling and the deployment of staff;

- **Demand:** There should be a clear demand for additional post-16 places in the local area (including evidence of a shortage of post-16 places and a consideration of the quality of Level 3 provision in the area). The proposed sixth form should not create excessive surplus places or have a detrimental effect on other high quality post-16 provision in the local area;
- Financial viability: The proposed sixth form should be financially viable (there must be evidence of financial resilience should student numbers fall). The average class size should be at least 15, unless there is a clear educational argument to run smaller classes – for example to build the initial credibility of courses with a view to increasing class size in future.

Not all changes in age range to add a sixth form will necessitate a change to the school's admissions arrangements, for example a school may set up sixth form provision solely for its own pupils. However, if the intention is to also admit external applicants to the sixth form the school will need to adopt a sixth form PAN and may also wish to add academic entry requirements on changing its age-range.

The addition of post-16 provision requires a change of age-range, therefore, where a decision-maker is considering a proposal to add post-16 provision, they should refer to the section on changing an age range.

## **Closing an additional site**

For foundation and voluntary schools that are already operating on a satellite site(s), GBs must follow the statutory process in <u>part 5</u> if they are proposing the closure of one or more sites, where the main entrance at any of the school's remaining sites is one mile or more from the main entrance of the site which is to be closed. The LA may make such a proposal for a community school following the statutory process in <u>part 5</u>.

The table below sets out who can propose the closure of an additional site and what process must be followed:

Proposer	Type of proposal	Process	Decision- maker	Right of appeal to the adjudicator
LA for community	Closure of one or multiple sites	Statutory process	LA	CofE Diocese RC Diocese
GB voluntary or foundation	Closure of one or multiple sites	Statutory process	LA	CofE Diocese RC Diocese GB/Trustees

## Transfer to a new site

Where the main entrance of the proposed new site for a school would be more than two miles from the main entrance of the current school site, or if the proposed new site is within the area of another LA:

- **LAs** can propose the transfer to an entirely new site for community schools, community special schools and maintained nursery schools following the statutory process in <u>part 5</u>.
- **GBs of voluntary, foundation, foundation special and community special** schools can also propose a transfer to a new site following the statutory process in <u>part 5</u>.

The table below sets out who can propose a transfer to a new site and what process must be followed:

Proposer	Type of proposal	Process	Decision- maker	Right of appeal to the adjudicator
LA for community, community special and maintained nursery	Transfer to new site	Statutory process	LA	CofE Diocese RC Diocese
GB voluntary foundation or foundation special	Transfer to new site	Statutory process	LA	CofE Diocese RC Diocese GB/Trustees
GB community special	Transfer to new site	Statutory process	LA	CofE Diocese RC Diocese

## **Changes of category**

**GBs** of all categories of maintained schools, apart from GBs of foundation special schools, may propose to change category by following the statutory process. The <u>addition or removal of a foundation</u> is described in <u>part 6</u>. Where GBs are proposing a change of category covering a change in provision (e.g. from mainstream to special school) they are encouraged to seek advice by emailing <u>schoolorganisation.notifications@education.gov.uk.</u>

For a proposal to change the category of a school to voluntary-aided, the decisionmaker should be satisfied that the GB and/or the foundation are able and willing to meet their financial responsibilities for building work. The decision-maker may wish to consider whether the GB has access to sufficient funds to enable it to meet 10% of its capital expenditure for at least five years from the date of implementation, taking into account anticipated building projects.

Guidance on adding or changing a designated religious character can be found in the <u>Opening and closing maintained schools</u> guidance.

Proposer	Type of proposal	Process	Decision- maker	Right of appeal to the adjudicator
GB of voluntary	VC to VA VA to VC	Statutory process	LA	CofE Diocese RC Diocese GB/Trustees
GB of voluntary	VC or VA to foundation school VC or VA to foundation school and acquire a foundation VC or VA to foundation school, acquire a foundation and majority foundation governors on GB	Statutory process	GB	For proposals at a VA school when decided by the GB: LA CofE Diocese RC Diocese
GB of foundation	Foundation school to VC or VA	Statutory process	LA	CofE Diocese RC Diocese GB/Trustees

The table below sets out who can propose a change of category and what process must be followed:

Proposer	Type of proposal	Process	Decision- maker	Right of appeal to the adjudicator
GB of foundation	Acquire foundation Acquire a majority of foundation governors on the GB Removal of foundation and/or reduction in majority of foundation governors on GB	Statutory process	GB	N/A
GB of community	Community to VC or VA	Statutory process	LA	CofE Diocese RC Diocese
GB of community	Community to foundation school Community to foundation school and acquire foundation Community to foundation school and acquire majority of foundation governors on GB	Statutory process	GB	N/A
GB of foundation special	Remove foundation and/or reduce majority of foundation governors on GB	Statutory process	GB	N/A

## Single sex school becoming co-educational (or vice versa)

Proposers can seek to change their school from single sex to co-educational (or vice versa) when they can show that this would better serve their local community. A co-educational school cannot change its nursery or post-16 provision to single sex. When making a decision, LAs will need to consider the demand for and balance of school places for boys and girls in line with the Equality Act 2010.

The table below sets out who can change a school from single sex to co-educational (or vice versa) and what process must be followed:

Proposer	Type of proposal	Process	Decision- maker	Right of appeal to the adjudicator
LA for community or community special	To co-ed or single sex provision	Statutory process	LA	CofE Diocese RC Diocese
GB of foundation. foundation special or voluntary	To co-ed or single sex provision	Statutory process	LA	CofE Diocese RC Diocese GB/Trustees
GB of community special	To co-ed or single sex provision	Statutory process	LA	CofE Diocese RC Diocese

# Mainstream school: establish/remove/alter special educational needs (SEN) provision

When considering any reorganisation of provision that the LA recognises as reserved for pupils with special educational needs, including that which might lead to children being displaced, proposers will need to demonstrate how the proposed alternative arrangements are likely to lead to improvements in the standard, quality and/or range of educational provision for those children.

The table below sets out who can propose to establish, remove or alter SEN provision and what process must be followed:

Proposer	Type of proposal	Process	Decision- maker	Right of appeal to the adjudicator
LA for community	Establish, remove or alter SEN provision	Statutory process	LA	CofE Diocese RC Diocese
LA for voluntary and foundation	Establish or remove SEN provision	Statutory process	LA	CofE Diocese RC Diocese GB/Trustees
GB of foundation	Establish, remove or alter SEN provision	Statutory process	LA	CofE Diocese RC Diocese GB/Trustees

Proposer	Type of proposal	Process	Decision- maker	Right of appeal to the adjudicator
and voluntary				

## Change the types of need catered for by a special school

The table below sets out who can propose a change to the type of need catered for by a special school and what process must be followed:

Proposer	Type of proposal	Process	Decision- maker	Right of appeal to the adjudicator
LA for community special	Change designation and categories of SEN provision	Statutory process	LA	CofE Diocese RC Diocese
LA for foundation special	Change designation and categories of SEN provision	Statutory process	LA	CofE Diocese RC Diocese GB/Trustees
GB of community special	Change designation and categories of SEN provision	Statutory process	LA	CofE Diocese RC Diocese
GB of foundation special	Change designation and categories of SEN provision	Statutory process	LA	CofE Diocese RC Diocese GB/Trustees

## **Boarding provision**

The introduction of boarding provision can require the statutory process to be followed (depending on the type of school in question – see table below). LAs and GBs will need to consider how the Prescribed Alterations Regulations apply in conjunction with this guidance and, where there is any doubt, seek independent legal advice, as the department cannot advise on individual cases.

LAs can propose for:

community schools; the establishment, removal or alteration (decrease by 50 pupils or 50% whichever is the greater) of boarding provision by following the statutory process in part <u>5</u>.

• community special schools; the establishment, removal or alteration (increase or decrease by 5 places or more where there are both day and boarding places) of boarding provision following the statutory process in <u>part 5</u>.

**GBs** of voluntary and foundation schools can propose the establishment or increase of boarding provision following the non-statutory process in <u>part 4</u> and the removal or alteration (decrease by 50 pupils or 50% whichever is the greater) of boarding provision by following the statutory process in <u>part 5</u>.

**GBs** of special schools can add or remove boarding provision or, where the school makes provision for day and boarding pupils, can increase or decrease boarding provision by five pupils or more following the statutory process in <u>part 5</u>.

The table below sets out who can propose to establish, change or remove boarding provision and what process must be followed:

Proposer	Type of proposal	Process	Decision- maker	Right of appeal to the adjudicator
LA for community	Add, remove or change (decrease by 50 pupils or 50% whichever is greater) boarding provision	Statutory process	LA	CofE Diocese RC Diocese
LA for community special	Add, remove or change (increase or decrease by 5 pupils or more) boarding provision	Statutory process	LA	CofE Diocese RC Diocese
GB of foundation or voluntary	Add boarding provision	Non- statutory process	GB	N/A
GB of foundation or voluntary	Remove or change (decrease by 50 pupils or 50% whichever is greater) boarding provision	Statutory process	LA	CofE Diocese RC Diocese GB/Trustees
GB of foundation special	Add, remove or change (increase or decrease by 5 pupils or more) boarding provision	Statutory process	LA	CofE Diocese RC Diocese GB/Trustees
GB of community special	Add, remove or change (increase or decrease by 5 pupils or more) boarding provision	Statutory process	LA	CofE Diocese RC Diocese

In making a decision on a proposal to remove boarding provision from a school, the decision-maker should consider whether there is a state funded boarding school within reasonable distance from the school and whether there are satisfactory alternative boarding arrangements for those currently in the school and those who may need boarding places in the foreseeable future, including the children of service families.

# Remove selective admission arrangements at a grammar school

The table below sets out who can propose the removal of selective admission arrangements<sup>7</sup> and what process must be followed:

Proposer	Type of proposal	Process	Decision- maker	Right of appeal to the adjudicator
GB of voluntary or foundation	Remove selective admission arrangements	Statutory process	LA	CofE Diocese RC Diocese GB/Trustees
GB of community	Remove selective admission arrangements	Statutory process	LA	CofE Diocese RC Diocese

## Amalgamations

The LA and/or GB (depending on school category) can publish a proposal to close one school (or more) and enlarge/change the age range/transfer site (following the statutory process as/when necessary) of an existing school, to accommodate the displaced pupils. The remaining school would retain its original school number, as it is not a new school, even if its phase has changed.

Alternatively, LAs may propose to close all the schools involved and replace them with a new school. For more information, please consult the separate guidance on <u>opening and closing a maintained school</u>.

<sup>&</sup>lt;sup>7</sup> In accordance with s.109 (1) of the School Standards and Frameworks Act 1998

## **3: Contentious proposals**

When proposing changes, LA's and GBs should act reasonably, and in line with the principles of public law, to ensure that the changes do not have a negative impact on the education of pupils in the area.

To enable the department to monitor potentially controversial proposals, LAs and GBs should notify <u>schoolorganisation.notifications@education.gov.uk</u> of the publication of any proposals which would:

- involve expansion onto a separate 'satellite' site; or
- where objections have been raised that the proposed change could potentially undermine the quality of education in the local area by creating additional places where there is surplus capacity.

# 4: Changes that can be made outside of the statutory process

LAs and GBs of mainstream maintained schools can make limited changes (see <u>part</u> <u>2</u> for the exact detail) to their schools without following a statutory process, including some temporary changes; they are nevertheless required to adhere to the usual principles of public law. They MUST:

- act rationally;
- take into account all relevant and no irrelevant considerations; and
- follow a fair procedure.

The department expects that in making these changes, LAs and GBs will work together and will:

- liaise with the trustees of the school, and in the case of schools designated as having a religious character the diocese or relevant diocesan board, or any other relevant faith body, to ensure that a proposal is aligned with wider place planning/organisational arrangements, and that any necessary consents have been gained;
- not undermine the quality of education provided or the financial viability of other 'good' and 'outstanding' schools in the local area;
- not create additional places in a local planning area where there is already surplus capacity in schools, taking the quality and diversity of the provision into account as well as cross boundary impacts; and
- ensure open and fair consultation with parents, any affected educational institutions in the area (e.g. primary, secondary, special schools, sixth form and FE colleges as required) and other interested parties. The <u>consultation</u> <u>principles guidance</u> can be referenced for examples of good practice.

Before making any changes GBs should ensure that:

- they have consulted with the LA to ensure the proposal is aligned with local place planning arrangements
- they have secured any necessary funding;
- they have identified suitable accommodation and sites;

- they have secured planning permission and/or agreement on the transfer of land where necessary<sup>8</sup>. The proposal can be approved subject to planning permission being granted;
- they have the consent of the site trustees or other land owner where the land is not owned by the GB;
- where a school is designated as having a religious character, they have the consent of the trustees of the school, the diocese or relevant diocesan board, or any other relevant faith body, where appropriate; and
- the admissions authority is content for the published admissions number (PAN) to be changed where this forms part of expansion plans, in accordance with the School Admissions Code.

Once a decision on the change has been made, the proposer (i.e. LA or GB) is responsible for making arrangements for the necessary changes to be made to the school's record in the department's <u>GIAS</u> system. These changes must be made no later than the date of implementation for the change and can be input in advance, once a decision is made.

<sup>&</sup>lt;sup>8</sup> Including, where necessary, approval from the Secretary of State for change to the use of playing field land under Section 77(1) of the SSFA 1998<sup>.</sup>

## 5: Statutory process: prescribed alterations

The statutory process for making prescribed alterations to schools has four stages:

Stage	Description	Timescale	Comments
Stage 1	Publication (statutory proposal/notice)		
Stage 2	Representation (formal consultation)	Must be 4 weeks	As set out in the 'Prescribed Alterations' regulations
Stage 3	Decision	LA should decide a proposal within 2 months otherwise it will fall to the Schools Adjudicator	Any appeal to the adjudicator must be made within 4 weeks of the decision
Stage 4	Implementation	No prescribed timescale	It must be as specified in the published statutory notice, subject to any modifications agreed by the decision-maker

Although there is no longer a statutory 'pre-publication' consultation period for prescribed alteration changes, there is a strong expectation that schools and LAs will consult interested parties in developing their proposal prior to publication, to take into account all relevant considerations. Schools should have the consent of the site trustees and where a school is designated as having a religious character the trustees of the school, the diocese or relevant diocesan board, or any other relevant faith body.

When considering making a prescribed alteration change, it is best practice to take timing into account, for example:

- by holding consultations and public meetings (either formal or informal) during term time, rather than school holidays and, where appropriate, extend the consultation period if it overlaps school holidays etc;
- plan where any public and stakeholder meetings are held to maximise response;
- take into account the admissions cycle for changes that will impact on the school's admission arrangements.

A number of changes can impact admissions necessitating reductions in PAN, new relevant age groups for admission or the adoption of revised admission criteria. Changes to admission arrangements can be made by the admission authority in one of two ways:

- the consultation on changing the admission arrangements (as set out in the <u>School Admissions Code</u>) takes place sufficiently in advance of a decision on the prescribed alteration so that the change to admissions can be implemented at the same time as the proposals; or
- a variation is sought, where necessary, in view of a major change in circumstances, from the <u>Schools Adjudicator</u> so that the changes to the admission policy can be implemented at the same time as the prescribed alteration is implemented.

Decision-makers should, so far as is possible, co-ordinate with the admission authority, if different, to ensure they avoid taking decisions that will reduce a PAN or remove a relevant age group for admission after parents have submitted an application for the following September (e.g. 31 October for secondary admissions or 15 January for primary admissions).

## **Publication**

A statutory proposal must contain sufficient information for interested parties to make a decision on whether to support or challenge the proposed change. <u>Annex A</u> sets out the minimum that this should include. The proposal should be accessible to all interested parties and should therefore use 'plain English'.

Where the proposal for one change is linked to another, this should be made clear in any notices published. Where a proposal by a LA is 'related' to a proposal by other proposers (e.g. where one school is to be enlarged because another is being closed) a single notice could be published.

The full proposal must be published on a website (e.g. the school or LA's website) along with a statement setting out:

- how copies of the proposal may be obtained;
- that anybody can object to, or comment on, the proposal;
- the date that the representation period ends; and
- the address to which objections or comments should be submitted.

A brief notice (including details on how the full proposal can be accessed e.g. the website address) must be published in a local newspaper. If the proposal is published by a GB then notification must also be posted in a conspicuous place on the school premises and at all of the entrances to the school.

Within one week of the date of publication on the website, the proposer must send a copy of the proposal and the information set out in the paragraph above to:

- the GB/LA (as appropriate);
- the parents of every registered pupil at the school where the school is a special school;
- if it involves or is likely to affect a school which has been designated as having a religious character:
  - the local Church of England diocese;
  - the local Roman Catholic diocese; or
  - $\circ$  the relevant faith group in relation to the school;
- proposals affecting a special school should go to any LA that has commissioned a place at the school (i.e. all relevant authorities who have made an out of county/borough placement there); and
- any other body or person that the proposer thinks is appropriate e.g. any affected educational institutions in the area.

Within one week of receiving a request for a copy of the proposal, the proposer must send a copy to the person requesting it.

There is no maximum limit on the time between the publication of a proposal and its proposed date of implementation. However, proposers will be expected to show good reason (for example an authority-wide reorganisation) if they propose a timescale longer than three years.

## **Representation (formal consultation)**

The representation period must last for four weeks from the date of the publication. During this period, any person or organisation can submit comments on the proposal to the LA to be taken into account by the decision-maker. It is also good practice for representations to be forwarded to the proposer to ensure that they are aware of local opinion.

## Decision

The LA will be the decision-maker in all cases except where a proposal is 'related' to another proposal that must be decided by the <u>Schools Adjudicator</u><sup>9</sup>.

Decision-makers will need to be satisfied that the appropriate fair and open local consultation and/or representation period has been carried out and that the proposer has given full consideration to all the responses received. Decision-makers should not simply take account of the numbers of people expressing a particular view. Instead, they should give the greatest weight to responses from those stakeholders likely to be most affected by a proposal – especially parents of children at the affected school(s).

Decisions must be made within a period of two months of the end of the representation period or they must be referred to the Schools Adjudicator.

When issuing a decision, the decision-maker can:

- reject the proposal;
- approve the proposal without modification;
- approve the proposal with modifications, having consulted the LA and/or GB (as appropriate); or
- approve the proposal, with or without modification subject to certain conditions<sup>10</sup> (such as the granting of planning permission) being met.

A proposal can be withdrawn by the proposer at any point before a decision is taken. When doing so, the proposer must send written notice to the LA or the GB (as appropriate); or the Schools Adjudicator (if the proposal has been sent to them). A notice must also be placed on the website where the original proposal was published.

Within one week of making a decision the LA must publish their decision and the reasons for it, on the website where the original proposal was published and send copies to:

- the LA (where the Schools Adjudicator is the decision-maker);
- the Schools Adjudicator (where the LA is the decision-maker);

<sup>&</sup>lt;sup>9</sup> For example where a change is conditional on the establishment of a new school under section 10 or 11 of EIA 2006 (where the Schools Adjudicator may be the default decision maker).

<sup>&</sup>lt;sup>10</sup> The prescribed events are those listed in paragraph 8 of Schedule 3 to the Prescribed Alterations Regulations

- the GB/proposers (as appropriate);
- the trustees of the school (if any);
- the local Church of England diocese;
- the local Roman Catholic diocese;
- the parents of every registered pupil at the school where the school is a special school; and
- any other body that they think is appropriate (e.g. other relevant diocese or diocesan board, faith organisation and any affected educational institutions in the area).

If the <u>Schools Adjudicator</u> is the decision-maker they must notify the persons above of their decision, together with the reasons, within one week of making the decision. Within one week of receiving this notification the LA must publish the decision, with reasons, on the website where the original proposal was published.

## **Related proposals**

Where proposals appear to be related to other proposals, the decision-maker must consider the related proposals together. A proposal should be regarded as related if its implementation (or non-implementation) would prevent or undermine the effective implementation of another proposal.

## **Conditional approval**

For many types of proposal, decision-makers may make their approval conditional on certain prescribed kinds of events<sup>11</sup>. The decision-maker must set a date by which the condition should be met but can modify the date if the proposer confirms, before the date expires, that the condition will be met later than originally thought.

The proposer should inform the decision-maker when a condition is met. If a condition is not met by the date specified, the proposal should be referred back to the decision-maker for fresh consideration.

<sup>&</sup>lt;sup>11</sup> Under paragraph 8 of Schedule 3 to the Prescribed Alterations Regulations

## Education standards and diversity of provision

Decision-makers should consider the quality and diversity of schools in the relevant area and whether the proposal will meet or affect the needs of parents, raise local standards and narrow attainment gaps.

## Equal opportunities issues

The decision-maker must comply with the Public Sector Equality Duty (PSED), which requires them to have 'due regard' to the need to:

- eliminate discrimination, harassment, victimisation and any other conduct that is prohibited by or under the Equality Act 2010;
- advance equality of opportunity between people who share a relevant protected characteristic and people who do not share it; and
- foster good relations between people who share a relevant protected characteristic and people who do not share it.

Further information on the considerations can be found on the <u>Equality and Human</u> <u>Rights Commission</u> website.

## **Community cohesion**

Schools have a key part to play in providing opportunities for young people from different backgrounds to learn with, from, and about each other; by encouraging through their teaching, an understanding of, and respect for, other cultures, faiths and communities. When considering a proposal, the decision-maker should consider its impact on community cohesion. This will need to be considered on a case-by-case basis, taking account of the community served by the school and the views of different groups within the community.

## **Travel and accessibility**

Decision-makers should satisfy themselves that accessibility planning has been properly taken into account and the proposed changes should not adversely impact on disadvantaged groups.

The decision-maker should bear in mind that a proposal should not unreasonably extend journey times or increase transport costs, or result in too many children being prevented from travelling sustainably due to unsuitable walking or cycling routes. A proposal should also be considered on the basis of how it will support and contribute to the LA's duty to promote the use of sustainable travel and transport to school.

Further information is available in the statutory <u>Home to school travel and transport</u> <u>guidance</u> for LAs.

## Funding

The decision-maker should be satisfied that any necessary funding required to implement the proposal will be available and that all relevant local parties (e.g. trustees of the school, diocese or relevant diocesan board) have given their agreement. A proposal **cannot** be approved conditionally upon funding being made available.

Where proposers are relying on the department as the source of capital funding, there can be no assumption that the approval of a proposal will trigger the release of capital funds from the department, unless the department has previously confirmed in writing that such resources will be available; nor can any allocation 'in principle' be increased. In such circumstances the proposal should be rejected, or consideration deferred until it is clear that the capital necessary to implement the proposal will be provided.

## Rights of appeal against a decision

The following bodies may appeal to the Schools Adjudicator against a decision made by a LA decision-maker, within four weeks of the decision being made:

- the local Church of England diocese;
- the local Roman Catholic diocese; and
- the governors and trustees of a foundation, foundation special or voluntary school that is subject to the proposal.

On receipt of an appeal, a LA decision-maker must then send the proposal, representations received and the reasons for their decision to the Schools Adjudicator within one week of receipt. There is no right of appeal on determinations made by the Schools Adjudicator.

## Implementation

The proposer must implement a proposal in the form that it was approved, taking into account any modifications made by the decision-maker.

## **Modification post determination**

Proposers can seek modifications from the decision-maker before the approved implementation date. However, proposals cannot be modified to the extent that new proposals are substituted for those that have been published.

Details of the modification must be published on the website where the original proposals were published.

## **Revocation of proposals**

If the proposer no longer wants to implement an approved proposal, they must publish a revocation proposal to be relieved of the duty to implement, as set out in the Prescribed Alterations Regulations.

## Land and buildings

### Foundation, foundation special or voluntary controlled schools

Where a LA is required to provide a site for a foundation, foundation special or voluntary controlled school, the LA must<sup>12</sup>:

- transfer their interest in the site and in any buildings on the site which are to form part of the school's premises to the trustees of the school, to be held by them on trust for the purposes of the school; or
- if the school has no trustees, to the GB, to be held by that body for the purposes of the school.

In the case of a dispute as to the persons to whom the LA is required to make the transfer, the adjudicator will make a decision.

### Voluntary aided schools

Where a LA is required to provide a site for a voluntary aided school, they must transfer their interest in the land to the trustees of the school, and must pay the reasonable costs to the GB in connection with the transfer.

<sup>&</sup>lt;sup>12</sup> Under paragraph 17 of schedule 3 of the Prescribed Alterations Regulations

### School premises and playing fields

Under the School Premises (England) Regulations 2012, all schools maintained by local authorities are required to provide suitable outdoor space in order to enable physical education to be provided to pupils in accordance with the school curriculum; and for pupils to play outside safely.

<u>Guidelines</u> setting out suggested areas for pitches and games courts are in place although the department has been clear that these are non-statutory.

## 6: Statutory process: foundation proposals

# Changing category to foundation, acquiring a foundation trust and/or acquiring a foundation majority

A 'foundation trust school' is a foundation school with a charitable foundation complying with the requirements set out in SSFA 1998<sup>13</sup>. These include that the foundation trust must have a charitable purpose of advancing education and must promote community cohesion.

The term 'acquire a foundation majority' means acquiring an instrument of government whereby the school's foundation trust has the power to appoint a majority of governors on the GB.

Where a school's GB considers changing category to foundation or acquiring a foundation trust and/or acquiring a foundation majority on the school's GB, the following five-stage statutory process must be followed:

Stage	Description	Timescale	Comments
Stage 1	Initiation		The GB considers a change of category to foundation/acquisition of a foundation trust/acquisition of a foundation majority
Stage 2	Publication		Having gained consent where appropriate
Stage 3	Representation (formal consultation)	Must be 4 weeks	As set out in the prescribed alteration regulations. The LA may refer a foundation trust proposal to the Schools Adjudicator during this period if it considers the proposal to have a negative effect on standards at the school
Stage 4	Decision	The GB must decide within 12 months of the date of publication	Unless the LA has referred the proposal to Schools Adjudicator at Stage 3
Stage 5	Implementation	No prescribed timescale	Must be as specified in the statutory notice, subject to any modifications agreed by the decision-maker

<sup>13</sup> Section 23A

#### Initiation

For a proposal to change the category of a school to a foundation school, the GB should inform the LA in writing, at least seven days in advance of a meeting, if a motion to consult on a change of category proposal is to be discussed.

Before the GB can publish a proposal to change category from a voluntary school to a foundation school, the existing trustees and whoever appoints the foundation governors must give their consent.

#### **Publication**

A statutory proposal must contain sufficient information for interested parties to make a decision on whether to support or challenge the proposed change. Part 1 of <u>Schedule 1 to the Prescribed Alterations Regulations</u> specifies the information that the statutory proposal must contain. Further details on the publication stage can be found in <u>Part 5</u>.

#### **Representation (formal consultation)**

The representation period starts on the date of the publication of the proposal and must last four weeks. During this period, any person or organisation can submit comments on the proposal to the GB, to be taken into account when the decision is made.

During the representation period, the LA has the power to require the referral of a proposal to acquire a foundation trust/foundation majority to the <u>Schools Adjudicator</u> for decision, if they consider it will have a negative impact on standards at the school.

The LA does not have this power in respect of a proposal solely to change the category to foundation<sup>14</sup>.

Where a proposal is referred to the <u>Schools Adjudicator</u>, the GB must forward any objections or comments it has received to the Schools Adjudicator within one week of the end of the representation period.

<sup>&</sup>lt;sup>14</sup> However, where such a proposal is related to a proposal to acquire a trust, then the whole set of proposals will be referred to the Schools Adjudicator.

### Decision

Unless a proposal has been referred to the Schools Adjudicator (as set out above), the GB will be the decision-maker and must make a decision on the proposal within 12 months of the date of publication of the proposal.

Where a proposal to acquire a foundation trust or a foundation majority is linked to a proposal to change category to a foundation school, they will be decided together.

When issuing a decision, the decision-maker can:

- reject the proposal;
- approve the proposal without modification;
- approve the proposal with modifications, having consulted the LA;
- approve the proposal with or without modifications but conditional upon:
  - the making of any scheme relating to any charity connected with the school; and
  - $\circ$  the establishment of a foundation<sup>15</sup>.

Where the LA has referred a proposal to acquire a foundation trust/foundation majority to the Schools Adjudicator for decision, any related proposal(s) (including a change of category to foundation) will also fall to be decided by the Schools Adjudicator.

Decision-makers should consider the impact of changing category to foundation school, and acquiring or removing a foundation trust on educational standards at the school. In assessing standards at the school, the decision-maker should take account of recent reports from Ofsted and a range of performance data. Recent trends in applications for places at the school (as a measure of popularity) and the local reputation of the school may also be relevant context for a decision.

If a proposal is not considered strong enough to significantly improve standards at a school that requires it, the decision maker should consider rejecting the proposal. Foundation trusts have a duty<sup>16</sup> to promote community cohesion, and decision-makers should carefully consider the foundation trust's plans for partnership working with other schools, agencies or voluntary bodies.

<sup>&</sup>lt;sup>15</sup> As defined in section 23A of the SSFA 1998

<sup>&</sup>lt;sup>16</sup> Under section 23A(6) of the SSFA 1998<sup>.</sup>

## Foundation schools acquiring a foundation trust

For foundation trust schools the decision-maker should be satisfied that the following criteria are met for the proposal to be approved:

- the proposal is not seeking for a school to alter, acquire, or lose a designated religious character. These alterations cannot be made simply by acquiring a foundation trust;
- the necessary work is underway to establish the foundation trust as a charity and as a corporate body; and
- that none of the foundation trustees are disqualified from exercising the function of foundation trustee, either by virtue of:
  - o disqualifications from working with children or young people;
  - o not having obtained a criminal record check certificate<sup>17</sup>;
  - <u>Charities Act 2011</u><sup>18</sup> which disqualify certain persons from acting as charity trustees.

#### Suitability of partners

Decision-makers will need to be satisfied of the suitability of foundation trust partners and members. They should use their own discretion and judgement in determining on a case-by-case basis whether the reputation of a foundation trust partner is in keeping with the charitable objectives of a foundation trust, or could bring the school into disrepute. However, the decision-maker should make a balanced judgement, considering the suitability and reputation of the current/potential foundation trust.

The following sources may provide information on the history of potential foundation trust partners:

- <u>The Health and Safety Executive Public Register of Convictions</u><sup>19</sup>
- The Charity Commission's Register of Charities; and
- The Companies House web check service.

<sup>&</sup>lt;sup>17</sup> Under section 113A of the Police Act 1997

<sup>&</sup>lt;sup>18</sup> section 178 onwards

<sup>&</sup>lt;sup>19</sup> Appearance on this database should not automatically disqualify a potential trust member; decision-makers will wish to consider each case on its merits

Within one week of making a decision the GB must publish a copy of the decision (together with reasons) on the website where the original proposal was published and send copies to:

- the LA;
- the local Church of England diocese; and
- the local Roman Catholic diocese.

Where a proposal has been decided by the GB and is to change the category of a VA school to foundation (with or without the acquisition of a foundation trust/foundation majority), the following bodies have the right of appeal to the <u>Schools Adjudicator</u><sup>20</sup>:

- the LA;
- the local Church of England diocese(s); and
- the local Roman Catholic diocese(s).

#### **Conditional approval**

For many types of proposal, decision-makers may make their approval conditional on certain prescribed kinds of events<sup>21</sup>. The decision-maker must set a date by which the condition should be met but can modify the date if the proposer confirms, before the date expires, that the condition will be met later than originally thought.

The proposer should inform the decision-maker when a condition is met. If a condition is not met by the date specified, the proposal should be referred back to the decision-maker for fresh consideration.

#### Implementation

The GB must implement any approved proposal by the approved implementation date, taking into account any modifications made by the decision-maker.

Within one week of implementation, the GB must provide information to the Secretary of State<sup>22</sup> about foundation proposals that have been implemented. Copies of the statutory proposals and decision record should be submitted to

<sup>&</sup>lt;sup>20</sup> The specific circumstances in which a referral can be made are prescribed under paragraph 15 of Schedule 1 to the Prescribed Alterations Regulations<sup>.</sup>

<sup>&</sup>lt;sup>21</sup> under paragraph 16 of Schedule 1 to the Prescribed Alterations Regulations

<sup>&</sup>lt;sup>22</sup> Paragraph 18 of Schedule 1 of the Prescribed Alterations Regulations

<u>schoolorganisation.notifications@education.gov.uk</u> in order for the school record to be updated on GIAS.

#### **Modification post determination**

Modifications can be made to a proposal by the governing body after determination but before implementation.

#### Revocation

If the proposer no longer wants to implement an approved proposal they must publish a revocation proposal to be relieved of the duty to implement, as set out in Paragraph 19 of Schedule 1 of the Prescribed Alterations Regulations.

#### Governance and staffing issues

Schedule 4 of the Prescribed Alterations Regulations provides further information on the requirements about:

- the revision or replacement of the school's instrument of government;
- reconstitution or replacement of the GB;
- current governors continuing in office;
- surplus governors;
- transfer of staff; and
- transitional admission arrangements.

#### Land transfer issues

Requirements as to land transfers, when a school changes category or acquires a foundation trust, are prescribed in Schedule 5 of the Prescribed Alterations Regulations.

## Removing a foundation trust and/or removing a foundation majority

There are five or six statutory stages (depending on the proposal and circumstances) to remove a foundation trust and/or to reduce a foundation majority. It may be triggered in two different ways – either by a majority or a minority of the GB:

Stage	Description	Timescale	Comments
Stage 1	Initiation		Majority A majority of governors considers publishing a proposal to remove a foundation trust/reduce the number of governors appointed by the foundation. or Minority A minority (of not less than a third of the governors) notify the clerk of the GB of their wish to publish a proposal to remove a foundation trust/reduce the number of governors appointed by the foundation
Stage 2	Land Issues (applicable only to removal of trusts)	If not resolved within 3 months, disputes must be referred to the Schools Adjudicator	In cases of removing foundation trusts, the GB, trustees and the LA must resolve issues related to land and assets before a proposal is published
Stage 3	Consultation	Majority A minimum of 4 weeks is recommended. or Minority No consultation required	<b>Majority</b> It is for the GB to determine the length of consultation
Stage 4	Publication and representation	Majority 6 week representation period. or Minority	

Stage	Description	Timescale	Comments
		Where there are no land or asset issues – publish within 3 months of receipt of notice by GB clerk – followed by a 6-week representation period. Where there are land issues, publish within 1 month of receipt of School Adjudicator's determination – followed by a 6-week representation period	
Stage 5	Decision	Within 3 months	A proposal initiated by a minority of governors may not be rejected unless at least two-thirds of the GB are in favour of the rejection
Stage 6	Implementation	No prescribed timescale	But must be as specified in the statutory notice, subject to any modifications agreed by the decision-maker

### Initiation

A proposal for removing a foundation trust and/or removing a foundation majority can be triggered by:

- a majority<sup>23</sup> of the GB or a committee deciding to publish a proposal. The decision to publish must be confirmed by the whole GB at a meeting held at least 28 days after the meeting at which the initial decision was made; or
- b) at least one-third<sup>24</sup> of the governors requesting in writing to the clerk of the GB, that a proposal be published. No vote of the GB is required as they are obliged to publish a proposal. To prevent on-going challenges

<sup>&</sup>lt;sup>23</sup> Regulation 4 of the Removal Regulations

<sup>&</sup>lt;sup>24</sup> Regulation 5 of the Removal Regulations

there are a number of prescribed circumstances<sup>25</sup> in which there is no obligation to follow the wishes of the minority of governors.

#### Land and assets (when removing a foundation trust)

Before publishing proposals to remove a foundation trust, the GB must reach agreement with the trustees and LA on issues relating to the school's land and assets. Where such issues remain unresolved within three months of the initial decision (majority) or receipt of notice by the clerk (minority), they must be referred to the <u>Schools Adjudicator</u> for determination.

On the removal of the foundation trust, all publicly provided land held by the foundation trust for the purposes of the school will transfer to the GB<sup>26</sup>. Where the land originated from private sources (for example, where land was gifted on trust), the land will transfer to the GB in accordance with a transfer agreement, providing for consideration to be paid by the GB to the foundation trust where appropriate. However, there may be land which has benefited from investment from public funds which remains with the trustees under the transfer agreement.

Alternatively, there may have been investment by trustees in the publicly provided land or from public funding in the land provided by the trustees. In either of these cases, it may be appropriate for either the trustees or the public purse to be compensated. The possibility of stamp duty land tax may also need to be taken into account.

The Schools Adjudicator will announce its determination in writing to both parties.

### Consultation

Where a minority of governors initiated the process, this stage does not apply.

Where a majority of governors initiated the process, before publishing a proposal the GB must consult:

- families of pupils at the school;
- teachers and other staff at the school;
- the trustees and, if different, whoever appoints foundation governors;
- the LA;

<sup>&</sup>lt;sup>25</sup> See regulation 5(4) of the Removal Regulations

<sup>&</sup>lt;sup>26</sup> By virtue of regulation 17(1) of the Removal Regulations

- the GBs of any other foundation or foundation special schools maintained by the same LA for which the foundation acts as a foundation;
- any trade unions who represent school staff;
- if the school has been designated as having a religious character, the appropriate diocesan authority or other relevant faith group in relation to the school;
- any other person the GB consider appropriate.

### **Publication**

Where the decision to publish a proposal was made by a majority of governors, the GB at this stage must decide whether to go ahead with publishing the proposal.

Where the decision to publish a proposal was made by a minority of governors and there are no land issues to be determined, the GB must publish the proposal within 3 months of the receipt of the notice by the clerk. If land issues were referred to the <u>Schools Adjudicator</u>, the proposal must be published within 1 month of receipt of its determination.

Proposals to remove a foundation trust or to alter the instrument of government so that foundation governors cease to be the majority of governors must contain the information set out in <u>The School Organisation (Removal of Foundation, Reduction in Number of Foundation Governors and Ability of Foundation to Pay Debts)</u> (England) Regulations 2007. Further details on the publication stage can be found in <u>Part 5</u>.

At the same time as publishing the proposals, the GB must send copies of the proposals to the LA, trustees, and the Secretary of State via <u>schoolorganisation.notifications@education.gov.uk</u>.

### Representation

The representation period starts on the date of the publication of the proposal and must last six weeks. During this period, any person or organisation can submit comments on the proposal to the GB to be taken into account when the decision is made.

Unlike the foundation trust acquisition process, there is no power for the LA to refer a proposal to the Schools Adjudicator to remove a school's foundation trust or to reduce the number of governors appointed by the foundation trust. However, GBs

must bear in mind that failure to follow the requirements of the statutory process could lead to a complaint to the Secretary of State under Section 496/497 of the Education Act 1996, and/or ultimately be challenged through judicial review.

#### Decision

The GB is the decision-maker for a removal proposal and must determine the proposal within 3 months of the date of its publication.

If a proposal was brought forward by a majority of governors, then it may be determined by a majority vote of those governors present<sup>27</sup>.

If a proposal was brought forward by a minority of governors, then the GB may not reject the proposal unless two thirds or more of the governors indicate that they are in favour of its rejection<sup>28</sup>.

When deciding a proposal for the removal of a foundation trust, the GB should consider the proposal in the context of the original proposal to acquire the foundation trust, and consider whether the foundation trust has fulfilled its expectations. Where new information has come to light regarding the suitability of foundation trust partners, this should be considered.

All decisions must be taken in accordance with the processes prescribed in <u>The</u> <u>School Governance (Roles, Procedures and Allowances) (England) Regulations</u> <u>2013</u>.<sup>29</sup>.

The GB must notify the relevant LA, trustees and the Secretary of State via <u>schoolorganisation.notifications@education.gov.uk</u> of their decision.

### Implementation

The GB is under a statutory duty to implement any approved proposal, as published, by the approved implementation date, taking into account any modifications made. In changing category, an implementation period begins when the proposal is decided and ends on the date the proposal is implemented. During this period the LA and GB are required to make a new instrument of government for the school, so enough time must be built into the timeframe for this to happen. The GB must then be reconstituted in a form appropriate to the school's new category and also in accordance with the appropriate instrument of government taking into account the <u>School Governance (Constitution) (England) Regulations 2012</u>.

<sup>&</sup>lt;sup>27</sup> As per the School Governance (Roles, Procedures and Allowances) (England) Regulations 2013.

<sup>&</sup>lt;sup>28</sup> As per regulation 11(2) of the Removal Regulations

<sup>&</sup>lt;sup>29</sup> Except as otherwise provided by the Removal Regulations.

When removing a foundation trust or a foundation majority, a governor may continue as a governor in the corresponding category (e.g. staff governor, parent governor) if that category remains under the new instrument of government. A member of a current GB who continues as a governor on these grounds holds office for the remainder of the term for which he or she was originally appointed or elected. Where a school with a religious character has no foundation trust, the GB must appoint partnership governors with a view to ensuring that the religious character of the school is preserved and developed in accordance with the School Governance (Constitution) (England) Regulations 2012. There is nothing to prevent the appointment of a former foundation governor being reappointed by the GB as a partnership governor.

The terms of the trust on which land is held for a voluntary or foundation school often include very specific provisions regarding the conduct of the school and the use of any fund held by the foundation trust for the use of the school and premises. When making a proposal to change category, proposers will need to consider whether the current terms on which the school's land is held on trust allows for the change in category proposed. If in doubt, or if a variation in the foundation trust is clearly necessary, promoters and the relevant site trustees are advised to make early contact with the Charity Commission to apply for the terms of the trust to be varied under the relevant trust law.

#### **Modification of proposals**

Modifications can only be made to the implementation date and the proposed constitution of the governing body.

# Annex A: Information to be included in a prescribed alteration statutory proposal

A statutory proposal for making a prescribed alteration to a school must contain sufficient information for interested parties to make a decision on whether to support the proposed change. A proposal should be accessible to all interested parties and therefore use 'plain English'.

Proposers will need to be mindful of the factors that will inform the decision-makers assessment when determining the proposal.

As a minimum, the department would expect a proposal to include:

- school and LA details;
- description of alteration and evidence of demand;
- objectives (including how the proposal would increase educational standards and parental choice);
- the effect on other educational institutions within the area;
- project costs and indication of how these will be met, including how long-term value for money will be achieved;
- implementation plan; and
- a statement explaining the procedure for responses: support, objections and comments.

# **Annex B: Further Information**

This guidance primarily relates to:

- <u>The School Organisation (Prescribed Alterations to Maintained Schools)</u> (England) Regulations 2013 www.legislation.gov.uk/uksi/2013/3110/contents/made
- <u>The School Organisation (Removal of Foundation, Reduction in Number of</u> <u>Foundation Governors and Ability of Foundation to Pay Debts) (England)</u> <u>Regulations 2007</u> www.legislation.gov.uk/uksi/2007/3475/contents/made
- <u>The School Organisation (Requirements as to Foundations) (England)</u> <u>Regulations 2007</u> www.legislation.gov.uk/uksi/2007/1287/contents/made
- <u>The Education and Inspections Act 2006</u> www.legislation.gov.uk/ukpga/2006/40
- <u>The School Standards and Framework Act 1998</u> www.legislation.gov.uk/ukpga/1998/31/contents

It also relates to:

- <u>The School Organisation (Establishment and Discontinuance of Schools)</u> <u>Regulations 2013</u> www.legislation.gov.uk/uksi/2013/3109/contents/made
- <u>The School Governance (Constitution) (England) Regulations 2012</u> www.legislation.gov.uk/uksi/2012/1034/contents/made
- <u>The School Governance (Constitution and Federations) (England)</u> (<u>Amendment) Regulations 2014</u> www.legislation.gov.uk/uksi/2014/1257/pdfs/uksi\_20141257\_en.pdf
- <u>The School Governance (Miscellaneous Amendments) (England) Regulations</u> 2015 www.legislation.gov.uk/uksi/2015/883/pdfs/uksi\_20150883\_en.pdf
- <u>The School Governance (New Schools) (England) Regulations 2007</u> www.legislation.gov.uk/uksi/2007/958/pdfs/uksi\_20070958\_en.pdf
- <u>The School Governance (Roles, Procedures and Allowances) (England)</u> <u>Regulations 2013</u> www.legislation.gov.uk/uksi/2013/1624/contents/made
- <u>The Childcare Act 2006</u> www.legislation.gov.uk/ukpga/2006/21/contents
- <u>The School Premises (England) Regulations 2012</u> www.legislation.gov.uk/uksi/2012/1943/contents/made

- <u>Making Significant Changes to an Existing Academy</u>
  www.gov.uk/government/publications/making-significant-changes-to-an existing-academy
- <u>Academy/Free School Presumption departmental advice</u> www.gov.uk/government/publications/establishing-a-new-school-free-schoolpresumption
- <u>Establishing New Maintained Schools departmental advice for local</u> <u>authorities and new school proposers</u> www.gov.uk/government/publications/establishing-new-maintained-schools
- <u>The School Admissions Code</u> www.gov.uk/government/publications/schooladmissions-code--2
- Education Act 1996 www.legislation.gov.uk/ukpga/1996/56/contents
- Equality Act 2010 www.legislation.gov.uk/ukpga/2010/15/contents
- <u>Police Act 1997</u> www.legislation.gov.uk/ukpga/1997/50/contents
- <u>Charities Act 2011</u> www.legislation.gov.uk/ukpga/2011/25/contents
- <u>Public Sector Equality Duty</u> www.equalityhumanrights.com/en/advice-andguidance/public-sector-equality-duty
- <u>Home-to-school travel and transport GOV.UK</u> www.gov.uk/government/publications/home-to-school-travel-and-transportguidance
- <u>Get information about schools GOV.UK</u> www.get-informationschools.service.gov.uk/
- <u>Consultation principles: guidance GOV.UK</u> www.gov.uk/government/publications/consultation-principles-guidance
- <u>School land and property: protection, transfer and disposal GOV.UK</u> www.gov.uk/guidance/school-land-and-property-protection-transfer-anddisposal

## **Annex C: Contact details for RSC offices**

- East and North East London RSC.EASTNELONDON@education.gov.uk
- North <u>RSC.NORTH@education.gov.uk</u>
- East Midlands and Humber EMH.RSC@education.gov.uk
- Lancashire and West Yorkshire <u>LWY.RSC@education.gov.uk</u>
- South Central England and North West London -<u>RSC.SCNWLON@education.gov.uk</u>
- South East and South London <u>RSC.SESL@education.gov.uk</u>
- South West RSC.SW@education.gov.uk
- West Midlands <u>RSC.WM@education.gov.uk</u>



#### © Crown copyright 2018

This publication (not including logos) is licensed under the terms of the Open Government Licence v3.0 except where otherwise stated. Where we have identified any third party copyright information you will need to obtain permission from the copyright holders concerned.

To view this licence:

visit	www.nationalarchives.gov.uk/doc/open-government-licence/version/3
email	psi@nationalarchives.gsi.gov.uk
write to	Information Policy Team, The National Archives, Kew, London, TW9 4DU

#### About this publication:

enquiries <u>www.education.gov.uk/contactus</u> download <u>www.gov.uk/government/publications</u>

Reference: DFE-00314-2018



Follow us on Twitter: @educationgovuk



Like us on Facebook: <u>facebook.com/educationgovuk</u>

#### Appendix 5 – Public Report

#### SCHOOL ORGANISATION PROPOSAL:

#### The Pines School

#### • Proposal to Increase the Number of Pupils Places at the Pines School.

Councillor Name	Date	Method of Consultation	Comments
All Ward Councilors for Birmingham	18 <sup>th</sup> March 2019	E Mail	No comments received
All Members of Parliament for Birmingham	18 <sup>th</sup> March 2019	E Mail	No comments received