

**Members are reminded that they must declare all relevant pecuniary and non-pecuniary interests relating to any items of business to be discussed at this meeting**

**BIRMINGHAM CITY COUNCIL**

**CORPORATE RESOURCES OVERVIEW AND SCRUTINY COMMITTEE**

**TUESDAY, 09 FEBRUARY 2016 AT 14:00 HOURS**  
**IN COMMITTEE ROOMS 3 & 4, COUNCIL HOUSE, VICTORIA**  
**SQUARE, BIRMINGHAM, B1 1BB**

**A G E N D A**

**1 NOTICE OF RECORDING/WEBCAST**

The Chairman to advise the meeting to note that this meeting will be webcast for live and subsequent broadcast via the Council's Internet site ([www.birminghamnewsroom.com](http://www.birminghamnewsroom.com)) and that members of the press/public may record and take photographs. The whole of the meeting will be filmed except where there are confidential or exempt items.

**2 APOLOGIES**

To receive any apologies.

**3 - 10**

**3 MINUTES - 19 JANUARY 2016**

To confirm and sign the Minutes of the last meeting.

**11 - 20**

**4 DISTRICT AND WARD ARRANGEMENTS**

Evidence gathering

**21 - 110**

**5 CITY COUNCIL MEETINGS/AGENDA**

For discussion

**111 - 116**

**6 WORK PROGRAMME 2015-16**

For discussion

7 **REQUEST(S) FOR CALL IN/COUNCILLOR CALL FOR ACTION/PETITIONS RECEIVED (IF ANY)**

To consider any request for call in/councillor call for action/petitions (if received).

8 **OTHER URGENT BUSINESS**

To consider any items of business by reason of special circumstances (to be specified) that in the opinion of the Chairman are matters of urgency.

9 **AUTHORITY TO CHAIRMAN AND OFFICERS**

Chairman to move:-

'In an urgent situation between meetings, the Chair jointly with the relevant Chief Officer has authority to act on behalf of the Committee'.

# BIRMINGHAM CITY COUNCIL

<b>CORPORATE RESOURCES OVERVIEW AND SCRUTINY COMMITTEE 19 JANUARY 2016</b>
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**MINUTES OF A MEETING OF THE CORPORATE RESOURCES OVERVIEW  
AND SCRUTINY COMMITTEE HELD ON TUESDAY, 19 JANUARY 2016 AT  
1400 HOURS IN COMMITTEE ROOM 6, COUNCIL HOUSE, BIRMINGHAM**

**PRESENT:-**

Councillor Zaffar in the Chair;

Councillors Brew, Bridle, Chatfield, Finnegan, Hunt, Kooner, Lal, Mosquito, Sambrook and Wood.

**ALSO PRESENT**

Councillor J Clancy – Leader of the Council  
Councillor I Ward – Deputy Leader of the Council

Ms K James – Head of Investment Property Management  
Mr P Jones – Director of Property Services  
Mr B Seward – Assistant Head of Services (MASH) and Citywide Services  
Ms J Power – Scrutiny Officer  
Mr J Warlow – Strategic Director, Finance and Legal  
Miss V Williams – Committee Manager  
Miss E Williamson – Head of Scrutiny Services

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**NOTICE OF RECORDING/WEBCAST**

- 49      The Chairman advised, and the Committee noted, that this meeting would be webcast for live or subsequent broadcast via the Council's Internet site ([www.birminghamnewsroom.com](http://www.birminghamnewsroom.com)) and members of the press/public could record and take photographs. The whole of the meeting would be filmed except where there were confidential or exempt items.

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**APOLOGIES**

- 50      Apologies were submitted on behalf of Councillor C Khan.
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**MINUTES**

The Chairman suggested and the following amendments were agreed:-

Page 33, section 41: 'Councillor Mick Gregson' should read 'Councillor Matthew Gregson'.

Page 35, numbered paragraph 3: 'Marketing Birmingham' should read 'the marketing department'.

Page 37, numbered paragraph 18: the first paragraph should read 'The Birmingham Promise and KPIs should be aligned'.

Ms E Williamson, Head of Scrutiny Services, advised that information, including figures relating to the BME engagement and data regarding the Active People Survey, was outstanding (Minute No 43 refers).

The Committee was advised that in response to a question by Councillor Wood at a meeting of the City Council, it had been agreed that Councillors Hunt, Wood and Zaffar should carry out a mini inquiry into the procurement process relating to fleet and waste vehicles, which would include meeting with and speaking to relevant officers. It was hoped that the findings of the inquiry would be reported to the meeting scheduled to take place on 8 March 2016.

- 51 Subject to the aforementioned amendments, the Minutes of the last meeting, having been previously circulated, were confirmed and signed.
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**LEADER'S UPDATE – KEY PRIORITIES FOR 2016**

The following report of the Leader of the Council was submitted:-

(See document No 1)

Councillor J Clancy, Leader of the Council, highlighted the key priorities and visions as more particularly referred to in the report now submitted. In response to questions, the following were amongst the points made:-

1. It was important to work with people across the city to set a shared vision. He stressed the importance of working together and in partnership with other organisations.
2. There was a need to ensure that the Council identified with as wide a range of partners as possible. In order to find answers, the Council needed to go out and listen to people.
3. With regard to the proposed boundary changes, there needed to be a rethink on the impact they might have on some areas of the city, particularly with regard to the new names for some communities.

However, there was no need to start completely again as some people in some areas were satisfied with the boundary proposals.

4. There was a need to re-establish the role of the councillor as a 'community leader'. It was important to reflect the needs of the ward community and that where boundaries fell there would be coherence and a robust process.
5. He was aware that some areas of the city were wholly reliant on buses to get around with no other means of public transport in place and had raised the matter with the appropriate government officials.
6. He hoped that, with regard to trying to provide free school meals, there was cross party consensus. However, such provision would need to be an incremental process, would be very involved and would cost a considerable amount of money.

It was not something that could be implemented with the present budget but the possibility of setting up a trust was being investigated and it was hoped to have something in place within the next financial year.

7. The Council needed to look at spending and bringing capital into the city rather than just spending revenue.
8. With regard to the possibility of introducing parishes, the Chairman advised that the Committee was due to carry out a review of district and ward arrangements in February 2016. Councillor Clancy welcomed the review.
9. Councillor Clancy considered that the way councillors and residents worked together was most important and, in his view, District Committees did not work.

He considered that there needed to be an 'evolution of devolution' and recognised that areas of the city would approach the matter in different ways. He proposed to appoint four assistant leaders to guide the evolution of devolution in the city.

10. Parliamentary boundaries should not be the basis on which to deliver work. Local devolution should be at neighbourhood and ward level which would require a change to the way in which the Council worked.
11. He referred to the current contracts that were in place to deliver services throughout the city and suggested that the Council needed to look at how they may be taken forward in the future. It was important to get the best deal possible with contractors for the delivery of services and he considered that, in the future, contractors would need to be more flexible and adaptive to survive.

It was important to be open and, in the future, he expected the details of contracts to be published in full.

12. Negotiations were currently taking place regarding the future Service Birmingham contract.
13. The Council had reduced in size and there were still a substantial number of job losses proposed. Services would need to be delivered differently in the future including via third sector partnerships.
14. He welcomed the suggestion that, if possible, all parties could work together on a non-political basis to agree one budget.
15. Housing should be seen as an asset in the city rather than as a problem. There was a need to invest in existing properties. It was important to work with the private sector and he considered that the Council could learn from practices adopted by other local authorities.

He recognised that, if there was a change to directorates, there should be a clear place for housing.

There were insufficient brownfield sites in the city to develop for housing.

16. With regard to culture change, it was important to put out the right message.
17. A large amount of the current Council budget was allocated to 'caring'. However, there were a lot of people in the community who were prepared to assist in caring for neighbours etc. The Council needed to help people and enable them to care better.
18. Councillor Clancy confirmed that, subject to the agreement of the Council Business Management Committee, he would be happy for the Corporate Resources Overview and Scrutiny Committee to carry out a review into the future arrangements for City Council meetings.

The Chairman thanked Councillor Clancy for attending the meeting.

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**RESOLVED:-**

That the report be noted.

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The Chairman agreed to vary the agenda order and consider the following item at this point.

**DEPUTY LEADER – PERFORMANCE OF PROPERTY PORTFOLIO –  
BIRMINGHAM PROPERTY SERVICES OPERATING MODEL**

The following report of the Director of Property Services was submitted:-

(See document No 2)

Councillor Mosquito wished to thank officers in the Birmingham Property Services Team for assisting a local charity regarding a property matter.

Mr P Jones, Director of Property Services, and Ms K James, Head of Investment Property Management, introduced the report explaining the operating model of the service and, in response to questions, the following were amongst the points made:-

1. It was better to carry out preventative rather than backlog maintenance to properties.
2. Birmingham Property Services (BPS) had been looking at patterns regarding the cost of maintaining buildings. A database helped to identify buildings that were expensive to maintain.
3. It was necessary to identify buildings that were considered surplus to requirements.
4. There were many properties that were owned and maintained by the Council and the information would be too much to fit into an e-mail. However, Mr Jones invited Members to visit the office to have a look at the live database system and undertook to try to identify a suitable way forward for sharing information.
5. Councillor I Ward, Deputy Leader, explained that there was a procedure that needed to be followed regarding the transferring of land to a new owner. The process had to be fair and transparent. The Council had to act in a responsible manner and, therefore, land and property could not just be given freely to another organisation. There would also be a loss of income to the City Council if a community asset transfer occurred.
6. 90% of disposals of properties were done on a competitive basis and most properties were auctioned.
7. There were a reasonable number of competitive sales of development sites.
8. The commercial portfolio had been fairly static and BPS had been trying to identify ways of taking this forward in the future.

9. Some properties sold very well at auction. However, others needed to be handled differently and were unsuitable for auction.

At this point the Chairman invited a member of the public, who represented the Friends of Pype Hayes Park to address the meeting.

A member of the public expressed concern that the lodge located on the Chester Road at the entrance to Pype Hayes Park had not been included in the proposed redevelopment of the hall. Instead, the lodge was due to be auctioned separately in February 2016. She considered that all the buildings should have been kept together under one owner.

Councillor I Ward, Deputy Leader, explained that there had been no 'marriage value' to include the lodge in the auction of the hall. However, the current owner of the hall would not be precluded from bidding at the auction for the lodge.

Mr Jones was pleased that Pype Hayes Hall would finally be brought back into use as a hotel.

He explained that the lodge was distinct from the hall and that, once it had been sold, the gates to the park would be moved back so that access to the lodge would no longer be from Park Road.

Mr Jones advised that there had been a lot of interest in the lodge and pointed out that, as a condition of the sale, the new owner would be required to bring the building back into use as a residential property within 12 months of purchase.

The Chairman thanked Mr Jones and Ms James for attending the meeting.

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**RESOLVED:-**

That the report be noted.

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The Committee returned to the original agenda order.

**DEPUTY LEADER – CORPORATE REVENUE BUDGET MONITORING  
2015/16 MONTHS 7 AND 8 (UP TO 30 NOVEMBER 2015)**

The following report of the Chief Executive, Director of Economy and the Strategic Director, Finance and Legal, was submitted:-

(See document No 3)



Councillor I Ward, Deputy Leader, and Mr J Warlow, Strategic Director, Finance and Legal, introduced the report and, in response to questions, the following were amongst the points made:-

1. Mr Warlow explained the base budget pressure regarding Highbury Hall as more particularly referred to in section 2, paragraph 2.3 of the report.
2. This was the appropriate Committee for scrutinising the corporate revenue budget monitoring report. Audit Committee was a regulatory committee and, as such, performed a very different role.
3. The purchase of new refuse collection vehicles had resulted in a reduction of £1.600m being achieved as more particularly referred to in section 2, paragraph 2.2 of the report.

The Chairman thanked Mr Warlow for attending the meeting.

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**RESOLVED:-**

That the report be noted.

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**DEPUTY LEADER – NO RECOURSE TO PUBLIC FUNDING (NRPF)**

The following report of the Assistant Head of Services (MASH) and Citywide Services was submitted:-

(See document No 4)

Councillor I Ward, Deputy Leader, and Mr B Seward, Assistant Head of Services (MASH) and Citywide Services, introduced the report and, in response to questions, the following were amongst the points made:-

1. The NRPF Team dealt with cases relating to children and families.
2. All cases not involving children, such as vulnerable women, were handled by Adult Services. Issues regarding vulnerable adults were dealt with in a different manner.
3. The Council had a responsibility and statutory duty to protect and provide a social work service to all children in need.
4. All action plans had been completed.
5. A new immigration bill was currently progressing through parliament.
6. Mr Seward explained the referral procedure and how cases were brought to the attention of the NRPF Team.

The Chairman thanked Councillor I Ward and Mr Seward for attending the meeting.

55 **RESOLVED:-**

That the report be noted.

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**CORPORATE RESOURCES OVERVIEW AND SCRUTINY COMMITTEE  
WORK PROGRAMME 2015-16**

The following work programme was submitted:-

(See document No 5)

56 **RESOLVED:-**

That the work programme be noted.

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**REQUEST(S) FOR CALL IN/COUNCILLOR CALL FOR ACTION/PETITIONS  
RECEIVED (IF ANY)**

57 The Chairman advised that there had been no requests for call in/councillor call for action/petitions received.

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**OTHER URGENT BUSINESS**

58 No other urgent business was raised.

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**AUTHORITY TO CHAIRMAN AND OFFICERS**

59 **RESOLVED:-**

That in an urgent situation between meetings the Chair, jointly with the relevant Chief Officer, has authority to act on behalf of the Committee.

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**DEPUTY LEADER – PERFORMANCE OF PROPERTY PORTFOLIO –  
BIRMINGHAM PROPERTY SERVICES OPERATING MODEL (PRIVATE  
REPORT)**

60 The Chairman advised that, in view of the length of time taken to consider other items on the agenda, he had withdrawn the private report regarding the Performance of Property Portfolio – Birmingham Property Services Operating Model.

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The meeting ended at 1650 hours.

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CHAIRMAN



# District and Ward Arrangements

## Corporate Resources O&S Committee

### 1 Today's Session

#### Purpose

- 1.1 At the start of this municipal year, your Committee agreed to undertake some inquiry work into the new arrangements for district and ward committees, agreed at the May AGM.
- 1.2 Since then, the new Leader of the Council has indicated his intention to revisit those arrangements, with a view to "prioritising a radical new approach to devolution within the city".<sup>1</sup>
- 1.3 Therefore this session has been designed to include both a reflection on the district and ward arrangements put in place this year – what has worked well, and what has not worked so well – and to gather views on the future of devolution in Birmingham.
- 1.4 Appendix 1 to this note sets out some background information to support members in their discussions. Appendix 2 contains a short note on the future of devolution.

#### Outcomes

- 1.5 This session will form part of the ongoing development process of devolution in Birmingham, to facilitate local members being able to consider key local issues and local needs, as well as involving the communities they represent in the decisions that affect them.
- 1.6 Alongside this, the Neighbourhood & Community Services O&S Committee are doing some inquiry work on Neighbourhood Challenge.
- 1.7 Following the discussion, the Committee will:
  - Write to the Leader with the findings from the session;
  - Consider taking a discussion paper to City Council (jointly with Neighbourhood & Community Services O&S Committee) on devolution options.

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<sup>1</sup> Key Priorities for 2016, Report of the Leader of the Council, submitted to Corporate Resources O&S Committee on 19<sup>th</sup> January 2016



# District and Ward Arrangements

## Appendix 1: Context

### 1 The Framework: Local Leadership

- 1.1 Following the Kerslake report of December 2014 and the City Council's resulting Organisational Improvement Plan, the *Local Leadership* sub-programme of the Future Council Programme developed a vision of local leadership for the city, which was agreed by City Council on 1<sup>st</sup> December as part of the Council Vision 2020<sup>2</sup>.
- 1.2 This set out the triple devolution framework for the future of city government in Birmingham and the city region:
- The city region – with fiscal and policy-making powers devolved from central government and exercised collectively by the member councils. The initial focus of the West Midlands Combined Authority will be on economic development, transport, regeneration and skills. Support resources in the fields of economic intelligence, investment planning, skills and local regeneration will be pooled. The Combined Authority will also be part of future public service reforms, potentially including employment and skills, integration of health and social care around individual needs and further reducing elements of youth offending;
  - The city – with a more strategic role to oversee the integration of local services and provide leadership to the city itself. Partnerships will be developed with other public bodies a "whole place" budget for the city so that spending priorities can be aligned across the public sector. A core City Council resource will be needed to support strategic planning and leadership (policy, research, commissioning, performance management, financial planning) and the council's regulatory functions (planning, licensing, consumer and environmental protection) and there will also be an integrated, efficient support services function (finance, human resources, legal advice, payment and revenue systems, contact centre);
  - The neighbourhood – where elected representatives will work with others in the community to provide community leadership and where most local services will be provided in new ways. New local service hubs will be developed to provide integrated neighbourhood services in a responsive, efficient way, focused on the needs of different local places in the city. There will be an integrated place management approach, which brings together housing, environmental and other services. Housing will be central to this vision because it is the bedrock of people's lives and their communities.
- 1.3 This will be delivered in three stages:
- 2015/16 – implementing and embedding a number of constitutional, policy and structural changes in line with commitments in the Council's Improvement Plan including relevant actions

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<sup>2</sup> Birmingham 2020 - Forward Together: A contribution to a future vision for the city; City Council meeting, 1<sup>st</sup> December 2015



in the area of local leadership including the Combined Authority / Devolution Deal, the Boundary Commission proposals on warding and councillor numbers and the establishment of the Town Council in Sutton Coldfield;

- 2016 to 2018 – focussed on the further work and changes to local leadership that will be shaped across the city region, city and neighbourhood domains and moving into a delivery phase where sound local leadership will drive effective corporate governance and improved outcomes for Birmingham;
- 2018 to 2022 – embedding the new ward, member and electoral cycle changes, implementing a potential further refinement to the Council’s devolution arrangements at neighbourhood level, informed by the first two years of the Sutton Coldfield town council and other developments at neighbourhood level.

- 1.4 This programme is being supported by member development and cultural change programme across the lifetime of the programme with emphasis on strengthening the local leadership role of councillors.

## 2 District and Wards in 2015/16

### Kerslake Report and Improvement Plan

- 2.1 The Kerslake report<sup>3</sup>, published in December 2014, recommended that the City Council should “establish a new model for devolution”, said that the:

“ten District Committees should not be responsible for delivering services or managing through service level agreements. Instead they should be refocused on shaping and leading their local areas through influence, representation and independent challenge of all public services located in the District including those of the Council.” Furthermore, the report recommends that “Councillors should concentrate on regular, direct engagement with the people and organisations in their wards and role as community leaders”.

- 2.2 In March 2015, the City Council published its Organisational Improvement Plan, which set out the constitutional and structural changes to be made to satisfy these recommendations. At the May 2015 AGM, the City Council agreed major changes to the remit of District Committees and Ward Committee/Forums.
- 2.3 The constitutional changes in May 2015 were designed to provide a framework for further developments over the period to 2018. New Terms of Reference were created for district committees, which changed their role from being responsible for budgets for a number of local

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<sup>3</sup> The way forward: an independent review of the governance and organisational capabilities of Birmingham City Council, Sir Bob Kerslake, December 2014



# District and Ward Arrangements

services to a new role of identifying and communicating local priorities through Community Planning and Neighbourhood Challenge.

- 2.4 Ward Committees now have very few delegations and can be called “Forums” – recognising their role to engage citizens, communities and local stakeholders rather than to make formal decisions.

## Changes to the Constitution

- 2.5 The redefinition of District Committee and Ward Committees/Forums in the May 2015 Constitution emphasised the leadership responsibility for ‘place’ matters within the area.
- 2.6 In summary, District Committees “will promote democratic accountability and support councillors in their community leadership role”. This is done via:
- Adopting and reviewing a Community Plan;
  - To exercise the duty of “Neighbourhood Challenge” – to investigate, review and gather data on the performance of all local public services, working in a collaborative but challenging way with all service providers and seeking out and promoting new ways of improving services;
  - Duties to ensure tenant engagement, promote safer neighbourhoods, promote cleaner neighbourhoods, promote effective neighbourhood management, promote and support active citizenship, community empowerment and a diverse and dynamic civil society, and to ensure effective ward level governance arrangements;
  - Advising or making representations to the Council, the Executive or an Overview and Scrutiny Committee on all matters affecting community interests (including attendance at Cabinet meetings to voice local matters and attendance at Overview and Scrutiny to account for delegated responsibilities);
  - Discharge devolved functions, including enforcement of litter prevention, fly-posting, placarding, graffiti and fly-tipping; local community safety; local decisions on street cleansing including working with local communities and social enterprises to encourage additional services such as community clean ups and anti-litter campaigns.
  - To consider and respond to consultations on planning briefs and frameworks and major development proposals;
  - To consider the performance, integration and co-ordination of public services in the district and make recommendations to the Executive and to the council’s partners as appropriate.
- 2.7 Ward Committees/Forums were constituted to encourage and facilitate dialogue, between the Council and local people within their Ward.
- 2.8 The operation of new arrangements at the district and ward level had to take into account the dramatically reduced resources for local governance and services. The model was therefore refined to focus on “the key priority of protecting front line service delivery, whilst also helping to shape



new approaches to service delivery at a local level through partnership working and co-production”.<sup>4</sup>

- 2.9 The new model demands a particular set of cultural, organisational and individual behaviours, values and technical competencies. A member development programme for Executive Members and Deputy Chairs of District Committees was put in place to cover the detail and mechanics of the constitutional changes and what this means in taking forward the remit of the remodelled District Committees. A final session brought Executive Members for Districts and Deputy chairs together with Overview and Scrutiny Chairs and Deputy Chairs to look at how the proposed Neighbourhood Challenge function for District Committees can work to deliver effective accountability of public services. Two sessions were held for Ward Chairs in September.
- 2.10 Alongside this, stage one of the electoral review has been completed with the decision that the council will reduce to around 100 members in 2018. Proposals for stage 2 (ward boundaries) are being consulted on and the initial proposal is for 77 mostly single member wards and 101 members.
- 2.11 The Community Governance Review was concluded with the consultative ballot in Sutton Coldfield and the parish (town) council will be established from May.

### 3 What do Other Local Authorities do?

- 3.1 To inform the discussion further, outlined below are some of the approaches taken by other local authorities.
- 3.2 **Leeds City Council** has introduced Community Committees to “promote and improve the economic, social and environmental well-being of the Committee’s area”. They have functions with regards to community centres, CCTV, Youth Activity Fund, Parks and Countryside, neighbourhood management co-ordination, street cleansing and Environmental Enforcement Services.
- 3.3 The aim of the Committees is to be more locally responsive, more accountable to local members and local people and to improve locality outcomes. They also administer some funding: the Wellbeing Budget and Youth Activities Fund, providing funding for local communities (a combined budget of £2m is to support initiatives and activities that will benefit the local area and address local priorities). In March 2015, the Executive board agreed to delegate investment into local parks and associated facilities to community committees.
- 3.4 A report to Leeds’ Executive Board in June 2015 reported that:

The new arrangements for community committees and community engagement have been a significant step towards a more inclusive, more responsive and smarter approach to decision-making in local areas. Community committees have given local elected members the opportunity to look at key local issues,

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<sup>4</sup> Birmingham City Council Constitution, Updated June 2015



# District and Ward Arrangements

local needs, aspirations and potential. They have been challenged to genuinely involve the communities they represent in the decisions that affect them. They have made a good start. For example, by engaging with –

- Young people on the local activities offer in their local areas.
- Older residents on the local action needed to tackle social isolation.
- Residents concerned about the impact of domestic violence on the range of responsive multiagency services.
- Business on overcoming barriers to the labour market

- 3.5 Community Committees sometimes have co-optees on the community committee, to seek an in-depth understanding of the key issues affecting poverty in their area and co-designing local solutions for local issues
- 3.6 **Bristol City Council** has 14 Neighbourhood partnerships, set up to enable local residents and community groups to work together with Bristol City Council, the police and local businesses to shape and influence their neighbourhood. Each partnership has a Neighbourhood Partnership Plan stating what they want to do to make their area a better place to live.
- 3.7 Each neighbourhood partnership is made up of either two or three electoral wards. The membership of each partnership includes residents, organisations and the local councillors from the wards within the partnership area.
- 3.8 The main decision making NP meetings usually happen four times per year, with additional public forums, subgroups and other conversations taking place throughout the year. Neighbourhood partnerships are supported by staff from Bristol City Council.
- 3.9 Within the neighbourhood partnership, local councillors from the area form a Neighbourhood Committee. The Mayor has delegated the following executive functions relating to the following:
- a. Expenditure of well-being budget;
  - b. Expenditure of budget for environment projects;
  - c. Highways maintenance (ie. road surface dressing/renewal and footway reconstruction/resurfacing);
  - d. Minor traffic schemes;
  - e. Expenditure of monies paid to the council pursuant to a section 106 agreement and decisions relating to prioritising site specific schemes to be funded from those monies;
  - f. Expenditure of any other budget allocated to the NP by cabinet or by any strategic director.
  - g. Take decisions in relation to the disposal (or retention) of green space sites within their area which have been declared surplus to Council requirements, within the protocol for surplus sites which was previously agreed by the Cabinet.





- 3.10 In **Manchester City Council**, under the Constitution, the Council and the Leader “may appoint Area Committees as they think fit, if they are satisfied that to do so will ensure improved service delivery in the context of best value and more efficient, transparent and accountable decision making.” Currently there is one: Wythenshawe Area. The role of this committee is to fulfil the role as the primary vehicle for consultation with the local community on all issues affecting the Wythenshawe area and to represent the views of the area on problems, needs and deficiencies which ought to be dealt with and to which the Council should direct its attention. The Committee can:
- Review and report to the Executive on the means by which the Council's assets in Wythenshawe can be channelled to meet community objectives;
  - Make comments to the Planning and Highways Committee on major development proposals as they relate to the area.
  - Refer to the Planning Committee individual development proposals within Wythenshawe where members of the Area Committee are minded to vote against the recommendation of the Head of Planning, Building Control and Licensing in the report.
  - Oversee and advise the Executive on the input of the various Departments into management of Wythenshawe Forum and the Civic Centre area.
- 3.11 **Sheffield City Council** had a strong area committee model but, in July 2013, a decision was taken to reshape the Council's current local partnership arrangements and community engagement work. Instead of Area Committees, a ward-based approach was taken. Sheffield's wards are grouped into seven Service Delivery Areas, each made up of four wards. Each Area has a Local Area Partnership (chaired by a lead Elected Member), which will encourage partnership work between Councillors, the public sector, the private sector and the voluntary, community and faith sector.
- 3.12 Each Local Area Partnership focus on tackling three or four key priorities, which have been informed by the ward plans. The aim is that, to address these priorities, service providers will become more integrated and efficient and will work with communities to ensure they become stronger and more resilient.
- 3.13 **Nottingham** has eight Area Committees, to which are delegated a combination of executive and non-executive functions, including:
- To approve, ensure the delivery of and monitor ward action plans;
  - To lead and co-ordinate regeneration and renewal activity at an area level;
  - To be consulted on, approve and monitor delivery of the area capital programme and other area based budgets;
  - Within budgetary limits, to be empowered to undertake any measures to achieve the following objectives:



# District and Ward Arrangements

- the promotion or improvement of the economic wellbeing of their area;
- the promotion of improvement or improvement of the social wellbeing of their area;
- the promotion or improvement of the environmental wellbeing of their area;
- To agree priorities, work programmes, and variations in performance standards, including through Transforming Neighbourhoods processes, for services such as, but not limited to:
  - footpath replacement;
  - street lighting;
  - patch maintenance;
  - grounds maintenance on community parks and playgrounds;
- To be part of the process for monitoring and scrutinising the performance of local services (provided by the Council and other bodies) and provide feedback and recommendations on their effectiveness to the Executive Board, Overview and Scrutiny Committee and Tenant and Leaseholder Congress

- 3.14 Ward Councillor Budgets are allocated at the start of the financial year to be spent on supporting ward initiatives. Area Committees divide their overall Ward Councillor Budgets between
- Individual Ward Support Budgets (up to £5,000), to fund initiatives recommended by the relevant Ward Councillor; and
  - Area Allocation Budget, to fund grants to community and voluntary sector organisations and inter-ward initiatives.
- 3.15 Area Committees are accountable to Council and the Executive Board and there are usually four meetings per annum for each Area Committee.
- 3.16 This is supplemented with a delegated decision making process whereby local members can authorise Ward Councillor Decisions. Ward Councillor Budgets are allocated at the start of the financial year for spend on ward initiatives and we have delegated powers to certain officers (up to a certain value) to authorise these decisions in between area committees. These decisions are then reported for note at the next available meeting.
- 3.17 **Cornwall Council** has Sub-Area Planning Committees (West, Central and East) which are responsible for functions relating to town and country planning and development control. Local members can make a written request for a particular 'Major' or 'Minor' application to be considered by the relevant Sub-Area Planning Committee providing sound planning, policy and other area reasons are provided setting out why committee consideration is necessary.

## Contact Officers:

Emma Williamson, Head of Scrutiny Services (0121 464 6870)  
Jayne Power, Research & Policy Officer (0121 303 4810)

## Appendix 2: Scrutiny Discussion Paper

### Devolution within Birmingham: experiences from 2015-16 and the challenges

February 2016

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#### PURPOSE

This paper sets out some key issues that the O&S Committee may wish to address related to the next stage in the development of our local devolution arrangements. . As set out in the strategic approach to Local Leadership that has been presented to the Improvement Panel, this will be taken forward in stages over the period 2016-2018, ahead of the planned changes in ward boundaries and the switch to a four year election cycle .

This discussion is one of many that will take place – with scrutiny, party groups and the reconvened cross party Corporate Governance Group – alongside public engagement and consultation. Steered by the views of members, council officers will work with partners to bring forward a new approach for local leadership.

Any constitutional changes that are necessary (such as the structure of committees and delegations) will be made at the City Council AGM in May 2016 or 2017 though culture change and action are more important than articles and terms of reference in our governance and constitutional frameworks.

#### CONTEXT

The background to the constitutional changes is set out in Appendix 1 of your report.

The Future Council programme and the 2020 Vision discussion paper which went to full council in December also provides a new context for these changes. The overriding theme **is a shift to a partnership based approach**, recognising that wider outcomes for the city will only be achieved by working with others and that the role of the council will be to lead the city but not run the city. In terms of governance and democracy this implies a shift from a constitutional and internal focus, based on direct service delivery (top down) to an external and partnership focus (bottom up and outside in).

At the Corporate Resources O&S Committee on 19<sup>th</sup> January 2016, the Leader of the Council set out his key priorities for 2016. Within his report<sup>1</sup>, he stated:

I will also be prioritising a radical new approach to devolution within the city. The focus will be on empowering people and giving them influence over local services, not on council structures and budgets. I want this to be a bottom up process, with new smaller wards (neighbourhoods) where councillors work with the community through open, inclusive meetings, neighbourhood management and an active civil society. There is the potential for a diversity of forms of governance in local areas, such as parish or neighbourhood councils. We may have to move on from the District model – wards across larger areas will collaborate and new forms of joined up, localised service delivery will emerge. I am looking at new Assistant Leader roles to lead this activity. Discussion will take place in the Labour Group and will be extended to the other groups. Only after that will more detailed policy be developed.

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<sup>1</sup> Key Priorities for 2016, Report of the Leader of the Council, submitted to Corporate Resources O&S Committee on 19<sup>th</sup> January 2016 Page 19 of 116

During the discussion at Committee, he further outlined his thinking, stating:

- How citizens and Councillors work together in their areas is the lifeblood of democracy and council services being delivered efficiently;
- There has to be an evolution of devolution and not one size fits all solution; different parts of the city will want to work with Councillors and deal with services in different ways;
- The current devolution offer, based on districts and Parliamentary boundaries, is no longer sustainable and leadership must be neighbourhood and ward based;
- He suggested that a small number of Assistant Leaders could have the role of providing leadership to local governance and partnerships across larger areas of the city;
- Cross-party engagement is essential, so work on this area by the Corporate Resources O&S Committee would be welcome;
- It will also require a fundamental reshaping of how we do things as a City Council. Many basic services that most people associate with the council are caught up in contracts – waste management, pavements, roads, parks, trees, lighting. The Corporate Resources could look at how we go forward in this;

## **CHALLENGES**

There are some significant obstacles to a new approach which need to be considered and addressed. They include:

- The fact that service management and delivery, across many agencies will be at a much wider geographical level than the ward or neighbourhood in which we can effectively engage with the public
- Resource limitations, for example in supporting local engagement with the community and activities such as neighbourhood management or neighbourhood tasking across potentially 77 wards;
- The fact that single member wards will require an end to the Ward Committee arrangements
- The need to adopt new formats and ways of working for local engagement;
- The practicalities and logistics of enabling collaborative working between councillors, partners and the local community at a very local level to influence or “commission” services to meet local needs and preferences;
- Partner agencies may also have difficulty resourcing very local models of engagement, e.g. neighbourhood tasking by the Police in the models we have worked with to date;
- The challenge of taking forward city wide strategies whilst building in local variation and choice – one size doesn’t fit all and the Leaders emerging vision around working to make every neighbourhood and locality in Birmingham a good one to live, work and recreate in;
- The challenge of cultural change and working in new ways.



# City Council Meeting

## Inquiry of the Corporate Resources O&S Committee

### 1 Purpose

- 1.1 Following the Leader's appearance at your Committee last month, and following discussions held by the Committee at the start of the municipal year, the Committee indicated its intention to review the arrangements for City Council meetings.
- 1.2 This had been scheduled for the April meeting but, as a report scheduled for the February meeting has been deferred, this item has been brought forward for consideration of the terms of reference (Appendix 1) and initial evidence gathering.
- 1.3 This note sets out some background information and key questions.

### 2 The Constitution

- 2.1 The constitution sets out the role of the City Council meeting. In Part A, Article 10 sets out the responsibilities (see Appendix 2a) and in Part B, B1 – Council Standing Orders deal with the procedure at meetings of the full council (see Appendix 2b).

### 3 A Brief History (with omissions)

- 3.1 Prior to 2000, the City Council delegated functions to committees (although not to individual Members) or to officers as it saw fit. The papers for the meetings of many council meetings across the country consisted of the minutes of the various committees. Approval of a committee's minutes by the full council was often the point at which decisions were taken.
- 3.2 Following the passing of the Local Government Act 2000, this changed significantly. With powers and duties now vested in the Executive, the major decisions falling to full Council relate to approving the constitution, the budget, policy framework plans and bye laws, and electing the Leader of the Council.
- 3.3 In 2005, the Co-ordinating O&S Committee conducted a review of the Role of Members and the Full Council. The conclusions and recommendations in relation to the full Council meeting are attached in Appendix 3.
- 3.4 Those recommendations were implemented but there have been subsequent further changes, such as the removal of Cabinet Member reports and the addition of public questions.



# City Council Meeting

- 3.5 In 2014, the Governance, Resources and Customer Services O&S Committee considered the issue of petitions to the full council and the agenda was subsequently amended. The letter to CBM is attached (Appendix 4).

## 4 Other Examples

- 4.1 Appendix 5 contains examples of city council agendas from the other seven Core Cities.

## 5 Next Steps

- 5.1 Members are asked to
- agree the terms of reference;
  - consider what other forms of evidence gathering members wish to undertake (e.g. invited contributions, survey of members?);
  - discuss possible recommendations.
- 5.2 It is proposed that this is brought back to the March meeting of the Committee, for members to decide if they wish to take a report to City Council.

### **Contact Officers:**

Emma Williamson, Head of Scrutiny Services (0121 464 6870)

Jayne Power, Research & Policy Officer (0121 303 4810)



## Appendix 1: Work Outline DRAFT

# City Council Meeting

## Corporate Resources Overview and Scrutiny Committee

Our key question:	How should the City Council agenda be changed to allow the meeting to play a more effective role in supporting local democracy?
1. How is O&S adding value through this work?	The Leader has asked the Committee to consider the City Council meeting and how it could be managed differently to facilitate wider debate.
2. What needs to be done?	<p>The key lines of enquiry are:</p> <ul style="list-style-type: none"><li>• To consider member views on the role of the City Council meeting;</li><li>• To consider how Cabinet Members, Regulatory Committees (including Audit) and O&amp;S Committees can play a part in the City Council meeting;</li><li>• To consider the role of public questions and question time;</li><li>• To consider the usefulness of Policy Framework Plans</li></ul>
3. What timescale do we propose to do this in?	<p>Evidence gathering in February and March.</p> <p>Report in April.</p>
d4. What outcomes are we looking to achieve?	A report to the Leader or City Council, setting out proposals for improvement.

### Member / Officer Leads

Lead Member:	Cllr Waseem Zaffar
Lead Officer:	Emma Williamson





## Article 4 – The Full Council

*The Council has responsibility for all Non-Executive functions and approving the policy framework and budget. The Council, as a whole, retains responsibility for regulatory functions and has a role in holding the Executive to account.*

### 4.1 Role of the Full Council

The Full Council's primary role is to consider and approve the Council's Policy Framework and Annual Budget. The Council's secondary role is to hold to public account the Members of the Executive, Overview & Scrutiny and Regulatory Committees.

### 4.2 Policy Framework

The Policy Framework means the plans or strategies to be approved by the Full Council:

Adult Learning Plan  
Birmingham Cultural Strategy  
Birmingham Sustainable Community Strategy 2026  
Community Safety Strategy  
Council Business Plan – including Budget and Long-Term Financial Strategy  
Development Plan for Birmingham  
Heritage Strategy  
Housing Strategy / Homelessness Strategy  
Local Development Framework Plans  
Pay Policy  
Statement of Licensing Policy under the Licensing Act 2003  
West Midlands Local Transport Plan

### 4.3 Powers of the full Council

Only the full Council will exercise the following functions:

- (a) adopting and approving changes to the Constitution on an annual basis, save where the Council Business Management Committee make any necessary minor “in-year” changes;
- (b) approving the overall revenue budget, the allocations of revenue resources to Directorates, the capital programme at the commencement of each year, the level of Council Tax, the Prudential indicators, the Prudential borrowing limit, the treasury management strategy and policy.
- (c) making decisions on matters which could have been (but were not) covered by the Policy Framework;
- (d) electing the Leader of the Council every four years or as and when required;

- (e) agreeing and/or amending the terms of reference for committees (other than Cabinet Committees), deciding on their membership and making appointments to them, including the Chairman, subject to the legal rules regarding proportionality between the different political parties;
- (f) appointing representatives to outside bodies unless the appointment is an Executive function or has been specifically delegated by the Council;
- (g) adopting and approving the Members Allowances Scheme;
- (h) changing the name of the area, conferring the title of Honorary Alderman or Freedom of the City;
- (i) confirming the appointment of the Head of Paid Service;
- (j) making, amending, revoking, re-enacting or adopting bylaws and promoting or opposing the making of local legislation or private Bills;
- (k) determine the agenda and procedure for the conduct of meetings of Full Council;
- (l) receiving and considering reports referred to it from Cabinet Members, Overview and Scrutiny Committees, the Council Business Management Committee and the Standards Committee; and
- (m) all other non-executive matters which by law must be reserved to Council.

4.4 All other non-executive matters are delegated to Council Business Management Committee or any of its sub-committees, or delegated to regulatory committees.

#### 4.5 **Council meetings**

There are three types of Council meeting:

- (a) the Annual General Meeting;
- (b) ordinary meetings;
- (c) extraordinary meetings. (five Members required to petition the Lord Mayor)

and they will be conducted in accordance with the Council Standing Orders set out in **Volume B**.

## B1 – Council Standing Orders

### STANDING ORDERS DEALING WITH THE PROCEDURE AT MEETINGS OF THE FULL COUNCIL

#### 1 Order of Business

- (1) The order of business and the indicative timescales at every ordinary meeting of the Council shall usually be –

Standard Item	Time Limits	Indicative Timetable
Minutes, Lord Mayor's Announcements	5 minutes for Lord Mayor's Announcements - and <u>no</u> presentations.	2.00 – 2.05 p.m.
Lord Mayor's Annual report (AGM only)	15 minutes	
Petitions A schedule of outstanding petitions will be available electronically	10 minutes	2.05 – 2.15 p.m.
Question time	90 minutes	2.15 – 3.45 p.m.
Questions from members of the public to any Cabinet Member or District Committee Chairman	20 minutes 1 minute for each question 2 minutes for each answer	
Questions from any Councillor to a Committee Chairman or Lead Member of a Joint Board. Each Councillor may ask only one question. No supplementary questions.	20 minutes 1 minute for each question 2 minutes for each answer	
Questions from Councillors other than Cabinet Members to a Cabinet Member. Each Councillor may ask one question and one supplementary question.	25 minutes 1 minute for each question 3 minutes for each answer	
Questions from Councillors other than Cabinet Members to the Leader or Deputy Leader. Each Councillor may ask one question and one supplementary question.	25 minutes 1 minute for each question 3 minutes for each answer	
Appointments	10 minutes	3.45 - 3.55 p.m.
Policy Plans or Reports from CBM	30 minutes	3.55 – 4.15 p.m.
Adjournment Break	15 minutes	4.15 – 4.30 p.m.
Overview & Scrutiny reports	60 minutes	4.30 – 5.30 p.m.
Motions submitted by individual Councillors rotated equally between the political groups as determined by CBM	90 minutes Any Motions or Amendments not moved within this time will be treated as withdrawn.	5.30 – 7.00 p.m.

- (2) The time allowed for speeches shall be up to 7 minutes for the mover of a Motion or Amendment to the Motion, with up to 4 minutes each for other Members wishing to participate in the debate and a right of reply for the mover of the Motion only of up to 5 minutes.
- (3) The order of business may be varied by a resolution passed on a Motion which, after being moved and seconded, shall be put to the vote without discussion.
- (4) Question time will be excluded from the agenda at the Annual Meeting and the Annual Budget Meeting of the Council.

## **2 Record of Attendance and Quorum**

The Chief Executive shall record the attendance of Councillors.

A Quorum is 30 Councillors.

## **3 Urgent Business**

- (1) Urgent business may be moved or raised at the meeting with the prior agreement of the Lord Mayor.

## **4 Motions and Reports to the City Council for Debate**

### *(A) Motions submitted by individual Councillors*

- (1) A motion to be submitted to the Council (other than at the Annual General Meeting) for debate under Part (A) of this Standing Order must be relevant to any of the Council's Policy Framework Plans and/or the Budget Framework, be in writing signed by two members and must be delivered to the Chief Executive at any time between the end of the previous ordinary Council meeting and six clear working days before the Council meeting at which it is to be debated. No Motions under Standing Order 4A are permitted for the meeting of the City Council reserved for the Annual Budget debate.
- (2) The Chief Executive shall maintain a record of all such motions and the order in which they have been received and this record shall be open to inspection by any member of the Council. The Chief Executive shall also provide the Lord Mayor with copies of all such motions and shall have the power, after receiving appropriate advice from the Monitoring Officer, to seek appropriate amendments from the proposer of the Motion, so as to ensure compliance with any legal and/or constitutional aspects and in the event that the proposer is unable to agree, the proposed Motion will not appear on the summons for the Council meeting.
- (3) If, at any time during the debate on any Motion before the Council, it appears to the Lord Mayor that the motion (in its original, modified or amended form) would, if carried -
  - (a) have the effect of materially increasing the expenditure, or materially decreasing the revenue, of the Council;

- (b) involve capital expenditure not provided for in the Council's approved capital budget; or

the Lord Mayor will direct that the motion shall stand adjourned without further debate in order that the Executive may consider any financial, policy or other implications of the motion and request the Executive to submit its recommendations to a future meeting of the Council.

*(B) Motions submitted via the Council Business Management Committee*

- (1) Prior to each ordinary meeting of the Council, the Council Business Management Committee shall consider and determine what motions it is necessary or appropriate to submit to that meeting.
- (2) The Chief Executive shall set out in the Summons, for each meeting, the motions which the Committee has determined should be submitted.

*(C) Annual Report of the Leader*

- (1) The Leader of the Council will, on an annual basis (usually June) submit a "Leader's Policy Statement."
- (2) No amendment to the Motion "to receive the Report" will be allowed.

## **5 Conduct of Debate**

- (1) A motion or amendment shall not be discussed unless it has been proposed and seconded.
- (2) Every motion and amendment, except when printed in the Summons or when copies have been supplied to each member at the commencement of the meeting (in which case the motion or amendment shall be taken as read), shall be read by the mover before being spoken upon and no other member shall speak on it until it has been seconded.
- (3) Every amendment shall, unless the Lord Mayor otherwise indicates, be reduced to writing, signed by the mover and delivered to the Chief Executive before it is moved.
- (4) Any member who seconds a motion or amendment may, if he/she then declares his/her intention to do so, reserve his/her speech until a later stage of the debate on that motion or amendment.
- (5) A member who has spoken on any motion shall not speak again whilst it is the subject of debate, except:-
  - (a) to speak once on an amendment moved by another member;
  - (b) on a point of order as defined by Standing Order 5(6);

- (c) by way of personal explanation as defined by Standing Order 5(6);
- (6) A member may rise on a point of order or in personal explanation and shall be entitled to be heard forthwith. A point of order shall relate only to an alleged breach of a standing order or statutory provision and the member shall specify the standing order or statutory provision and the way in which he/she considers it has been broken. A personal explanation shall be confined to some material part of a former speech by him/her in the Council Chamber or in relation to a matter outside of the Council Chamber, which may appear to have been misunderstood in the present debate. The ruling of the Lord Mayor on a point of order or on the admissibility of an explanation shall not be open to discussion and shall be final. No points of information are permissible under Standing Orders.
- (7) When a motion is under debate no other motion shall be moved except the following -
  - (a) to amend the motion,
  - (b) to proceed to the next business;
  - (c) to adjourn;
  - (d) that the question be now put;
  - (e) that a member (named) under Standing Order 15 be not further heard or do leave the meeting;
  - (f) to suspend Standing Orders;
  - (g) to exclude the public under S.100(A) of the Local Government Act 1972;
  - (h) to re-admit the public;
  - (i) that the consent of the Council be given where the consent of the Council is required by these Standing Orders (e.g. to extend time limits, to withdraw motions, etc).
- (8) The Lord Mayor may permit two or more amendments to be discussed (but not voted on) together if circumstances suggest that this course would facilitate the proper conduct of the business of the Council.
- (9) An amendment shall be relevant to the motion and shall be –
  - (a) to leave out specified words; or
  - (b) to insert or add specified words; or
  - (c) to refer a subject of debate to the Executive or to a committee for consideration or re-consideration.

but any omission, insertion or addition of words shall not result in substance in a direct negation of the motion before the Council.

- (10) Once voting on any motion or amendment has commenced, there shall be no further debate on the matter under consideration and no further amendments may be moved to the original motion. If an amendment is carried, the motion, as amended, shall take the place of the original motion.
- (11) Not every debating possibility has been covered by these Standing Orders and, in the event of anything not being covered in Standing Orders, the Lord Mayor's ruling on the matter shall be final and binding on the Council.

## **6 Suspension of Standing Orders**

Standing Orders may be suspended by resolution of the Council, provided that a motion to suspend Standing Order 13 (Length of Council Meetings) may only be moved by the Leader or Deputy Leader (or their nominee) of one of the Party Groups and seconded by the Leader or Deputy Leader (or their nominee) of another Party Group.

## **7 Voting**

- (1) Motions shall be determined (as the Lord Mayor may direct) by a show of hands.
- (2) If, after a vote has been taken by a show of hands, a "named vote" is requested by at least 10 members rising in their place, the following procedure shall apply -
  - (a) the division bell will be rung for one minute;
  - (b) the doors of the Council Chamber will then be closed;
  - (c) the names of those voting for or against or abstaining will then be ascertained by the use of the vote recorder and included in the Minutes.

## **8 Petitions**

- (1) Every petition to the Council meeting shall either be in writing presented by a Councillor or an e-petition from the Council's website.
- (2) A Councillor presenting a petition or the Lord Mayor (on behalf of Councillors who have submitted their petitions to the Chief Executive in advance of the meeting) may move without comment that the petition(s) be received and referred to the relevant Chief Officer(s) to examine and respond appropriately.
- (3) At each meeting of the City Council, the Chief Executive shall ensure that an "Update Report" is electronically available for Members providing relevant details on the progress, or otherwise, of any petitions received by the City Council since the Annual General Meeting of 2005. Where a petition has been discharged, the Update Report does not need to mention the same.

## 9 Questions

### *(A) Written Questions*

Any Councillor may ask one written question (with no sub-questions) of any Cabinet Member, Committee Chairman or Lead Councillor for a West Midlands Joint Authority by submitting the question in writing to the Chief Executive by no later than 1200 hours on the Thursday prior to the day of the Council meeting. A copy of each such question and the written answer shall be supplied to every Councillor at the start of the Council meeting and shall also be annexed to the Minutes of the meeting.

### *(B) Oral Questions*

#### *(1) Questions from Members of the Public*

A member of the public may ask one oral question of any Cabinet Member or District Committee Chairman by submitting the question in writing to the Chief Executive no later than 12 noon on the Friday before the Council meeting. No question will exceed 1 minute and no answer will exceed 2 minutes.

- The question must refer to an issue which affects Birmingham or falls within the Council's responsibilities.
- The question must not be substantially the same as a question which has been put at a meeting of the Council in the past 6 months.
- The question must not be defamatory, frivolous, vexatious or offensive.
- The question must not require the disclosure of confidential or exempt information.
- The question must not refer to individual planning or licensing matters, or any matter of a personal nature.

#### *(2) Questions from Councillors*

Councillors may ask questions as set out in the order of business.

## 10 Conduct at Meetings of the Council

- (1) Councillors are expected to treat each other with respect and abide by the Code of Conduct.
- (2) The Lord Mayor may, as she/he sees fit, direct a Councillor to discontinue his/her speech.
- (3) If there is more general disorder, the Lord Mayor may direct a Councillor causing such disorder to retire from the meeting.



**11 Disturbance by Members of the Public**

If a member or members of the public present at a meeting of the Council interrupt(s) the proceedings, the Lord Mayor may warn them that on any further interruption they will be required to retire from the Chamber. If the member(s) of the public, after such warning, again interrupt(s) the proceedings the Lord Mayor may instruct them to retire from the Council Chamber and if they fail to comply the Lord Mayor may order their removal from the Chamber.

**12 Common Seal**

A decision of the Executive or a resolution of the Council or a committee acting within the powers and duties delegated to it shall be sufficient authority for sealing any deed, instrument, document or writing necessary to given effect thereto.

The Seal shall be attested by one of the following persons who shall subscribe his/her name thereto after sealing, that is to say, the Lord Mayor, the Deputy Lord Mayor, the Chief Executive or any senior lawyer in the employment of the City Council from time to time authorised for this purpose by or on behalf of the Council.

**13 Length of Council Meetings**

If a meeting of the Council has not come to an end by 7:00 p.m, the following procedure shall apply

- (i) at the conclusion of the speech then being delivered, the Lord Mayor shall allow the mover of the motion then under debate to exercise his/her right of reply and shall then put the motion to the vote;
- (ii) in respect of any remaining items of business, the Lord Mayor shall allow motions to be moved and seconded formally (without comment) and shall forthwith put the motions to the vote without discussion; and
- (iii) the Lord Mayor shall then close the meeting.

**14 Conflict resolution between Full Council and the Executive**

- (1) The Leader must have at least 5 working days to object to a full Council decision which is contrary to the Executive's proposals for either the budget or a plan or strategy before that decision takes effect;
- (2) if the Leader registers an objection, the full Council must meet to reconsider the issue in light of the objection;
- (3) ultimately, full Council can insist on its decision.

**15 Appointment of Committees**

On the recommendation of Council Business Management Committee, the Council shall appoint Committees necessary for the discharge of the Council's functions, along with the membership and Chairman of each, for a period ending no later than the next annual meeting of the Council.

## **Appendix 3: Extract from "Role of Members and the Full Council", Report of the Co-ordinating O&S Committee, 05 April 2005**

### **6.2 The full Council meeting**

6.2.1 During our review we have considered how other authorities organise their full Council meetings. There is no doubt that Birmingham's full Council meeting contains many elements which would be considered nationally as good practice, such as question time; the regular inclusion of O&S reports; and the protocol through which priority motions for debates are shared between the political Groups.

6.2.2 Nevertheless, our judgement is that the full Council's role needs to be developed so that "full council becomes a key arena for local democracy". It is important for us to be clear here. Unfortunately we cannot propose changes which would reinstate the position before 2000, whereby the City Council itself was the ultimate decision-maker. Rather, we are convinced that, working within the current legal framework, arrangements can be made such that Members feel that by participating in full Council meetings they are making more significant contributions and the full Council is dealing with significant issues. This in turn must mean that full Council:

- encourages accountability;
- tackles issues which matter;
- uses a set of operating procedures which supports these ends.

6.2.3 It is also important that the public can clearly see that the full Council meeting is important in this way, too.

6.2.4 The Committee has some information on how other local authorities have responded to the changes brought about by the Local Government Act 2000.

6.2.5 We are therefore recommending a number of immediate enhancements to full Council's business.

6.2.6 The first strand is to increase accountability through the full Council meeting. A large element of this should consist of Cabinet Members accounting to the full Council for the way they exercise their extensive executive powers. Other Council post-holders, though, including the Chair of the Co-ordinating O&S Committee, should also be held accountable. Our recommended measures therefore include:

- (a) a programme of reports from each Cabinet Member in turn summarising recent decisions and achievements and highlighting major issues to be tackled over the coming months;
- (b) requiring regular reports from Lead Members on Joint Authorities, to strengthen the current position whereby Members *may* ask questions of them. This has already been the subject of a scrutiny recommendation;
- (c) possibly extending this to the work of the District Committees, not by asking each Committee to report to the Council, but by asking for a combined annual report; this might be formally presented at Council by

one of the District Committee Chairpersons appointed as, say, the Convenor of District Committee Chairs.

6.2.7 Amongst the Committee, and indeed the wider Membership of the City Council, there is interest in the accountability of Chief Officers. There is an argument that the managerial leaders of the organisation should also account for their actions to full Council. We have therefore carried out a check to see how the current constitutional requirement, whereby Chief Officers are required to report such matters regularly to the appropriate Cabinet Member, is working out in practice.

6.2.8 Our conclusions are that practice is variable and not as visible to the majority of Members as it should be. The aims must be to obtain more consistency across Directorates and to make the whole process much more transparent. On balance, though, the Committee is not in favour of asking Chief Officers to report on the exercise of their delegated functions to the full Council meeting. Such an approach would run the dangers of bureaucratising full Council and encouraging micro-management. Instead we are recommending that such reports are much more clearly labelled when they are posted on the ADMES system, so that all Members can confidently access them.

6.2.9 This view that officers should be more accountable extends, amongst some, to including postholders beyond the Council such as the Chief Constable or the Director General of the Passenger Transport Executive. The City Council has no powers to require this. As a first step, the Lead Members on the Joint Authorities should report to the full Council. It may be that they could be accompanied by the respective service chief officers, but that could only be by invitation.

6.2.10 It is important to us that Members feel that they can easily participate in full Council. The way the agendas are shaped at the moment, with relatively large amounts of time devoted to reports on specific subjects (whether from the Executive or from Overview and Scrutiny) may discourage this. So we have spent some time addressing this point.

6.2.11 The first suggestion was for a simple, short extension to oral question time so that, after all Members had had the opportunity to ask their priority question, there would be a chance for those who may wish to ask further questions. However the February Council meetings highlighted that this need not be an immediate priority.

6.2.12 What is urgent is to make sure that there is a system in place to follow up particular items from the full Council meetings and to demonstrate publicly that progress has been made. The first of these items relates to oral questions, when a Cabinet Member (or other postholder) does not have the necessary information at hand when asked the question and undertakes to answer the questioner after the meeting. The Lord Mayor himself picked up this issue at the 22 February Council meeting and asked the Chief Legal Officer to look into the possibility of the answer being also supplied to the Lord Mayor, as the Chair of the Council meeting. Whatever the mechanism, it is essential that there is a system in place to ensure that all such undertakings are fulfilled. More generally, an answer to an oral question may include an undertaking to carry out a particular course of action, such as to consider a suggestion, and these too require logging, following up and reporting back to the questioner.

6.2.13 The second issue is similar, but relates to petitions. The custom used to be to refer petitions to Chief Officers, who would bring a report to the relevant Committee. Now, if the petition refers to an executive function, the report is to be brought to the relevant Cabinet Member (unless it is a District or Ward Committee matter). If that report does not require an executive decision, it does not need to be

made public. Again there is a need for a transparent system so that progress on each petition can be logged, seen, and reported to all interested parties.

6.2.14 We went on to consider that many Members, both amongst our Committee and elsewhere within the City Council, miss the opportunity which was provided before 2000 by the monthly report of the General Purposes Committee to raise issues of immediate topical concern. We are recommending that this be reintroduced, and suggest that this can be done simply through the inclusion on every City Council meeting's agenda of a standard motion from the Council Business Management Committee such as:

*"That the City Council consider city-wide issues of the moment raised by individual Members and notified to the Lord Mayor by 10.00 a.m. of the day before this meeting of the City Council".*

6.2.15 Another simple suggestion is that, when a particularly important consultation paper is issued by central Government, the paper should be considered by the full Council meeting. This would allow the Executive to draft a response in the light of Members' views. Whilst this has some attractions, we considered that the best way of handling this would be for the Executive to use its discretion to bring such a paper if a suitable opportunity presented itself. We therefore have not pursued this further.

6.2.16 Our next suggestion picks up from practice elsewhere. Of all the innovations which other local authorities have introduced, the one which we consider most worthy of a trial here in Birmingham is the holding of an annual "State of the City" debate. Led by the Leader of the Council, this would be a wide-ranging debate covering not only City Council services but also issues affecting the city as a whole, such as the economy, crime and disorder, health, the profile of Birmingham in the region, nationally and internationally. This would allow Members a high-profile opportunity to voice the issues most of concern to their constituents and to provide leadership in suggesting ways forward. The debate would also be an early opportunity for the Council to identify issues which it would expect the Executive to consider in the forthcoming budget round.

6.2.17 To exemplify how the Committee's proposals for the full Council meeting could be put into practice, two draft programmes have been drawn up:

- (a) an annual programme of 10 Council meetings, including an extra meeting in September, showing which Cabinet Member, and other postholder, could report to each meeting;
- (b) a typical agenda, with timings, for a Council meeting. The extra items suggested inevitably require a longer meeting than the current 5 hours 30 minutes, increasing it to 5 hours 55 minutes, giving a standard finishing time, for a meeting with a full agenda, of 8.30 p.m.

6.2.18 These follow on the next two pages, and then our first set of recommendations can be found.

## Full Council Meeting – Possible Shape of Council Agenda

Item	Time Limits	Indicative Timetable
<b>A: Council business</b>		
Minutes, Lord Mayor's Announcements, Appointments	No limit	2 – 2.30 p.m.
<b>B: Petitions</b>		
<b>C: Holding to Account</b>		
Questions	Maintain limit at 30 minutes	2.30 – 3.00 p.m.
Cabinet Member report	Forty minutes	3.00 – 3.40 p.m.
Other post holder report	Half an hour	3.40 – 4.10 p.m.
<b>D: Decision Making</b>		
O&S reports	One and a quarter hours	4.10 – 5.25 p.m.
		Adjournment 5.25 – 6.00 p.m.
Reports from Executive, including Policy Framework Plans	One and a quarter hours	6.00 p.m. – 7.15 p.m.
<b>E: Member – led debates</b>		
Issues of the Day (raised on a standard motion from CBMC)	30 minutes	7.15 – 7.45 p.m.
Notices of Motion	Limited to ¾ hour unless specifically extended by the Council	7.45 – 8.30 p.m.

Note: the timetable shown here would apply when there are significant reports or motions under each heading. It can be anticipated, for example, that there would not always be Policy Framework Plans, nor several O&S reports at each and every Council meeting. In such circumstances, either more time could be devoted to other items (e.g. to accommodate the second Cabinet Member's report indicated for the December meeting) or the meeting could be shorter overall.

## Recommendations

Recommendation 01: That Council Business Management Committee propose to the Annual Council Meeting a programme of Council meetings throughout 2005/6 which enables:

- a) each Cabinet Member to report to the full Council once during the year on past achievements and future issues;
- b) similar reports to be made once during the year by the Chairpersons of the three Regulatory Committees, the Chairperson of the Co-ordinating O&S Committee, a lead District Committee Chairperson (on behalf of all) and the City Council's lead Members on the West Midlands Police Authority, the West Midlands Fire and Civil Defence Authority, and the West Midlands Passenger Transport Authority;
- c) the holding of a "State of the City" debate at the meeting at which the Leader of the Council presents his Report

Recommendation 02: That Council Business Management Committee propose to the Annual Council Meeting a new model agenda for the full City Council meeting to provide time for: a) the reports required by Recommendation R1; b) Members to be able to raise topical issues notified to the Lord Mayor in advance; along with any necessary adjustment to standing orders governing the length of the Council meeting.

Recommendation 03: That arrangements be put in place to ensure that undertakings made at full Council meetings: a) in answer to oral or written questions; b) following the receipt of petitions; are followed up and can be seen to have been discharged fully.







**COUNCILLOR CARL RICE**  
**Chair – Governance, Resources and**  
**Customer Services Overview and Scrutiny**  
**Committee**

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24<sup>th</sup> September 2014

To: Members of the Council Business Management Committee

Dear Councillors

At its meeting of the 5<sup>th</sup> September 2014, the Governance, Resources and Customer Services O&S Committee discussed the handling of petitions to the City Council. This was prompted by concerns raised by members with regard to three issues: 1) how the threshold for debates at Scrutiny or City Council is dealt with; 2) the process for responding to petitions; and 3) the position of petitions on the City Council meeting agenda.

**Petition Thresholds**

With regards to the first of these, members were concerned that petitions with the same wording were coming into the City Council and were treated as separate petitions, and therefore not reaching the minimum thresholds for debates at Scrutiny or City Council (the example given was the petition on Perry Beeches pool earlier this year). It was felt that there was also confusion as to whether e-petitions and paper petitions with the same wording were being treated as one or separate petitions.

Members would therefore ask that CBM reissue guidance to officers clarifying the position in line with the following recommendations:

Recommendation 01: That e-petitions and paper petitions with the same wording are treated as one for the purposes of the threshold trigger for debates at Scrutiny or City Council;

Recommendation 02: That petitions received within a three-month rolling period (from the date of the submission of the first such petition) are treated as one for the purposes of the threshold trigger for debates at Scrutiny or City Council.

**Responding to Petitions**

Concern was expressed that some petitions may not be responded to or that the time taken to respond is too long. Members were reminded that the petitions

schedule is published on Democracy in Birmingham along with the City Council meeting agenda (although it is not sent out with the papers). However, members emphasised that the presenting councillor should receive both an acknowledgement and a substantive response to any petition presented, and make the following recommendation:

Recommendation 03: That CBMC remind all officers receiving petitions that the first and second named petitioner and the presenting councillor are sent an acknowledgement, and a substantive response to any petition presented.


#### **Petitions at the City Council Meeting**

The placing of petitions on the City Council meeting agenda was also discussed and members wish to see petitions put at the beginning of the agenda, to facilitate greater public engagement. When petitions were at the top of the agenda previously, petitioners and members of the public would attend to see the petition being presented. The recommendation, therefore, is:

Recommendation 04: That CBM Committee consider amending the agenda of future City Council meetings to place the petitions item at the top of the agenda.

Members also expressed a wish to discuss further the order and content of the City Council agenda (in particular motions for debate), and I look forward to working with you on how improvements can be made.

Yours sincerely,



**Carl Rice**  
**Chair, Governance, Resources and Customer Services Overview and Scrutiny Committee**

# Summons to attend meeting of Full Council



**Date:** Tuesday 15 December 2015

**Time:** 6.00 p.m.

**Venue:** The Grace Room, The Bristol Pavilion,  
Gloucestershire County Cricket Club ground,  
Nevil Road, Bristol BS7 9EJ

**To:** **All members of Council**

You are invited to attend the meeting of the Full Council to be held  
at 6.00 p.m. on Tuesday 15 December 2015.

**Councillors are reminded that before the Full Council meeting, a member forum will be held, chaired by the Lord Mayor, starting at 5.00 p.m.**

**If you have any questions about this agenda please contact:**

**Ian Hird, Democratic Services**    **Contact telephone no: 0117 92 22384**  
[ian.hird@bristol.gov.uk](mailto:ian.hird@bristol.gov.uk)

**Agenda published:** 7 December 2015  
Produced by Democratic Services  
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# Agenda



## 1. MINUTES – FULL COUNCIL – 10 NOVEMBER 2015

PAGE 21

- To approve the minutes of the Full Council meeting held on 10 November 2015.

## 2. DECLARATIONS OF INTEREST

- To note any declarations of interest from members of Council.

## 3. LORD MAYOR'S ANNOUNCEMENTS

## 4. PETITIONS, STATEMENTS AND QUESTIONS NOTIFIED BY MEMBERS OF THE PUBLIC (maximum time allocation: 30 minutes)

- a. Petitions and statements from members of the public**  
(on any matter the Council is responsible for or which directly affects the city):

**Note:**

- Subject to the above, members of the public, provided they give notice in writing or by e-mail (and include their name, address, and details of the wording of the petition, and, in the case of a statement, a copy of the submission) by no later than 12.00 noon on the working day before the meeting, may present a petition or submit a statement to this Full Council meeting.
- The deadline for receipt of petitions and statements is **12.00 noon on Monday 14 December 2015**. These should be sent, in writing or by e-mail to: Democratic Services, Floor 4 – Clifton Wing, Brunel House, St George's Road, Bristol BS1 5UY  
e-mail: [democratic.services@bristol.gov.uk](mailto:democratic.services@bristol.gov.uk)
- Petitions will be taken before statements.
- One statement per member of the public is permitted.
- A maximum of one minute is allowed for the presentation of each petition and statement (subject to overall time constraints).



- A person presenting a petition will be permitted to read out the objectives of the petition. A written reply will be provided within 10 working days of the Full Council meeting.
- Statements, provided they are of reasonable length, will be copied and circulated to councillors and a reasonable number of copies will be made available to the public attending the meeting. If requested by the person submitting the statement, a written reply will be provided within 10 working days of the Full Council meeting.

**b. Questions from members of the public**

(on any matter the Council is responsible for or which directly affects the city):

- Subject to the above, questions may be asked by a member of the public, provided they give notice in writing or by e-mail (and include their name and address) no later than 3 clear working days before the day of the meeting.
- The deadline for receipt of questions is **5.00 pm on Wednesday 9 December 2015**. These should be sent, in writing or by e-mail to:  
Democratic Services, Floor 4 – Clifton Wing, Brunel House, St George's Road, Bristol BS1 5UY  
e-mail: [democratic.services@bristol.gov.uk](mailto:democratic.services@bristol.gov.uk)
- A maximum of 2 written questions per person can be asked. At the meeting, a maximum of 1 supplementary question may be asked per question submitted. A supplementary question must arise directly out of the original question or reply.
- Replies to questions will be given verbally at the meeting. If a reply cannot be given at the meeting (including due to lack of time) or if written confirmation of the verbal reply is requested by the questioner, a written reply will be provided within 10 working days of the meeting.

**5. PETITIONS NOTIFIED BY COUNCILLORS**

(maximum time allocation: 10 minutes)

- Members of the Council, provided they give notice in writing or by e-mail by no later than 12.00 noon on the working day before the meeting, may present a petition to the Full Council.
- The deadline for notice of petitions is **12.00 noon on Monday 14 December**. These should be sent, in writing or by e-mail to: Democratic Services, Floor 4 – Clifton Wing, Brunel House, St George's Road, Bristol BS1 5UY e-mail: [democratic.services@bristol.gov.uk](mailto:democratic.services@bristol.gov.uk)
- Petitions can be about any matter the Council is responsible for or which directly affects the city.



- A councillor presenting a petition will be permitted to read out the objectives of the petition. A written reply will be provided to the councillor / lead petitioner within 10 working days of the Full Council meeting.

**Note: It is anticipated that the Full Council will adjourn for a 20 minute refreshment break at this point in the meeting (at approximately 6.40 p.m.)**

## **PETITION DEBATES:**

(Petitions that have reached the 3,500 signature threshold to qualify for a Full Council debate):

- |           |  |                |
|-----------|--|----------------|
| <b>6.</b> | <b>PETITION DEBATE:<br/>PETITION TITLE - “DON’T CUT THE BUSH – KEEP IT AS IT IS”</b>             | <b>PAGE 35</b> |
| <br>      |  |                |
| <b>7.</b> | <b>PETITION DEBATE:<br/>PETITION TITLE - “OPEN EMPTY BUILDINGS FOR THE HOMELESS THIS WINTER”</b> | <b>PAGE 37</b> |

## **REPORTS:**

- |            |  |                |
|------------|--|----------------|
| <b>8.</b>  | <b>TREASURY MANAGEMENT MID-YEAR REPORT 2015/16</b>   | <b>PAGE 39</b> |
| <br>       |  |                |
| <b>9.</b>  | <b>APPROVAL OF COUNCIL TAX BASE 2016/17 WITH DELEGATION OF CHANGES REQUIRED AND DELEGATION OF BUSINESS RATE ESTIMATE 2016/17</b> | <b>PAGE 51</b> |
| <br>       |  |                |
| <b>10.</b> | <b>“MORE THAN A ROOF” – BRISTOL’S HOUSING STRATEGY</b>   | <b>PAGE 59</b> |



## MOTIONS

### 11. MOTIONS: (maximum time allocation: 30 minutes)

#### a. Cllr Fodor (Green group) to move:

#### **Making Avon Pension Fund a fossil-free fund**

This council notes:

1. That there is increasing recognition that fossil fuel assets and investments are likely to become 'stranded assets' with 75% having to be kept in the ground to prevent runaway climate change (*ref1*).
2. Many international experts and investors are warning of the risks of fossil fuel investments, and at the same time the increasing attractiveness of renewable energy technologies, with wind power being the cheapest form of onshore generation now (*ref2*). Other funds and Universities are increasingly divesting (*ref3*).
3. The city and its sub region are an area of international expertise in renewable energy technologies. Locally we are also an area with a very strong track record of community sustainable energy initiatives, typified by the work of Bristol Energy Network members, the Bristol Community Strategy for Energy, and the projects supported by Bristol 2015.
4. Bristol Unison branch passed a motion in July for the LGPS to divest from fossil fuels and then wrote to the chair of the Avon pension fund committee conveying that decision in July. Pension fund boards have now been established and UNISON has a seat on the board.

This council recognises that:

1. The past industrial and economic base of the Bristol and Avon area was based on coal and fossil fuels
2. The future industrial and economic base of Bristol and surrounding authorities will be based on energy efficiency and renewable energy technologies.
3. The interests of our pensioners will increasingly be served by forward-looking investments in renewable energy technologies and areas like energy storage and low carbon solutions, including energy efficiency.
4. With many other pension funds divesting and switching to renewables it is time for Avon Pension Fund to follow suit. The experience of the award winning Environment Agency PF (a local authority scheme) and other public sector funds are positive lessons we can draw on (*ref4*) (*ref 5*).

This council therefore resolves:

1. To ask the Mayor to write to the Avon Pension Fund calling for it to draw up a strategy to reduce to zero its investments in fossil fuels over the next 5 years, starting with plans to diversify into renewables, energy efficiency and storage technologies.
2. To work with other local authorities served by the Avon Pension Fund to work together on divestment and diversification.
3. To work with trades union representatives and the workforce to involve them in plans for divestment and diversification.





*Ref 1 Leading experts, including Sir Nicholas Stern, have warned that if we are to stay below a 2°C increase in global temperatures, approximately 75% of the current fossil fuel reserves have to stay in the ground*

*Ref 2 At the same time reports from UBS and CitiBank last year highlight that the price of producing renewable energy is falling so fast, that it is set to compete at market rates with energy produced from fossil fuels by 2020. In fact onshore wind energy has become cheaper than energy from any other source in the UK (research by Bloomberg New Energy Finance). Within the next 5 years therefore, prudent investors need to consider both the stability of investments in fossil fuels, and the opportunities offered by the rapid growth in renewable energy. As costs fall for renewable energy, investment returns have steadily improved over the last few years and are expected to achieve grid parity while many fuel reserves likely to become unexploitable 'stranded assets'. Mark Carney, the Governor of the Bank of England recently highlighted that "financing the decarbonisation of our economy" was a major opportunity for long-term investors".*

*Ref 3 Other major funds include Bloomberg, the Rockefeller Foundation, and the Council of Churches.*

*Ref 4 Other council (LA) pension funds and public sector funds that have made divestment commitments include: the Swedish city of Uppsala, the Norwegian Government Pension Fund, Lund University, SOAS University, and Oxford University. As well as Avon PF, there are campaigns for divestment in many local authority pension funds, including Oxfordshire, Greater Manchester, Southwark, Merseyside, West Midlands, Somerset, Cambridge, West Yorkshire, and Norfolk.*

*Local government funds have increasingly sought ethical and useful investments such as affordable housing (Greater Manchester PF); community solar (Lancashire County PF); community renewables (Strathclyde PF); and Croydon Council's entire pension fund is in ethical investments now.*

*Ref 5: The EAPF (Environment Agency), which is also a Local Authority PF due to the legacy of waste regulation authorities' ex staff, has won awards for its growing ethical segment and shows it can work well, being an LAPF finalist award this year for responsible investment. Climate risk is seen as an opportunity for the fund. 25% of the fund is due to be in sustainable and green economy by this year (still to be reported; was 24 last year). It is moving 90% out of coal stocks and 50% out of oil and gas. It has performed above benchmarks.*

## **NOTE:**

**Given the maximum time limit for motions as defined in the constitution, the Lord Mayor, in discussion with party group leaders/whips has determined that motion a. will be considered first at this meeting. Members of Council are advised that details of the other motions submitted are also set out below (motion b. through to motion q.). Motion b. below may be considered if time allows. Given the overall time allocation for motions, it is unlikely that motions c. – q. will be considered.**





**b. Cllr Eddy (Conservative group) to move:**

**Ashton/Ashton Gate new rail station and Parson Street station upgrade:**

“Council welcomes the Assistant Mayor’s recent commitment to work with Bristol Sport, Network Rail, First Great Western and other interested parties to try to deliver a new Ashton/Ashton Gate railway station.

Whilst the Authority is still evaluating all of its options for new stations in Bristol, Council requests that the Mayor do all within his power to try to expedite the reopening of this station.

In addition, Council understands that electrification of the Great Western Railway is scheduled to reach Bristol in 2017 but this is due to terminate at Bath Road Bridge near Temple Meads Station.

As part of these plans to upgrade our urban rail network, Council asks that the potential electrification of the lines around Parson Street junction should also be included in any future development work.

The enhancement of passenger services available from Parson Street station would demonstrate this Authority’s sincerity in reviving local rail and tap into a potentially huge number of people who would like to use this form of travel more regularly or as part of their daily commute.”

**c. Cllr Milestone (Labour group) to move:**

**Transatlantic Trade and Investment Partnership**

“This council notes:

1. That the EU and USA launched negotiations on a Transatlantic Trade and Investment Partnership (TTIP).
2. That negotiations are underway to determine which goods and services TTIP will apply to and if new rules can be agreed to protect investors, harmonise standards, reduce tariffs and open new markets throughout the EU and USA.
3. That there has been no impact assessment about the potential impact on local authorities such as Bristol City Council.
4. That there has been no scrutiny of the negotiating texts by local government and no consultation with local government representatives
5. That MPs are also unable to scrutinise the negotiating documents.

This council believes that:

1. TTIP could have a detrimental impact on local services, employment, suppliers and decision-making.
2. A thorough impact assessment of TTIP on local authorities must be undertaken before the negotiations can be concluded.



3. The proposed Investor State Dispute Settlement (ISDS) mechanism has been used by corporations to overturn democratic decisions by all levels of governments at significant public cost. Local decision-making must be protected from ISDS.
4. The EU's food, environmental and labour standards are better than those in the US and TTIP negotiations must raise and not lower these standards across the EU and USA.
5. Sourcing supplies and employment locally is important to strengthening local economies and meeting local needs. TTIP must not impact on local authorities' ability to act in the best interests its communities.

This council calls upon the Mayor to:

1. Write to the secretary of state for communities and local government, local MPs and all South West MEPs raising our serious concerns about the impact of TTIP on local authorities and the secrecy of the negotiating process.
2. Write to the Local Government Association to raise our serious concerns about the impact of TTIP on local authorities and ask them to raise these with government on our behalf.
3. Call for an impact assessment on the impact of TTIP on local authorities.
4. Publicise the council's concerns about TTIP; join with other local authorities which are opposed to TTIP across Europe and work with local campaigners to raise awareness about the problems of TTIP.
5. Contact the local authorities neighbouring Bristol asking them to consider passing a similar motion on TTIP."

#### **d. Cllr Hoyt (Green group) to move:**

#### **Clean and long term energy policy is needed for Bristol, not short term dirty power stations**

##### **"Background**

The National Energy Policies of the Government promote policies which include fracking and Short Term Operating Reserves. To meet the needs of the latter to 'keep the lights on' National Energy Policy encourages the development of small fossil fuel powered generators which can be fired-up during times of spiked need in the national grid. This is promoted as local solutions to local needs.

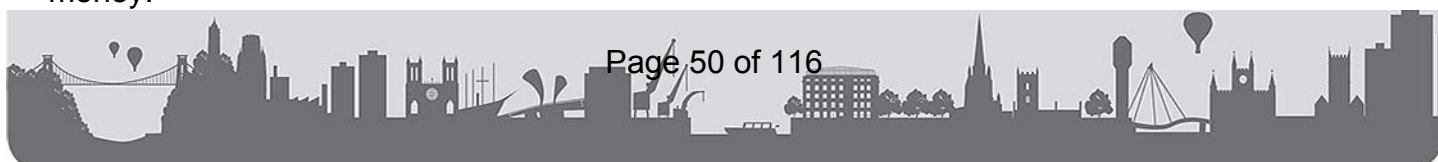
In their own words, the National Grid website writes:

"Short Term Operating Reserve is needed because at certain times of the day National Grid needs reserve power in the form of either generation or demand reduction to be able to deal with actual demand being greater than forecast demand and/or plant unavailability. Where it is economic to do so, National Grid will procure part of this requirement ahead of time through STOR."

Locally this has led to three planning applications in Bristol (In Lockleaze, Lawrence Hill and St Werburghs) for diesel or gas powered plants. These are in very close proximity to people's homes.

The city should lead by example for area-wide demand reduction. Spikes in demand will drop below grid supplies if demand is managed better. This can be achieved through installation of many well-known and technically proven measures.

This will be an overall cost-effective strategy over the lifetime of the equipment, saving users money.



If it's trialled on a city wide scale there is a case for rejecting the STOR policy outright. The UK demand management is way behind other countries that have pursued energy efficiency least cost planning as a national strategy.”

**Motion:**

- This council opposes any STOR plants being developed within the city boundaries and calls on the National Government to champion a progressive and long term energy strategy which could provide a stable working economy for the renewables sector providing much needed growth in employment.
- This Council notes that current planning legislation should not be able to run roughshod over local climate change, energy and air-quality policies and goals.
- This Council asks the Government to look at how Bristol – as European Green Capital – is trying to lead the way in sustainable energy policies by focussing on energy efficiency as much as generation and setting ambitious Carbon Targets which we aim to meet. Rather than impose energy policy top-down, the Government should look at UK leaders and trailblazers such as Bristol in creating a cities-up approach to sustainable energy policies.
- This Council calls for the promotion and installation of more energy efficient domestic, commercial and industrial plant equipment (including but not limited to: better insulation for homes, A+++ appliances, storage devices, smart meters combined with smart appliances - meaning freezers are taken off line for peak periods), eco kettles and LED lighting).
- This council calls on the Mayor to ensure that these views are fully reflected in the forthcoming Joint Spatial Strategy.”

**e. Cllr Hoyt (Green group) to move:**

**Call for a re-creation of the Festivals team**

**“History**

Bristol has made a name for itself internationally as the home of festivals, of fun, circus and neighbourhood celebrations from street parties to Carnival.

Bristol has had great success in recent years from the International Balloon Festival and the Harbour Festivals to Pride, the Festival of Nature and Big Green Week but there have also been many disappointments, most recently with the news concerning St Pauls Carnival.

**Motion:**

This Council calls on the Mayor to re-establish a Festivals Team to offer support, guidance and professional assistance to Festivals of all shapes, sizes from neighbourhood events to citywide celebrations. Support will be available to all manner of events from those generated to celebrate our diverse communities to those which are business ventures.

The team should also encourage and help facilitate events in outlying areas of the city that are normally excluded and lack the cultural access other areas benefit from.

In the current economic climate for local government this would need to be self-funding and could be offered on a varying cost scale depending on factors such as those of social value and predicted income. This may include any other factors that may need to be considered when the team is established.



**This Council Asks the Mayor to re-establish a Festivals team. Their duties should include:**

- To offer basic organisational training and guidance to grass-roots and community groups including creating working business plans and creating their Vision.
- To signpost and advise on funding applications and possible of grants, sponsors and alternative streams of funding.
- Provide introduction with charities, community interest companies and private events companies to help best deliver on the organisers' objectives.
- Ensure that all festivals are as sustainable and low-impact as possible by employing the 'Sustainable Events Guides' and toolkits developed by Bristol 2015 for Green Capital year."

**f. Cllr Holland (Labour group) to move:**

**Poverty and deprivation**

"Bristol City Council notes with concern the publication of the latest Index of Multiple Deprivation 2015, which reveals that more of Bristol residents now live in areas that fall within the most deprived areas of England than in 2010.

According to figures published by the Department for Communities and Local Government around 69,000 Bristolians live in the most deprived areas in England, including over 17,000 children and 10,500 older people.

In short, the report shows that 16% of Bristol's total population live in the most deprived areas compared to 14% in 2010 - an increase of two percentage points.

Council is deeply concerned that Bristol, despite its economic strengths, is becoming a more unequal city with Whitchurch Park, Hartcliffe, Filwood and Lawrence Hill wards suffering from the greatest levels of deprivation in Bristol.

Accordingly, this Council calls on the Mayor to:

1. Re-visit and update the Child Poverty Strategy 2011 and work with the Council's partners, including the LEP, to commit to its recommendations.
2. Ring fence funding for community based early years services, including children's centres, which operate in the areas of highest deprivation.
3. Ensure that the Social Value policy, currently out to consultation, is as strong and binding as possible so that all future services commissioned and procured by the Council have to show how they improve the economic, social and environmental well-being of residents as part of the Public Services Social Value Act 2012.
4. Embed a requirement that all major projects, including the arena, explicitly commit to playing a full part in addressing inequality in the City, from start (e.g. construction firms) to finish (e.g. access to services and employment).
5. Ensure that the future reshaping of Neighbourhood Partnerships addresses the inbuilt inequality of the current arrangements, by matching resources to need."



**g. Cllr Windows (Conservative group) to move:****Consultation on planning applications**

“Council is concerned that Certificates of Lawful Use or Development are now so broadly defined that there is no obligation to consult or inform local residents about even quite controversial planning applications proposed for their area.

For example, many people will be shocked to learn that under current legislation and departmental guidelines, you can convert an existing elderly care home into a rehabilitation centre or secure hospital for those sectioned under the mental health act without needing to conduct any local consultation or notify anyone in the community. The reason for this lack of engagement is that they are both classified in the same usage class. This approach is plainly nonsensical.

Whilst Council remains supportive of the principle and policy of ‘care in the community’, we believe that there should be a requirement placed on planning officers to - at the very least - advise or forewarn local councillors of possible contentious developments of this nature in their wards. Such a measure would help to allay the fears, rumour and suspicion which often arise around these types of planning application.

Accordingly, Council requests that instructions be issued to officers to adopt this more open, consultative approach, as a matter of best practice, at the earliest possible juncture.”

**h. Cllr Weston (Conservative group) to move:****Impact of Cribbs Patchway New Neighbourhood**

“Council notes that the realisation of the Cribbs Patchway New Neighbourhood continues to progress apace with a number of key planning applications having recently been approved by South Gloucestershire.

Whilst accepting these decisions are rightly entirely within the jurisdiction of this neighbouring authority, Council cannot ignore the implications such a major development will have on Bristol.

Council remains convinced that the proposed infrastructure changes and transport mitigating measures will not be sufficient to alleviate the extra pressures all of this new housing will have on the road network in this part of the city. Specifically, the idea of reducing a currently crowded dual carriage by half (for a bus lane) is a disaster in the making.

Accordingly, Council urges Transport Officers to go back to their SGC counterparts – as part of their ongoing dialogue - and work up a proper rail and road package which would have a chance of taking commuter traffic off already congested roads. This should include providing for park and ride facilities to access the new railway network at Henbury and bus opportunities down the bus only access points along both Station and Charlton Roads.”





**i. Cllr Holland (Labour group) to move:****Devolution in the West of England**

“This Council recognises that the West of England is a local economic area with over 90% of its residents working within its area. It is the only City Region outside London to be a net contributor to national resources and its four local authorities must not miss out compared to other parts of the England in terms of the devolution of power and resources.

The partnership between our four local authorities is our key external relationship. We are proud of the heritage and distinct identity of our own district and respect those of the other three West of England authorities.

Council commits to looking favourably on any proposals for devolution that pass the tests of democracy, accountability and scrutiny. True devolution should be about all local services and how to give local people and their elected representatives a greater say on how they are run.

Council believes that the West of England local authorities have demonstrated that they can work constructively within existing structures. We want to see an approach to devolution that is focussed on building upon this co-operation rather than imposing new governance arrangements.

Council believes that devolution and co-operation should extend beyond the current range of local services. We want to see decision –making powers over skills and local bus and rail services delegated to a more local level, better co-ordination and partnership across the range of public services, including health and policing and a more strategic overview and assessment of housing and especially affordable housing .We also want to see greater powers of scrutiny over the Local Economic Partnership and other decision-making bodies spending public money.

Council resolves to adopt these principles in any discussions on the shape of devolution for the West of England. Council further resolves to communicate this vision to Central Government and to ask our local MPs to share this vision and communicate it to Ministers.

Council resolves to urge Central Government to offer far greater control of local finances to local authorities, including the further localising of business rates.

Council confirms its opposition to a ‘Metro Mayor’ for the West of England and calls on Central Government to offer our sub region a full model of devolution at least equal to that offered to other parts of England that does not impose this unwanted structure on the West of England.”

**j. Cllr Stafford-Townsend (Green group) to move:****Open empty Council buildings for the homeless this winter**

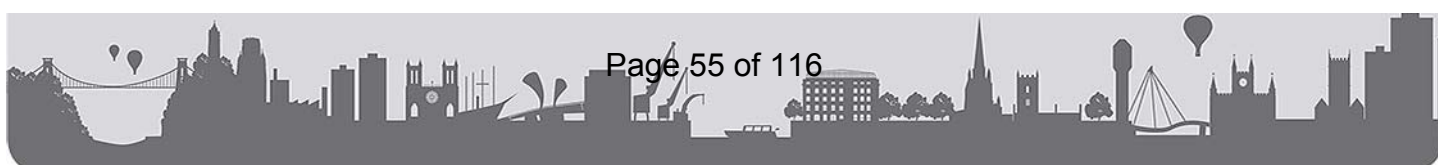
“Full Council notes:



1. There is reported to be some 2.2 million square feet of empty office space in Bristol alone. This has the potential to provide adequate cooking, eating and living space for over 9,000 people. Bristol as a council is property-rich compared to many other authorities, but too many of the city's buildings are under-utilised. Meanwhile homelessness is on the rise in Bristol.
2. According to the Council's own figures, the number of families facing homelessness in Bristol more than trebled in the past year. In July the Council said it had placed 140 families in emergency accommodation at a cost of £3.2m. The previous year the figure was 40 at a cost of £1.5m.
3. In November, a Council report presented to Cabinet said there were 359 homeless households in the city, and that rough sleeping had increased from 9 in 2012 to 41 in 2014.
4. The report also identified that “there were 314 Part VII homelessness acceptances between January and April 2015 which represents a 41% increase on the previous quarter (187) and that “the annual official count in October 2014 identified 42 rough sleepers. These figures are likely to underestimate the true position.”
5. Manchester is already opening up empty council buildings this winter to be used as overnight shelters for rough sleepers. Bristol is often touted as the economically best performing city outside London - we should follow Manchester's lead.
6. We are aware that some work has already been done using Council buildings in Whitchurch, Brislington and Withywood. Despite this the November 2015 estimate for rough sleeping was 60 people, a further 50% increase - other reputable sources have put the current figure at 80 rough sleepers. However, as mentioned in the Council report, all such figures are likely to considerably underestimate the problem - it is clear Bristol is still failing to meet the need.

Council therefore calls on the Mayor to:

1. immediately begin gathering utilisation data for the Council's operational estate, so that the Council can make best use of empty buildings for people, including identifying Council owned or controlled buildings which can be opened up over the winter months.
2. address not only the immediate concern of providing overnight accommodation over the winter months, but for the council to continue to inspect empty buildings across Bristol to see whether they also offer opportunities for conversion to more permanent residential use.
3. work with rough sleepers referred to the new accommodation by homelessness organisations, and ensure that the people so referred are helped to access daytime services that exist to support the homeless including mental health support and access to drug and alcohol services.
4. expand existing work with experienced providers of specialist support for homeless people in order to enable management of the buildings and provision of staff on site overnight,
5. ensure there is support available to help people move on into more stable accommodation.
6. contact local businesses and seek their support and assistance in providing such accommodation, including through financial contributions.
7. report back to Full Council in March on progress made, including numbers of rough sleepers provided with overnight accommodation during the winter months.”



**k. Cllr Fodor (Green group) to move:**

**Promoting Passivhaus development on Council land**

“This Council notes:

- The government cancelling the introduction of Zero Carbon Home Standards in 2016.
- The negative impact this will have on householders at risk of fuel poverty in new housing.
- The missed opportunity to reduce carbon emissions in new developments.
- The loss of income to the local economy as a result of these lower energy efficiency standards, as householders’ income is spent paying energy bills rather than in local shops and on local services.

This Council believes:

- That under the principle of “localism” councils can determine their own standards on land that they own if those standards comply with UK Building Regulations.
- That the internationally recognised “Passivhaus Standards” offers an alternative to the UK’s diminished energy efficiency ambitions for new-build housing.
- That the “Passivhaus Standard” complies with UK Building Regulations and can deliver heating bills of less than £100/year for the average three bedroom terrace.

This Council agrees:

- From December 2018 onwards, to specify Passivhaus Standards on all buildings on Council-owned land, or as a condition of sale on any council land.
- To work in partnership with organisations and developers to enable and support such standards across the city.”

**l. Cllr McMullen (Green group) to move:**

**Establishing Bristol as a Transatlantic Trade and Investment Partnership free zone**

“This council notes:

1. That the EU and USA launched negotiations in July 2013 on a Transatlantic Trade and Investment Partnership (TTIP).
2. That negotiations are underway to determine which goods and services TTIP will apply to and if new rules can be agreed to protect investors, harmonise standards, reduce tariffs and open new markets throughout the EU and USA.
3. That there has been no impact assessment about the potential impact on local authorities.
4. That there has been no scrutiny of the negotiating texts by local government and no consultation with local government representatives
5. That MPs are also unable to scrutinise the negotiating documents.

This council believes that:

1. TTIP could have a detrimental impact on local services, employment, suppliers and decision-making.





2. A thorough impact assessment of TTIP on local authorities must be undertaken before the negotiations can be concluded.
3. The proposed Investor State Dispute Settlement (ISDS) mechanism has been used by corporations to overturn democratic decisions by all levels of governments at significant public cost. Local decision-making must be protected from ISDS.
4. The EU's food, environmental and labour standards are better than those in the US and TTIP negotiations must raise and not lower these standards across the EU and USA.
5. Sourcing supplies and employment locally is important to strengthening local economies and meeting local needs. TTIP must not impact on local authorities' ability to act in the best interests its communities.

This council resolves:

1. To ask the Mayor to write to the secretary of state for communities and local government, local MPs, and all South West MEPs raising our serious concerns about the impact of TTIP on local authorities and the secrecy of the negotiating process.
2. To ask the Mayor to write to the local government association to raise our serious concerns about the impact of TTIP on local authorities and ask them to raise these with government on our behalf.
3. To call for an impact assessment of TTIP on local authorities.
4. To publicise the council's concerns about TTIP; join with other local authorities which are opposed to TTIP across Europe and work with local campaigners to raise awareness about the problems of TTIP."

#### **m. Cllr Thomas (Green group) to move:**

##### **Low emission zone**

"This council notes:

1. In central Bristol the average hourly level of key pollutants in the air is 50% higher than legal limits.

This council believes that:

1. The Council is failing in its duty to maintain air quality within legal limits and is failing to adequately to protect the health of the many people affected by this pollution.

This council resolves:

- 1 To establish a low emission zone in the centre of Bristol to achieve essential and significant improvements in air quality.
- 2 As an initial step, that some surplus from the parking revenue account be used to develop a plan for the establishment of a low emission zone to come into operation in Bristol before 2020."



**n. Cllr Clarke (Green group) to move:****Sign the Local Authorities Mental Health Challenge**

“Full Council notes:

That one in four people will experience a mental health problem in any given year and that mental ill health costs some £105 billion each year in England alone. Council also notes that there is often a circular relationship between mental health and issues such as housing, employment, family problems or debt.

Full Council believes:

That as a local authority we have a crucial role to play in improving the mental health of everyone in our community and that mental health should be a priority across all the local authority's areas of responsibility, including housing, community safety and planning.

Full Council resolves:

To sign the Local Authorities' Mental Health Challenge (run by eight major charities working in this area) and to:

1. Identify a member of staff within the council to act as 'lead officer' for mental health.
2. Support positive mental health in our community, including in local schools, neighbourhoods and workplaces.
3. Work to reduce inequalities in mental health in our community.
4. Work with local partners to offer effective support for people with mental health needs.
5. Tackle discrimination on the grounds of mental health in our community.
6. Proactively listen to people of all ages and backgrounds about what they need for better mental health.”

**o. Cllr Bolton (Green group) to move:****Transport to Ashton Gate**

“Council recognises and welcomes the promotion of Bristol City Football Club into the championship, and further looks forward to their promotion to the premiership. In addition, hopefully, it is only a matter of time before Bristol Rugby is promoted to the Premiership.

However, success brings its problems. In both cases, they are the fact that up to 27,000 supporters will visit Ashton Gate for each Bristol City or Bristol Rugby home game and, including the attraction of the new conference and exhibition facilities, Ashton Gate Stadium Ltd predicts up to 3 million visitors a year will use the stadium complex by 2019.

Council further notes the introduction of residents parking in Southville and parts of Ashton - and with it the possibility that residents will seek an extension of the scheme to cover match days and other major occasions. Without an effective public transport infrastructure for this part of Bristol, which is the responsibility of the Council, stadium traffic in particular could be hugely disruptive.



In order to cater for this number of visitors to the Ashton area, which will be of significant benefit to the local economy, a number of measures need to be taken to deal with them.

These include:

1. Opening/re-opening the rail station at Ashton Gate on the Portishead line at the same time as the railway line opens in 2019.
2. To build in to any future Long Ashton Park and Ride contract the need to be open on match days and for other major stadium events.
3. To bring forward the proposed Paxton Drive Metrobus
4. To obtain whatever permissions may be required to enable 'park and walk' from the Long Ashton Park & Ride to allow visitors to walk (or cycle) to the stadium.
5. To introduce - where required - high quality walking and cycling routes to the stadium.
6. To lobby for improved bus services to the stadium and local area and to take other measures which may be appropriate.

Council therefore calls on the Mayor to:

Produce an action plan to cater for this increase in demand at Ashton Gate, which should be appropriately scrutinised, but above all implemented.”

**p. Cllr Weston (Conservative group) to move:**

**Development of fossil fuelled generators and transformers**

“Council notes with concern the current proliferation of planning applications for the development of fossil-fuelled generators and transformers in densely populated parts of the city. The purpose of these stations is to supplement or support the generating capacity of the national grid during peak periods.

Council acknowledges the efforts made by Government to pursue an energy strategy that seeks to secure future supplies whilst developing low carbon sources such as nuclear power. It also accepts that until renewables are more dependable, there will still be an important role for traditional forms of generation.

However, Council believes that installations that rely on old technologies involving potentially polluting coal, gas or diesel should not be located in or close to residential areas. Ideally, these structures should be situated well away from homes in remote places or on existing industrial estates.”



**q. Cllr Shah (Labour group) to move:**

**Bristol's Housing Crisis**

"This Council notes that according to the Council's own housing strategy around 1,940 (1.3%) of private sector dwellings within Bristol are long-term vacant. We note that there are currently 359 homeless households registered in the city and as of June 2015 around 10,443 live applications on the Bristol Housing Register.

We further note that according to the Council's own figures that rough sleeping has increased from 9 in 2012 to 41 in 2014 – although the actual number of people sleeping rough in Bristol is likely to be far higher.

We believe that action on empty properties needs to be a priority and one that Bristol cannot afford to ignore in the face of the city's unprecedented Housing Crisis.

Accordingly, this Council calls on the Mayor to:

1. Increase the Council's usage of compulsory purchase powers to bring empty homes back into use.
2. Extend the Empty Homes Programme to those empty commercial properties which have permitted development for residential use."

Signed



Proper Officer  
7 December 2015



# Public Information Sheet

## Inspection of Papers - Local Government (Access to Information) Act 1985

You can find papers for all our meetings on our website at [www.bristol.gov.uk](http://www.bristol.gov.uk)

You can also inspect papers at either the Brunel House Reception or at our Record Office, “B” Bond Warehouse, Smeaton Road, Bristol, BS1 6XN; e-mail [bro@bristol.gov.uk](mailto:bro@bristol.gov.uk); telephone 0117 92 24236.

## Other formats and languages and assistance For those with hearing impairment

You can get committee papers in other formats (e.g. large print, audio tape, braille etc) or in community languages by contacting the Democratic Services Officer. Please give as much notice as possible. We cannot guarantee re-formatting or translation of papers before the date of a particular meeting.

Committee rooms are fitted with infra-red induction loops to assist people with hearing impairment. These can be used with either a neck loop (for hearing aid users) or with a headset. The Democratic Services Officer will be able to provide you with these. Hearing aid users need to switch the hearing aid to the “T” position.

## Register of Interests

The Register of Interests for Members is available on our website at [www.bristol.gov.uk](http://www.bristol.gov.uk)

If you wish to view the Register of Interest of any Co-optee please contact the Democratic Services Officer.

## Webcasting/Recording of meetings

Members of the public attending meetings are advised that all Full Council and Cabinet meetings and some other committee meetings are now filmed for live or subsequent broadcast via the council's [webcasting pages](#). The whole of the meeting is filmed (except where there are confidential or exempt items) and the footage will be available for two years. If you ask a question or make a representation, then you are likely to be filmed and will be deemed to have given your consent to this. If you do not wish to be filmed you need to make yourself known to the webcasting staff. However, the Openness of Local Government Bodies Regulations 2014 now means that persons attending meetings may take photographs, film and audio record the proceedings and report on the meeting (Oral commentary is not permitted during the meeting as it would be disruptive). Members of the public should therefore be aware that they may be filmed by others attending and that is not within the council's control.



**A meeting of the Council will be held in the Civic Hall, Leeds on Wednesday, 13th January, 2016 at 1.30 pm**

**Members of the Council are invited to attend and transact the following business:**

- 1           **Minutes** 1 - 16  
  
To approve the minutes of the Council Meeting held on 11<sup>th</sup> November 2015.
- 2           **Declarations of Interest**  
  
To receive any declarations of interest from Members
- 3           **Communications**  
  
To receive such communications as the Lord Mayor, the Leader, Members of the Executive Board or the Chief Executive consider appropriate
- 4           **Deputations**  
  
To receive deputations in accordance with Council Procedure Rule 10
- 5           **Recommendations of the General Purposes Committee -** 17 - 38  
              **Changes to the Constitution to enable cross authority**  
              **monitoring and enforcement of taxi and private hire activity**  
  
To consider the joint report of the Head of Taxi and Private Hire Licensing and Section Head Legal Services setting out recommendations from the General Purposes Committee on 8<sup>th</sup> December 2015 to Full Council in respect of changes to the Constitution to enable cross authority monitoring and enforcement of Taxi and Private Hire activity.
- 6           **Report on the Calculation of the Council Tax and Business** 39 - 86  
              **Rates Tax Bases for 2016/17**  
  
To consider the report of the Deputy Chief Executive seeking agreement to the 2016/17 council tax bases for Leeds and the parish/town councils as set out in the report and providing indicative business rates shares for 2016/17 and to request Council to give delegated authority to the Deputy Chief Executive to finalise the shares and to submit them in the *National Non-Domestic Rates Return 1 2016-17* on or before 31<sup>st</sup> January 2016.

7	<b>Report on Executive Arrangements</b>	87 - 128
	To consider the report of the City Solicitor setting out amendments to the Officer Delegation Scheme (Executive Functions) and Executive Member Oversight of Officer Executive Delegations approved by the Leader with effect from 1 <sup>st</sup> January 2016.	
8	<b>Report on the Inner North West Community Committee</b>	129 - 136
	To consider a report of the Inner North West Community Committee	
9	<b>Report on the Outer North West Community Committee</b>	137 - 144
	To consider a report of the Outer North West Community Committee	
10	<b>Report on Appointments</b>	145 - 148
	To consider the report of the City Solicitor on appointments.	
11	<b>Questions</b>	
	To deal with questions in accordance with Council Procedure Rule 11	
12	<b>Minutes</b>	
	To receive the following minutes in accordance with Council Procedure Rule 2.2(i):-	
	Executive Board	149 - 180
	Scrutiny Boards	181 - 232
	Plans Panels	233 - 302
	Licensing Committee and Sub Committees	303 - 340
	Advisory and Procedural Committees	341 - 358
	Community Committees	359 - 408
	Joint Committees	409 - 424

To consider a report of the Chief Executive update Members on matters in the Leeds City Region Local Enterprise Partnership and through the West Yorkshire Combined Authority and details of the latest public combined authority meeting in November.

14

**White Paper Motion (in the name of Councillor B Anderson) - PCSOs**

429 - 430

This Council calls on the ruling administration to make every effort to maintain PCSOs numbers in Leeds. Council believes that the budget freeze granted to police forces in the recent CSR could offer a possible opportunity to attract additional funding from the Police and Crime Commissioner.

This Council also believes the administration should consider additional resources from its own budget.

Recent worldwide events raise a number of questions about security arrangements in the UK and Leeds, as a major UK and European city. Council therefore calls for the establishment of a cross party working group on public safety in Leeds with a view to addressing possible increased security risks and to consider how PCSO funding might be maintained.

15

**White Paper Motion (in the name of Councillor Coupar) - Affordable accommodation**

431 - 432

This council remains committed to supporting the creation of affordable accommodation to buy and rent in Leeds.

Council notes with concern the continued actions of central government to reduce the housing options available to residents with a sustained attack on the availability of affordable rented housing in the city. This has most recently been highlighted by the Chancellor's Autumn Statement, which concentrated yet again on creating opportunities for people on higher incomes to buy property. The government's interpretation of a 'starter home' being valued at up to £250,000 demonstrates the disconnect between their policy and the reality for most people here in Leeds.

In the context of more Leeds people now living in private rents than council homes and the cost of renting privately now standing at an average of £206pw compared to just £75pw for a council rent, Council believes that there is still a role for affordable rented accommodation in the city. Council again reiterates our commitment to increasing the provision of council housing for the benefit of people on the lowest income who need affordable rented accommodation and who should not be forgotten in central government policy making.

Council notes the research from the Joseph Rowntree Foundation and Cambridge University showing that 75,000 low cost homes to let could be lost over the next 5 years due to the expansion of Right to Buy. Council is concerned about the impact of this development on the lowest paid, who are



most in need of access to social rents, and who will be forced into high cost private rented accommodation. Furthermore, Council is dismayed at the recent government decision to abolish lifetime tenancies which provide security for families and help support the creation of sustainable communities.

Council asks that the Director of Environment and Housing prepares a report for Executive Board showing the impact of the changes proposed in the Housing and Planning Bill and the Chancellor's Autumn Statement. Council requests that the Leader of the Council raises this with all Leeds MPs at their next meeting so that they can be aware of the impact on Leeds when voting on national legislation, and writes to the Chancellor of the Exchequer to express this Council's concerns.

16      **White Paper Motion (in the name of Councillor J Bentley) -      433 - 434**  
**\*PCSOs**

This council values the hard work and dedication of the city's 236 remaining police community support officers and their vital role in helping all of our communities to be safe.

This council believes it is important that all council co-funded PCSOs are deployed on an equal basis per ward.

This council therefore commits to do all in its power to retain the current level and deployment of PCSO provision in 2016/2017 and future years and resolves to work closely with the West Yorkshire police and crime commissioner to achieve this aim.

\*In accordance with CPR 12.3(b)(c) leave of Council may be required in respect of this motion.



Tom Riordan  
Chief Executive

Civic Hall  
Leeds  
LS1 1UR

Please note: this meeting may be filmed for live or subsequent broadcast via the City Council's website on the internet - at the start of the meeting the Lord Mayor will confirm if all or part of the meeting is to be filmed. The images and sound recording may be used for training purposes by the Council. Generally the public gallery is not filmed. However, by entering the Council Chamber and using the public seating area you are consenting to being filmed and to the possible use of those images and sound recordings for webcasting and/or training purposes. If you have any queries regarding this, please contact the City Solicitor.

### **Third Party Recording**

Recording of this meeting is allowed to enable those not present to see or hear the proceedings either as they take place (or later) and to enable the reporting of those proceedings. A copy of the recording protocol is available from the clerk.

Use of Recordings by Third Parties– code of practice

- a) Any published recording should be accompanied by a statement of when and where the recording was made, the context of the discussion that took place, and a clear identification of the main speakers and their role or title.
- b) Those making recordings must not edit the recording in a way that could lead to misinterpretation or misrepresentation of the proceedings or comments made by attendees. In particular there should be no internal editing of published extracts; recordings may start at any point and end at any point but the material between those points must be complete.



Liverpool  
City Council

## CITY COUNCIL MEETING

**TO:** All Members of the City Council

**DATE:** Wednesday, 13 January 2016

**TIME:** At the rising of the Extraordinary Council Meeting but  
not before 5.05pm

**VENUE:** Council Chamber, Town Hall, High Street, Liverpool 1

**AGENDA CONTACT OFFICER:** Chris Walsh

Tel: 0151 233 0410

e-mail: [chris.walsh@liverpool.gov.uk](mailto:chris.walsh@liverpool.gov.uk)

**Date of despatch:** 5 January, 2016.

**Chief Executive**

# City Council Meeting

Wednesday, 13 January 2016

## AGENDA

<b>1. Declarations of Interest</b>
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To provide an opportunity for Members and Officers to declare any disclosable pecuniary or significant prejudicial interests, in which case the Member will need to leave the Chamber during consideration of the item.

<b>2. Minutes of the City Council held on 11th November 2015 and Minutes of the Extraordinary City Council Meeting held on 19th November 2015</b>
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*(Pages 1 - 33)*

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### PART ONE

**MAYOR OF LIVERPOOL – JOE ANDERSON  
(EXECUTIVE)**

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<b>3. Public Question Time/Petitions/Statements</b>
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To receive in accordance with the Standing Orders any questions/petitions/statements from members of the public.

Public questions/petitions/statements should be submitted to Democratic services by 12.00noon on Friday 8<sup>th</sup> January, 2016, utilising the following options:

By email to: [chris.walsh@liverpool.gov.uk](mailto:chris.walsh@liverpool.gov.uk)

By writing to: Democratic Services, Municipal Buildings, Dale Street,  
Liverpool L2 2DH

<b>4. Mayoral Recommendations</b>
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<b>(a) Council Tax Support Scheme Review for 2016/2017 – Outcome of Consultation (M/13)</b>
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*(Pages 34 - 122)*

<b>5. Urgent Key Executive Decisions taken in the last cycle</b>
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*(Page 123)*

<b>6. Mayor of Liverpool Announcements and Updates</b>
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**PART TWO**

**COUNCIL**

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<b>7. Changes in Committee Membership and Appointments to Bodies</b>
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Any changes in Committee Membership or Appointments to Outside Bodies to be reported to the Council.

<b>8. Appointment of Local Authority Representative Governors</b>
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To consider the appointment of Local Authority Representative Governors.

*(Pages 124 - 127)*

<b>9. Council Tax Discounts on Empty Properties</b>
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*(Pages 128 - 132)*

## **10. Constitutional Issues**

The following recommendation from the Constitutional Issues Committee held on 21 December, 2015 that –

- (i) Mayoral Announcements and Question Time Facilities –
  - a) Standing Orders be varied to provide that following the Mayoral Announcements and Updates agenda item at Council Meetings that the Elected Mayor should receive and answer questions on that statement from –
    - (i) Opposition Group Leaders;
    - (ii) Any Councillor;
  - b) Council notes the many occasions where members of the public and elected representatives are able to scrutinise decisions made by the Mayor and Liverpool City Council within the existing committee structure of the council, namely scrutiny meetings and Public Cabinet Meetings. The Council currently operates with seven select committees –
    - Audit & Governance Select;
    - Social Care & Health Select;
    - Culture & Tourism Select;
    - Education & Children’s Services Select;
    - Employment & Skills Select;
    - Neighbourhoods Select; and
    - Regeneration, Housing & Sustainability Select;

Any Member can put a relevant motion to those meetings if they so wish, as well as place items on the work programme at the beginning of the year. The membership of these Committees and of the Constitutional Issues Committee had proportionality rules suspended to enable increased opposition representation on these committees. As Members should recall there was lengthy discussion at the AGM on the number of select committees and there was no opposition to the Mayoral Select Committee being removed with scrutiny of the budget being placed within Audit & Governance Select Committee .There was also comment made to some poor attendance by Members of that Committee and the public over the course of the year.
- c) the Council also operates a call in facility which allows non-executive members to call matters in which effect their ward or city wide issues which can be called in by individual political groups;
- d) the opportunity for questions to be put to the Mayor and other Cabinet Members is outlined in the report on the Agenda and already exists;

- e) this Council recognises that in the modern age many members of the public prefer to engage with their elected representatives through social media and other electronic forms of communication, with the Mayor receiving hundreds of direct correspondence, in various forms, a month;
- (ii) Questions to Council and Committees –
  - a) the attached report and recommendations be approved; and
  - b) this Council also recognises that the Mayor engages with the business community in many different types of fora, including those organised by business organisations and believes they represent the appropriate form of engagement.

*(Pages 133 - 138)*

<b>11. Licensing Act 2003 - Draft Statement of Licensing Policy 2016 - 2021</b>
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To consider a recommendation of the Licensing and Gambling Committee held on 18<sup>th</sup> December, 2015, that the draft Statement of Licensing Policy 2016 – 2021, be approved without amendment and be published with immediate effect.

*(Pages 139 - 248)*

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**MOTION FOR DEBATE SUBMITTED BY THE MAYOR OF LIVERPOOL**

(a period of 30 minutes has been allocated for the debate)

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<b>12. Local Government Finance Settlement 2016 by Mayor Joe Anderson OBE</b>
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Council recognises the severe impact on the city of the cuts imposed by the coalition Government since 2010 and continued by the Conservative Government elected in 2015.

Council welcomes the progress, despite this, in delivering on the Mayoral pledges with, for example –

- Over 6,000 new and refurbished homes;
- 20,000 jobs created;
- 14 new schools and 5 more currently under construction;
- 67 acres of new and improved green and open space; and
- 2,000 new trees planted.

Council appreciates and recognises that –

- the Local Government settlement announced in December 2015 confirms

- the predicted path of reduced funding for Liverpool City Council;
- the impact of further cuts in the current settlement and from 2017 are potentially devastating;
- on the basis of current spending there will be insufficient funds even to pay for statutory services from 2017; and
- there is no alternative to the city setting a balanced budget, except the city being run by civil servants and even worse cuts being imposed.

Council calls on all parties on the Council, and all sections of the city, to work with the Mayor and Cabinet to find a way through this challenge based on:

- new partnerships and delivery methods for services;
- maintaining the standards of services as best we can;
- Investing to Earn and Investing to Save as models for financial sustainability;
- protecting the most vulnerable; and
- continuing to promote and work for a positive future for the city in terms of jobs, economic growth and the city's image.

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**MOTIONS FOR DEBATE SUBMITTED BY MEMBERS**  
(a period of 20 minutes has been allocated for each debate)

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<p><b>13. Liability for Suicide by Councillors Michelle Corrigan, Emily Spurrell and Pam Thomas</b></p>
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This Council notes that –

- (i) the anti-domestic violence organisation *Refuge*, estimate that nationally around 150 women take their own lives every year because they cannot escape the isolation, exclusion and pain of the psychological, physical, sexual and or financial abuse inflicted by their partners, ex-partners, other family member, or someone else they share their home with. Victims of this kind of abuse are living in our communities in Liverpool right now;
- (ii) *Refuge* has been leading a campaign for the introduction of a specific offence of liability for suicide. In October 2013 Kerry McCarthy MP asked the Home Secretary for a specific offence of liability for suicide to be introduced. Mrs May, responded “*This is an issue we have looked at in the past, and for a variety of reasons we decided that we would not go ahead with the proposal the hon. Lady puts forward, but I am happy to look at the issue again*”. (Hansard);
- (iii) research shows that people also take their own lives due to continuing ill treatment in other settings, such as disablist hate crime (e.g. Pilkington and Hardwick); being bullied at work (National Institute of Occupational Health, 2015); 10% of young people who have been bullied have attempted suicide (*Ditch the Label*, 2014). Recent concerns that a young



political activist seems to have taken his own life and left a note saying it was because he had been bullied during his political activities (BBC news); and

- (iv) we can draw on this national information to understand what may happen in Liverpool. These areas all show hostility against individuals, yet they are treated separately because of the settings and the types of relationships people have. Never the less hostile behaviour and the effect on the target person have strong similarities across domestic abuse, hate crime and bullying. Whether or not there is physical harm, there is always psychological harm which in most cases is more long lasting and may lead to depression and suicide.

Therefore Council will increase involvement with these issues in Liverpool, regardless of setting, type of relationship, or method used, through –

- (i) recognising that psychological harm is at least as damaging as physical harm;
- (ii) being alert to understanding that responsibility for physical and psychological harm lies with the perpetrator, not the target / victim;
- (iii) continuing to work closely the Merseyside Police and Crime Commissioner and related law enforcement agencies across Liverpool; and
- (iv) supporting and promoting the work of anti-domestic violence organisations in Liverpool and also any campaigns to introduce a law, such as that being organised by *Refuge*.

Council also requests the Mayor to write to the Home Secretary and Liverpool MPs to express support for a change to the law which would introduce a specific offence of liability for suicide, regardless of the location or type of relationship.

<b>14. A National Curriculum that works for young people by Councillors Eryl Owen, Lana Orr and Janet Kent</b>
--

Council notes the proposed revision of the National Curriculum by the Secretary of State for Education and is concerned that the changes being made will have wide ranging and negative impacts on the life chances of Liverpool school children. Council requests that she undertakes a review of the Curriculum from EYFS through all the key stages in order to create a Curriculum that is relevant to all young people and children in the 21<sup>st</sup> Century.

The planned revision of the Curriculum must address the needs of all our young people and children in order that they are fully prepared for life after school, college or university.

Council also notes the concerns of the CBI. They state that many young people have not gained the requisite skills to take their rightful place in the workplace,

something that will hamper the continuing economic growth of the City Region if not addressed.

Council further notes the importance of vocational, technical and practical education. Consequently the National Curriculum should include not only vocational but also practical subjects in order to train and develop the next generation of builders, electricians, mechanics and many more necessary trades that this country needs.

Council believes that a revised Curriculum should include music, sport, art, design and technology, computing, coding and anti – radicalisation education. There are too many pressures on young people today and far more testing from an early age and throughout the time spent in school. This has not helped to improve results generally. School should be an enjoyable experience. It is of great concern that figures published in 2014 regarding self-harming showed a 70% increase in the number of 10-14 year olds attending A&E for treatment. Mental health issues in young people are also on the increase.

This Government does not take into account the effect poverty and deprivation has on young lives. Children cannot learn if they are hungry. They cannot attend school if they have no money for bus fares or the correct uniform. There are many children and young people in areas of high deprivation who are very academic but who are unable to achieve their full potential because of extreme hardship.

The Curriculum must be adapted to suit the needs of all Liverpool's children and young people. Council therefore requests that the Cabinet Member for Education, Employment and Skills write to the Secretary Of State for Education informing her of our serious concerns and highlight our proposed additions and changes to the curriculum.

Council also requests the Secretary of State engages in a full consultation process not only with Councils but also with schools, colleges and universities. The views and opinions of teachers and the children and young people themselves should be included in the process.

<b>15. Listed Buildings in Liverpool by Councillors Mark Norris and Malcolm Kennedy</b>
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Outside of London Liverpool has some of the most important heritage assets in the Country. Undoubtedly, Liverpool's waterfront heritage is well known but our cultural treasures are not simply limited to the city centre and reach well into our suburbs.

Council notes the recent steps taken by the Mayor and Cabinet, to further protect Liverpool's most at-risk historic buildings with the identification of the city's 25 heritage priorities.

Council notes the excellent partnership work and best practice demonstrated by this Administration in protecting our built heritage and the shared history this represents.

Council further notes that after recent efforts the city has seen a historic 24 year low of significant listed buildings deemed to be at risk down to 2.6%, which is half the national average.

Most notably the city has seen the Royal Insurance Building and the north warehouse at Stanley Dock brought back into use after the Council worked with private investors. Works continue on the 'bombed out church', St Luke's and our list of priorities includes buildings such as:

- Wellington Rooms (also known as the Irish Centre);
- Anfield Cemetery and Anfield Catacombs;
- the Former Merseyside Deaf Centre;
- the Former Welsh Presbyterian Chapel; and
- Greenbank Synagogue.

Council calls on central Government to recognise the importance and scale of the Council's efforts to conserve our heritage assets by providing us with financial support for tackling priority listed buildings; particularly where the Council is in a position to use its own planning powers and can facilitate the prudent use of existing partnership and private sector funding.

<b>16. Scrutiny arrangements for Liverpool City Council - May 2017 by Councillors Richard Kemp, CBE and Erica Kemp, CBE</b>
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Council notes that in view of the Liverpool City Region Mayoral election scheduled for 2017 it would seem appropriate that the Council review its current governance model and constitution. Therefore the Council's current model of governance be revisited at the earliest opportunity within the law.

Accordingly it resolves that the position of Elected Mayor be reviewed at the earliest opportunity allowed by law and that the Council seek to consider a Motion to return to a Leader and Committee style of government.

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## CROSS PARTY MOTIONS

In accordance with Standing Order 7.2(xi), the following Motions are submitted to the Council, recommended by the Whips and subject to the approval of the Council that they have cross party support to be agreed without debate.

<b>17. Holocaust Memorial Day - 27 January 2016 by Mayor Anderson OBE, Councillors Tom Crone, Richard Kemp CBE and Steve Radford</b>
--

This City Council reaffirms its –

- a) commitment to remembering the Holocaust and all victims of Genocide; and
- b) determination to ensure that it will **NEVER AGAIN** be allowed to happen.

Through its policies and practices the City Council will continue to –

- remember the genocides of the twentieth century and ensure that the lessons are learned for the future;
- raise awareness and understanding of the Holocaust as a continuing issue for all humanity and reflect on recent atrocities that raise similar issues; and
- react by highlighting the values of a diverse society and the crucial importance of demonstrating respect for others as a key to genocide prevention.

In furtherance of this reaffirmation, the City Council requests the Cabinet to encourage –

- a) providing schools with resources to enable our children to learn the lessons of the Holocaust and other genocides;
- b) the Liverpool School's Parliament Co-ordinator to invite Holocaust survivors to address the Lower House of the Schools' Parliament; and
- c) delivery of a suitable ceremony in remembrance of the victims of Nazi persecution (Jewish people, homosexuals, disabled people, black people, Roma, trade unionists and asylum seekers) as well as the victims of other genocides such as Rwanda, Bosnia, Cambodia and Darfur, involving survivors, civic and community representatives.

## 18. Liverpool in London by Councillors Gary Millar and Abdul Qadir

Council recognises the achievements of the Liverpool in London office (the UK's first City embassy) since its opening in 2011, generating £23.35m of investment and £5.06m of sales into the City of Liverpool. The London office is responsible for International communications via embassies, UKTI, Investment Promotion agencies and overseas British networks.

Council notes that over the last six months Liverpool in London has grown consistently, now with 35 Members; 6 Ambassadors and 29 Associate Members.

Council notes the Embassy's performance since 21<sup>st</sup> January 2011:

• Total Contacts/Visitor Made	2,216
• Total Pipeline Investment Projects	22
• Total Events Facilitated	72
• New Sales Generated for Liverpool	£5.06m
• Investment Generated for Liverpool	£23.35m
• Positive PR Generated for the City	£2.58m
• Membership raised	£149,973
• Commercial income raised for IFB2014	£90k
• Delegations secured for IFB2016	14, plus 3 in pipeline
• Events secured for IFB2016	12

Plus, initial figures from a recent 6 monthly review highlight the following –

- Evoke Solutions (Construction) have generated in excess of £11k worth of new business and gained 1 additional member of Staff.
- Crosby Associates (Digital) have hired a further 4 members of staff in this time also.
- Furthermore, Liverpool in London are also in the process of helping an Ambassadorial Member to set up office space in Central Liverpool after the success of helping them to find a base in Central London. This would initially provide Liverpool City region with 12 new jobs and £250K of investment.
- Attracting a number of overseas delegations and key events to the International Festival for Business 2016 ([www.ifb2016.com](http://www.ifb2016.com))

Council also notes that the Liverpool in London office arranged the Taipei Representative Office delegation to Liverpool in September of 2015 for 3 days to show case what Liverpool City has to offer to international investment, this included; Creative and Digital, Life Sciences, Education and Port & Logistics sectors of the City.

Council also notes that Liverpool in London events continue to be a success. The last being tailored specifically to the transport industry where the key speaker was Louise Ellman MP as Chair of the Transport Committee. She spoke to the attendees on the topics of electrification between Northern cities as well as updates on HS2 and HS3 proposals.

Council thanks the Liverpool in London office for helping the Liverpool Commonwealth Association make links with High Commissioners.

## **MOTIONS REFERRED DIRECTLY TO SELECT COMMITTEES**

The following Motions will be forwarded to the next meeting of the appropriate Select Committee as indicated.

<b>19. 2015 Paris Climate Conference by Councillors Lawrence Brown, Sarah Jennings, Tom Crone and Anna Key</b>
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Council welcomes the agreement made at the COP21 2015 Paris Climate Conference. Council recognises however that the success of the agreement will not be based on the text in the document signed by 195 countries but in the actions that result from the resolutions and the effects that those have on mitigating the worst excesses of climate change. In particular, Council recognises that governments and their agencies in all countries have a huge responsibility to do what is necessary within their powers to contribute to positive actions to limit global warming.

Council therefore resolves to carry out the following actions –

- request that Cabinet review the agreement and resolutions made at the COP21 Climate Conference to determine what actions the Council can engage in locally to contribute to meeting the terms of the agreement;
- request that the Chief Executive writes to the Secretary of State for Energy and Climate Change to press for a national programme of action in addressing issues which contribute to global warming;
- implement all of the recommendations of the Mayor's Commission on Environmental Sustainability and compile a clear, unambiguous timetable to achieve this aim; and
- request the Mayor to join with city mayors throughout Europe in the Covenant of Mayors for Climate and Energy by pressing for climate change to be given a high priority in all policy matters.”

*(Referred to Regeneration, Housing & Sustainability Select  
to be held on 21<sup>st</sup> January, 2016.)*

<b>20. One Tree Per Child and Outdoor Education by Councillors Anna Key, Tom Crone, Sarah Jennings and Lawrence Brown</b>
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“Council welcomes the national 'One Tree Per Child' initiative which is currently being rolled out in Bristol. Council expresses its strong support for the principle of providing children with the opportunity to engage with the natural environment by planting at least a single tree, recognising that trees benefit people and society in general in the following ways:

- removing pollution from the air;
- combatting climate change;
- increasing the attractiveness of the urban environment;
- providing a shelter and habitat for wildlife; and
- providing fruit and other edible crops.

Council further expresses support for forest schools and other forms of outdoor education in Liverpool which offer children the opportunity to achieve and develop confidence through hands-on learning in a woodland or other natural environment. Such initiatives also contribute to an increase in physical activity amongst children, improving health outcomes of the younger generation and helping to tackle the problem of childhood obesity. Council therefore resolves to implement the One Tree Per Child initiative in Liverpool, seeking appropriate partners to achieve this, and provide support for the creation and continuity of outdoor education throughout the city.”

*(Referred to Education & Children’s Services Select Committee  
to be held on 28<sup>th</sup> January, 2016)*

<b>21. Fortnightly Bin Collections by Councillor Steve Radford</b>
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That the Cabinet Member for Neighbourhoods be requested to report upon the impact of the switch to fortnightly bin collections and whether this has contributed towards the increasing level of vermin in the cities terraced and inner city wards.

This Council requests that the report to include the cost benefit analysis of reducing the threshold for the provision of an additional purple bin from households of 4 or more rather than the current threshold of 6 recognising that in Wards such as Tuebrook and Stoneycroft, local Ward Councillors can demonstrate from first-hand experience that the current provision is inadequate and has a detrimental impact on family households and public health.

*(Referred to Neighbourhoods Select Committee  
to be held on 19<sup>th</sup> January, 2016.)*

12 January 2016

**Dear Councillor / Honorary Alderman,**

## **Meeting of the Council**

You are summoned to a meeting of the Council which will be held on Wednesday 20 January 2015 at 10.00 am in the Council Chamber, Level 2, Manchester Town Hall Extension.

**1. The Lord Mayor's Announcements and Special Business**

Including:

Presentation on Boundary Review by Sir Tony Redmond, Lead Commissioner for the Local Government Boundary Commission.

Presentation on Homelessness and the Rough Sleepers Strategy by Hazel Summers, Strategic Director of Adult Services, Manchester City Council.

**2. Interests**

To allow members an opportunity to declare any personal, prejudicial or disclosable pecuniary interest they might have in any items which appear on this agenda; and record any items from which they are precluded from voting as a result of Council Tax or Council rent arrears. Members with a personal interest should declare that at the start of the item under consideration. If members also have a prejudicial or disclosable pecuniary interest they must withdraw from the meeting during the consideration of the item.

**3. Minutes**

To submit for approval the proceedings of the meeting held on 18 November 2015.

**4. Proceedings of the Executive**

To submit the proceedings of the Executive on 2 December 2015 and 6 January 2016 (to follow). There are no specific recommendations for Council to consider.

**5. Questions to Executive Members under Procedural Rule 23**

**6. Scrutiny Committees**

To note the minutes of the following committees:

Young People and Children – 24 November 2015 and 15 December 2015

Neighbourhoods – 24 November 2015 and 15 December 2015

Economy – 25 November 2015 and 16 December



Communities – 25 November 2015 and 16 December  
Finance – 26 November 2015 and 17 December 2015 (to follow)  
Health – 26 November 2015 and 17 December 2015

## **7. Proceedings of Committees**

- a) To submit for approval the minutes of the following meetings and consider recommendations made by the Committee.

Constitutional and Nomination Committee – 20 January 2016 (to be tabled)

A note relating to the Audit Committee on 19 November 2015 is enclosed.

Health and Wellbeing Board – 13 January 2016 (to follow)  
Licensing and Appeals Committee – 11 January 2016 (to follow)  
Licensing Committee – 11 January 2016 (to follow)  
Personnel Committee – 2 December 2015 and 6 January 2016  
Planning and Highways Committee – 10 December 2015 and 7 January 2016

## **8. Business of the Combined Authority, Joint Authorities and Joint Committees**

To receive answers to any questions raised in accordance with Procedural Rule 24 on the business of: (a) the Greater Manchester Combined Authority, (b) the Greater Manchester Fire and Civil Defence Authority, (c) the Greater Manchester Waste Disposal Authority, (d) the Transport for Greater Manchester Committee.

## **9. Key Decisions**

The report of the City Solicitor is enclosed for members' information.

## **10. Manchester Strategy report 2016 - 2025**

The report of the Deputy Chief Executive (Growth and Neighbourhood) **will follow.**

## **11. Notice of Motion – Remembering Srebrenica**

City of Manchester:

- Notes that 2015 is twentieth anniversary of the Srebrenica genocide in Bosnia and Herzegovina, which saw over 8,000 Muslim men and boys killed by Serbian nationalist forces
- Notes that in 2009 the European Parliament passed a resolution that 11 July should be recognised as the day of commemoration of the Srebrenica genocide all over the EU; and in 2015 urged the development of educational and cultural programmes that promote an understanding of the causes of such atrocities and raise awareness about the need to nurture peace and to promote human rights and interreligious tolerance
- Applauds the work of those involved in the pursuit of justice for the victims and their surviving relatives, including the International Commission of

Missing People (ICMP) and the Mothers of Srebrenica, whose courage and humility in the face of unthinkable horror is an inspiration to us all

- Commends the work of the charity, Remembering Srebrenica, in raising awareness of this tragic and preventable genocide and working in communities across Britain to help them learn the lessons of Srebrenica

The Council resolves to:

- Offer support to Remembering Srebrenica delegates from Manchester, who visited Bosnia on the 'Lessons from Srebrenica' education programme and have been working tirelessly in the community to raise awareness of the genocide and learn the lessons of Srebrenica
- Support Srebrenica memorial events in July each year throughout Manchester as part of the UK-wide Remembering Srebrenica Memorial Week
- Support the work of Remembering Srebrenica in communities across Manchester to learn the lessons from Srebrenica to tackle hatred and intolerance to help build a better, safer and more cohesive society for everyone

(Proposed by Councillor Siddiqi, seconded by Councillor Hassan and signed by Councillors Watson, Webb, Bridges, Ludford and Strong)

## **11. Notice of Motion - Mutual Respect and Community Cohesion**

Manchester is a city with a great past, a proud present and a dynamic future. Manchester's greatest strength is its people – who come from many different backgrounds and who make a positive contribution to the City's economic and social life.

Manchester celebrates its multi-cultural diversity in which people live as neighbours in a pluralist and democratic society with freedom of religion and the rule of law.

The Code of Conduct for members of Manchester City Council states that it expects of its members:-

*Respect for Others.*

*Members should promote equality by not discriminating unlawfully against any person, and by treating people with respect, regardless of their race, age, religion, gender, sexual orientation or disability.*

The Council should similarly promote mutual respect and equal treatment between the individuals and communities of Manchester.

In Manchester, as elsewhere, people who believe in a particular faith, or in no faith, won't agree with all the views of people of a different faith, or denomination. However, it is vitally important for community cohesion in our

city that there is mutual respect between people of different faiths, as well as people who don't identify with a faith.

Council declares that there is no place for hatred, fanaticism or intolerance in Manchester. In particular, society must protect children and vulnerable adults.

Council applauds the many ways that the people, communities and organisations of Manchester work to promote mutual respect and community cohesion. These include the work done by schools, such as on the United Nations Rights of the Child; inter-faith networks such as the Faith Network for Manchester and its multifaith informal youth education initiative, In Your Faith; and the Greater Manchester Police and Crime Commissioner sponsored initiative, We Stand Together, launched in March 2015 by the then Chief Constable.

The Council resolves to:

Reaffirm its support for the many events held in Manchester Recognising and Celebrating the Diversity of our City (reported by the Equalities Team to the November 2015 meeting of the Communities Scrutiny Committee), and continue to support such events.

Give consideration, when drawing up policies, to the impact on the promotion of mutual respect between Manchester's people and communities.

Call on all its members to continue to promote community cohesion and mutual respect amongst the people of Manchester.

Produce an Annual Report on the measures it has taken to promote mutual respect and community cohesion amongst the people of Manchester.

(Proposed by Councillor E Newman, seconded by Councillor Azra Ali and signed by Councillors S Judge, Watson, Craig, Rawlins, Cooley, Hassan, Bridges and Kamal)

## **12. Notice of Motion – Greater Manchester Fire and Rescue Service**

The recent severe weather conditions and floods across Greater Manchester, in Salford, Rochdale, Littleborough, Bury, Manchester, and across the NW and elsewhere has highlighted the frontline role Greater Manchester Fire & Rescue Service (GMFRS ) plays in times of severe local and national crises.

GMFRS budgets has been cut by £28M over the last 5 years resulting in the loss of 450 firefighter posts and 10 fire engines being taken off the run, as well as significantly cutting "back office" and management. This has left Greater Manchester stretched to the limit in terms of its resilience to be able to tackle local and national crises such as those which have taken place recently and to keep our communities safe.

The recent Chancellor Spending Review announcement has meant a further cut to GMFRS of £15.8M over the next 4 years which will seriously reduce further the resilience of GMFRS to be able to respond effectively to such

crises in the future, which inevitably will put Greater Manchester residents, including Manchester residents at further risk.

As the Country's second largest fire & rescue service GMFRS plays a pivotal role in our local and national security and resilience, protecting homes and businesses, saving lives and helping those in times of crises.

In light of the above Manchester City Council calls on the Government to reconsider their announcement to cut further GMFRS budget at the level they propose, and consider offering similar protection to that rightly granted to the Police in the recent spending review, in recognition of the key role in local and national resilience provided by our superb fire & rescue service in Greater Manchester.

(Proposed by Councillor T Judge, seconded by Councillor Fletcher Hackwood and signed by Councillors Cox, Hitchen, Kamal and Curley)

## Information about the Council

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The Council is composed of 96 councillors with one-third elected three years in four. Councillors are democratically accountable to residents of their ward. Their overriding duty is to the whole community, but they have a special duty to their constituents, including those who did not vote for them.

Seven individuals with previous long service as councillors of the city have been appointed Honorary Aldermen of the City of Manchester and are entitled to attend every Council meeting. They do not however have a vote on the decisions.

All councillors meet together as the Council under the chairship of the Lord Mayor of Manchester. There are seven meetings of the Council in each municipal year and they are open to the public. Here councillors decide the Council's overall strategic policies and set the Council budget each year.

Agenda, reports and minutes of all Council meetings can be found on the Council's website [www.manchester.gov.uk](http://www.manchester.gov.uk)

## Members of the Council

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### **Councillors –**

Adams, Ahmed, Akbar, Ahmed Ali, Azra Ali, N. Ali, Sameem Ali, Shaukat Ali, Amesbury, Andrews, Appleby, Austin, Barrett, Battle, Bridges, Chappell, Chohan, Collins, Connolly, Cookson, Cooley, Cox, Craig, Curley, Dar, Davies, Ellison, Evans, Farrell, Fender, Flanagan, Fletcher-Hackwood, Gillard, Green, Grimshaw, Hackett, Hacking, Hassan, Hewitson, Hitchen, Hughes, Igbon, S Judge, T Judge, Kamal, Karney, Kirkpatrick, Knowles, Lanchbury, Leese, Lone, Longsdon, Loughman, Ludford, Manco, Marshall, Midgley, Monaghan, Moore, N. Murphy, P. Murphy, S. Murphy, E. Newman, S. Newman, Noor, Ollerhead, O'Neil, Paul, Peel, Priest, Pritchard, Rahman, Raikes, Rawlins, Rawson, Razaq, Reeves, Reid, Richards, Rowles, Royle, Russell, Sheikh, Shilton Godwin, Siddiqi, Simcock, Shone, Smitheman, Stogia, Stone, Strong, Swannick, Teubler, Watson, Webb and Wilson

### **Honorary Aldermen of the City of Manchester-**

Gordon Conquest, William Egerton JP, Audrey Jones JP, Peter Morrison, John Smith and Keith Whitmore

## Further Information

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For help, advice and information about this meeting please contact the Committee Officer:

**Carolyn Whewell**

Tel: 0161 234 3011

Fax: 0161 274 7017

Email: [c.whewell@manchester.gov.uk](mailto:c.whewell@manchester.gov.uk)

This summons was issued on **12 January 2015** by the Governance and Scrutiny Support Unit, Manchester City Council, Town Hall, Albert Square, Manchester, M60 2LA.

## Council Meeting on 20 January 2016

### Declaration of Councillors' Interests in items appearing on the Council Agenda

Declaration by Councillor \_\_\_\_\_

Item under which you wish to declare an interest	What is the Interest?	Type (please tick)	
		<input type="checkbox"/>	Personal
		<input type="checkbox"/>	Prejudicial
		<input type="checkbox"/>	Disclosable Pecuniary
		<input type="checkbox"/>	Personal
		<input type="checkbox"/>	Prejudicial
		<input type="checkbox"/>	Disclosable Pecuniary
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		<input type="checkbox"/>	Personal
		<input type="checkbox"/>	Prejudicial
		<input type="checkbox"/>	Disclosable Pecuniary

## City Council

Wednesday 3 February 2016 at 6.10pm

Meeting to be held in the Council Chamber, Civic Centre, Newcastle upon Tyne NE1 8QH

1. **Apologies for Absence**
2. **Minutes of previous meeting** **1 - 14**
3. **Official Announcements**
4. **Petitions**
5. **Presentation - Northumbria Police and Crime Commissioner and Chief Constable**
6. **Public Question Time**
7. **Reports referred from Cabinet**
  - (a) **Gambling Policy** **15 - 66**
8. **Code of Conduct for Members - Bullying and Harassment**
9. **Questions by Members** **67 - 68**
10. **Cabinet Member update - Communities and Facilities** **69 - 78**
11. **Appointments**
12. **Notice of Motion - Freedom of Information Act**

### **Councillor Faulkner**

“Council opposes attempts by the Government to water down the Freedom of Information Act and introduce changes that include:

- imposing charges for requests
- making it easier to refuse requests on cost grounds
- making it more difficult to obtain public authorities’ internal discussions; or excluding some from access altogether
- strengthening ministers’ powers to veto disclosures
- changes to the way the Act is enforced

Council believes that public good is achieved by greater not less transparency of government at all levels.

Council resolves to:-

- write to the Justice Secretary to oppose restrictions to Freedom of Information, and
- enlist the support of our local Members of Parliament to do the same."

13. **Notice of Motion - Public transport**

**Councillor Stone**

"Council notes:

- Widespread public concern at the dissatisfaction and inconvenience caused by ongoing under-performance of the Metro system, including significant delays and missed performance targets
- An increasingly pressing need to identify appropriate delivery models for the replacement of Metro rolling stock after 2022
- The failure of Nexus's Quality Contracts Scheme, resulting in years of delay to improvements to the local bus network, wasted expenditure of more than £2.8million, and ensuing financial difficulties for NECA's public transport strategy and delivery of subsidised services and concessionary fares
- The resultant need to rethink Nexus / NECA's bus strategy
- Transport Levy contributions are set to further reduce, diminishing available funding for public transport in the region at a time when there is an acknowledged budget gap

Council further notes that

- Bus Service Operator Grant has not been cut, as had been widely feared, in the Spending Review
- The Buses Bill is expected to go before Parliament during the coming session, potentially offering new possibilities for delivery of bus services
- NECA's Transport Manifesto, whilst unobjectionable, has been widely described as "motherhood and apple pie" and lacks any clear prioritisation or delivery plan
- Nexus is shortly to conduct a fundamental review of public transport strategy influenced by NECA's Transport Manifesto and by the financial constraints it faces, which is likely to result in cuts to subsidised services

Council endorses the view that:

- the performance of the Metro system has been unsatisfactory and urgent action is needed to improve it, including consideration of retendering the operating franchise
- A significant opportunity to secure real improvements to local bus services has been squandered by the failure to conclude a Voluntary Partnership Agreement with bus operators – which would have led to improved services being in place by now without the loss of public funds arising from the stubborn insistence on pursuing the ill-judged QCS proposals
- Any future proposals for local / regional bus services under the



auspices of the Buses Bill should be taken forward in partnership with bus operators in a collegiate rather than confrontational manner

- Any review of public transport strategy by Nexus must be accompanied by a fundamental review of the organisation's fitness for purpose and the fitness of the relationship between Nexus and NECA
- Urgent action is needed to put in place robust and sustainable plans for the continued operation of Metro beyond 2020
- Oversight of public transport since the abolition of the Tyne & Wear Integrated Transport Authority and its replacement by NECA has been less than satisfactory, and that in hindsight, it would have been preferable to emulate the governance arrangements adopted by Transport for Greater Manchester to ensure more robust scrutiny and policy discussion
- NECA's lead member for public transport, together with the chief officer for transport and Nexus's senior management, must take direct personal responsibility and accountability for securing rapid improvements to both buses and Metro"

14. **Notice of Motion - ethical policy re procurement and pension fund investments**

**Councillor Bowman**

"Council notes:

With alarm the recent statement from the Department for Communities and Local Government (DCLG) confirming that new guidelines will be introduced early in the New Year which will curb councils' powers to divest from or stop trading with organisations or countries they regard as unethical.

Council further notes that the new guidelines, which will amend Pensions and Procurement law, follow on from the government's announcement made at the beginning of October 2015 that it was planning to introduce new rules to stop "politically motivated boycott and divestment campaigns" (Greg Clarke, Secretary of State for the Department of Communities and Local Government).

Council recognises that the focus of these new measures may be on procurement and investment policies and that they may have profound implications for Councils' ethical investment policies more generally.

Newcastle City Council is proud of its commitment to human rights and to putting this into practice through such measures as an ethical approach to its relationship with business as outlined under Newcastle's Social Value Commitment.

Council believes that the proposed measures now being outlined by the DCLG will seriously undermine the Council's ability to implement its commitment to ethical procurement and pensions investments.

Council also notes that the new guidelines represent a further, serious

attack on local democracy and decision-making through a further restriction on councils' powers. This is directly contrary to the government's own stated commitment to the principle of localism, given a statutory basis by the Localism Act of 2011, which holds that local authorities are best able to do their job when they have genuine freedom to respond to what local people want, not what they are told to do by government.

Newcastle City Council therefore requests Cabinet to take all legal measures possible to oppose these new measures, including:

- Writing to the Secretary of State for Communities and Local Government to express Council's unequivocal opposition to the proposed changes as part of the consultation
- Working with any other local authority, the NECA, the LGA or other appropriate forums as well other partner organisations (such as local trade unions and community groups) who share these concerns to raise awareness of the implications of the proposed measures and to campaign against their introduction
- Newcastle City Council reaffirms its commitment to an ethical basis to its procurement and pensions investment policy."

15. **Notice of Motion - Local authority Declaration on Alcohol**

**Councillor Streather**

"Newcastle City Council notes that:

- the reduction of harm caused by alcohol is a public health priority so it will work with Balance and other local authorities in the North East to make a difference. The Local Government Declaration on Alcohol was initiated following a meeting of the Regional Directors of Public Health Group following the Balance conference in November 2013, similar in approach to that taken in relation to tobacco. Whilst the Declaration is intended as a regional statement of intent it has been led through collaboration between Gateshead Council and the regional alcohol office Balance
- The financial constraints imposed on the Council by central government do not make it easy to realise our ambitions; nevertheless, Newcastle City Council will do everything within its powers and current resources to promote legislation, policies and behaviours to ensure that people enjoy alcohol in a way that does not harm health and wellbeing.

The Local Government Declaration on Alcohol states that the local authorities who sign it recognise that:

- Alcohol is one of the greatest causes of premature death and morbidity in our communities;
- Reducing alcohol harm in our communities significantly reduces costs to public services;
- Although lower income groups are not the heaviest drinkers, they suffer from the greatest alcohol harms;

- Evidence-based, government-led action to regulate the price, promotion and availability of alcohol is the most effective option for tackling alcohol harm;
- Although it might be appropriate to engage with elements of the alcohol industry around the management of the night-time economy, the alcohol industry should have no role in the development of alcohol policy or strategy;
- The volume and content of alcohol advertising influences young people to drink earlier and to consume more.

The Declaration then notes that, as leaders of their communities, the authorities welcome the:

- Opportunity for local government and key partners to lead local action to tackle alcohol harm and secure the health, welfare, social, economic and environmental benefits that come from reducing excessive alcohol consumption;
- Opportunity to further embed public health priorities within the local authority framework, particularly in relation to community safety, regulatory activity and economic regeneration.

By signing the Declaration each authority commits to act at a local level to reduce alcohol harm and health inequalities by:

- Influencing national government to take the most effective, evidence-based action to reduce alcohol harm, particularly via the introduction of greater regulations around the price, promotion and availability of alcohol;
- Influencing national government to rebalance the Licensing Act in favour of local authorities and communities, enabling local licensing authorities to control the number, density and availability of alcohol according to local requirements;
- Developing evidence-based strategies and commissioning plans with our local communities and partners including the local NHS Acute Trust, Clinical Commissioning Groups and the police;
- Ensuring that public health and community safety are accorded a high priority in all public policy-making about alcohol;
- Making best use of existing licensing powers to ensure effective management of the night-time economy;
- Raising awareness of the harm caused by alcohol to individuals and our communities, bringing it closer in public consciousness to other harmful products, such as tobacco.

Council therefore agrees to adopt the Local Government Declaration on Alcohol.”

## 16. **Notice of Motion - Changes to student grant support**

### **Councillor Powers**

“Newcastle City Council notes:

Government plans to scrap university maintenance grants, which currently

provide vital financial support for 500,000 students from lower income families.

This regressive move will disproportionately affect BME, women and mature students, some of whom are already under-represented in higher education and the labour market.

Of the 3000 plus students annually completing studying at the city's schools, academies and Newcastle College, over 40% enter into higher education. Many of them will rely on additional grant support to access universities.

Also, this Government's policy will entrench unfairness and inequality by making it difficult for young people to achieve their full potential. This has profound implications for advancing rates of economic and social progress in Newcastle and the wider region.

Newcastle City Council furthers notes:

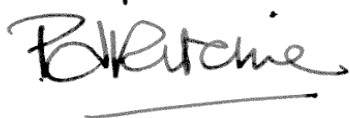
The last coalition Government's decision to triple tuition fees to £9,000 (leaving graduates with an average £44,000 of debt) which has paved the way for further regressive measures.

The current Government has removed the cap on tuition fees meaning Universities can charge £9,000 a year and which will now rise in line with inflation. This will mean students from low income families will have to pay a premium to access the best institutions, as a result of the 'double whammy' of higher fees and maintenance loans.

Council therefore resolves to:

- oppose the scrapping of university maintenance grants and write to the Secretary of State for Education to that effect.
- lobby Government for investment in education support based on fairness and equality to ensure all our young people are able to reach their full potential."

Yours sincerely



Pat Ritchie, Chief Executive

**TO ALL MEMBERS OF COUNCIL**

Contact Officer Linda Scott ext 25159

Please remember to declare any personal interest where appropriate both verbally and by recording it on the relevant form (to be handed to the Democratic Services Officer). Please also remember to leave the meeting where any personal interest requires this.



You are hereby summoned to attend a meeting of **CITY COUNCIL**  
at the Council House, Old Market Square on Monday, 18 January 2016 at 2.00 pm to  
transact the following business

**AGENDA**

**Pages**

- |           |   |           |
|-----------|---|-----------|
| <b>1</b>  | <b>APOLOGIES FOR ABSENCE</b>  |           |
| <b>2</b>  | <b>DECLARATIONS OF INTERESTS</b>  |           |
| <b>3</b>  | <b>QUESTIONS FROM CITIZENS</b>  | To Follow |
| <b>4</b>  | <b>PETITIONS FROM COUNCILLORS ON BEHALF OF CITIZENS</b>   | Verbal    |
| <b>5</b>  | <b>TO CONFIRM THE MINUTES OF THE LAST MEETING OF COUNCIL<br/>HELD ON 9 NOVEMBER 2015</b>  | 3 - 22    |
| <b>6</b>  | <b>TO RECEIVE OFFICIAL COMMUNICATIONS AND<br/>ANNOUNCEMENTS FROM THE LEADER OF THE COUNCIL<br/>AND/OR THE CHIEF EXECUTIVE</b>                             | Verbal    |
| <b>7</b>  | <b>QUESTIONS FROM COUNCILLORS - TO THE CITY COUNCIL'S<br/>LEAD COUNCILLOR ON THE NOTTINGHAMSHIRE AND CITY OF<br/>NOTTINGHAM FIRE AND RESCUE AUTHORITY</b> | To Follow |
| <b>8</b>  | <b>QUESTIONS FROM COUNCILLORS - TO A MEMBER OF<br/>EXECUTIVE BOARD, THE CHAIR OF A COMMITTEE AND THE<br/>CHAIR OF ANY OTHER CITY COUNCIL BODY.</b>        | To Follow |
| <b>9</b>  | <b>DECISIONS TAKEN UNDER THE URGENCY PROCEDURES</b><br>Report of the Leader   | 23 - 30   |
| <b>10</b> | <b>CITY OF NOTTINGHAM COUNCIL TAX SUPPORT SCHEME</b><br>Report of the Portfolio Holder for Resources and Neighbourhood<br>Regeneration                    | 31 - 46   |
| <b>11</b> | <b>PAY POLICY STATEMENT 2016/17</b><br>Report of the Portfolio Holder for Community Services  | 47 - 112  |
| <b>12</b> | <b>MOTION</b><br>Motion in the name of the Portfolio Holder for Energy and Sustainability,<br>Councillor Alan Clark:                                      |           |

“In the light of worldwide agreement on climate change in Paris, this  
Council considers that the UK Government has given a clear and  
perverse signal in its recent approach to renewables by:

- Blocking solar in rural areas
  - Cutting industrial solar subsidy
  - Cutting biomass subsidy
  - Scrapping the Green Deal
  - Introducing a carbon tax on renewable energy
  - Increasing the tax on small cars
  - Making clear its support for hydrocarbon mineral extraction
- and
- Creating uncertainty about the future of “green collar” jobs

This Council believes that it is giving the correct signals by:

- Establishing a company to sell energy at the cheapest possible price to all types of customers
  - Co-operating to rollout smart meters to help consumers manage costs
  - Promoting solid wall insulation across all tenures
  - Cutting air pollution by using more electric vehicles
  - Installing many more solar panels
  - Expanding district heating
  - Supporting a low carbon Nottingham
- and
- Maintaining our premier position as the most energy self-sufficient city in the UK”

**Please note that questions for Council are received after the agenda has been published. Questions will be published as a supplementary agenda by 5pm on Friday 15 January 2016.**

IF YOU NEED ANY ADVICE ON DECLARING AN INTEREST IN ANY ITEM ON THE AGENDA, PLEASE CONTACT THE GOVERNANCE OFFICER SHOWN ABOVE, IF POSSIBLE BEFORE THE DAY OF THE MEETING

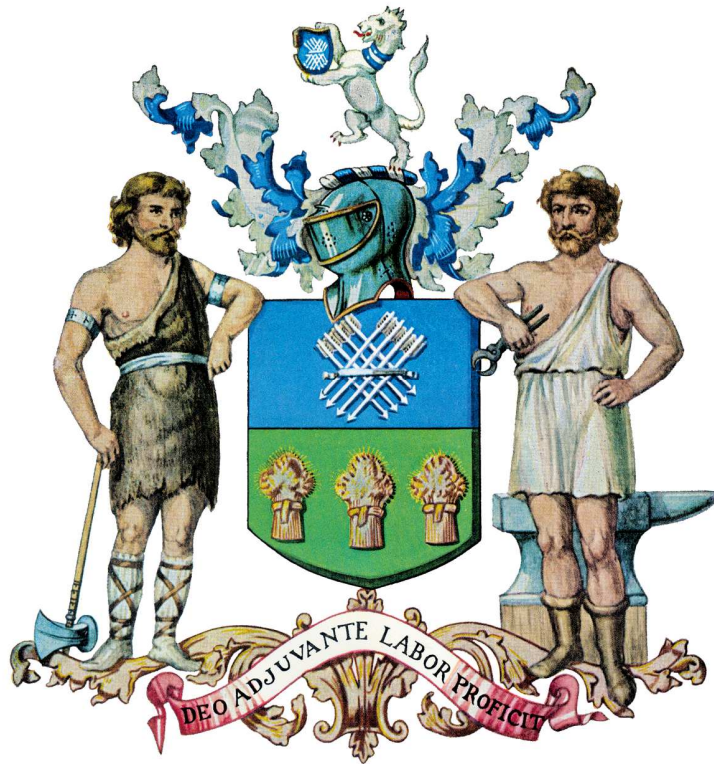
CITIZENS ARE ADVISED THAT THIS MEETING MAY BE RECORDED BY MEMBERS OF THE PUBLIC. ANY RECORDING OR REPORTING ON THIS MEETING SHOULD TAKE PLACE IN ACCORDANCE WITH THE COUNCIL’S POLICY ON RECORDING AND REPORTING ON PUBLIC MEETINGS, WHICH IS AVAILABLE AT [WWW.NOTTINGHAMCITY.GOV.UK](http://WWW.NOTTINGHAMCITY.GOV.UK). INDIVIDUALS INTENDING TO RECORD THE MEETING ARE ASKED TO NOTIFY THE GOVERNANCE OFFICER SHOWN ABOVE IN ADVANCE.



Dated 08/01/2016

Corporate Director for Resilience

**To: All Councillors of Nottingham City Council**



# Council

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**Wednesday 3 February 2016**

**2.00 pm**

**Council Chamber, Town Hall,  
Pinstone Street, Sheffield, S1 2HH**

**The Press and Public are Welcome to Attend**

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## COUNCIL

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**Wednesday 3 February 2016, at 2.00 pm**  
**Council Chamber, Town Hall, Pinstone Street, Sheffield, S1 2HH**

**The Press and Public are Welcome to Attend**

### MEMBERS OF THE COUNCIL

THE LORD MAYOR (Councillor Talib Hussain)  
THE DEPUTY LORD MAYOR (Councillor Denise Fox)

1	<i>Arbourthorne Ward</i> Julie Dore Mike Drabble Jack Scott	10	<i>Dore &amp; Totley Ward</i> Joe Otten Colin Ross Martin Smith	19	<i>Mosborough Ward</i> David Barker Isobel Bowler Tony Downing
2	<i>Beauchief &amp; Greenhill Ward</i> Julie Gledhill Roy Munn Richard Shaw	11	<i>East Ecclesfield Ward</i> Pauline Andrews Steve Wilson Joyce Wright	20	<i>Nether Edge Ward</i> Nasima Akther Nikki Bond Mohammad Maroof
3	<i>Beighton Ward</i> Helen Mirfin-Boukouris Chris Rosling-Josephs Ian Saunders	12	<i>Ecclesall Ward</i> Penny Baker Roger Davison Shaffaq Mohammed	21	<i>Richmond Ward</i> John Campbell Lynn Rooney Paul Wood
4	<i>Birley Ward</i> Denise Fox Bryan Lodge Karen McGowan	13	<i>Firth Park Ward</i> Sheila Constance Alan Law Garry Weatherall	22	<i>Shiregreen &amp; Brightside Ward</i> Peter Price Sioned-Mair Richards Peter Rippon
5	<i>Broomhill Ward</i> Jayne Dunn Aodan Marken Brian Webster	14	<i>Fulwood Ward</i> Sue Alston Andrew Sangar Cliff Woodcraft	23	<i>Southey Ward</i> Leigh Bramall Tony Damms Gill Furniss
6	<i>Burngreave Ward</i> Jackie Drayton Ibrar Hussain Talib Hussain	15	<i>Gleadless Valley Ward</i> Steve Jones Cate McDonald Chris Peace	24	<i>Stannington Ward</i> David Baker Katie Condliffe Vickie Priestley
7	<i>Central Ward</i> Lewis Dagnall Robert Murphy Sarah Jane Smalley	16	<i>Graves Park Ward</i> Ian Auckland Steve Ayris Denise Reaney	25	<i>Stocksbridge &amp; Upper Don Ward</i> Jack Clarkson Richard Crowther Keith Davis
8	<i>Crookes Ward</i> Rob Frost Anne Murphy Geoff Smith	17	<i>Hillsborough Ward</i> Bob Johnson George Lindars-Hammond Josie Paszek	26	<i>Walkley Ward</i> Olivia Blake Ben Curran Neale Gibson
9	<i>Darnall Ward</i> Dianne Hurst Mazher Iqbal Mary Lea	18	<i>Manor Castle Ward</i> Jenny Armstrong Terry Fox Pat Midgley	27	<i>West Ecclesfield Ward</i> John Booker Adam Hurst Zoe Sykes
				28	<i>Woodhouse Ward</i> Mick Rooney Jackie Satur Ray Satur



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John Mothersole

Chief Executive

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Contact:

Paul Robinson, Democratic Services

Tel: 0114 2734029

[paul.robinson@sheffield.gov.uk](mailto:paul.robinson@sheffield.gov.uk)

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## **PUBLIC ACCESS TO THE MEETING**

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The Council is composed of 84 Councillors with one-third elected three years in four. Councillors are democratically accountable to the residents of their Ward. The overriding duty of Councillors is to the whole community, but they have a special duty to their constituents, including those who did not vote for them

All Councillors meet together as the Council. Here Councillors decide the Council's overall policies and set the budget each year. The Council appoints the Leader and at its Annual Meeting will appoint Councillors to serve on its Committees. It also appoints representatives to serve on joint bodies and external organisations.

A copy of the agenda and reports is available on the Council's website at [www.sheffield.gov.uk](http://www.sheffield.gov.uk). You can also see the reports to be discussed at the meeting if you call at the First Point Reception, Town Hall, Pinstone Street entrance. The Reception is open between 9.00 am and 5.00 pm, Monday to Thursday and between 9.00 am and 4.45 pm. on Friday. You may not be allowed to see some reports because they contain confidential information. These items are usually marked \* on the agenda.

Members of the public have the right to ask questions or submit petitions to Council meetings and recording is allowed under the direction of the Chair. Please see the website or contact Democratic Services for further information regarding public questions and petitions and details of the Council's protocol on audio/visual recording and photography at council meetings.

Council meetings are normally open to the public but sometimes the Council may have to discuss an item in private. If this happens, you will be asked to leave. Any private items are normally left until last. If you would like to attend the meeting please report to the First Point Reception desk where you will be directed to the meeting room.

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## **FACILITIES**

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There are public toilets available, with wheelchair access, on the ground floor of the Town Hall. Induction loop facilities are available in meeting rooms.

Access for people with mobility difficulties can be obtained through the ramp on the side to the main Town Hall entrance.

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**COUNCIL AGENDA  
3 FEBRUARY 2016**

**Order of Business**

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**1. APOLOGIES FOR ABSENCE**

**2. DECLARATIONS OF INTEREST**

Members to declare any interests they have in the business to be considered at the meeting.

**3. MINUTES OF PREVIOUS COUNCIL MEETING**

To receive the record of the proceedings of the meeting of the Council held on 6<sup>th</sup> January 2016 and to approve the accuracy thereof.

**4. PUBLIC QUESTIONS AND PETITIONS AND OTHER COMMUNICATIONS**

(a) To receive any questions or petitions from the public, or communications submitted by the Lord Mayor or the Chief Executive and to pass such resolutions thereon as the Council Procedure Rules permit and as may be deemed expedient.

(b) Petitions Requiring Debate

The Council's Petitions Scheme requires that any petition containing over 5,000 signatures be the subject of debate at the Council meeting. Three qualifying petitions have been received as follows:-

(1) Petition calling on the Council to install crossing at the junction where Castle Street/Waingate and Haymarket join

To debate an electronic petition containing 7,793 supporters (as at 25th January) calling on the Council to install crossing at the junction where Castle Street/Waingate and Haymarket join. The wording of the e-petition is as follows:-

*"I am writing this petition to ask Sheffield Council to install traffic lights at the junctions in the Sheffield city centre. The same spot where Summer Lee Seymour lost her life in a collision with a bus along with her boyfriend, who is currently fighting for his life.*

*As a bus driver myself, this has been an accident waiting to happen for a long time. It really saddened me to hear of Summer's passing and I think that in respect of Summer, and for her boyfriend, Sheffield needs to do this to prevent any other lives at risk.*

*15 year old Summer Seymour had her whole life ahead of her. I didn't know her personally and neither do I know the family or her partner, but this beautiful girl lost her life and I think it could have been prevented had there been traffic lights and a pedestrian crossing installed. It is really bad driving round the city centre, especially in this area. I've come across lots of near misses myself and it won't be the last time if something isn't done about this soon.*

*So please do this in respect of Summer Seymour and her boyfriend. Please sign and share. We don't want anymore tragic accidents, please act now."*

*(2) Petition calling on the Council (acting as trustees of Graves Park) to protect the Park and not sell Cobnar Cottage*

*To debate an electronic petition containing 12,421 supporters (as at 25th January) calling on the Council (acting as trustees of Graves Park) to protect the Park and not sell Cobnar Cottage. The wording of the e-petition is as follows:-*

*"Cobnar Cottage in Graves Park is up for auction at the end of this month. If the Council (acting as trustees of the park) succeed in selling the cottage, it will break the covenants on Graves Park. This will put any of the rest of the park at risk of sale. It also puts at risk all the other covenants on property given to the people of Sheffield by J G Graves.*

*Graves Park does not belong to the Council, it belongs to the citizens of Sheffield.*

*In 2009 Sheffield City Council put all of the Graves Park covenants into one scheme, to protect all of the park and to stop any future disputes. By selling the cottage they are breaking their own agreements of just 6 years ago.*

*The latest proposed solution is that a stonemason has volunteered to live in the cottage and restore it to its former glory, using his skills. The Friends of Graves Park have agreed to fund his work (he would give his labour for free and would only need funding for raw materials). The stonemason would also like to run training for young people and workshops for the public. The cottage would remain within the Graves Park trust and in public ownership. This is the perfect solution to the fate of the cottage. The Council, however, see no value in a stonemason working in Graves Park and have rejected this proposal. They are determined to sell the cottage.*

*The Council says the people of Sheffield do not care about Cobnar Cottage and support its sale.*

*Act now! Sign this petition! Write to your local Councillors! Write to the leader of the Council! Write to your MP! Help us to protect the covenants before it is too late!*

*Support us in protecting Graves Park!"*

### (3) Petition to Save the Nether Edge Trees

To debate a combined paper and electronic petition containing over 6,450 signatures (as at 25th January - 3,650+ electronic and 2,800+ paper) requesting that, as an alternative to felling, sensitive engineering solutions be implemented in order to enable the long-term retention of trees in the Nether Edge area. The wording of the e-petition is as follows:-

*"We, the undersigned, refute the assertion that the felling of trees in Netheredge, Sheffield, is necessary. Instead, we demand, and believe it imperative, that sensitive engineering solutions be adopted and implemented to enable the long-term retention of these trees.*

*Evidence indicates that such large trees contribute significantly to local climate regulation, filtration of atmospheric pollutants, sustainable urban drainage, biodiversity, ecology: health and wellbeing and amenity; through their beauty and our pleasure of its enjoyment, which enriches our lives.*

*So far between August 2012 and July 2015 2,019 trees have been felled across the city. The SCC argue that the trees are damaging the pavements and roads and are therefore are "dangerous and/or discriminatory to disabled people and those using pushchairs". We believe the damage is minor and does not significantly impair accessibility for disabled people, or the use of prams and pushchairs. It is our opinion that sensitive engineering solutions, such as pavement restructuring and localized remediation near trees, with kerb stones sculpted to accommodate root morphology, would represent a sustainable solution to perceived problems.*

*Loss of these trees would represent a significant loss of a valuable foraging resource for bees, bats, owls and many other insects and birds. Not to mention the emotional wellbeing of Sheffield's residents. Lines could be painted on the road to prevent parking under trees, thereby minimizing the risk of damage to vehicles, to a level firmly within the "broadly acceptable region" of tolerability.*

*SCC and Amey have pledged to plant small ornamental trees to "replace" the mature trees. These are not a replacement. Sapling trees cannot provide the same that mature trees can its impossible. Some of these trees are over 100 years old. It is ignorant to suggest that it is possible to just "replace" them.*

*Sub-veteran, mature trees represent our cultural heritage and are irreplaceable. We demand that alternative, sensitive engineering solutions be implemented as an alternative to felling.*

*Much of Netheredge is deemed a conservation area, these trees are an*

*invaluable part of Sheffield heritage and cannot be allowed to be destroyed.”*

## **5. MEMBERS' QUESTIONS**

- 5.1 Questions relating to urgent business – Council Procedure Rule 16.6(ii).
- 5.2 Supplementary questions on written questions submitted at this meeting – Council Procedure Rule 16.4.
- 5.3 Questions on the discharge of the functions of the South Yorkshire Joint Authorities for Fire and Rescue and Pensions – Section 41 of the Local Government Act 1985 – Council Procedure Rule 16.6(i).

(NB. Minutes of recent meetings of the two South Yorkshire Joint Authorities have been made available to all Members of the Council via the following link -

<http://sheffielddemocracy.moderngov.co.uk/ecCatDisplay.aspx?sch=doc&cat=13165&path=0>)

## **6. REPRESENTATION, DELEGATED AUTHORITY AND RELATED ISSUES**

To consider any changes to the memberships and arrangements for meetings of Committees etc., delegated authority, and the appointment of representatives to serve on other bodies.

## **7. HOUSING REVENUE ACCOUNT (HRA) BUSINESS PLAN, HRA BUDGET AND RENT INCREASE 2016/17**

Report of the Interim Executive Director, Resources.

## **8. NOTICE OF MOTION GIVEN BY COUNCILLOR PAUL WOOD**

That this Council:-

- (a) believes the Government's Housing and Planning Bill will lead to a reduction in the number of homes available at genuinely affordable rents at a time when Sheffield needs more;
- (b) deplores the decisions of the current Government and the previous Coalition Government to cut grant funding for new social housing;
- (c) opposes:-
  - (i) the Government's decision to allow private consultants to process and potentially determine planning applications, and believes locally elected representatives are the most suitable

people to deal with this; and

- (ii) the watering down of Section 106 and the broadening of the definition of 'affordable homes' to include Starter Homes, and is concerned that these changes are likely to produce fewer new homes at genuinely affordable rents in Sheffield;

(d) believes:-

- (i) children of tenants have rights and that the ending of home security for people upon the death of a parent is both ethically and morally unfair;
- (ii) limiting councils to giving tenancies of between 2 and 5 years maximum is unfair on tenants and detrimental to developing strong, safe and cohesive communities and a stable schooling environment for young people;
- (iii) believes the Right to Buy discounts for housing association tenants funded by the sale of high-value council housing is effectively a levy on the Housing Revenue Account and is detrimental to the housing needs of the City; and
- (iv) a couple earning £15,000 each should not be the target of re-assessment for higher market rents; and

(e) welcomes:-

- (i) the current Administration's commitment to increase Sheffield's council housing stock by 1,000 units; and
- (ii) the news that more than 100 new homes are to be built in the Manor area on brownfield land owned by Sheffield City Council and that more than 150 jobs will be created during construction.

## **9. NOTICE OF MOTION GIVEN BY COUNCILLOR JULIE DORE**

That this Council:-

- (a) notes that Sheffield has an international reputation for steel making, and that steel remains a crucial part of the City's economy;
- (b) reiterates the motion passed in November calling on the Government to take action to support the steel industry;
- (c) believes that the Government's response to the job losses around the country have been completely inadequate and believes that the Secretary of State must urgently reconsider his approach;

- (d) deeply regrets the news announced earlier this month that Sheffield Forgemasters is to cut up to 100 jobs and extends full sympathy to everyone affected;
- (e) welcomes action taken by the present Administration to work at a city region level to try to extend the support packages that have been put together for Tata steel workers to anyone affected by job losses at Forgemasters and to do everything it can to put in place support to get people who are facing redundancy back to work;
- (f) reaffirms that Forgemasters is a world class company but needs urgent support and a level playing field with its international competitors; and
- (g) supports the Save Our Steel Campaign and calls on the Government to:-
  - (i) provide support for a business rate cut for the steel industry;
  - (ii) give the steel industry a break from green taxes and high energy bills;
  - (iii) take urgent action to stop the dumping of cheap Chinese steel;
  - (iv) make a commitment to use British steel for all major infrastructure and construction projects; and
  - (v) look to use British-made steel in all Government backed contracts.

#### **10. NOTICE OF MOTION GIVEN BY COUNCILLOR PENNY BAKER**

That this Council:-

- (a) notes that building has begun of the new Tinsley School on Tinsley Recreational Ground;
- (b) notes that this was the only publicly accessible green space in the Tinsley area and was a part of our city's heritage as the park that Gordon Banks, England's 1966 World Cup winning team goalkeeper played on as a child;
- (c) notes that there were alternative sites and options which could have been considered but believes the Administration refused to listen to public opinion;
- (d) believes that our city's green reputation and treasured open spaces

are not safe in the hands of our current Administration;

- (e) notes that last January, Ochre Dike Playing Fields, Waterthorpe was designated as a 'Fields in Trust' protected site to allow it to be further protected and managed as a public park and playing field in perpetuity; and
- (f) therefore calls on the Administration to:-
  - (i) award the remainder of Tinsley Recreational Ground 'Fields in Trust' status to protect this community asset from this current Administration and in perpetuity; and
  - (ii) resolve that not one blade of grass of designated public open space or park land in Sheffield will be sold off or developed further.

## **11. NOTICE OF MOTION GIVEN BY COUNCILLOR JULIE GLEDHILL**

That this Council:-

- (a) extends its sympathy and support for the people across the country affected by severe flooding over Christmas and the New Year;
- (b) notes that flooding is becoming the new norm in Britain, and recalls the flooding of Sheffield in June 2007 in which two people tragically died and millions of pounds worth of damage and disruption was caused;
- (c) understands that Sheffield's geography makes it vulnerable to flooding, and recognises that the city is in need of extra flood defences to better protect homes and businesses;
- (d) therefore welcomes the current Administration's plans, developed in partnership with the Environment Agency, to develop a comprehensive flood management capital programme involving five new major schemes which will provide protection for 6,000 homes and more than 1,700 businesses;
- (e) is, however, concerned that the Government has so far earmarked only £23 million of the £43 million required to build the defences;
- (f) notes figures from the National Audit Office which show that investment in flood defences delivers £9.50 in benefits per £1 spent;
- (g) notes that the Leader of the Council has recently written to the Prime Minister and the Chancellor of the Exchequer calling on the



Government to meet the £20 million shortfall in funding so Sheffield can get the flood defences it urgently needs; and

- (h) notes that the current Administration has developed one of the largest flood protection programmes in the country and is committed to protecting Sheffield from flooding.

## **12. NOTICE OF MOTION GIVEN BY COUNCILLOR JULIE DORE**

That this Council:-

- (a) recalls that:-
  - (i) the State Pension Age (SPA), created in the 1995 Pensions Act, set out incremental women's SPA rises from 60 to 65 to equalise with men's SPA; and
  - (ii) this was accelerated by the 2011 Pensions Act, so that women's SPA would increase to 65 by 2018;
- (b) welcomes the equalisation of the State Pension Age but is concerned that the acceleration of that equalisation, implemented by the Coalition Government and overseen by former Liberal Democrat Pensions Minister, the Rt. Hon. Steve Webb, discriminates against women born in the early 1950s, leaving them with inadequate time to make alternative arrangements and adversely affecting their retirement plans;
- (c) notes Steve Webb's admission to the Institute for Government in December that he made a "bad decision" on raising the State Pension Age; and
- (d) calls on the current Minister of State for Pensions to immediately introduce transitional arrangements to provide protection for women affected by equalisation of the State Pension Age.

## **13. NOTICE OF MOTION GIVEN BY COUNCILLOR COLIN ROSS**

That this Council:-

- (a) notes that work has begun on Sheffield's new Chinatown development;
- (b) welcomes this development and believes that this is great news for Sheffield, which will bring £65 million of private foreign investment to regenerate part of the city and create 400 jobs;

- (c) believes that this is a great complement to the re-development of The Moor which was secured by the previous Administration and which is progressing at pace and on course for completion by the end of next year;
- (d) expresses disappointment at the rate at which the New Retail Quarter has progressed;
- (e) believes that the people of Sheffield have waited long enough for progress on the New Retail Quarter to be made; and
- (f) hopes that with the planning application submitted and a new developer soon to be announced there will be no further delays in the development.

#### **14. NOTICE OF MOTION GIVEN BY COUNCILLOR BRIAN WEBSTER**

That this Council:-

- (a) notes that the recent consultation on proposals for devolution of powers to the Sheffield City Region closed on January 15th;
- (b) notes that the consultation was only open for a period of roughly six weeks, that it was only late in this period that the consultation was publicised on the front page of the Council website, and does not believe this was sufficient to ensure a robust consultation providing the widest possible range of views from the people of the Sheffield City Region;
- (c) recalls that in a 2012 referendum the people of Sheffield voted decisively against the creation of the post of executive mayor for Sheffield City Council, and believes this shows strong strength of feeling across the city against centralising executive power in the hands of a single individual;
- (d) believes that while genuine devolution of powers to local authorities and cross-authority areas is an important objective in principle, the deal as proposed appears more concerned with seeking economic growth than with the genuine enhancement of local democracy;
- (e) therefore, calls upon the Administration to:-
  - (i) return to negotiations with the Chancellor of the Exchequer to make clear Sheffield City Council's opposition to the imposition of a mayor;
  - (ii) oppose, on behalf of the people of Sheffield, any devolution deal that includes as a prerequisite the creation of the post of Sheffield City Region Mayor; and
  - (iii) work with local authority leaders from across the Sheffield

City Region and across the North of England to secure a better deal for the people of Sheffield; and

- (f) directs that copies of this motion be forwarded to the Chancellor of the Exchequer, and to the leaders of each local authority in the Sheffield City Region.

## **15. NOTICE OF MOTION GIVEN BY COUNCILLOR JOHN BOOKER**

That this Council:-

- (a) believes a relentless attack on Great Britain's coal and heavy industry continues unabated, and that the few remaining miners of this country, the salt of the earth, were brought to tears by the closure of Kellingley Colliery a week before Christmas 2015;
- (b) notes that Kellingley Colliery was the last deep coal mine operating in Great Britain, and is situated at Beal in North Yorkshire, three and a half miles east of Ferrybridge power station;
- (c) further believes "the powers that be" have now conspired to destroy our country's last remaining underground kingdom of coal;
- (d) also believes that, in effect, the badges and slogans that proclaim "Coal Not Dole" around Sheffield and in this Council Chamber have been washed away, like tears in the rain;
- (e) regrets that the island of Great Britain, which stands with enough coal under its ground sufficient for 500 years' use, now imports coal from all over the world;
- (f) believes that if Great Britain is to have energy security and cheap, plentiful, reliable sources of power, coal must be a part of the solution, and that it is a crying shame that more of the coal we use will now be mined from under some other nation's footprint instead of our own;
- (g) places on record its conclusion that politics is too important to be left in the hands of our current crop of national politicians; and
- (h) suggests that a copy of this motion should not be sent to the Prime Minister and the Secretary of State for Energy and Climate Change, for fear it would cause bewilderment and confusion.

## **16. NOTICE OF MOTION GIVEN BY COUNCILLOR MAZHER IQBAL**

That this Council:-

- (a) condemns the Government's decision to abolish maintenance grants for lower income students and replace them with a loans system from September 2016;
- (b) notes that around 40% of students at Sheffield Hallam University are reliant on maintenance grants to help fund their studies;
- (c) is concerned that:-
  - (i) abolishing maintenance grants will make life harder for students from low income backgrounds, and could deter some from entering higher education; and
  - (ii) the Government's own Equality Impact Assessment reveals a risk to the participation of students from poorer backgrounds, women, BME students, mature students and disabled students;
- (d) recalls comments from the Rt. Hon. Lord David Willetts, former Universities Minister, in 2010: "Our proposals [tuition fee rise] are progressive because they help to encourage people from poorer backgrounds to go to university because of the higher education maintenance grant...";
- (e) agrees with Dapo Adaramewa, Sheffield Hallam Students' Union President, that turning the grants into loans "flies in the face of the poorer students who are being saddled with even more debt";
- (f) notes research from the Institute for Fiscal Studies which found that scrapping maintenance grants will mean the poorest 40 per cent of university students in England will graduate with debts of up to £53,000, rather than £40,500 at present;
- (g) believes that higher education should be accessible to all, including those from low income backgrounds; and
- (h) calls on the Secretary of State for Business, Innovation and Skills and the Education Secretary to reverse this decision.

## **17. NOTICE OF MOTION GIVEN BY COUNCILLOR COLIN ROSS**

That this Council:-

- (a) notes that Sheffield is world famous for its pubs and real ale, and last year was named by the New York Times as the beer capital of Britain;

- (b) recognises the important role local pubs play in the life of our city by providing a community hub for residents to meet, relax, debate and do business;
- (c) notes the recent study by Oxford University for Campaign for Real Ale (CAMRA) which found that people who have a "local" pub are "significantly" happier, have more friends, better life satisfaction, and drink in moderation compared to those who haven't;
- (d) regrets the decline of community pubs in recent years and notes that last year, figures revealed 46 pubs had shut across Sheffield since 2010;
- (e) notes the recent rejection by this Administration of 9 applications to give some of our city's best known pubs Asset of Community Value status on the ground that they have no community;
- (f) believes that the Administration is being too stringent in its definition of 'community' and that a community can be defined other than by geography; and
- (g) calls on the Administration to support Sheffield's pubs by:-
  - (i) reassessing the definition of community that it uses for Asset of Community Value applications;
  - (ii) supporting community groups who wish to register their local pubs as assets of community value; and
  - (iii) amending local planning policies to stipulate that no pub will be allowed to change use unless it is demonstrated that continued trading is not economically viable and that the premises has been marketed as a pub unsuccessfully for a stipulated minimum period.

## **18. NOTICE OF MOTION GIVEN BY COUNCILLOR JACK CLARKSON**

That this Council:-

- (a) asks what other country in the world would pay lawyers to persecute its own soldiers, our very own war heroes;
- (b) believes that the current practice of pursuing soldiers who have fought for this country in Iraq, Afghanistan and Ulster, whereby many soldiers have had investigators turn up at their home addresses asking questions on their door steps regarding their military actions, of men who were simply carrying out orders, is deplorable and is nothing more than a "witch hunt";

- (c) believes that this is beyond comprehension, and unless an individual has served on a battlefield/front, you cannot imagine what it must have been like to fight for your life, or to have lost a fellow comrade, shot or blown to pieces by an improvised explosive device (IED);
- (d) is concerned that Sergeant Alexander Blackman (Marine 'A') was sent to prison not by a British jury but by a military Court, and believes that if Sergeant Blackman had been judged by the ordinary public (i.e. a Jury) the result would have been somewhat different; Sergeant Blackman was prepared to die for his country, a man who signed up to be a soldier, who we expected to fight, and believes that the Government let Sergeant Blackman down, didn't support him as a soldier and has hung him out to dry; and
- (e) supports the release of Sergeant Blackman and will not rest until the "witch hunt" against our soldiers in the British Army comes to an end.

A handwritten signature in black ink, appearing to read 'Ben Rotherde', with a long horizontal line underneath.

Chief Executive

Dated this 26 day of January 2016

**The next ordinary meeting of the Council will be held on 4 March 2016 at the Town Hall**



## Corporate Resources O&S Committee: Work Programme 2015/16

**Chair:** Cllr Waseem Zaffar

**Committee Members:** Cllrs: Randal Brew, Marje Bridle, Tristan Chatfield, Mick Finnegan, Jon Hunt, Changese Khan, Narinder Kaur Kooner, Chaman Lal, Yvonne Mosquito, Gary Sambrook, Ken Wood

**Committee Support:** Scrutiny Team: Emma Williamson (464 6870), Jayne Power (303 4810)  
Committee Manager: Victoria Williams (303 7037)

### 1 Meeting Schedule

Date	Item	Officer contact
16 June 2015	Informal Meeting	Emma Williamson/Jayne Power, Scrutiny Office
14 July 2015, 2pm Committee Room 2	Member development: <ul style="list-style-type: none"> <li>Update on Member Development Programme</li> <li>Members as community leaders (Citizens UK – to be confirmed)</li> </ul> <i>Outcome:</i> to support the development of a member development programme	Emma Williamson, Scrutiny Office / Tina Morris, Senior HR Practitioner - OD and Learning
	The Customer Journey: <ul style="list-style-type: none"> <li>Briefing on work undertaken by former Governance, Resources and Customer Services O&amp;S Committee;</li> <li>Customer satisfaction trends analysis</li> <li>Briefing note on complaints process</li> </ul> <i>Outcome:</i> to agree two or three key lines of enquiry	Chris Gibbs, Service Director, Customer Services / Paula Buckley, Assistant Director, Customer Services Centre
08 September 2015 Committee Room 2	<i>Report of the Leader</i> Part 1: To answer questions on the Leader's Policy Statement, the Boundary Commission work and the Combined Authority	Deborah Harries, Head of Public Affairs / Ifor Jones, Service Director-Homes and Neighbourhood
	<i>Report of the Leader</i> Part 2: To update members on the Future Council programme, including discussion of: <ul style="list-style-type: none"> <li>Financial strategy</li> <li><i>Tracking:</i> Are Ward Committees Fit for Purpose</li> <li><i>Tracking:</i> Devolution – Making it Real</li> </ul>	
	Terms of reference: customer journey inquiry	Emma Williamson/Jayne Power, Scrutiny Office



Date	Item	Officer contact
21 October 2015 1pm Committee Room 2	<i>Deputy Leader:</i> <ul style="list-style-type: none"> <li>Update on HR</li> <li>Finance reporting</li> </ul>	Jon Warlow, Director of Finance Jonathan Evans/Kathryn Cook, HR
	Council Tax Localisation	Chris Gibbs, Service Director, Customer Services
27 October 2015 2pm	Cabinet Member for Commissioning, Contracting and Improvement <ul style="list-style-type: none"> <li>To set out key priorities</li> <li><i>Tracking:</i> Council Commissioning and Third Sector Organisations</li> </ul>	Jon Lawton, Cabinet Support Officer  Nigel Kletz, Assistant Director Procurement
	Report back on Golden Square	Emma Williamson, Scrutiny Office
10 November 2015	<i>1100 hours: Visit to Contact Centre</i>	
	<i>1400 hours: Inquiry session: Customer Journey Committee Room 6</i>	
8 December 2015	Deputy Leader's Update	Rebecca Grant, Cabinet Support Officer
19 January 2016	Leader <ul style="list-style-type: none"> <li>To set out key priorities</li> </ul>	Deborah Harries, Head of Public Affairs
	Deputy Leader <ul style="list-style-type: none"> <li>Month 8 Revenue Monitoring and Grant Announcement Update</li> <li>Children and Families with No Recourse to Public Funds – Action Plan Update</li> <li>Performance of Property Portfolio</li> </ul>	Rebecca Grant, Cabinet Support Officer Jon Warlow, Director of Finance  Brendan Seward, Team Manager  Peter Jones, Director of Property Services
9 February 2016	District and Ward Arrangements	Ifor Jones, Service Director – Homes and Neighbourhood
	City Council Meetings/Agenda	Emma Williamson, Scrutiny Office





Date	Item	Officer contact
8 March 2016	<p>Leader</p> <ul style="list-style-type: none"><li>To report on progress made over the year</li></ul> <p>Deputy Leader</p> <ul style="list-style-type: none"><li>To report on progress made over the year</li><li><i>Tracking:</i> Increasing Participation in Sport and Physical Activity</li></ul> <p>Cabinet Member for Commissioning, Contracting and Improvement</p> <ul style="list-style-type: none"><li>To report on progress made over the year</li><li><i>Tracking:</i> Council Commissioning and Third Sector Organisations</li></ul> <p><i>Report back on Procurement of Fleet &amp; Waste Vehicles</i></p>	<p>Deborah Harries, Head of Public Affairs</p> <p>Rebecca Grant, Cabinet Support Officer</p> <p>Karen Creavin, Head of Birmingham Wellbeing Services</p> <p>Jon Lawton, Cabinet Support Officer</p>
12 April 2016	<p><i>Tracking:</i> Service Birmingham</p>	<p>Nigel Kletz, Assistant Director, Procurement/Tony Lubman, Chief Executive, Service Birmingham</p>

## 2 To be Scheduled

- Budget Consultation meeting
- Birmingham Highways and Amey – Contract Performance Update
- Governance: Cabinet system
- Member development update
- Acivico – Contract Performance Update

## 3 Other Meetings

### Call in Meetings

*None scheduled*

### Petitions

*None scheduled*

### Councillor Call for Action requests

*None scheduled*

The Committee approved Tuesday at 1400 hours as a suitable day and time each week for any additional meetings



required to consider 'requests for call in' which may be lodged in respect of Executive decisions.

## 4 2016/17 – Programming Standard Items

4.1 As the 2015/16 year has progressed, members have identified some recurring items that need to be scheduled in from the start of the year. These are set out in the table below:

Date	Item
June 2016	<ul style="list-style-type: none"><li>Work programme discussion</li></ul>
July 2016	<ul style="list-style-type: none"><li>Leader's Policy Statement (assuming presented to City Council the previous month)</li><li>Financial monitoring: 2015/16 year outturn and Month 2 monitoring</li></ul>
October 2016	<ul style="list-style-type: none"><li>Financial monitoring: Month 5 Revenue Monitoring</li></ul>
December 2016	<ul style="list-style-type: none"><li>Financial monitoring: Budget Consultation</li></ul>
January 2016	<ul style="list-style-type: none"><li>Financial monitoring: Month 8 Revenue Monitoring and Grant Announcement Update</li></ul>

## 5 Forward Plan for Cabinet Decisions

The following decisions, extracted from the Cabinet Office Forward Plan of Decisions, are likely to be relevant to the Corporate Resources remit.

ID Number	Title	Portfolio	Proposed Date of Decision
000318/2015	Discharge of Accountable Body Arrangements for AMSCI – Standing Item	Leader	16 February 2016
000812/2015	Winning Resources for Birmingham City Council Priorities – Standing Item	Leader	16 February 2016
001203/2016	City Centre Chamberlain Buildings	Leader	16 February 2016
001222/2016	Disposal of 150-152 Great Charles Street, Birmingham B3 3HS	Leader	16 February 2016
001345/2016	Birmingham City Council acting as the Accountable Body for the GBS LEP Growth Deal	Leader	16 February 2016
000957/2015	Shelforce Project	Leader	22 March 2016
000284/2015	Recommissioning Agency Provision for the Council – Public	Deputy Leader	16 February 2016
001317/2016	Marketing Birmingham Contract Extension 2016-17	Deputy Leader	16 February 2016
001338/2016	Server Relocation – Public	Deputy Leader	16 February 2016
000199/2015	Commercial Investment Property Portfolio Update	Deputy Leader	22 March 2016



ID Number	Title	Portfolio	Proposed Date of Decision
000776/2016	Corporate Revenue Monitoring Report Months 9 and 10	Deputy Leader	22 March 2016
000816/2016	Capital and Treasury Monitoring Quarter 3 (October to December 2015)	Deputy Leader	22 March 2016
000598/2015	Replacement of IT systems for the Wellbeing Service	Deputy Leader	19 April 2016
000246/2015	HS2 programme Delivery Plan and Resource Requirement	Deputy Leader	28 June 2016
000288/2015	ICT Investment and Strategy – Public	Commissioning, Contracting and Improvement	16 February 2016
001104/2016	Procurement Contract – Public	Commissioning, Contracting and Improvement	16 February 2016
001135/2016	Contact Centre provider for out of hours call handling (P0291) – Public	Commissioning, Contracting and Improvement	16 February 2016
000261/2015	Tender Strategy for the Sale of the Kick Start Residual Loan Portfolio (P0260) – Public	Commissioning, Contracting and Improvement	22 March 2016
000286/2015	Council Print Strategy and Associated Procurement Strategy – F0248 Public	Commissioning, Contracting and Improvement	22 March 2016
001103/2016	The Future Council with Acivico Ltd – Public	Commissioning, Contracting and Improvement	22 March 2016
001194/2016	City Wide Non-Housing Building Fabric Repairs & Maintenance Service Change/Improvement Strategy – Public	Commissioning, Contracting and Improvement	22 March 2016
000606/2015	Arboricultural Services (Non Highways) – P0252 – Public	Commissioning, Contracting and Improvement	19 April 2016

