

Report to:	LICENSING AND PUBLIC PROTECTION COMMITTEE	
Report of:	ACTING SERVICE DIRECTOR REGULATION AND ENFORCEMENT AND STRATEGIC DIRECTOR FINANCE AND LEGAL	
Date of Decision:	16 MARCH 2016	
SUBJECT:	LICENSING AND PUBLIC PROTECTION – BUDGET MONITORING PROVISIONAL OUTTURN (MONTH 10) 2015/16	

1. Purpose of Report:
<p>1.1 This report sets out the position on the Licensing and Public Protection Committee's Revenue Budget at the end of January 2016 (Month 10) and the Provisional Outturn position for the year end. It highlights any issues that have arisen and informs the Licensing and Public Protection Committee of any action being taken to contain spending within the approved cash limits.</p> <p>1.2 The report also details the latest performance within the Licensing and Public Protection Committee including progress against the approved Savings Programme for 2015/16.</p> <p>1.3 The report is in line with the current City Council established financial monitoring framework to ensure that expenditure is managed within cash limits.</p>

2. Decision(s) Recommended:
<p>The Licensing and Public Protection Committee is requested to :</p> <p>2.1 Note the latest Revenue budget position at the end of January 2016 (Month 10) and Provisional Outturn as detailed in Appendix 1.</p> <p>2.2 Note the position with regard to the Savings Programme for 2015/16 as detailed in Appendix 2.</p> <p>2.3 Note the expenditure on grant funded and Proceeds of Crime funded programmes in Appendix 3 and the Licensing Service detailed in Appendix 4.</p> <p>2.4 Note the position on reserves and balances, as detailed in Appendix 5.</p>

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<div data-bbox="102 154 399 192" data-label="Section-Header"> <h3>3. Consultation</h3> </div> <div data-bbox="102 230 309 266" data-label="Section-Header"> <h4>3.1 <u>Internal</u></h4> </div> <div data-bbox="205 302 1487 412" data-label="Text"> <p>The financial position on the revenue budget is reported on a monthly basis to the Management Team and the Acting Service Director of Regulation and Enforcement is briefed on the major financial issues, as required in line with the Council's framework.</p> </div> <div data-bbox="102 448 322 486" data-label="Section-Header"> <h4>3.2 <u>External</u></h4> </div> <div data-bbox="196 519 1490 595" data-label="Text"> <p>There are no additional issues beyond consultations carried out as part of the budget setting process for 2015/16.</p> </div> <div data-bbox="102 707 504 745" data-label="Section-Header"> <h3>4. Compliance Issues:</h3> </div> <div data-bbox="102 784 1350 857" data-label="Section-Header"> <h4>4.1 <u>Are the recommended decisions consistent with the Council's policies, plans and strategies?</u></h4> </div> <div data-bbox="205 891 1490 965" data-label="Text"> <p>The budget is integrated with the Council Business Plan, and resource allocation is directed towards policy priorities.</p> </div> <div data-bbox="102 1003 1331 1075" data-label="Section-Header"> <h4>4.2 <u>Financial Implications (Will decisions be carried out within existing finances and Resources?)</u></h4> </div> <div data-bbox="205 1113 1490 1187" data-label="Text"> <p>The Licensing and Public Protection Revenue Budget Monitoring document attached gives details of monitoring of service delivery within available resources.</p> </div> <div data-bbox="102 1225 461 1261" data-label="Section-Header"> <h4>4.3 <u>Legal Implications</u></h4> </div> <div data-bbox="196 1294 1490 1552" data-label="Text"> <p>Section 151 of the 1972 Local Government Act requires the Strategic Director of Finance and Legal (as the responsible officer) to ensure proper administration of the City Council's financial affairs. Budgetary control, which includes the regular monitoring of and reporting on budgets, is an essential requirement placed on directorates and members of Corporate Management Team by the City Council in discharging the statutory responsibility. This report meets the City Council's requirements on budgetary control for the specified area of the City Council's Directorate activities.</p> </div> <div data-bbox="102 1590 592 1628" data-label="Section-Header"> <h4>4.4 <u>Public Sector Equality Duty</u></h4> </div> <div data-bbox="205 1662 1490 1809" data-label="Text"> <p>There are no additional specific Equality Duty or Equality Analysis issues beyond any already assessed and detailed in the budget setting process and monitoring issues that have arisen in the year to date. Any specific assessments will be made by the Directorates in the management of their services.</p> </div>

5. Relevant Background/Chronology of Key Events:

Revenue Budget

- 5.1 The City Council approved the overall budget on 3 March 2015. The Licensing and Public Protection Committee noted the original net revenue budget allocation of £3.990m (as detailed in Appendix 1). The budget has been increased by £0.466m, the major changes are detailed in the table below.

	£'m
Original Budget 2015/16 Reported to LPPC 18 March 2015	3.990
Centralisation of Marketing and Communications Budgets	(0.007)
Repatriation of Districts SLA Budgets (Pest Control)	0.514
Transfer of 1 FTE Post to Future Council Team (1 year)	(0.082)
Additional Resource for Voluntary Redundancy	0.032
Additional Coroners Expenditure relating to Deprivation of Liberty Safeguards	0.050
Additional Government Funding for Deprivation of Liberty Safeguards	(0.050)
Net Revenue Budget as Reported 20 January 2016	4.447
Additional allocation to fund Trade Union duties	0.009
Current Approved Net Revenue Budget 2015/16 – Month 10	4.456

- 5.2 The City Council has well-established arrangements for monitoring spending against the cash limited budgets allocated to Directorates/Committees. Reports are presented to Cabinet monthly on the overall city-wide financial position and the Licensing and Public Protection Committee receive periodic reports during the financial year.

Revenue

- 5.3 The Licensing and Public Protection Committee has spent £5.883m at Month 10, compared to a profiled budget of £3.714m and results in a net overspend of £2.169m. This compares to the year-end projected overspend of £0.300m after taking into account the Corporate support of £1.200m for the savings relating to Pest Control which will be released at the end of the financial year and the ring fenced nature of the Licensing variation.
- 5.4 The table below provides a high level summary of the Licensing and Public Protection Committee's financial performance as at the end of January 2016 and the year-end projection (the full details are set out in Appendix 1).

Budget Head	Month End Variation £'m	Provisional Outturn	
		Savings Programme £'m	Base Budget Pressures £'m
Employees	0.111	-	0.180
Premises	0.041	-	0.140
Transport	(0.036)	-	(0.030)
Supplies and Services	0.040	-	0.550
Third Party Payments	0.002	-	-
Recharge Expenditure	0.089	-	0.240
Sub-Total	0.247	-	1.080
Income	1.922	-	(0.780)
Total	2.169	-	0.300

5.5 The main factors contributing to the position at the end of Month 10 are as follows :

- The Employees budget overspend of £0.111m - primarily pension strain costs (£0.164m) and the pressure of the pay award. This is partly off-set through additional resources of £0.050m (Deprivation of Liberty Safeguards) and a number of vacant posts being maintained across the service areas.
- The main service area where employee budgets are overspent is Licensing. This pressure will be funded through the use of ring-fenced licensing balances. There are also pressures in Trading Standards as alternative funding streams for employee costs (e.g. Hajj/Umrah) are not available in 2015/16.
- Supplies and Services pressure relates mostly to the Coroners Service where increased autopsies, witnesses and juries have been incurred due to the higher than expected volume of referrals to the Coroner.
- Pressures on income relate to Pest Control and also Register Office where a revised fee structure will be in place in 2016/17.

Savings Programme

- 5.6 The Committee had a significant Savings Programme of £2.316m for 2015/16 relating to all service areas. The full details are set out in Appendix 2 and include: £0.172m for Environmental Health, £0.100m for Registrars, £0.283m for Coroners, £1.300m for Pest Control, £0.122m for Trading Standards and £0.339m for Licensing.
- 5.7 There was a projected under-recovery of £0.100m on Savings for Pest Control (as reported previously) and this is now expected to be recovered through additional services on empty Council properties.
- 5.8 Further as reported at last Committee (20 January) £1.200m from corporate support will be made available at the year end to fund the majority of the pressure on Pest Control. The impact on future years (for which solutions are being developed) are included in the Budget Report 2016/17 that is on the Committee Agenda.
- 5.9 The continued rigorous management action and financial control of officers has ensured that the programme will be achieved through operational efficiencies, income generation and utilisation of Corporate Resources.

Year End Provisional Outturn

5.10 An overspend of £0.300m is being projected on the following services:

- Licensing is expected to cover its costs, including overheads, through income. The projected year end position is a reflection of the ring-fenced nature of this service and the need to ensure that all costs are covered by income as detailed in Appendix 4. The base budget issues will need to be resolved in future years.
- Mortuary and Coroners service has come under increased pressure due to the increased volume of referrals to the Coroner (as a percentage of number of deaths) and due to the increased need for autopsies, etc., has a forecast pressure of £0.220m.
- Pest Control has been a concern all of this financial year. Although corporate support of £1.200m has been secured in 2015/16, there will be a forecast pressure of £0.290m.
- The Register Office income has not increased this year and the forecast pressure is £0.370m.

- Trading Standards are forecast to overspend mainly on Employee budgets. Previously this service area had options to utilise grant income such as for the Hajj/Umrah Travel project, however these are not available in 2015/16 and a pressure of £0.150m is forecast. The pressure is being addressed through a major staff restructure in 2016/17.
- Environmental Health is expecting a surplus from fixed penalty notices, savings from management actions (recruitment and expenditure freeze throughout year) and allocations received from Public Health. This forecast has been included at £1.500m.

5.11 Managers in consultation with the Service Director Regulation and Enforcement will ensure that any identified pressures are minimised and are working towards achieving the cash limited budget by continuing:

- Stringent control of discretionary expenditure.
- New areas of service provision for the generation of income.
- Careful management of vacancies, temporary staff and redeployment.

Capital

5.12 Currently there are no Capital projects for 2015/16.

Grant Funded and Proceeds of Crime Funded Programmes

5.13 Within Regulatory Services, there are two grant funded programmes for Illegal Money Lending England and Scambusters. There are two Proceeds of Crime Programmes funded through a proportion of the assets recovered following successful prosecutions.

5.14 The expenditure and income for each programme is shown in Appendix 3.

5.15 The Illegal Money Lending England (IMLT).

- IMLT investigates and takes action against Illegal Money Lending or “Loan Shark” perpetrators across the whole of England.
- This is a national project funded through specific grant jointly from National Trading Standards Board and the Financial Conduct Authority.
- The expenditure at the end of January was £2.922m, which is £0.077m behind the profiled budget expectations for this stage in the year.
- This budget is strictly ring-fenced to this grant funded service.

5.16 Scambusters.

- This team investigates and takes action against fraudsters operating across council boundaries in the central region.
- This is a regional project funded through specific grant of £0.261m through the National Trading Standards Board.
- The expenditure at the end of January was £0.186m, compared to a profiled budget position of £0.217m.
- This budget is strictly ring-fenced to this grant funded service.

5.17 Proceeds of Crime Act 2002.

- Regulatory Services secures funding through the Proceeds of Crime Act 2002 in response to financial investigations undertaken post sentencing by the courts.
- This money is strictly ring-fenced and can only be utilised by the Council for community and crime prevention projects.
- The Illegal Money Lending Team and the Trading Standards Team have spent £0.165m (£0.025m and £0.140m respectively) on such specific PoCA projects from April 2015 to January 2016.

Balances and Reserves

- 5.18 The balances and reserves for the Committee are shown in Appendix 4.
- 5.19 The balances brought forward on 1 April 2015 total £1.360m and these are specific ring-fenced resources and there are no available general balances to the Committee.
- 5.20 Additional income of £0.379m from Home Office for PoCA has been received and this has been added to the reserves brought forward at the 1 April 2015 (£0.266m appropriated in first three quarters, with £0.113m at the year end).
- 5.21 The projected use of reserves is £0.542m across Licensing, Illegal Money Lending and PoCA. This will be confirmed and explained in the Outturn Report and is referred to in the Budget Report. This incorporates Licensing use of reserves (relating to the revised fees and charges agreed earlier in the year) and use of PoCA for specific projects as per 5.17 and previous reports.

6. Evaluation of Alternative Option(s):

- 6.1 During the year ahead the financial position will continue to be closely monitored and options identified to resolve budgetary pressures as necessary, and alternative savings proposals developed to meet new and emerging pressures

7. Reasons for Decision(s):

- 7.1 The Report informs the Licensing and Public Protection Committee of the Revenue Budget position for 2015/16 at the end of January 2016 and the Provisional Outturn.
- 7.2 The latest position in respect of the Licensing and Public Protection Committee's year-end projections, use of reserves, Savings Programme and risks identified in its delivery.

Signatures

Alison Harwood
Acting Service Director Regulation and Enforcement

Jon Warlow
Strategic Director of Finance and Legal

Date

List of Background Documents used to Compile this Report:
Licensing & Public Protection - Revenue and Capital Budget 2015/16
Licensing & Public Protection - Revenue Budget Monitoring 2015/16 (Month 2) – 15 July
Licensing & Public Protection - Revenue Budget Monitoring 2015/16 (Month 4) – 16 September
Licensing & Public Protection - Revenue Budget Monitoring 2015/16 (Month 6) – 18 November
Licensing & Public Protection - Revenue Budget Monitoring 2015/16 (Month 8) – 20 January

List of Appendices accompanying this Report (if any):			
<div>1. Appendix 1 - Financial Performance Statement Month 10 and Provisional Outturn</div> <div>2. Appendix 2 - Savings Programme Performance 2015/16 Month 10</div> <div>3. Appendix 3 - Summary of IMLT, Scambusters and PoCA</div> <div>4. Appendix 4 - Analysis of Licensing and Enforcement</div> <div>5. Appendix 5 - Balances and Reserves at Month 10</div>			
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