



City Council Meeting

Inquiry of the Co-ordinating O&S Committee

1 Purpose

- 1.1 One of the recommendations in the Review of Scrutiny, agreed by City Council in March 2018, was that an inquiry into the role and purpose of the full City Council meeting was held. The Co-ordinating agreed to undertake this inquiry at its last meeting and to review the arrangements for City Council meetings.
- 1.2 A draft terms of reference are appended for the Committee to agree (Appendix 1), which have several lines of enquiry:
 - Understand the statutory requirements and responsibilities of full Council and its role in decision-making in the council;
 - Review Standing Orders to ensure they are fit for purpose;
 - Consider whether the agenda items properly reflect the responsibilities of the council at all levels – from regional to local level;
 - Review the operation of the meetings – the timings, the formalities and use of technology – to ensure it is fit for purpose;
 - Explore the role of Council Business Management Committee (CBM) in supporting Council in non-Executive functions;
 - Explore the role City Council plays in local democracy and public engagement.
- 1.3 This note sets out some background information and key questions for each area.

2 Previous Reviews of the City Council Process

- 2.1 The note below includes some findings from previous inquiries and from a recent officer review of the processes associated with the City Council meeting.
- 2.2 In 2005, the Co-ordinating O&S Committee conducted a review of the Role of Members and the Full Council. The report can be found at:
https://www.birmingham.gov.uk/downloads/file/507/role_of_members_at_full_council_scrutiny_report_april_2005pdf .
- 2.3 Those recommendations were implemented but there have been subsequent further changes, such as the removal of Cabinet Member reports and the addition of public questions.
- 2.4 In 2014, the Governance, Resources and Customer Services O&S Committee considered the issue of petitions to the full council and the agenda was subsequently amended.



- 2.5 In 2016, the Corporate Resources O&S Committee looked at the arrangements for City Council meetings and put forward a list of suggested actions for the Leader and CBM to consider. This inquiry included a survey of all members on City Council agenda items and timings of the meeting (17 members responded).
- 2.6 In 2018, officers in Democratic Services undertook a review of the officer processes associated with the City council meeting. Improvements have been identified to make the administration more efficient. Some of the findings from this review are pertinent to this inquiry, and so are set out below.

3 Key Lines of Enquiry

- 3.1 The terms of reference set out six lines of enquiry

Understand the statutory requirements and responsibilities of full Council and its role in decision-making in the council

- 3.2 Following the passing of the Local Government Act 2000, the role of the full City Council meeting changed significantly. Birmingham City Council operates executive arrangements (as under section 11 of the Local Government Act 2000 as amended by the Localism Act 2011). The 2000 Act set out the separate functions that are the responsibility of either the Council or the Executive/Cabinet. Most functions and decisions were made the responsibility of the Executive (the Cabinet). Full Council now makes decisions about the overall strategic policies of the Council (known as the Budget and Policy Framework) and sets the budget, delegating matters such as licensing, planning, pensions, audit, treasury management, and staffing. The City Council also elects the Leader of the Council.
- 3.3 There have been a number of changes to the agendas of City Council meetings since 2000 (see previous scrutiny inquiries detailed above). Most recently, moves have been made to strengthen the policy role of the City Council meeting. The Constitution was amended last year, to give members the opportunity to propose items via CBM. A forward plan is now regularly received and updated by CBM (the latest version is set out in Appendix 2). This plan is discussed at Council Management Team meetings, and officers work closely with colleagues in policy to identify potential items for City Council consideration. Members may wish to consider any further moves to strengthen this role, within the remit of council functions.
- 3.4 The Constitution sets out the role of the City Council meeting. The Constitution is currently being reviewed, and the findings from this inquiry will inform that review.

Review Standing Orders to ensure they are fit for purpose

- 3.5 Standing Orders, contained in the Constitution, set out the conduct, length and timing of the meeting, along with rules for submitting notices of motions, amendments, petitions and oral questions.



- 3.6 Members are asked to review these to ensure they are fit for purpose. Some of this may be about the appropriateness of the deadlines (see below) but it is also about ensure the right debates are being had at the meeting. One area to consider is that of motions for debate. Standing Orders state that these need to relate back to the policy framework – is that sufficient? Are motions reflecting the key issues facing the City Council? Should other guidance for motions be considered?
- 3.7 The survey conducted in 2016 found unanimous agreement on retaining motions for debate; however there were a number of comments which focused on the time available for this item, the content of motions and the style of debate. The report asked for “That standing orders are reviewed to ensure the relevancy of motions to City Council business; and to ensure a better fit of time to the number of motions so as to allow for more in-depth debate”.

Consider whether the agenda items properly reflect the responsibilities of the council at all levels – from regional to local level

- 3.8 Currently there is no set prescription for members representing the Council on other bodies to report back to the City Council (unlike other local authorities – see Appendix 3). This was considered as part of the 2016 review and there was support for debates on matters relating to key partnerships (e.g. Combined Authority, Health and Wellbeing Board) and also to invite key partners (e.g. the Police and Crime Commissioner).
- 3.9 It was suggested that that reports from external bodies / partners are considered – particularly those that have a direct influence on the City Council (Combined Authority, Police and Crime Commissioner).

Review the operation of the meetings – the timings, the formalities and use of technology – to ensure it is fit for purpose;

- 3.10 Standing orders are prescriptive about timings, which means there is a requirement to move a motion every meeting to vary the timings – could a simpler approach be adopted (e.g. more flexibility within Standing orders, or delegation to CBM to move?)
- 3.11 Timings of submission of motions and of amendments to motions are very tight in line with the meeting itself. Members are asked to consider the impact of changing those deadlines and any consequences of submitting late (i.e. should amendments submitted past the deadline not be accepted?)
- 3.12 Written questions are also on a tight timescale. Members are also asked to consider how written questions should best operate, including the format, timing and presentation. A suggestion received during the officer review of the administrative process was that there should be a searchable database of questions and answers for both members and the public to use.
- 3.13 Technology supporting the meeting also needs to be considered. The equipment (cameras, microphones, voting machine) in the Council Chamber is now some years old and due for renewal. Members are asked to advise on what any new technology should achieve in order to shape any future procurement exercise.



Explore the role of Council Business Management Committee in supporting Council in non-Executive functions

3.14 A number of the non-executive functions that sit with City Council are delegated to Council Business Management Committee (CBM). The terms of reference for the committee are also set out in the Constitution.

Explore the role City Council plays in local democracy and public engagement.

3.15 Members are also asked to explore how the City Council involves citizens and contributes to the wider agenda of the City Council. Is there more of a role citizens could play, or are there better ways to get positive engagement (i.e. outside the Council meeting). Could meetings be better shaped to allow councillors to reflect ward issues?

3.16 Questions from members of the public were introduced in 2012. The 2016 Scrutiny Inquiry suggested that alternatives to public questions were considered – in particular regular webcasts whereby people can come into the Council House or participate on-line. If these are to replace public questions, then they should be held monthly.

4 Core City Comparisons

4.1 Appendix 3 contains examples of city council agendas from the other seven Core Cities.

5 Next Steps

5.1 Members are asked to

- agree the terms of reference;
- consider what other forms of evidence gathering members wish to undertake (e.g. invited contributions, survey of members?)
- discuss possible recommendations.

Contact Officers:

Emma Williamson, Head of Scrutiny Services (0121 464 6870)



Appendix 1: Work Outline DRAFT

City Council Meeting

Co-ordinating Overview and Scrutiny Committee

Our key question:	How can the full Council meeting better engage both members and citizens in local democracy and robust decision-making?
1. How is O&S adding value through this work?	Following the recent changes to the Constitution (including changes to the policy framework and the number of Scrutiny Committees) and an officer review of city council processes; a review of the purpose and content of the monthly full City Council meeting is needed to ensure it meets the needs of members and citizens, as well as promoting good decision-making.
2. What needs to be done?	Members will need to: <ul style="list-style-type: none"> • Understand the statutory requirements and responsibilities of full Council and its role in decision-making in the council; • Review Standing Orders to ensure they are fit for purpose; • Consider whether the agenda items properly reflect the responsibilities of the council at all levels – from regional to local level; • Review the operation of the meetings – the timings, the formalities and use of technology – to ensure it is fit for purpose; • Explore the role of Council Business Management Committee in supporting Council in non-Executive functions; • Explore the role City Council plays in local democracy and public engagement.
3. What timescale do we propose to do this in?	The outline timetable is: <ul style="list-style-type: none"> • Research, including visits to other local authorities if required: November/December 2018; • Evidence gathering session: November/December 2018 • The date a draft report is discussed by the Committee: February/March 2018 • The date of the City Council meeting: April 2018
4. What outcomes are we looking to achieve?	A report with recommendations to Council Business Management Committee to improve the City Council meeting.

Member / Officer Leads

Lead Member:	Cllr John Cotton
Lead Officer:	Emma Williamson



CITY COUNCIL FORWARD PLAN 2018/19 – October 2018

To include:

- Policy framework plans
- Executive and Scrutiny reports
- Appointments
- City Council Resolutions Tracker (Appendix 1)

CBM	
25 June 2018	Recommendation to amend the Members' Allowance Scheme Petitions Update
28 August 2018	Recommendation to appoint co-opted members – Independent Remuneration Panel (Contact: Emma Williamson, Head of Scrutiny Services) Overseas Travel and Inward Delegations From Abroad Petitions Update Discontinuing paper agendas
22 October 2018	Overseas Travel and Inward Delegations From Abroad
19 November 2018	Lord Mayoralty Formula (for next three years)

City Council	
10 July 2018	Amendments to the Members' Allowance Scheme Scrutiny Annual Report 2017/18
11 September 2018	Section 24 Auditors Report in relation to the Council's 2017/18 accounts (Contact: Martin Stevens, Head Of City Finance Accounts) Bordesley Park Area Action Plan – proposed submission to the Secretary of State <i>Overview and Scrutiny: Sustainability & Transport O&S Committee – Flooding: Issues arising from May 2018</i> (Contact: Rose Kiely, Group O&S Manager)
6 November 2018	Sustainability and Transformation Plan (contact: Suman McCartney)
4 December 2018	<i>Policy Framework: Community Cohesion Strategy</i> (contact: Suwinder Bains, Partnership Manager) Women and Democracy report (contact: Amerdip Kaur, Senior Policy Officer to the CEX) Gambling Act 2005 – Statement of Licensing Principles (contact: Shawn Woodcock, Licencing Operations Manager) [<i>may move to January</i>]

CBM	
17 December 2018	Petitions Update
21 January 2019	Overseas Travel and Inward Delegations From Abroad
11 February 2019	Provisional City Council and CBM dates for 2019/20
18 March 2019	Annual Report of the Independent Remuneration Panel (Contact: Emma Williamson, Head of Scrutiny Services)
	Annual Standards Committee Report (Contact: Rob Connelly, Interim Assistant Director, Governance)
	Petitions Update
7 May 2019	Proportionality
	City Council Appointments
	Annual Review of the City Council's Constitution
	Overseas Travel and Inward Delegations From Abroad
(tbc) May 2019	Appointment of Sub-Committee and Other Bodies - Personnel Appeals Committee
	Order of Notices of Motion at City Council

Four Yearly or ad-hoc items:

Appointment to the Roll of Honorary Alderman
Appointment of the Leader

City Council	
15 January 2019	Review of Birmingham's Council Tax Support Scheme 2018/19 (contact: David Kinnair, Head of Benefits)
	Review of the Constitution (contact: Robert Connelly, Interim AD Governance)
5 February 2019	
26 February 2019	Council Plan and Budget 2019+ including pay policy statement
2 April 2019	Annual Report of the Independent Remuneration Panel
21 May 2019	Annual General Meeting
	<ul style="list-style-type: none"> • Election of Lord Mayor • Annual appointments • Annual review of the Constitution
(tbc) June 2019	

Items to be scheduled / proposed:

Municipal Waste Strategy
Impact of Brexit on Birmingham

Appendix 1: City Council Resolutions – Tracker

Ref no	Date	Summary of Council Resolution	Lead Cabinet Member / officer	Update
	12 September 2017	<i>Motion for Debate:</i> that the City Council “support a campaign in the following terms: Stopped for more than a minute! Don't be an idler, switch off your engine when stationary, loading or waiting at the roadside. Do the right thing, help to make Birmingham greener, save lives and put a stop to idling engines and atmospheric pollution”	Cabinet Member, Transport and Environment / Waheed Nazir, Corporate Director, Economy	COMPLETED: There is a “Clean Air Campaigns” project included as part of the Brum Breathes Behaviour Change sub-programme, which will include action around No Idling. Initial proposals are for this to be a social media messaging campaign directing people to Clean Air Day resources e.g. https://www.cleanairday.org.uk/noidling , As part of the Clean Air Strategy we see this as more something that we would encourage other groups to do if they wanted to, rather than delivering something specific ourselves. [October update]

Ref no	Date	Summary of Council Resolution	Lead Cabinet Member / officer	Update
1b	12 June 2018	<p><i>Motion for Debate:</i> council would support school expansion where it meets the requirement for additional places; and calls for re-direction of government funding for emotional, mental health and special educational needs support for those who need it most</p>	<p>Cabinet Member, Education, Skills & Culture / Corporate Director, Children's Services</p>	<p>Council Officers are undertaking work looking at the existing school estate, and assessing provision against future demand/need. This is very much a work in progress but will underpin a new school estate approach, linked to the Council's developing Property Strategy.</p> <p>The High Needs Block that provides funding for students with SEND is under severe pressure nationally and the Council is working with the Schools Forum to understand how the limited funding available can be better used to support children with SEND. However, the funding is not matching rising demand.</p> <p>Work is also underway to assess what places are required to respond to the specific needs of children, and rising demand for support related to Social, Emotional and Mental health and Autism.</p> <p>Officers will be returning to Scrutiny in September with details of sufficiency planning. [August update]</p>

Ref no	Date	Summary of Council Resolution	Lead Cabinet Member / officer	Update
1c	12 June 2018	<p><i>Motion for Debate:</i> response to flooding including</p> <ul style="list-style-type: none"> • an investigation into the flooding under Section 19 of the Flood and Water Management Act 2010; • and Overview and Scrutiny to carry out a complementary investigation into the flood of May 2018 and to return to City Council 	<p>Cabinet Member, Transport & Environment / Corporate Director, Place</p> <p>Sustainability & Transport O&S Committee /Head of Scrutiny Services</p>	<p>The Section 19 report will develop as responses to the questionnaire¹ are received and any mitigation actions to prevent further flooding will be taken or progressed as necessary as information becomes available. It is likely (given previous examples) that the final version of the Section 19 report relating to this incident will be available by Spring 2019 [August update]</p> <p>COMPLETED: Sustainability & Transport O&S Committee held evidence gathering in July 2018 and report to City Council presented September 2018. [October update]</p>
1d	12 June 2018	<p><i>Motion for Debate:</i> calls on the government to amend the EBacc to include at least one arts and creative subject; asks the Learning, Culture and Physical Activity Overview and Scrutiny Committee to investigate the potential contribution of technical and vocational education at this stage of learning</p>	<p>Cabinet Member, Education, Skills & Culture / Corporate Director, Children’s Services</p>	<p>Discussed at Learning, Culture & Physical Activity O&S on 25 July. Further paper to be brought to Scrutiny Committee later in the year, with more subject analysis related to non-EBACC subjects. [August update]</p>

¹ A key element in the production of the Section 19 report is to send questionnaires to locations where flooding might have occurred. Over 1800 properties have been identified to receive questionnaires regarding whether flooding occurred at to the property on 27th May. This figure is significantly above the number of properties known to have flooded as the process of identifying potential flooding locations involves seeking information from properties immediately around those known flooded locations. Currently over 1700 properties have been contacted to obtain information from the property owners, tenants, etc.

Where potential mitigation measures are being identified in the collection of this information we are seeking to deliver “quick wins” and immediate works as the issues are identified. As an example, on the River Cole working in partnership with The Environment Agency the river has been cleared of debris, in addition to cutting back overhanging vegetation and removing significant obstruction which could impede flows. These actions were mobilised 3 weeks ago.

Ref no	Date	Summary of Council Resolution	Lead Cabinet Member / officer	Update
2b	10 July 2018	<i>Motion for Debate:</i> resolves to help food banks across the city highlight the growing concerns and calls on the Government to recognise that it has a moral and practical duty to protect people from poverty and to provide a safety net... the council calls upon the Government to provide local government with the resources to deal with this crisis	Cabinet Member for Social Inclusion, Community Safety and Equality / Corporate Director, Place	Taking action forward through the Birmingham Financial Inclusion Partnership and meeting arranged with Food bank partners and wider food provision in the city for 17 October [October update]
2c	10 July 2018	<i>Motion for Debate:</i> a working group to review, identify and address issues they face and help make Birmingham City Council an exemplar parent friendly employer, including reviewing staff parental leave policy. This review should explore bringing maternity pay (including shared parental leave) at least into line with the 6 months full pay now offered to non-SRA councillors and be completed in time for the 2018/19 budget process.	Cabinet Member for Finance and Resources / Director of HR	Benchmarking with other Local Authorities and Public Sector organisations has taken place. A review of all family friendly policies is being carried out and a cost benefit analysis to establish the potential costs and budget pressure that will be incurred in increasing maternity/shared parental leave benefits. An options appraisal will then be put forward. [August update]
3a	11 September 2018	That approval be given to the necessary changes to the City Council's Constitution as indicated in the appendices to the report (as amended in the forgoing preamble) and that the City Solicitor be authorised to implement the changes with immediate effect	City Solicitor	COMPLETED: revised Constitution uploaded 13 th September 2018 [October update]
3b	11 September 2018	The Council accepts the statutory recommendation of Grant Thornton made under section 24 of the Audit and Accountability Act 2014 and the responses and actions set out in section 4 of this report	Cabinet Member Finance and Resources / Corporate Director Finance	COMPLETED: recommendations accepted; to be tracked through Co-ordinating and Resources O&S Committee and Audit Committee. [October update]

Ref no	Date	Summary of Council Resolution	Lead Cabinet Member / officer	Update
3c	11 September 2018	That the City Council approves the Bordesley Park Area Action Plan and accompanying Sustainability Appraisal and Consultation Statement for submission to the Secretary of State for Housing, Communities and Local Government in accordance with this report.	Leader / Corporate Director Economy	Submission to be made by end of October 2018 [October update]
3d	11 September 2018	That the report is noted, and discussion points are forwarded to the Sustainability and Transport Overview and Scrutiny Committee to feed into future work	Chair, Sustainability and Transport O&S Committee / City Solicitor	COMPLETED: update scheduled for March 2019 [October update]
3e	11 September 2018	<i>Motion for Debate:</i> calls for action at a city level so Birmingham makes a significant contribution to reducing disposal of plastics and cleaning up the environment / calls on the Executive to ask the Transport and Sustainability Overview and Scrutiny Committee to explore the opportunities and the options available to the City so it can become a Plastic Free City / asks the Executive to write to the Secretary of State for Environment, Food and Rural Affairs urging him to bring the United Kingdom into line with the European Union's 2030 target for phasing out single use plastics / commits to working with partners within the Combined Authority to develop a complimentary regional strategy on this issue to ensure greater collaboration and to leverage more support from Government for innovative schemes to help support the Government's own strategy to reduce plastic pollution	Chair, Sustainability and Transport O&S Committee / Kate Charlton, City Solicitor Cabinet Member Clean Streets, Waste and Recycling / Corporate Director Place	Scrutiny: Inquiry into plastic free city scheduled for January and February 2019, report to Council proposed April 2019. [October update]

Ref no	Date	Summary of Council Resolution	Lead Cabinet Member / officer	Update
3f	11 September 2018	<p><i>Motion for Debate:</i></p> <ul style="list-style-type: none"> • Work with partners to increase awareness of this vital issue across Birmingham. • Work with communities throughout the city to encourage people to join the NHS Organ Donor Register. • Encourage people to share their donation decision with their family and friends. • Lead by example by encouraging staff and members to have the conversation about organ donation and to register. • Look at international examples for what works well in terms of public education and other measures to improve organ donor rates and calls on Government to do the same as part of its work on this issue. 	Cabinet Member Health & Social Care / Becky Pollard, Interim Director of Public Health	<ul style="list-style-type: none"> • Draft Project plan has been developed • Establishing steering and executive group to measure and monitor the programme. • Two events have been organised for Birmingham City Council staff where they can check their blood type, and receive information on organ donor registration 24/10 and 25/10 Woodcock Street and Lancaster Circus. • Community champions for the programme are being identified. • Local BAME community television and radio channels have been identified to support the programme. • The project team is looking at ways to increase awareness of this vital issue across Birmingham including looking at applying behaviour change. • The project team is looking at ways to encourage people from different communities to join the NHS Organ Donor Register and share their donation decision with their family and friends. • Lead by example by encouraging staff and members to have the conversation about organ donation and to register. • Look at international examples for what works well in terms of public education and other measures to improve organ donor rates. <p>[October update]</p>

Ref no	Date	Summary of Council Resolution	Lead Cabinet Member / officer	Update
3g	11 September 2018	<p><i>Motion for Debate:</i></p> <ul style="list-style-type: none"> • Lobby Government to support our bid for mitigating measures from the National Clean Air Fund • Lobby Government to support wider measures to improve air quality, including investment in green infrastructure and public transport 	Cabinet Member Transport & Environment / Corporate Director Economy	<p>The Council submitted its CAZ Preferred Option Business Case to Government on 14th September 2018. This included the Council’s proposals for measures to reduce the impact of the Clean Air Zone on individuals and businesses to be delivered from the Clean Air Fund. Officers are continuing to discuss these proposals with the Joint Air Quality Unit to maximise the likelihood of securing funding.</p> <p>Following the recent National Clean Air Summit in London organised by UK100 cities attended by the Cabinet Member for Transport & Environment, the City Council along with a number of other major local authorities including Manchester and London, will be signing a joint letter to the Chancellor of the Exchequer, Philip Hammond; Secretary of State for Environment, Michael Gove and Secretary of State for Transport; Chris Grayling which will use the Autumn Budget as an opportunity to highlight the gap between the available investment to support local action on air pollution and the scale of the public health crisis.</p>

Ref no	Date	Summary of Council Resolution	Lead Cabinet Member / officer	Update
				<p>We will also lobby Government to ensure that it delivers its commitment to include the key components of a Clean Air Bill in the proposed Clean Air and Environment Bill. It is essential that new powers are included in the new bill to enable local authorities to tackle all sources of pollution, including from construction, buildings, transport and wood-burning. The Council will continue to work with UK100 and other authorities to ensure that the Government also uses next years' Spending Review to provide the resources and additional funding which would provide a mechanism to effectively and quickly use any new powers and ensure ambitious action is taken forward.</p> <p>[October update]</p>

Summons to attend meeting of Full Council



Date: Tuesday, 11 September 2018

Time: 6.00 pm

Venue: Council Chamber, City Hall

To: All Members of Council

Members of the public attending meetings or taking part in Public forum are advised that all Full Council are now filmed for live or subsequent broadcast via the council's [webcasting pages](#). The whole of the meeting is filmed (except where there are confidential or exempt items) and the footage will be available for two years. If you ask a question or make a representation, then you are likely to be filmed and will be deemed to have given your consent to this. If you do not wish to be filmed you need to make yourself known to the webcasting staff. However, the Openness of Local Government Bodies Regulations 2014 now means that persons attending meetings may take photographs, film and audio record the proceedings and report on the meeting (Oral commentary is not permitted during the meeting as it would be disruptive). Members of the public should therefore be aware that they may be filmed by others attending and that is not within the council's control.

Issued by: Ian Hird, Democratic Services

City Hall, PO Box 3167, Bristol, BS3 9FS

Tel: 0117 92 22384

E-mail: democratic.services@bristol.gov.uk

Date: 31 August 2018



Agenda

1. Welcome and safety information

Please note: if the alarm sounds during the meeting, everyone should please exit the building via the way they came in, via the main entrance lobby area, and then the front ramp. Please then assemble on the paved area between the side entrance of the cathedral and the roundabout at the Deanery Road end of the building.

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If the front entrance cannot be used, alternative exits are available via staircases 2 and 3 to the left and right of the Council Chamber. These exit to the rear of the building. The lifts are not to be used. Then please make your way to the assembly point at the front of the building. Please do not return to the building until instructed to do so by the fire warden(s).

2. Apologies for absence

3. Minutes of previous meeting - 17 July 2018 - to be confirmed as a correct record

(Pages 22 - 34)

4. Declarations of interest

To note any declarations of interest from the Mayor and councillors. They are asked to indicate the relevant agenda item, the nature of the interest and in particular whether it is a **disclosable pecuniary interest**.

Any declaration of interest made at the meeting which is not on the register of interests should be notified to the Monitoring Officer for inclusion.

5. Lord Mayor's business

6. Public forum (public petitions, statements and questions)

Please note: Up to 30 minutes is allowed for this item. Public forum items should be e-mailed to democratic.services@bristol.gov.uk

Public forum items can be about any matter the Council is responsible for



or which directly affects the city.

Please note that the following deadlines apply to this meeting:

a. Public petitions and statements: Petitions and written statements must be received by **12 noon on Monday 10 September 2018** at latest.

One written statement per member of the public is permitted.

b. Public questions: Written public questions must be received by **5.00 pm on Wednesday 5 September 2018** at latest.

A maximum of 2 questions per member of the public is permitted. Questions should be addressed to the Mayor or relevant Cabinet member.

7. Petitions notified by councillors

8. Petition debate - Ashton Court miniature railway

(Pages 35 - 36)

9. Appointment of Monitoring Officer, Electoral Registration Officer and Returning Officer

(Pages 37 - 41)

10. Motions

Note:

Under the Council's constitution, 30 minutes are available for the consideration of motions. In practice, this realistically means that there is usually only time for one, or possibly two/three motions to be considered. With the agreement of the Lord Mayor, motion 1 below will be considered at this meeting, and motions 2 and 3 may be considered, subject to time. Details of other motions submitted, (which, due to time constraints, are very unlikely to be considered at this meeting) are also set out for information.



1. CHANGE IN COUNCIL ENFORCEMENT POLICY TOWARDS ILLEGAL ENCAMPMENTS (CONSERVATIVE GROUP GOLDEN MOTION)

Motion to be moved by: Cllr John Goulandris, Conservative, Stoke Bishop ward

“This Council, together with most Bristolians, has become exasperated by the incursions of illegal traveller encampments on much loved green spaces around our city, including the Downs, Highridge Common and Horfield Common. As a result, hard-working, law-abiding, tax-paying Bristolians and their families were prevented this Summer from unfettered access to these vital public places. At the same time, the costly Council managed traveller transit camps, whose running expenses fall on Bristol council tax payers, were not fully utilised.

The costs of clearing up our green spaces, often after a lengthy illegal occupation, are high and the Council presently makes no effort to recoup these costs from the offending travellers themselves. Likewise, no attempt is made to recoup the legal fees of the court action required by Bristol City Council to evict these groups.

Many local authorities around the country appear to have found an extremely effective enforcement measure. For example, London boroughs have applied to the High Court for interim injunctions, which cover both named individuals and persons unknown from establishing unlawful sites across their whole administrative geographical area.

Council therefore urges the Mayor to investigate this as a matter of urgency with a view to adopting this approach in Bristol.

In addition, as political pressure continues to grow to find a permanent solution to this problem, some 59 Conservative MPs have backed a proposal to make acts of deliberate or intentional trespass onto private or public land a new criminal offence. This move would mirror the position recently adopted by Eire, which has proved very effective in reducing illegal traveller incursions.

Council calls on the Mayor to add his support to this initiative by writing to the Prime Minister, Theresa May and the Secretary of State for Housing, Communities & Local Government, James Brokenshire MP and requesting that sufficient Parliamentary time is made available to enable this long overdue legislative change to take place.”

2. SEND

Motion submitted by: Cllr Tim Kent, Liberal Democrat, Hengrove and Whitchurch Park ward

“Council notes that the Mayor decided to propose cuts of £5m to the Special Educational Needs and Disabilities High Needs Block budget in



January (referenced as a Deficit Recovery Programme) and regret that this extraordinary reduction in funding for children that need additional support was not fully included in the budget papers for February Full Council.

Council notes that a judicial review brought by some parents of SEND children and those children themselves was heard on 24th July in the High Court. His Honour Judge Cotter gave his judgement on 3rd August. In this judgement he found that Bristol City Council had acted unlawfully in setting its budget and found against the Council on each and every ground brought by the parents and children.

Council notes that the judges found that the council had breached the Children's and Families Act 2014. That no consultation was undertaken, that no Equality Impact Assessment was carried out and that no regard at all was given to children when making this decision.

Council notes with grave concern that at the July Full Council meeting, where a motion on SEND was not allowed on the order paper, answers to questions revealed the council has failed to carry out its statutory responsibilities. Questions to the Mayor revealed that of 136 appeals regarding Education Health Care Plan (as per the Children and Families Act) only 9 were upheld in the councils favour by the 1st tier tribunal.

Council notes that in those answers the Mayor admitted that until August 2017 Bristol City Council was failing to use the legal test as specified in the Children's and Families Act 2014. Council notes that between 2016-17 464 children had been refused assessment and at a 49% refusal rate the authority has one of the highest refusal rates to assess in the country. Only 1 in 10 of parents appealed the decision during a period when the council admits it was not using a lawful test.

Council notes with grave concern that the SEND department struggles to meet demands for assessment at the moment and often finds itself legally challenged following incorrect and unlawful decisions around the education of very vulnerable children and young people.

Council notes that a SEND inspection by OFSTED and CQC is due in Bristol soon and of the 61 inspections 27 have failed and have been directed to write written statements of action.

Council notes that the Director for Education, Learning and Skills Improvement has stated that the outcomes for children with SEND in Bristol is poor.

Council believes that every child is entitled to an inclusive education where their needs will be met and they will have full access to the curriculum.



Council believes that currently Bristol is failing in its legal duty towards SEND children and recognises with grave concern that outcomes for children with SEND in Bristol are poor.

Council believes that SEND is underfunded by central government and asks all political groups on the council to lobby their Westminster parties to increase pressure for more funding in this area.

Council is concerned that the capacity of the SEND team is already unable to meet demand within legal deadlines.

Council welcomes the judgement of the High Court in quashing the excessive and unlawful cut to the High Needs Block.

Council welcomes the establishment of a Task and Finish Scrutiny Working Group to look at SEND within the city and ask they work with the Cabinet member to draw up an action plan to improve outcomes.

Council endorses the action of Cabinet Member Anna Keen in signing the recent letter to Government along with 38 other councils calling for more funding for SEND.

Council endorses the British Dyslexia Association definition of Dyslexia and pledges to engage with Dyslexia Awareness week (1st-7th October) and go green.

Council calls on the Cabinet to report to next Full Council with an action plan to restore funding to the High Needs Block with a new plan for deficit recovery that does not involve reductions to the High Needs Block. Council also calls on the Cabinet to develop an action plan that will greatly improve the outcomes for children with SEND in this city and recommend this be done over the year along with the Scrutiny Task and Finish Group and report back by January to Full Council.”

3. EXPANSION OF BRISTOL INTERNATIONAL AIRPORT AND CLIMATE CHANGE

Motion submitted by: Cllr Carla Denyer

“Full Council notes:

1. The stage 2 consultation by Bristol Airport regarding a new Master Plan and Charter for Future Growth (which could cover the period up to the mid-2040s); and the further consultation which will be launched this winter.
2. That these proposals include a more-than-doubling of passenger numbers from the current figure of 8 million to 12 million in the next few years and then 20 million.



3. That the proposals include an aspiration to be carbon neutral by 2030 (printed next to a photograph of an aircraft engine, implying that emissions from flights would be included).¹
4. That upon investigation it was found that the Airport currently lacks any plan for how to achieve carbon neutrality, and has no intention to include emissions from flights in its target.²
5. That air travel remains the most climate-damaging form of travel, and significant expansion of air travel will therefore have a significant climate impact.
6. That such an increase will lead to an enormous increase in the number of journeys to get to the airport to meet the increased usage – a fact which in itself will lead to significant issues around congestion, pollution and infrastructure.
7. The commitment – in Bristol – to be carbon-neutral by 2050, and the Climate Change Act which requires an 80% cut in emissions across the UK.
8. The Joint Spatial Plan – which includes North Somerset and the geographical area covered by the airport– contains an explicit commitment to making a 50% cut in emissions by 2036.
9. The widespread concern that the expansion of Heathrow Airport which was supported by MPs on 25th June will make it even harder to meet the UK’s commitments under the Climate Change act.³
10. That airport expansion, whether in Bristol or Heathrow, locks the UK into emissions increases.
11. That 47% of the UK population has flown in the last year, and this figure has been stable over the last 15 years. Most (31%) only make one or two trips per year. This means that 10% of the population makes about 60% of all flights, and these people are mainly from the highest income groups.⁴

Full Council believes that:

1. Airport expansion disproportionately benefits high income households while negatively affecting all households through climate change, air pollution and noise pollution.
2. The airport must conform to the commitment contained in the Joint Spatial Plan, and such a commitment must include emissions from the aircraft using it.

Full Council resolves to call on the Mayor to:

1. Pass on these views to the airport, North Somerset Council, the West of England Combined Authority, the Joint Committee; and
2. Respond directly to the consultations making the points above.”

Notes:

1. See page 19 of <https://static1.squarespace.com/static/59b6667ab7411c6d0214b1f3/t/5af5823e03ce6466ca11df4d/1526039116734/Stage+2+booklet+ELECTR>



[ONIC+FINAL.PDF](#)

2. See Appendix (next page) for copy of correspondence between Councillor Carla Denyer and the Bristol Airport Consultation Team.
3. The Committee on Climate Change found that the UK target of reducing emissions by 80 per cent below 1990 levels could be achieved only if emissions from the UK aviation industry do not exceed 37.5 million tons – the level seen in 2005. And yet, a report released by the Department for Transport has already revealed that aviation emissions will hit 43 million tons by 2030 if the Heathrow expansion goes ahead.
<https://www.independent.co.uk/infact/heathrow-airport-expansion-vote-third-runway-climate-change-chris-grayling-a8415881.html>
4. Calculated by David Banister based on the [National Travel Survey data](#) and the Civil Aviation Authority's [Air Passenger Surveys](#):
<https://theconversation.com/heathrows-third-runway-is-expensive-polluting-and-unequal-why-the-poor-will-lose-out-98781>

Appendix - copy of correspondence between Councillor Carla Denyer and the Bristol Airport Consultation Team

Dear Cllr Denyer,

Carbon neutrality is a stretching target but one we believe can be achieved in the timescale we have set out. However, I should stress that emissions from flights are out of scope but will be addressed separately through an international agreement on a new global market-based measure to offset CO2 emissions.

We will be publishing a Sustainable Growth Strategy, encompassing an updated approach to carbon management, alongside our Draft Master Plan this winter. We would welcome your feedback on all aspects of the Sustainable Growth Strategy as part of consultation on the Draft Master Plan.

Thank you for flagging up the glitch with the auto response, which seems to have reverted to a previous version. We have now rectified this error.

Kind regards,

[name redacted]

From: Councillor Carla Denyer

Sent: 25 June 2018 14:14

To: [name and email address redacted]

Cc: Bristol Airport's Consultation Team <Future@bristolairport.com>

Subject: RE: Bristol Airport carbon neutral 2030 plan



Dear [name redacted]

I am surprised that you think you can completely decarbonise in 12 years without yet having a road map for it, while expanding the airport.

Please can you point me at where I can find the existing carbon management plan?

By the way, are you aware of what it says in the autoreply from the future@bristolairport.com email address? See attached. Even though it is the email address published on the consultation pages for the current consultation, the autoreply tells the recipient that the consultation is closed. I think it needs updating.

Best wishes,

Carla Denyer
Councillor for Clifton Down
cllr.carla.denyer@bristol.gov.uk
07469 413306

Please click [here](#) for a copy of my privacy notice that sets out how the data you have sent me will be processed and stored.

From: [name and email address redacted]
Sent: 25 June 2018 13:30
To: Councillor Carla Denyer
Cc: Bristol Airport's Consultation Team
Subject: RE: Bristol Airport carbon neutral 2030 plan

Dear Cllr Denyer,

Thank you for taking the time to contact us.

The airport does have a carbon management plan, as required as part of the ACI Carbon Accreditation process which we are actively involved in (we are seeking approval for Stage 2: Reduction certification imminently).

Our ambition to be carbon neutral by 2030 is a medium term goal and as such we will be providing an updated carbon management plan in due course detailing a road map to reach this status by 2030.

I do hope this adequately answers your query and please don't hesitate to contact me if I can be of any further assistance.

Thanks

[name redacted]

From: Councillor Carla Denyer [<mailto:Cllr.carla.denyer@bristol.gov.uk>]



Sent: 25 June 2018 12:01
To: Bristol Airport's Consultation Team
Subject: Bristol Airport carbon neutral 2030 plan
Importance: High

Dear Bristol Airport consultation team,

I am reading through your consultation and am very interested by your ambition to be carbon neutral by 2030.

Given how soon that is, I assume you have a detailed plan already in place for how to achieve it. However, I have had a look on your website, plus on <http://www.airportcarbonaccreditation.org> and <http://www.airportco2.org>, and cannot find any details. Please could you direct me to where I can find such a plan?

As the consultation closes soon, I would be grateful if you could get back to me in the next day or two.

Many thanks,

Carla Denyer
Councillor for Clifton Down
cllr.carla.denyer@bristol.gov.uk
07469 413306

Please click [here](#) for a copy of my privacy notice that sets out how the data you have sent me will be processed and stored.

Details of other motions submitted (which, due to time constraints, are very unlikely to be considered at this meeting) are set out below for information:

4. NO VEHICLE IDLING ZONES

Motion submitted by: Cllr Mark Wright, Liberal Democrat, Hotwells & Harbourside ward

“This Council Notes:

1. Bristol, like many authorities, has area of poor air quality and that pollutants in the air can exceed safe limit set by both the *European Union* and *World Health Organisation*.
2. Air pollution in Bristol has a massive impact on the health of our citizens. In the young and most health-vulnerable it can cause permanent lung damage, and in older people it exacerbates lung and heart diseases. In Bristol this equates to approximately 300 extra deaths each year.



3. A very welcome Clean Air Zone is currently in the planning stages as part of the city’s Clean Air Action Plan - which will in future alter journey routes and vehicle purchases, but likely won’t affect driving style. Implementation of the Clean Air Zone is some years away.

4. The *National Institute for Health and Care Excellence* (NICE) and *Public Health England* (PHE) produced new guidance last year that recommended “no vehicle idling” areas in places where health-vulnerable people collect, such as outside schools, hospitals and care homes, and in areas where exposure to road-traffic-related air pollution is high.

This Council resolves to support and asks the Mayor to implement:

1. Introduce, by the end of 2019 an enforceable “no vehicle idling” zone outside every school, and in every park in the city - with at least four pilot zones of each by spring 2019.

2. Where practical, to extend the number of “no vehicle idling” zones to cover areas outside children’s play areas where standing traffic is an issue.

3. Work with our NHS partners, to look at extending “no vehicle idling” zones outside medical buildings, in hospital pick-up areas, and outside care homes.

4. Use the experience of the pilot zones to determine whether these measures should be implemented via enforceable enhancements to existing Council policies, or via a new by-law.”

Guidance proposes ‘no vehicle idling’ zones to tackle air pollution

<https://www.localgov.co.uk/Guidance-proposes-%E2%80%98no-vehicle-idling%E2%80%99-zones-to-tackle-air-pollution/43337>

Air pollution: outdoor air quality and health

<https://www.nice.org.uk/guidance/ng70>

5. SUPPORTING LOCAL SHOPS

Motion submitted by: Cllr Graham Morris, Conservative, Stockwood ward

“Council has growing concern over the future vibrancy of many of Bristol’s high streets.

Nationally, one study found that we are losing 16 shops per day through closure with an estimated 50,000 jobs lost or expected to go between January and June in this year alone. Some of the latest casualties include such well-known retail chains as Toys-R-Us and Maplin.

This is due to a ‘perfect storm’ of many contributing factors including (i) spiralling rents;

(ii) rising business rates; (iii) increased labour costs; (iv) declining foot-fall; and (v) the choice, convenience and competition provided by the



internet.

With local authorities more dependent than ever before on retention of business rates to balance their budgets, Council believes it is essential that more is done to support struggling small businesses in secondary or satellite retail areas around the city.

To this end, Council calls on the Mayor to allocate resources from his capital budget to actually invest in these precincts to make them more attractive places to visit. As one designer has put it, these destinations need to become ‘galleries of experience’ to draw people to them.

Consequently, consideration needs to be given to changing the city’s parking strategy/priorities, more free short-term parking provided at these locations, and improved CCTV coverage to increase public safety.

Council requests that a report be prepared for Scrutiny which outlines the existing options available for providing temporary business rate relief on particularly hard-pressed retailers. Finally, following the outcome of such a review, the Mayor is asked to lobby Ministers for root-and-branch reform of the Business Rates system (which is based on rateable values and ignores important factors such as profit and turnover), to bring it up to date with current economic conditions and in order to save UK retailing.”

6. TRIAL OF RECYCLED PLASTICS FOR BRISTOL ROADS

Motion submitted by: Cllr Claire Hiscott, Conservative, Horfield ward

“Council notes with great interest the innovative road surfacing experiment currently being trialled in London which utilises recycled plastics.

In 2016, Cumbria County Council became the first authority in the country to use this material on its roads. It was found to be an affordable, more environmentally friendly alternative repair resource to address their road repair problems. For their project, resurfacing the A7 in Carlisle, the volume of plastic applied was equivalent to 500,000 plastic bottles and more than 800,000 one-use plastic carrier bags.

Council understands that many benefits are derived from these 'plastic roads' which can be constructed entirely out of recycled plastic or as a composite mix with traditional mineral aggregates and asphalt. For example, as well as obviously reducing resort to landfill, it uses a material which is plentiful, cost effective, easy to apply and proven durability.

With the LGA estimating it will cost around £11.8 billion to bring the nation's roads up to standard, any viable cheap alternative must be



considered by cash-strapped authorities.

Accordingly, in order to better evaluate these claims, Council calls on the Mayor to commission a detailed report on this subject for scrutiny members, with particular attention given to the Enfield project and special consideration given to conducting our own trial(s) here in Bristol.

Any such local study should also seek to identify those component combinations which maximise surface noise reduction.

No doubt, the bad Winter weather took a heavy toll on the city's road network. So, it would seem to be especially timely to try out these plastic formulations as a repair solution at the earliest possible opportunity."

7. WIDENING RECOVERY OF POSSESSION OF A DWELLING FOR ANTI-SOCIAL BEHAVIOUR

Motion submitted by: Cllr Richard Eddy, Conservative, Bishopsworth ward

"Council notes with interest the recent suggestion by the Parliamentary Under-Secretary of State for Crime, Safeguarding & Vulnerability that families of gang members should run the risk of eviction from their rented accommodation.

This followed reports that a trial in north London involving the threat of this power (under the Anti-social Behaviour, Crime & Policing Act 2014) has proven to be a 'particularly effective strategy in changing ...behaviour'.

For decades, there are communities in our city whose lives have been blighted by the blatant criminality and really serious offending of a persistent minority. All too often these individuals seem to act with impunity - beyond the reach of law or civil consequences. This has to stop and new solutions to this problem sought and embraced.

Despite criticism levelled at this sanction, there are practical safeguards in its application. For example, the London scheme is part of an Integrated Gangs Strategy, involving multi-agency intervention, the willingness to engage in the process, a high threshold for repossession and is evidence based.

Accordingly, Council calls on the Mayor to investigate the potential for adopting a similar approach to the worst offenders in our midst – and their kin - who occupy social housing in Bristol. It is Council's belief that this particular jeopardy could have a powerful deterrent effect upon would-be and even hardened criminals."



8. BRISTOL SAFER DRUG CONSUMPTION ROOM AND HEROIN ASSISTED TREATMENT

Motion submitted by: Cllr Jude English, Green, Ashley ward

“Full Council notes that:

1. Drug related deaths in Bristol have significantly increased over the past four years, including a rise in deaths relating to the powerful painkiller fentanyl. Bristol also has the highest crack cocaine use across the country.
2. Sharing needles puts people at risk of catching Blood Borne Viruses, most prominently HIV, hepatitis C (HCV) and hepatitis B (HBV). In Bristol 66.4% of injecting drug users have Hepatitis C - well above the national average.
3. There is a widespread problem in Bristol with discarded needles and street drug use – impacting the public and business community.
4. Street drug use and the resulting impacts have major cost implications for policing, public health, businesses and a range of council services.
5. The government's expert advisory group - the Advisory Council on the Misuse of Drugs (ACMD) - has called for both Safer Drug Consumption Rooms (DCR) and Heroin Assisted Treatment (where heroin is prescribed in a clinic). They note that the evidence demonstrates that these interventions reduce death rates, blood borne disease infections and other health problems, hospital stays, emergency call-outs, discarded drug litter, and street drug use. They also improve engagement and retention in treatment for otherwise difficult to reach vulnerable people, and do not lead to increased use.
6. In its response to the ACMD, the Government recognised there is evidence supporting: “the effectiveness of drug consumption rooms in addressing the problems of public nuisance associated with open drug scenes, and in reducing health risks for drug users.” and that; “It is for local areas in the UK to consider, with those responsible for law enforcement, how best to deliver services to meet their local population needs.”
7. Heroin Assisted Treatment is recommended for people for whom other forms of treatment have not worked, by Public Health England and in the Home Office Modern Crime Reduction Strategy. 44% of acquisitive crime is committed by dependent heroin users, and research from UK trials in Brighton, London and Darlington showed that Heroin Assisted Treatment can reduce acquisitive crime to pay for drug use by two-thirds. It can also cause a substantial fall in overall crime, and lead to a reduction in street dealing, and street sex work. It also reduces the profits organised criminals accrue from the heroin trade.
8. The ACMD and numerous cost-benefit analyses have concluded



that both Safer Drug Consumption Rooms and Heroin Assisted Treatment are cost effective. A business case carried out by the NHS in Glasgow in 2017 concluded a proposed facility there, combining both, would lead to millions of pounds worth of savings.

9. A range of public service budgets stand to benefit from the positive impacts of Safer Drug Consumption Rooms and Heroin Assisted Treatment - including policing, ambulance services, the wider NHS, council waste services etc. Long term funding for the proposed Glasgow facilities will be drawn proportionately from all these areas to ensure that all contribute and benefit fairly.

Full Council believes that:

1. Many of the most vulnerable people in Bristol are dying, while measures that have been shown to save both lives and money, and are recommended by the Government’s expert advisers, have not been fully considered.
2. The evidence shows that Safer Drug Consumption Rooms and Heroin Assisted Treatment deliver significant health, social and economic benefits, not just to people who use drugs, but to the wider public and businesses. Implementing these measures has also been shown to deliver savings across health, crime and policing, business, parks and street cleaning, and other areas, that are substantially higher than the running costs. Therefore, on social and economic grounds, an assessment should be conducted as to the feasibility of delivering these measures in Bristol.

Full council resolves to ask the Mayor:

1. To publicly endorse the work of the Substance Misuse Team in carrying out a feasibility study in house to assess whether Heroin Assisted Treatment and/or a Safer Drug Consumption Room would have net benefits for Bristol as supported by Safer Bristol Executive at their meeting in January.
2. To ensure that this study draws on existing research to assess the likely impacts on: drug related deaths, street drug use, discarded drug litter, anti-social behaviour, health, crime etc. It should also indicate which budgets, both within the council and beyond, would make cost-savings - e.g. policing, emergency services, hospital admissions etc. This is to identify stakeholders who could be asked to contribute financially, to ensure fair, long term funding that benefits all those involved.
3. Most importantly, to commit to fully implementing the findings and recommendations of the feasibility study so that the people of Bristol benefit as soon as possible – especially our most vulnerable citizens.”



9. CERTAINTY FOR UNIVERSAL CREDIT CLAIMANTS

Motion submitted by: Cllr Eleanor Combley, Green, Bishopston & Ashley Down ward

“Full Council notes that:

Households that move onto receiving Universal Credit will have a minimum 6 week delay (though many have reported more) before receiving any income after claiming, meaning that many people are likely to fall into rent arrears, fuel and food poverty.¹

Some landlords around the country have sent pre-emptive eviction notices to their tenants, telling them that if they fall into rent arrears because of the slowness of the universal credit system, they will be evicted.²

This means that tenants who may be moved onto universal credit are living in fear of losing their homes, even though their rent will eventually be paid.

The Full Service for Universal Credit is being introduced for all working age households making a new claim for benefit:

- in Bedminster, Bishopsworth and Temple Street Job Centre Plus areas from June 2018
- in Horfield and Shirehampton Job Centre Plus areas from September 2018
- in Kingswood Jobcentre Plus area from October 2018

Full Council believes that:

No-one should be losing their home through no fault of their own, because of the slowness or inefficiency of state systems.

If landlords are prepared to come out now and say that they won't evict anyone because of rent arrears caused by universal credit, that stress can be removed in an instant.

Full Council calls on the Mayor to make a pre-emptive commitment not to evict council tenants who fall into rent arrears when they are moved onto Universal Credit.

Further we call on all landlords in Bristol to follow the Council's example and make a similar commitment to their tenants, so that no tenant in Bristol needs to fear eviction because of a move onto Universal Credit.”

References:

1. <https://www.theguardian.com/society/2017/oct/26/universal-credit->



[six-week-wait-key-obstacle-to-its-success-mps-say](#)

2. <https://www.theguardian.com/society/2017/nov/15/landlord-threatens-mass-evictions-ahead-of-universal-credit-rollout>

10. CYCLE LANES

Motion submitted by: Cllr Charlie Bolton, Green, Southville ward

“Full Council notes:

- The plethora of designs, finishes and colours of the various cycle lanes in the city.
- The confusion this causes, especially in areas where cyclists and pedestrians are in close proximity – the current layout of the city centre being a case in point

Full Council believes:

A solution such as a single recognisable colour for cycle lanes would help make it obvious to all the distinction between areas where it is acceptable to cycle, and areas where it is not – something which would benefit all .

Council therefore calls on the Mayor:

To introduce a single colour scheme for all Bristol’s cycle lanes, or find another mechanism for differentiating between cycle lanes and pedestrian walkways, particularly in shared spaces across our city.”

11. SUPPORT FOR THE HUMAN RIGHTS ACT

Motion submitted by: Cllr Stephen Clarke

“Full Council notes:

- The positive impact that the Human Rights Act has had on the protection of the rights of individuals in the UK.
- The valuable guidance the Act provides for public authorities in ensuring policies are developed in line with international human rights standards.

Full Council believes:

- The UK should be proud of respecting the human rights of its citizens and should not be considering diluting their statutory protections at this time of increased threat to civil liberties.

Full Council resolves to call on the Mayor:



- To lobby the Government to retain the Act, the protections within it, and the UK's international obligations under the European Convention on Human Rights.

To request that the leader of the opposition publically voices support for the retention of the Human Rights Act in future negotiations or statements on Brexit.”

12. ACTION ON RESIDENTS PARKING

Motion submitted by: Cllr Fi Hance, Green, Redland ward

“Full Council notes:

1. That significant parking problems and associated dangers to the community are being experienced in numerous areas across the city, particularly those adjoining existing Resident Parking schemes.
2. Many local people have attended public meetings to voice their concerns and several resident led action groups have been set up to examine problems and potential solutions.
3. No support is available from the Highways department who are fully engaged in reviewing existing RPS schemes and reviewing 20mph for the foreseeable future.

Full Council believes that:

1. When residents ask for help from the council in this way they should be listened to, otherwise they will perceive any attempt at engagement as being meaningless.
2. Officers should be made available for community engagement before the current situation results in a serious accident resulting from poor parking management.
3. Residents cannot be expected to develop positive solutions without the expertise of experienced highways officers.

Full Council resolves to call on the Cabinet Member for Transport to:

1. Acknowledge the dangers that local communities are highlighting to their ward councillors which result from inadequate parking regulation.
2. Allocate resource to communicating and providing appropriate advice to affected communities in the City.
3. Explain to the local residents what is happening.
4. Refer the process for RPS extensions to the appropriate scrutiny function for review.”



13. PROMOTING CO-OPERATIVE IDEAS AND PRACTICES FOR THE BENEFIT OF RESIDENTS AND STAFF

Motion submitted by: Cllr Tom Brook, Bishopsworth and Ashley Down ward

“Full Council notes that:

Bristol, both within the City Council and in the wider city, is a proud hotbed of co-operative ideas and practices.

More can always be done to promote co-operative thinking within the City Council for the benefit of residents and staff alike.

The Co-operative Councils Innovation Network is a successful, long-running collaboration between local authorities who are committed to finding better ways of working for, and with, local people for the benefit of their local community.

The Mayor’s 2016 Manifesto included a pledge to join the Co-operative Councils Innovation Network

Full Council believes that:

Bristol City Council should continue to pursue and implement co-operative policies throughout all it does, and should promote co-operative practices to its partner organisations.

Joining the Co-operative Councils Innovation Network, putting co-operative policies into practice, and innovating alongside other like-minded authorities, are all ways that can help Bristol City Council to meet the challenges it faces of budget, social care pressures and other issues.

Full Council resolves:

That Bristol City Council should join the Co-operative Councils Innovation Network at the earliest opportunity.

To support the Mayor and council administration’s to incorporate more co-operative policies and practices within the council.

Ask the Mayor to, working with other cities such as Newcastle, Plymouth and Greater Manchester, promote co-operative thinking to other like-minded Local Authorities who may benefit from such policies.”



Signed



Quentin Baker
Proper Officer
31 August 2018



A meeting of the Council will be held in the Civic Hall, Leeds on Wednesday, 12th September, 2018 at 1.00 pm

Members of the Council are invited to attend and transact the following business:

- 1 Minutes of the last Meeting** 1 - 16

To approve the minutes of the Council Meeting held on 11th July 2018.
- 2 Declarations of Interest**

To receive any declarations of interest from Members
- 3 Communications**

To receive such communications as the Lord Mayor, the Leader, Members of the Executive Board or the Chief Executive consider appropriate.
- 4 Deputations**

To receive deputations in accordance with Council Procedure Rule 10.
- 5 Report on Scrutiny at Leeds City Council - Annual Report 2017/18** 17 - 32

To consider the report of the City Solicitor presenting the Scrutiny Boards Annual Report to Council, prepared in accordance with Article 6 of the Constitution.
- 6 Report - Community Committee Annual Report** 33 - 58

To consider the report of the Director of Communities and Environment bringing the Community Committees' Annual Report to the attention of council. It looks at progress made over the last twelve months, outlines the changes which have taken place during 2017 to 2018 and gives examples of some of the work the community committees have carried out within their communities to improve the lives of local people.

- 7 **Questions**
- To deal with questions in accordance with Council Procedure Rule 11.
- 8 **Minutes of the Health and Wellbeing Board and the Executive Board** 59 - 72
- To receive the minutes in accordance with Council Procedure Rule 2.2(i).
- 9 **Report on Devolution** 73 - 86
- To consider a report of the Chief Executive updating Members on matters related to the progress of Devolution and matters regarding the Leeds City Region LEP and the West Yorkshire Combined Authority.
- 10 **White Paper Motion (in the name of Councillor Cohen) - Education Standards** 87 - 88
- This Council believes that schools, teachers and pupils in Leeds are working hard to improve outcomes, and wishes to congratulate everyone who succeeded in their exams this year. However Council believes that there is a fundamental lack of ambition from the Council at a strategic level that is continuing to fail many young learners.
- At Key Stage 2 the percentage of pupils in Leeds reaching the expected standard in reading, writing and maths has improved, but the pace of change is painfully slow, leaving Leeds still lagging behind national averages across many groups and measures.
- Vulnerable learners in Leeds fare worse than their peers nationally. The attainment gap at Early Years between disadvantaged pupils in Leeds and non-disadvantaged pupils nationally was 26 percentage points in 2016 and 2017, whilst at Key Stage 2 the gap was even worse. SEN pupils in Leeds performed less well than SEN pupils nationally across all categories in 2016-17.
- Council acknowledges the challenges involved in improving performance, but believes that for too long this administration has neglected the education side of children’s services. A Council aiming to be the best in the UK should be looking to exceed, not merely reach, national averages, yet a report card of the administration’s efforts over the last 8 years would surely read “must try harder”.
- This Council therefore calls on the Director of Children and Families to bring a report to Executive Board setting out the steps necessary to make urgent and sustained improvement to education standards at all levels in the city.

This Council notes with concern that according to recent research, eight million metric tonnes of plastic waste ends up in the world's oceans each year, endangering marine life, and the Ellen MacArthur Foundation estimates that by 2050 the weight of plastic in the oceans will exceed that of fish. There is also a growing understanding of the risks posed to human health by toxic chemicals present in plastics.

This Council, therefore, resolves to:

1. Phase out the use of single use plastics by this Council and its supply chain by the end of 2019, and ensure that any single use plastics still in use because of existing contracts have a definite end date for their use.
2. End the sale and provision of single use plastic products, such as bottles, cups, cutlery, drinking straws and food containers, in council buildings.
3. Investigate the possibility of requiring pop-up food and drink vendors at Council events to avoid single use plastics as a condition of their contract.
4. Work with tenants and operators in commercial properties owned by this Council to support the phasing out of single use plastic cups, bottles, cutlery, straws and food containers.
5. Work with event organisers to create policy in which single use disposable plastic cups and glasses are replaced at all city events with reusable or deposit scheme cups and glasses, and that single use plastic food containers are not provided.
6. Bring a report to the Executive Board within 6 months highlighting the progress made.

"This Council and everyone in Leeds remembers the devastating impact of the Storm Eva floods in Leeds over the Christmas period in 2015 and in particular the destruction caused to thousands of residential and business properties.

Council recalls commitments made at that time by Government Ministers to ensure delivery of Phase 2 of the Leeds Flood Alleviation scheme to prevent a repeat of the damage and misery caused by Storm Eva.

Council is therefore deeply concerned by a letter received from the Environment Agency rejecting the Council's proposed flood defence scheme and only offering to fund a lower cost scheme with a reduced level of protection that would not prevent a reoccurrence of the 2015 floods.

Council calls for the Secretary of State for the Environment, Food and Rural Affairs to meet Council representatives as soon as possible to ensure sufficient Government funding is provided to deliver Phase 2 of the Leeds Flood Alleviation scheme in its entirety to a 1 in 200 year standard.”



Tom Riordan
Chief Executive

Civic Hall
Leeds
LS1 1UR

Please note: this meeting may be filmed for live or subsequent broadcast via the City Council's website on the internet - at the start of the meeting the Lord Mayor will confirm if all or part of the meeting is to be filmed. The images and sound recording may be used for training purposes by the Council. Generally the public gallery is not filmed. However, by entering the Council Chamber and using the public seating area you are consenting to being filmed and to the possible use of those images and sound recordings for webcasting and/or training purposes. If you have any queries regarding this, please contact the City Solicitor.

Third Party Recording

Recording of this meeting is allowed to enable those not present to see or hear the proceedings either as they take place (or later) and to enable the reporting of those proceedings. A copy of the recording protocol is available from the clerk.

Use of Recordings by Third Parties– code of practice

- a) Any published recording should be accompanied by a statement of when and where the recording was made, the context of the discussion that took place, and a clear identification of the main speakers and their role or title.
- b) Those making recordings must not edit the recording in a way that could lead to misinterpretation or misrepresentation of the proceedings or comments made by attendees. In particular there should be no internal editing of published extracts; recordings may start at any point and end at any point but the material between those points must be complete.



Liverpool
City Council

CITY COUNCIL MEETING

TO: All Members of the City Council

DATE: Wednesday, 19 September 2018

TIME: 5.00 p.m.

VENUE: Council Chamber, Town Hall, High Street, Liverpool 1

AGENDA CONTACT OFFICER: Chris Walsh

Tel: 0151 233 0410

e-mail: chris.walsh@liverpool.gov.uk

Date of despatch: 11 September, 2018.

Tony Reeves
Chief Executive

City Council Meeting

Wednesday, 19 September 2018

AGENDA

1. Declarations of Interest

To provide an opportunity for Members and Officers to declare any disclosable pecuniary or significant prejudicial interests, in which case the Member will need to leave the Chamber during consideration of the item.

2. Minutes of the Extraordinary City Council Meetings and City Council Meeting held on 18 July, 2018

(Pages 1 - 47)

PART ONE

**MAYOR OF LIVERPOOL – JOE ANDERSON
(EXECUTIVE)**

3. Public Question time/Petitions/Statements

To receive in accordance with the Standing Orders any questions/petitions/statements from members of the public.

Public questions/petitions/statements should be submitted to Democratic Services by 12.00noon on Friday 14th September, 2018, utilising the following options –

By email to – chris.walsh@liverpool.gov.uk

In writing to – Democratic Services,
Cunard Building,
Water Street,
Liverpool L3 1AH

4. Mayor of Liverpool Announcements and Updates

To receive any announcements and updates from the Elected Mayor.

PART TWO

COUNCIL

5. Review of Political Proportions and Allocation of Seats

To consider a report to review the proportions and allocations of seats following a change to the political composition of the City Council with effect from 10 September, 2018.

(Pages 48 - 52)

6. Changes in Committee Membership and Appointments to Bodies

Any changes in Committee membership or appointments to Outside Bodies to be reported to the Meeting.

7. Proposed New Hackney Carriage Byelaws

To consider a recommendation of the Licensing Committee held on 10th July, 2018 that the Byelaws with respect to Hackney Carriages Plying for Hire appended to the report be made by the City Solicitor, be placed on deposit for one month for public inspection and then submitted to the Secretary of State for Transport for confirmation following the giving of the statutory notice in accordance with Section 236 of the Local Government Act 1972.

(Pages 53 - 64)

MOTION FOR DEBATE SUBMITTED BY THE MAYOR OF LIVERPOOL
(a period of 30 minutes has been allocated for the debate)

8. Inclusive Growth by Mayor Joe Anderson, OBE

Council notes:

- Since 2010 Liverpool City Council, has faced severe and swingeing cuts in funding from central Government under the label of austerity, representing a loss of 64% of monies that used to be provided by Whitehall.
- The funding challenges continue, with the council currently in year 2 of a 3 year budget which includes a further reduction of £90m.
- National Government has stated that Revenue Support Grant, the mechanism by which local government is funded will cease by 2020, meaning that council services will rely on local taxation, Council Tax and Business Rates, for their funding. Social Care, on which Liverpool spends £240 million a year, continues to receive funding support from Central Government but on an ad-hoc basis with no clear long-term plan beyond 2020.
- The removal of funding by Central Government, initiated by the Lib Dems/Conservative Coalition Government, represent a fundamental ideological attack on the concept of how government institutions provide support to our citizens.

Council recognises that this situation is more than just a temporary reduction of our finances, but is instead a fundamental change to the way local government is financed and requires a new way of delivering our services, enhanced working with our partners and stakeholders, and a conversation with our citizens over priorities and how the Council can help the population of Liverpool achieve the City we want to live, work, learn and play in.

Council notes the publication of the Inclusive Growth Plan in March 2018, detailing a vision of ***A Strong and Growing City Built on Fairness.***

Council welcomes:

- Progress with the Invest To Earn strategy, making commercial investments to generate revenue streams which the council is able to spend on frontline investments
- The Transformation Plan, including the appointment of a new Chief Executive to lead an invigorated Management Team with a focus on permeating the principles behind the Inclusive Growth Plan through every service within the council.
- Significant progress on refreshing the City's key infrastructure and assets;

investing £250m on road repairs and renewals; making 8,000 new homes and the creation of Foundations as a new housing company to create the best housing provision to provide a fresh start for families; £6m in alleyways and entries to facilitate cleaner and safer collection of household waste from terraced streets.

- The Transformation Plan's focus on neighbourhoods, empowering residents and communities to play a more active role in improving their neighbourhoods and shaping their services. Local Liverpool Councillors will take a greater leadership role in their neighbourhoods to become more resilient and independent, providing high quality services in line with local priorities and helping communities take greater responsibility for, and control of, the things that really impact on their quality of life.
- The City's continued success in protecting facilities and services which vulnerable people and communities use and depend on, particularly success in keeping all Children's Centres, Leisure Centres, Libraries and Youth Centres open.

Council further welcomes the positive response from peer reviews by the LGA, particularly the confirmation that the financial management of the council is with the second lowest levels of borrowing of any Core City.

Council resolves to:

- Formally adopt and welcome the Inclusive Growth Plan, as a New Chapter in the future of Liverpool.
- Start a 'City Conversation' with the public about the future of our city, engaging to understand their expectations of council services, how they are delivered and how businesses, organisations and citizens can play their role. This initiative will be led by the Mayor and local Councillors, and will seek to develop a new deal setting out the shared roles and responsibilities between the Council, its partner agencies and residents. It will explore how we can make our services more responsive to the needs of local communities and how communities can be supported to do more for themselves. The conversation provides a real opportunity for radical thinking that could result in a fundamentally new relationship between citizens and local government, involving shared decision making, co-production and innovation in service delivery.
- Instruct the Chief Executive to write to the Secretary of State for Local Government inviting his department to look closely at Liverpool's finances, recognise the impact on vulnerable people and communities in the city and support the council on its transformation proposals, including the devolution of any powers and responsibilities which will make enable the empowerment of our citizens.

MOTIONS FOR DEBATE SUBMITTED BY MEMBERS
(a period of 20 minutes has been allocated for each debate)

9. Pause, Review and Fix Universal Credit by Councillors Jane Corbett, Ian Byrne and Mayor Joe Anderson, OBE

Council is appalled at the Government's determination to continue the roll out of Universal Credit (UC) in its current form given the damage this policy is already having on the lives of thousands of Liverpool residents and millions of UK citizens.

Council, while continuing to be fully committed to support our most vulnerable citizens, is extremely concerned that, in the context of the 64% cut by Government to the Council's general budget, the numbers of Liverpool citizens affected by Universal Credit at the end of the roll out and 'planned migration' will be at least 55,000.

Council is angry that Government continues to deliberately ignore the worrying findings with respect to the negative impacts of Universal Credit. These findings, coming from respected bodies such as the National Audit Office, the Resolution Foundation, the Child Poverty Action Group, the Children's Society, the National Association of Citizens Advice Bureaux, and the Joseph Rowntree Foundation, show that this policy, in its current form, is fundamentally flawed, does not meet many of the policy's stated objectives, causes hardship and extreme poverty, and severely undermines the health and wellbeing of thousands of Liverpool residents and millions of UK citizens.

Council welcomes the Mayor of London's recent call to 'pause' the roll out of Universal Credit citing the 'significant threat of harm to vulnerable claimants of the 'managed migration' process' due to commence in the summer of next year.

Council, appalled by Government cutting the legal aid budget drastically and so refusing to ensure citizens impacted by the Universal Credit policy have access to justice, still a basic human right in this country, supports the sponsored legal aid walk in October organized by Liverpool Law Society's Access to Justice Committee.

Council welcomes the visit to the UK in November of Philip Alston, the UN Special Rapporteur on extreme poverty and human rights, and his statement that 'particularly in a rich country...the persistence of extreme poverty is a political choice made by those with power'

Council therefore requests the Chief Executive write to:

- Peter Schofield, Permanent Secretary, and Neil Couling, the Universal Credit Director General and Senior Responsible Owner at the Department for Work and Pensions, requesting them to use their various powers as set out in the Ministerial Code with immediate effect to 'pause' the roll out of

Universal Credit and advise the Government of the need for a full policy review;

- Esther McVey as Secretary of State for Work and Pensions requesting Universal Credit is 'paused' with immediate effect while a full review of the policy is carried out, the outcomes and recommendations of which to be reported to the relevant Government Select and Advisory Committees and bring proposed changes to the policy before Parliament for debate and decision;
- the Leaders of the 'Core Cities' and the Directly Elected Mayors in England asking them to consider this motion and request Government for Universal Credit to be paused with immediate effect, reviewed and fixed;
- Bishop Paul Bayes, Bishop of Liverpool, as joint Chair of the Citywide Strategy Group for Fairness and Tackling Poverty, asking he requests the House of Bishops in the House of Lords to consider this motion and use all the powers at their disposal to ensure Universal Credit is paused with immediate effect, reviewed and fixed; and

Philip Alston the UN Special Rapporteur on extreme poverty and human rights inviting him to Liverpool to see, first hand, the impact Universal Credit is having on the City and its people.

10. Cuts to Merseyside Fire and Rescue Service by Councillors Lindsey Melia, Barry Kushner and Ian Byrne

Council notes that between 2010 and 2020 Merseyside Fire and Rescue Service will have seen a 50% real terms funding cut, a 48% reduction in fire engines across Merseyside from 42 to 22 of which only 14 engines will be available for 24-hour 7-days-a-week response, and that the number of firefighters will have been reduced by 37% from 927 to 580. This significantly reduces the capacity of the service to respond to serious or simultaneous fires and other emergencies in the city. The blame for the reduction in capacity is a direct result of the cuts that the Conservative and Liberal Democrat Coalition Governments has imposed on the service since 2010.

Council further notes the recent dispute over the proposed night-time closure of the Liverpool City Centre fire station also highlights the anxiety of the public and Trade Unions over the current level of emergency cover.

Council is deeply concerned that fire engines throughout the immediate area are regularly unavailable and fire stations (including City Centre fire station) regularly closed due to insufficient staff. Council believes those fire engines must be staffed as a priority utilising national agreements.

Council expresses its dismay and shock at news of the fire at the former Littlewoods building on Edge Lane, and wishes to place on record its thank staff and firefighters from the Merseyside Fire and Rescue Service, and Liverpool City Council who attended and controlled the major blaze over the night of Sunday 2nd September 2018.

Council also notes that the consultation that took place on the Integrated Risk Management Plan in 2016 predates the Manchester Arena bombing, the Grenfell Tower fire and the ACC Car Park fire on New Year's Eve 2017 and should be reviewed.

Council calls for the Mayor and the Chief Executive to raise concern with the Conservative Government that the cuts to the Merseyside Fire and Rescue Service means that the level of preventative work and the emergency cover is unacceptably low for a major city like Liverpool, and compromises the safety of our citizens and businesses.

Council therefore calls on the Conservative Government to impose a moratorium on the projected cuts to the Merseyside Fire and Rescue Service budget and to conduct an independent safety review of the current level of preventative and emergency cover in order to safeguard the citizens of Liverpool.

11. Universal Basic Income Pilot by Councillors Ann O'Byrne, Ian Byrne and Patrick Hurley

Council notes the concept of a Universal Basic Income (UBI) where citizens are paid a non-means tested sum from the state to cover the basic cost of living. The amount is paid to all citizens, regardless of employment status, wealth, marital status or any other circumstance.

Council believes that UBI is an idea that **could** address challenges faced by new technologies, the changing world of work, the emergence of extreme poverty for many citizens and increasing wealth inequalities by:

- Rethinking how and why we work;
- Contributing to better working conditions;
- Ending artificial distinctions between paid and unpaid work, recognising the contribution of unpaid caring, for example; and
- Contributing to fewer working hours and a better distribution of jobs.

Council welcomes the recent announcement by Shadow Chancellor John McDonnell that a future Labour Government would bring in a pilot UBI scheme to test the idea and evaluate its operation.

Council therefore requests that the Mayor and Chief Executive writes to Government outlining this motion and asks that Liverpool is considered for any pilot UBI scheme introduced by a future Labour Government.

12. Academisation of Schools by Councillors Joann Kushner and Sharon Ross

This Council believes that the academisation of schools in the city is the wrong. It is the worst choice for children, the local community and for the City Council. The forced academisation of schools is the ideological decision of this

Conservative Government, as a move to take schools away from Local Authority influence, co-ordination and development, and a move to the privatisation of the school system.

There are now 6,999 academy schools in England and Wales. Over 60% of secondary schools are academies and 20% of primary schools are.

Academising schools, even those with an inadequate Ofsted Grade, is not the answer to school improvement. The Education Policy Institute report on academisation of schools in 2017 concluded that “academies are not a panacea for school improvement” and that “it is evident that the structure of the school is less meaningful to the outcomes of pupils, than what is happening within those schools.”

The Councils concern is that academising a school takes it away from the engagement of parents and the local community, as the school becomes subsumed into a Multi Academy management structure, and becomes just one school in a company that will have schools across more than one local authority area.

The Council believes that this makes it more difficult to co-ordinate the development of curriculum, workforce and resources across the city’s schools, and risks breaking up the family of schools approach that we have successfully developed in Liverpool.

The current arrangements for academising schools, also means that the assets of the building and land are transferred by lease out of the Council. According to the Department for Education’s annual accounts, the value of school land and buildings that had been transferred to academy trusts stood at £43.3 billion in the 2015/16 financial year.

This city has invested over £180 million in 22 school, of which 16 are newly built schools. The Council believes that it is unethical and unjustified for this investment to pass over to private or not for profit companies. The investment belongs to the city and its people, and that is how it should remain.

The most important concern to the Council is ensuring that schools benefit children and young people in the city, giving them the best foundation education for a successful adult life. The Council believes that this can only be achieved by:

- The full and active engagement of parents and the community in the life of the school, and in the Board of Governors;
- Council supported improvement of schools through the school improvement service;
- The Council co-ordinated development of schools across the city, to encourage collaboration, exchange of good practice and resources across all the schools in the city; and
- Continuing investment from the Council to improve all our schools in the city without fear that resources will be transferred out of the city’s control.

The Council therefore calls on the Secretary of State for Education to suspend

academy orders in the city, while the School Improvement Service and our newly appointed Director of Education works with schools to improve their performance, and calls on the Chief Executive to explore all options to maintain community involvement in our schools, including on the board of Governors, and resists attempts to transfer school land, buildings and resources that have been paid for by Liverpool City Council into a private academy trust.

13. Littering Enforcement Contract by Councillors Richard Kemp CBE and Malcolm Kelly

Council notes with concern that up to 30th June 2018, 33,629 fixed penalty notices were issued by Kingdom for littering and 93 fixed penalty notices were issued for dog fouling by Kingdom but only 4 cases for the more serious offence of fly tipping were successfully prosecuted
Council believes

1. that the Kingdom Contract is focussing on the wrong things to create a cleaner city and education not retribution is the answer to dealing with the vast majority of people who drop litter.
2. That greater emphasis needs to be given to the provision of sufficient bins which are frequently emptied especially in tourist locations.
3. That the council should concentrate on the people who cause major problems – the people who illegally dump large amounts of waste materials.

Accordingly, it requests the Mayor to:

1. Establish a task group with the environment agency and Police to tackle criminal fly tipping.
2. Work with schools, communities and the media to promote greater concern for our environment and develop community led anti-filth strategies including targeting bad dog owners.
3. Only fine people who are persistent or gross offenders of littering on our streets.
4. Work with Kingdom to review the contract to meet these priorities.

CROSS PARTY MOTIONS

In accordance with Standing Order 8.2(xii), the following Motions are submitted to the Council recommended by the Whips and subject to the approval of the Council that they have cross party support to be agreed without debate.

14. Liverpool - Standing With Our Trans Community by Councillors Harry Doyle, Richard Kemp CBE, Paul Kenyon, Anna Key, Lindsay Melia, Steve Radford and Hetty Wood

Hate crime can be devastating for victims and their families and has the potential to divide and damage communities and neighbourhoods.

Council notes:

- A hateful campaign has been set up by Liverpool ReSisters that has seen stickers regarding Trans women and gender recognition defacing public art works and buildings across Merseyside;
- The campaign has created a platform for some people to share offensive comments about the trans community particularly on social media; and
- Liverpool ReSisters do not recognise Transgender women as women.

Council believes:

- There is no place in our city for hatred and bigotry;
- Liverpool is a haven for inclusivity, acceptance and tolerance and we are proud to stand with our LGBT+ community in their endeavour to strengthen their rights both here and around the world; and
- TRANS WOMEN ARE WOMEN.

Council therefore requests:

- That the Mayor, Cabinet Member for Communities & Partnerships and Mayoral Lead for Equalities continue to state support for our Trans community and work to ensure our city remains a welcoming city for all;
- That our fantastic Streetscene teams continue to remove any stickers related to this campaign from our streets;
- That our planning officers actively encourage developers and businesses, where possible, to include individual gender neutral W/C facilities in public buildings;
- That for one weekend the town hall and where possible, other public buildings, are lit in the transgender colours of blue, pink and white, and that the transgender flag is flown from the town hall; and
- That partnership work is further developed by ensuring that the Community Cohesion Forum invites representation from Spirit Level and other Transgender support services, enabling Liverpool to continue to become a more inclusive and non-discriminatory place to live and work.

15. United Against Racism by Councillors Joann Kushner, Barry Kushner and Mayor Joe Anderson

The Council and the whole city deplores the destruction of the List by Turkish artist Banu Cennetoğlu. This documents the death of 34,361 refugees, who lost their lives fleeing conflict to seek refuge in Europe. Liverpool is and always has been a refuge for people, and we are proud to have been one of the first UK Councils to offer to Syrian and other refugees. The Council totally rejects this appalling abuse of immigrants. Liverpool has been built on immigration from countries across the world. Our citizens are descendants from countries that include: Ireland, China, Ukraine, Poland, Somalia, Yemen, Syria, the Caribbean and so many more places. Immigration is part of the fabric of our life.

This attack reflects the worrying rise of the far right in this country and the Home Office is recording an alarming increase in ethnic and racial hate crime.

Liverpool was, is and always will be a welcoming place of refuge for children and families fleeing conflict and danger in their home country. Council opposed the Britain First and EDL marches in our city and calls on all our communities, Jewish, Muslim, Hindu, Buddhist, Christian, BAME, to come together, united against racism, intolerance and discrimination. Liverpool celebrates diversity and will provide safety to those in need.

MOTIONS NOT APPROVED FOR DEBATE

The following motions have not been recommended for debate by the Whips and in accordance with Standing Order 20.4 will be dealt with by a single resolution of the Council.

16. March for Europe by Councillors Richard Kemp, CBE and Mirna Juarez

Recognising the huge importance to the businesses, port and people of Liverpool for staying in the European Union and/or Single Market and given the Council's decision at the last Council meeting to endorse the idea of a first referendum on the Facts of Brexit Council:

- i) welcomes the March for Europe which is taking place on 23rd September;
- ii) Requests officers to extend what logistical support it is able to do within the law to the march organisers; and
- iii) Urges the people of Liverpool to support the march.

17. Keeping Fracking Decisions Local by Councillors Tom Crone, Sarah Jennings, Lawrence Brown and Anna Key

Council notes:

- That in May this year Government ministers outlined a proposal to redefine non-hydraulic fracturing shale gas exploration applications as permitted development and to redefine large-scale shale gas production sites as Nationally Significant Infrastructure Projects (NSIP), thereby removing any local authority control and community involvement in decision-making relating to these activities.
- That on 5 July 2018, a report by the cross-party Housing, Communities and Local Government Committee warned the Government against its proposal to bring fracking applications under the NSIP regime, concluding that Mineral Planning Authorities, which in Liverpool is the City Council, were best placed to understand the local area and conditions.

Council therefore believes:

- That moving decisions about fracking, which have huge implications for local

- communities, to a national level would contradict the principles of localism.
- That 'Permitted Development', which was designed for developments with low environmental impacts, is an inappropriate category for drilling with such wide-reaching implications for local communities and climate change.
 - That bringing fracking applications under the Nationally Significant Infrastructure Projects regime will be harmful to local communities.
 - That local authorities are best placed to continue to make decisions throughout the planning process for shale gas exploration drilling, appraisal and production.

Council is committed to the principles of localism and the involvement of local communities in decisions that affect their environment, their health and safety and their well-being. Council therefore resolves to respond to the Government's consultation by confirming that applications for fracking should be determined by local planning authorities in accordance with planning law and guidance, and requests the Chief Executive to share this response with Liverpool's MPs and relevant government ministers.

18. Reducing our citizens' waste by Councillors Tom Crone, Sarah Jennings, Lawrence Brown and Anna Key

Council commends the recent declaration by 23 major cities and regions from around the world to commit to reducing the quantity of waste by 2030 based on 2015 levels:

- The amount generated by each of their citizens by 15%.
- The amount sent to landfill and incineration by 50%.

Council notes that though none of Liverpool's waste ends up in landfill, much of it is incinerated. Council further notes that incineration plants are unpopular, polluting, and rely on the production rather than reduction of waste to remain viable.

Council therefore agrees to be the first city in the UK, after London, to sign up for the challenge. Council requests the Chief Executive and senior management team to develop a strategy to achieve these goals, working with the Merseyside Recycling and Waste Authority and partners including other local authorities in the Liverpool City Region.



3 July 2018

Dear Councillor / Honorary Alderman,

Meeting of the Council – Wednesday 11 July 2018

You are summoned to attend a meeting of the Council which will be held at 10.00am on Wednesday 11 July 2018, in the Council Chamber, Level 2, Manchester Town Hall Extension

1. The Lord Mayor's Announcements and Special Business
Including

Presentation - Town Hall Project RIBA Stage 2 by Sean McGonigle (Director of Trading Services), Fran Toms (Design and Heritage Lead) and Paul Candelent (Project Director)

2. Interests

To allow members an opportunity to declare any personal, prejudicial or disclosable pecuniary interest they might have in any items which appear on this agenda; and record any items from which they are precluded from voting as a result of Council Tax or Council rent arrears. Members with a personal interest should declare that at the start of the item under consideration. If members also have a prejudicial or disclosable pecuniary interest they must withdraw from the meeting during the consideration of the item

3. Minutes - to submit for approval the minutes of the meeting held on 16 May 2018

4. Proceedings of the Executive

To submit the minutes of the meetings on 30 May 2018, 27 June 2018 and 11 July 2018 (to be presented at the meeting) and in particular to consider:

Exe/18/059 – Capital Programme – Proposed Increases

To recommend that the Council approve the following changes to Manchester City Council's (MCC) capital programme:

(a) Highways – Mancunian Way Junction with Princess Road. A virement of £3.212m from the Highways Investment Fund, funded by borrowing

(b) Corporate Property – Hulme District Office. A virement of £1.228m from the Estates Transformation Fund, funded by borrowing

(c) Corporate Property – Estates Transformation Decant Budget. A virement from the capital budget to revenue of £3.0m, funded via Capital Fund

Exe/18/064 – Capital Programme Update

To recommend that the Council approve the following changes to Manchester City Council's (MCC) capital programme:

(a) Parks and Leisure – Abraham Moss Leisure Centre. A decrease in the capital budget of £0.076m in 2018/19, £0.448m in 2019/20, £0.620m in 2020/21 and £0.206m in future years and the transfer of these values to the revenue budget, funded by capital fund

(b) Housing – Housing Affordability Fund - Empty Homes Scheme and Rent to Purchase. An increase to the capital budget of £1.6m funded by external contributions and a virement from the Equity Loans of £0.603m

(c) ICT – Communications Room Replacement Phase 2. An capital budget allocation and transfer of £4.197m in 2018/19, £0.758m in 2019/20 and £0.069m in 2020/21 from the ICT Investment Fund, funded by borrowing

(d) Strategic Development – Civic Quarter Heat Network. A capital budget increase of £3.000m in 2019/20 and £2.000m in 2020/21, funded by borrowing on an invest to save basis

- and to also consider any recommendations contained in the minutes of the meeting on 11 July 2018 that are to be available at the meeting

5. Questions to Executive Members under Procedural Rule 23

6. Scrutiny Committees

To note the minutes of the following committees:

Health – 22 May 2018 and 19 June 2018

Children and Young People – 21 May 2018 and 19 June 2018

Neighbourhoods and Environment – 23 May 2018 and 20 June 2018

Economy – 23 May 2018 and 20 June 2018

Communities and Equalities – 24 May 2018 and 21 June 2018

Resources and Governance – 24 May 2018 and 21 June 2018

7. Proceedings of Committees

To submit for approval the minutes of the following meetings and consider recommendations made by the committee:

Audit Committee – 11 June 2018

Constitutional and Nomination 9 July 2018 (to be tabled)

Health and Wellbeing Board – 6 June 2018 and 4 July 2018 (to follow)

Licensing and Appeals Committee – 4 June 2018

Licensing Policy Committee – 5 July 2018 (to follow)

Planning and Highways Committee – 31 May 2018 and 28 June 2018 (to follow)
Standards Committee – 14 June 2018

Personnel Committee – 30 May 2018 and 27 June 2018 and in particular to consider

PE/18/12 Corporate Services City Treasurer's Senior Management

- To approve the redesignation and recommend to Council the regrade of the role of Head of Revenues and Benefits, Customer and SSC to Director of Customer Services and Transactions, SS4 (£90,419-£101,826).

PE/18/13 Greater Manchester Continuity of Service Protocol

- To recommend that Council adopts the GM Continuity of Service Protocol on a discretionary basis to allow continuity of service with the specified organisations to be extended to individuals in respect of service-based workforce terms, conditions and policies to support flexibility of movement and/or recruitment to difficult to fill posts.

8. Business of the Combined Authority, Joint Authorities and Joint Committees

To receive answers to any questions raised in accordance with Procedural Rule 24 on the business of: (a) the Greater Manchester Combined Authority, (b) the Greater Manchester Waste Disposal Authority, and (c) any other joint authority.

9. Key Decisions Report

The report of the City Solicitor is enclosed

10. Notice of Motion – Child Criminal Exploitation

This council notes the work done by the course run by the Factory Youth Zone called Junior Choices funded and supported by the Rank Foundation and Onside. Two fundamentally vital children's supporters and charities enabling youth zones like the one in Harpurhey to be built in collaboration with Local councils all over the country.

The term 'County Lines' has been coined to represent the movement of drugs, guns and money. Vulnerable children are moved around the city and the country from as young as 11 years old used and abused. It is estimated there are a thousand highly organised groups estimating to be delivering drugs across the UK. Each line it is estimated uses children and generates £5,000 per day. Crime pays at the cost of these vulnerable children. This is an issue we have seen across Greater Manchester/ North Manchester and is a clear example of what we now are calling Child Criminal exploitation.

The government insists that it is tackling the problem and earlier this year pledged £3.6M to develop a new 'County Lines' initiative. In contrast the Children's society has a lottery bid of £3m to spend over the next 3 years in Greater Manchester alone to fight against Child Criminal exploitation.

Factory Youth Zone has taken the lead so far in Manchester flagging up how serious this issue is organising a conference at F. C United 3 years ago. We know poverty is the main driving force especially in Harpurhey and Wythenshawe. Communities know this is happening and accept it. Deprived poor children are targets for the people behind Child Criminal Exploitation. It is a massive safeguarding issue now for MCC. Much needs to be done, a working group chaired jointly by Manchester City Council and GMP has been set up this year and is working with other agencies and partners. Early help are working with families at crisis point. Joined up working is crucial.

Junior Choices has been piloted and successful in North Manchester, heads of local primary schools have been asked for names of children to attend the course age 9 to 12. It runs for 12 weeks. Demand outweighs availability. Great work has been done. Paintings produced and displayed being just one positive outcome.

Questionnaires from the Junior Choices families, children and schools have been evaluated by Manchester Metropolitan University, this shows an 86% success rate of the children not being exploited by criminals, with their behaviour improving both at school and at home.

1. Council ask that we work with partners to find solutions to tackle the criminal activity.
2. Council commits to engage with Greater Manchester Mayor Andy Burnham to use MCC lead and work across GM to eradicate Child Criminal Exploitation from GM.
3. Council call on the government for funding to stop Child Criminal Exploitation, we need funding to protect and safeguard our children and young people.
4. Council recognises that we need a strategy and initiative in all areas of the City to protect our children.

Proposed by Councillor Collins, Seconded by Councillor Grimshaw and also signed by Councillors Andrews, Curley and Davies

11. Notice of Motion – Charter against modern slavery

This council notes although Slavery was abolished in the UK in 1833, there are more slaves today than ever before in human history. Figures from the International Labour Organisation (ILO) suggest that there are more than 40 million people in modern slavery across the world, with nearly 25 million held in forced labour. There were 3805 victims of modern slavery identified in the

UK in 2016. A rising number but still well below the 10,000 and 13,000 potential victims estimated by the Home Office.

Modern Slavery is happening nationwide. Traffickers and slave masters use whatever means they have at their disposal to coerce, deceive and force individuals into a life of abuse, servitude and inhuman treatment. This can include sexual and criminal exploitation.

This council believes that action needs to be taken to raise awareness of modern slavery and the fact that it is happening all over the UK. That the current support for victims is not sufficient and needs to go beyond the 45 days they are currently given by the government. That council s have an important role to play in ensuring their contracts and supplies don't contribute to modern day slavery and exploitation.

Manchester City Council will:

- 1 Ensure its corporate procurement team is trained to understand modern slavery through the Chartered Institute of Procurement and Supply's (CIPS) online course on Ethical Procurement and Supply.
- 2 Require its contractors to comply fully with the Modern Slavery Act 2015, wherever it applies with contract termination as a potential sanction for non-compliance.
- 3 Challenge any abnormally low-cost tenders to ensure they do not rely upon the potential contractor practising modern slavery.
- 4 Highlight to its suppliers that contracted workers are free to join a trade union and are not be treated unfairly for belonging to one.
- 5 Publicise its whistle-blowing system for staff to blow the whistle on any suspected examples of modern slavery.
- 6 Require its tendered contractors to adopt a whistle-blowing policy which enables their staff to blow the whistle on any suspected examples of modern slavery.
- 7 Review its contractual spending regularly to identify any potential issues with modern slavery.
- 8 Highlight for its suppliers any risks identified concerning modern slavery and refer them to the relevant agencies to be addressed.
- 9 Refer for investigation via the National Crime Agency's national referral mechanism any of its contractors identified as a cause for concern regarding modern slavery.
- 10 Report publicly on the implementation of this policy annually.

Proposed by Councillor Ahmed Ali seconded by Councillor S Murphy and also signed by Councillors Karney, Davies, Curley and N Murphy.

Yours faithfully,

A handwritten signature in black ink, appearing to be 'Joanne Roney OBE'. The signature is fluid and cursive, starting with a large loop on the left and ending with a smaller loop on the right.

Joanne Roney OBE
Chief Executive

Information about the Council

The Council is composed of 96 councillors with one third elected three years in four. Councillors are democratically accountable to residents of their ward. Their overriding duty is to the whole community, but they have a special duty to their constituents, including those who did not vote for them.

Seven individuals with previous long service as councillors of the city have been appointed Honorary Aldermen of the City of Manchester and are entitled to attend every Council meeting. They do not however have a vote.

All councillors meet together as the Council under the chairship of the Lord Mayor of Manchester. There are seven meetings of the Council in each municipal year and they are open to the public. Here councillors decide the Council's overall strategic policies and set the budget each year.

Agenda, reports and minutes of all Council meetings can be found on the Council's website www.manchester.gov.uk

Members of the Council

Councillors –

Akbar, Ahmed Ali, Azra Ali, N. Ali, Sameem Ali, Shaukat Ali, Alijah, Andrews, Appleby, Barrett, Battle, Bridges, Chohan, Clay, Collins, Connolly, Cooley, Craig, Curley, M Dar, Y Dar, Davies, Douglas, Ellison, Evans, Farrell, Flanagan, Fletcher-Hackwood, Green, Grimshaw, Hacking, Harland, Hassan, Hewitson, Hitchen, Holt, Hughes, Igbon, Ilyas, Jeavons, Johns, S Judge, T Judge, Kamal, Karney, Kilpatrick, Kirkpatrick, Lanchbury, Leech, Leese, Lovecy, Ludford, Lynch, Lyons, McHale, Midgley, Madeleine Monaghan, Mary Monaghan, Moore, N. Murphy, S. Murphy, Newman, Noor, O'Neil, Ollerhead, Paul, B Priest, H Priest, Rahman, Raikes, Rawlins, Rawson, Razaq, Reeves, Reid, Riasat, Richards, Rowles, Russell, Sadler, Sharif Mahamed, Sheikh, Shilton Godwin, A Simcock, K Simcock, Smitheman, Stogia, Stone, Strong, Taylor, Watson, Wheeler, White, Wills, Wilson and Wright.

Honorary Aldermen of the City of Manchester –

Gordon Conquest, William Egerton JP, Audrey Jones JP, Paul Murphy OBE, John Smith and Keith Whitmore.

Further Information

For help, advice and information about this meeting please contact the Committee

Officer:

Donald Connolly

Tel: 0161 234 3034

Fax: 0161 274 7017

Email: d.connolly@manchester.gov.uk

This summons was issued on **3 July 2018** by the Governance and Scrutiny Support Unit, Manchester City Council, Town Hall Extension, Albert Square, Manchester, M60 2LA

City Council

Wednesday 5 September 2018 at 6.00pm

Meeting to be held in the Council Chamber, Civic Centre, Newcastle upon Tyne NE1 8QH

1. **Apologies for Absence**
2. **Minutes of previous meeting** 1 - 16
3. **Official Announcements**
4. **Petitions**
5. **Public Question Time**
6. **Presentation - Northumbria Police Chief Constable and Police and Crime Commissioner**
7. **Standards Committees Annual Report 2017 - 2018** 17 - 36
8. **Reports referred from Cabinet**
 - (a) **Council Delivery Plan 2018 - 2019** 37 - 64
 - (b) **Proposed Revised Procurement Procedure Rules** 65 - 70
9. **SAFE Newcastle Plan 2018 - 2021** 71 - 84
10. **Update of Newcastle City Council's Petitions Scheme** 85 - 94
11. **Scrutiny annual report 2017- 2018** 95 - 108
12. **Questions by Members** 109 - 112
13. **Appointments**
14. **Notice of Motion - Local Government Boundary Commission for England**

Councillor Stone

“Council notes that:

- the November 2016 Electoral Review for Newcastle City Council, which brought into effect new ward boundaries at the local elections held on May 3rd, was carried out in good faith and proposed ward boundaries that are reasonable and acceptable in respect of their

relationship to the city's local geography of communities and neighbourhoods

- the intended purpose of electoral reviews is to address the imbalance arising from one ward electorate exceeding 30% variation to ensure a more even distribution of ward electorates, less extreme variations from the average, and above all, to more closely achieve electoral equality
- the LGBCE wrote to the Chief Executive of the City Council in September 2014 advising that the Commission is required to undertake an electoral review "if there are significant electoral imbalances: a) if one ward has an electorate of +/- 30% from the average electorate for the authority b) if 30% of all wards have an electorate of +/- 10% from the average electorate for the authority"

Council notes with concern that:

- the implementation of the Review saw this May's local elections (and potentially those of subsequent years) contested on a ward pattern which has even more extreme variations in size of electorate and hence a retrograde step in terms of achieving closer electoral equality
- whereas under the old arrangements, one ward was stated to have exceeded the 30% permissible variation from the citywide mean electorate (Ouseburn, +33%), under the current arrangements two wards exceed the 30% permissible variation from the citywide mean electorate (Arthur's Hill -35.7% and Monument - 31.3%)
- eight of the twenty-six current wards – 30.7% - exceed the recommended +/- 10% variation from the city mean ward electorate (Arthurs Hill, Castle, Denton and Westerhope, Heaton, Monument, Ouseburn, Parklands, Walkergate), and four wards exceed +/-20% variation
- the largest current ward has an electorate close to twice that of the smallest (Parklands has 8614 electors and the smallest, Arthurs Hill, 4551)
- by 2021, several other wards are likely to exceed a +/- 10% variation and continuing major housing development in wards such as Castle will further exacerbate their variation from the mean
- both of the identified LGBCE criteria for electoral imbalance apply to the city's current position and thus sufficient to trigger LGBCE review

Council believes that:

- this raises serious questions about the Review's fitness for purpose, validity and legitimacy
- the electorate cannot reasonably have confidence in a process which

delivers an outcome which is demonstrably less fair than the previous arrangements and which appears to create greater electoral inequality

- it is problematic that the review has resulted in further electoral inequality which could lead to a further review in 2021 the finding of the LGBCE that "all the proposed Newcastle City Council wards will have electoral equality by 2021" no longer appears credible
- it is regrettable that the City Council appears not to have taken steps to draw concerns at this electoral imbalance to the attention of either Constitutional Committee or the LGBCE at any stage since the conclusion of the Review in November 2016

Council resolves to ask Constitutional Committee for a report on progress towards the electoral forecasts for 2021 as set out by the LGBCE."

15. **Notice of Motion - To adopt the International Holocaust Remembrance Alliance definition of antisemitism**

Councillor Cott

"This council expresses alarm at the rise in antisemitism in recent years across the UK. This includes incidents when criticism of Israel has been expressed using antisemitic tropes. Criticism of Israel can be legitimate, but not if it employs the tropes and imagery of antisemitism.

We therefore welcome the UK Government's announcement on December 11th 2016 that it will sign up to the internationally recognised International Holocaust Remembrance Alliance (IHRA) guidelines on antisemitism which define antisemitism thus:

"Antisemitism is a certain perception of Jews, which may be expressed as hatred toward Jews. Rhetorical and physical manifestations of antisemitism are directed toward Jewish or non-Jewish individuals and/or their property, toward Jewish community institutions and religious facilities."

The guidelines highlight manifestations of antisemitism as including:

- "Calling for, aiding, or justifying the killing or harming of Jews in the name of a radical ideology or an extremist view of religion.
- Making mendacious, dehumanizing, demonizing, or stereotypical allegations about Jews as such or the power of Jews as collective — such as, especially but not exclusively, the myth about a world Jewish conspiracy or of Jews controlling the media, economy, government or other societal institutions.
- Accusing Jews as a people of being responsible for real or imagined wrongdoing committed by a single Jewish person or group, or even for acts committed by non-Jews.
- Denying the fact, scope, mechanisms (e.g. gas chambers) or intentionality of the genocide of the Jewish people at the hands of National Socialist Germany and its supporters and accomplices during World War II (the Holocaust).

- Accusing the Jews as a people, or Israel as a state, of inventing or exaggerating the Holocaust.
- Accusing Jewish citizens of being more loyal to Israel, or to the alleged priorities of Jews worldwide, than to the interests of their own nations.
- Denying the Jewish people their right to self-determination, e.g., by claiming that the existence of a State of Israel is a racist endeavour.
- Applying double standards by requiring of it behaviour not expected or demanded of any other democratic nation.
- Using the symbols and images associated with classic antisemitism (e.g., claims of Jews killing Jesus or blood libel) to characterize Israel or Israelis.
- Drawing comparisons of contemporary Israeli policy to that of the Nazis.
- Holding Jews collectively responsible for actions of the state of Israel.”

This Council welcomes the cross-party support within the Council for combatting antisemitism in all its manifestations. This Council hereby adopts the above definition of antisemitism as set out by the International Holocaust Remembrance Alliance and pledges to combat this pernicious form of racism.

Council resolves to adopt the International Holocaust Remembrance Alliance definition of antisemitism”

16. **Notice of Motion - End period poverty**

Councillor Penny-Evans

“Council notes that;

- There is a rise in the use of food banks across the country, linked to welfare reform and the roll out of Universal Credit
- Welfare reform is affecting many people, including people in low paid work
- Austerity is affecting women and period poverty is a reality that forces many women to choose between putting food on the table and buying sanitary products
- Girls are reportedly missing out on their education because they cannot afford sanitary protection
- The cost of sanitary products is often unaffordable for low-income individuals and families
- Charity Plan International UK found that one-in-10 young women in the UK cannot afford sanitary products and 12 percent of girls have had to improvise sanitary wear as a result.

Council commends the work of Newcastle West End and East End foodbanks in this area and recognises the work of Red Box Charity who distribute free sanitary products to schools across the North East.

This council believes that;

- No woman in Newcastle should be forced into poverty due to her periods
- No girl should need to miss school because of her period
- No woman should need to miss work or college because of her period

Newcastle City Council resolves to:

- Write to the relevant Secretary of State to request financial help to alleviate period poverty using the funds raised through the tax on sanitary products.
- Work with Red Box to encourage schools in Newcastle to participate in this scheme, and
- Explore how to set up Red Box donation stations within the Civic Centre.”

17. **Notice of Motion - Great Jobs Agenda**

Councillor McCarty

“Council notes:

The progress made by Newcastle City Council in introducing and promoting a Newcastle Living Wage, abolishing zero hours contracts and engaging positively with trade unions throughout the challenges imposed by government austerity measures;

The commitment in the Strategic Economic Plan for the North East Local Enterprise Partnership (LEP) to create ‘more and better jobs’ in the region;

The longstanding partnership between Newcastle City Council and trade unions to support workplace learning.

Council believes that:

Every job should be a great job. For us this means workers should be paid fairly; work in a safe and healthy workplace; be treated decently and with respect; have regular hours; have the chance to be represented by unions and be consulted on what matters at work; and get the chance to learn and progress at work and get on in life.

Council resolves to:

Support the TUC's Great Jobs Agenda, which sets out the actions employers and the government must take for every job to be a great job;

Ensure as an employer we continue to provide great jobs for our own employees as well as access to training and learning opportunities in that workplace;

Continue to value meaningful workforce engagement and representation through our recognised trade unions;

Continue to work with other employers to influence their employment practices, and to ensure that business growth is sustainable and ethical;

Make increasing job quality a key part of the conversation when pursuing local economic development opportunities;

Use our commissioning and procurement processes wherever possible to raise employment standards amongst those suppliers and providers we work with;

Engage with government and other bodies with regulatory powers to tackle issues which local authorities do not have statutory powers to address directly.

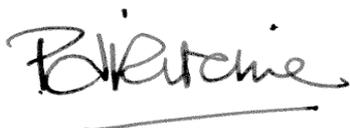
Council further resolves to:

Promote the Great Jobs Agenda in the new North of Tyne Combined Authority;

Promote the development of skills in the workplace through the North of Tyne devolution proposal;

Write to our MPs informing them of our commitment to this agenda and calling on them to support the Great Jobs Agenda."

Yours sincerely

A handwritten signature in black ink, appearing to read 'Pat Ritchie', with a horizontal line underneath.

Pat Ritchie, Chief Executive

TO ALL MEMBERS OF COUNCIL

Contact Officer Linda Scott ext 25159

Please remember to declare any personal interest where appropriate both verbally and by recording it on the relevant form (to be handed to the Democratic Services Officer). Please also remember to leave the meeting where any personal interest requires this.



You are hereby summoned to attend a meeting of **CITY COUNCIL**
in the Council Chamber at the Council House on Monday 10 September 2018 at 2.00 pm
to transact the following business

<u>AGENDA</u>	<u>Pages</u>
1 APOLOGIES FOR ABSENCE	
2 DECLARATIONS OF INTERESTS	
3 QUESTIONS FROM CITIZENS	To Follow
4 PETITIONS FROM COUNCILLORS ON BEHALF OF CITIZENS	Verbal
5 TO CONFIRM THE MINUTES OF THE LAST MEETING OF COUNCIL HELD ON 9 JULY 2018	5 - 22
6 TO RECEIVE OFFICIAL COMMUNICATIONS AND ANNOUNCEMENTS FROM THE LEADER OF THE COUNCIL AND/OR THE CHIEF EXECUTIVE	Verbal
7 QUESTIONS FROM COUNCILLORS - TO THE CITY COUNCIL'S LEAD COUNCILLOR ON THE NOTTINGHAMSHIRE AND CITY OF NOTTINGHAM FIRE AND RESCUE AUTHORITY	To Follow
8 QUESTIONS FROM COUNCILLORS - TO A MEMBER OF EXECUTIVE BOARD, THE CHAIR OF A COMMITTEE AND THE CHAIR OF ANY OTHER CITY COUNCIL BODY	To Follow
9 DECISIONS TAKEN UNDER URGENCY PROCEDURES Report of the Leader	23 - 26
10 THE CRIME AND DRUGS PARTNERSHIP PLAN 2015 TO 2020 (2018/19 REFRESH) Report of the Portfolio Holder for Community Protection	27 - 50

11 MOTION

Motion in the name of Councillor Linda Woodings:

The closure of Basford Hall Nursery by Nottingham College on Friday 27th July means the loss of an important community facility and could see some potential college students put off accessing education at Basford Hall in the future.

Nottingham College's own information shows the nursery was at 95% capacity in January 2018 and making a surplus. The last Ofsted inspection rated the nursery 'Good' and it is used by the children of 22

college students. Given the college is expanding it is likely that demand for nursery places will rise and therefore this council sees no good reason for its closure.

This council resolves to:

- Continue to support the parents, staff and local residents involved in the Save Nottingham College Nurseries Campaign.
- Lobby Nottingham College to provide nursery provision on their sites.
- Campaign to improve the accountability of Further Education establishments to the communities they serve.
- Look at ways to help users of the nursery find alternative child provision.
- Reaffirm our commitment to increasing the number of 2 year olds in Nottingham in nursery by 40%.

12 MOTION

Motion in the name of Councillor Nick Raine:

This council notes:

- Over £288 million has been injected into the local economy over the last three years as a result of the City Council's Procurement Strategy.
- Since 2014, a total of 567 contracts have been awarded to firms by the Council as part of its role to provide vital services to local people.
- 364 entry level jobs and apprenticeships have been created for local people as a result of the Council's Procurement Strategy.

This council believes:

- Procurement processes can and should be used to benefit the local economy and create jobs for local people.
- The practise of blacklisting is wrong and The Public Contracts Regulations should be more explicit in 'blacklists' as a specific ground to exclude bidders.
- No one should have their livelihood taken away from them on the basis that they are a member of a trade union.

The council resolves to:

- Continue with the current Procurement Strategy to use local suppliers wherever we can to help Nottingham's economy, creating business for local firms and jobs for local people.
- Ensure satisfactory evidence is provided by potential contractors that they do not currently practise 'blacklisting'.
- Lobby Government to make blacklisting a criminal offence and make it more explicit in the Public Contracts Regulations as a ground for bidders to be excluded.
- Ensure that contractors comply with any statutory provisions relating to trade unions, in particular with regards to collective agreements

and trade union representatives.

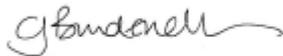
13 MEMBERSHIP CHANGES

To note the appointment of Councillor Cate Woodward to replace Councillor Jackie Morris on the Planning Committee.

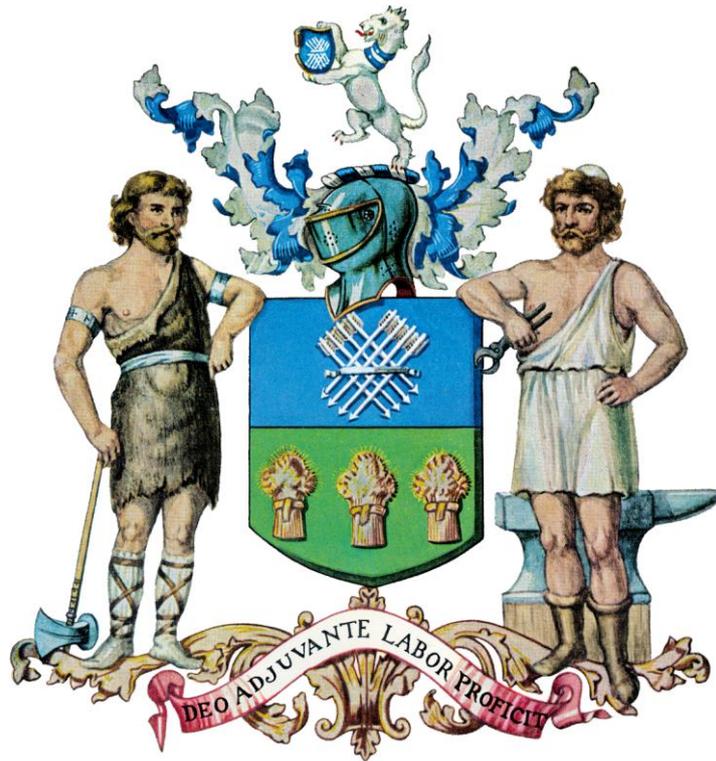
Please note that questions to Council are received after the agenda has been published. Questions will be published as a supplementary agenda by 5pm on Friday 7 September 2018.

IF YOU NEED ANY ADVICE ON DECLARING AN INTEREST IN ANY ITEM ON THE AGENDA, PLEASE CONTACT THE GOVERNANCE OFFICER SHOWN ABOVE, IF POSSIBLE BEFORE THE DAY OF THE MEETING

CITIZENS ARE ADVISED THAT THIS MEETING MAY BE RECORDED BY MEMBERS OF THE PUBLIC. ANY RECORDING OR REPORTING ON THIS MEETING SHOULD TAKE PLACE IN ACCORDANCE WITH THE COUNCIL'S POLICY ON RECORDING AND REPORTING ON PUBLIC MEETINGS, WHICH IS AVAILABLE AT WWW.NOTTINGHAMCITY.GOV.UK. INDIVIDUALS INTENDING TO RECORD THE MEETING ARE ASKED TO NOTIFY THE GOVERNANCE OFFICER SHOWN ABOVE IN ADVANCE.



Dated 31 August 2018
Corporate Director for Strategy and Resources
To: All Councillors of Nottingham City Council



Council

Wednesday 3 October 2018

2.00 pm

**Council Chamber, Town Hall,
Pinstone Street, Sheffield, S1 2HH**

The Press and Public are Welcome to Attend

COUNCIL

Wednesday 3 October 2018, at 2.00 pm
Council Chamber, Town Hall, Pinstone Street, Sheffield, S1 2HH

The Press and Public are Welcome to Attend

MEMBERS OF THE COUNCIL

THE LORD MAYOR (Councillor Magid Magid)
THE DEPUTY LORD MAYOR (Councillor Tony Downing)

1	<i>Beauchief & Greenhill Ward</i> Simon Clement-Jones Bob Pullin Richard Shaw	10	<i>East Ecclesfield Ward</i> Andy Bainbridge Moya O'Rourke Steve Wilson	19	<i>Nether Edge & Sharrow Ward</i> Mohammad Maroof Jim Steinke Alison Teal
2	<i>Beighton Ward</i> Chris Rosling-Josephs Ian Saunders Sophie Wilson	11	<i>Ecclesall Ward</i> Roger Davison Shaffaq Mohammed Paul Scriven	20	<i>Park & Arbourthorne Ward</i> Julie Dore Ben Miskell Jack Scott
3	<i>Birley Ward</i> Denise Fox Bryan Lodge Karen McGowan	12	<i>Firth Park Ward</i> Abdul Khayum Alan Law Abtisam Mohamed	21	<i>Richmond Ward</i> Mike Drabble Dianne Hurst Peter Rippon
4	<i>Broomhill & Sharrow Vale Ward</i> Michelle Cook Magid Magid Kaltum Rivers	13	<i>Fulwood Ward</i> Sue Alston Andrew Sangar Cliff Woodcraft	22	<i>Shiregreen & Brightside Ward</i> Dawn Dale Peter Price Garry Weatherall
5	<i>Burngreave Ward</i> Jackie Drayton Talib Hussain Mark Jones	14	<i>Gleadless Valley Ward</i> Lewis Dagnall Cate McDonald Chris Peace	23	<i>Southey Ward</i> Mike Chaplin Tony Damms Jayne Dunn
6	<i>City Ward</i> Douglas Johnson Robert Murphy Martin Phipps	15	<i>Graves Park Ward</i> Ian Auckland Sue Auckland Steve Ayris	24	<i>Stannington Ward</i> David Baker Penny Baker Vickie Priestley
7	<i>Crookes & Crosspool Ward</i> Adam Hanrahan Mohammed Mahroof Anne Murphy	16	<i>Hillsborough Ward</i> Bob Johnson George Lindars-Hammond Josie Paszek	25	<i>Stocksbridge & Upper Don Ward</i> Jack Clarkson Keith Davis Francyne Johnson
8	<i>Darnall Ward</i> Mazher Iqbal Mary Lea Zahira Naz	17	<i>Manor Castle Ward</i> Lisa Banes Terry Fox Pat Midgley	26	<i>Walkley Ward</i> Olivia Blake Ben Curran Neale Gibson
9	<i>Dore & Totley Ward</i> Joe Otten Colin Ross Martin Smith	18	<i>Mosborough Ward</i> David Barker Tony Downing Gail Smith	27	<i>West Ecclesfield Ward</i> John Booker Adam Hurst Mike Levery
				28	<i>Woodhouse Ward</i> Mick Rooney Jackie Satur Paul Wood

John Mothersole

Chief Executive

Contact:

Paul Robinson, Democratic Services

Tel: 0114 2734029

paul.robinson@sheffield.gov.uk

PUBLIC ACCESS TO THE MEETING

The Council is composed of 84 Councillors with one-third elected three years in four. Councillors are democratically accountable to the residents of their Ward. The overriding duty of Councillors is to the whole community, but they have a special duty to their constituents, including those who did not vote for them

All Councillors meet together as the Council. Here Councillors decide the Council's overall policies and set the budget each year. The Council appoints the Leader and at its Annual Meeting will appoint Councillors to serve on its Committees. It also appoints representatives to serve on joint bodies and external organisations.

A copy of the agenda and reports is available on the Council's website at www.sheffield.gov.uk. You can also see the reports to be discussed at the meeting if you call at the First Point Reception, Town Hall, Pinstone Street entrance. The Reception is open between 9.00 am and 5.00 pm, Monday to Thursday and between 9.00 am and 4.45 pm. on Friday. You may not be allowed to see some reports because they contain confidential information. These items are usually marked * on the agenda.

Members of the public have the right to ask questions or submit petitions to Council meetings and recording is allowed under the direction of the Chair. Please see the website or contact Democratic Services for further information regarding public questions and petitions and details of the Council's protocol on audio/visual recording and photography at council meetings.

Council meetings are normally open to the public but sometimes the Council may have to discuss an item in private. If this happens, you will be asked to leave. Any private items are normally left until last. If you would like to attend the meeting please report to the First Point Reception desk where you will be directed to the meeting room.

FACILITIES

There are public toilets available, with wheelchair access, on the ground floor of the Town Hall. Induction loop facilities are available in meeting rooms.

Access for people with mobility difficulties can be obtained through the ramp on the side to the main Town Hall entrance.

**COUNCIL AGENDA
3 OCTOBER 2018**

Order of Business

1. APOLOGIES FOR ABSENCE

2. DECLARATIONS OF INTEREST

Members to declare any interests they have in the business to be considered at the meeting.

3. PUBLIC QUESTIONS AND PETITIONS AND OTHER COMMUNICATIONS

To receive any questions or petitions from the public, or communications submitted by the Lord Mayor or the Chief Executive and to pass such resolutions thereon as the Council Procedure Rules permit and as may be deemed expedient.

4. MEMBERS' QUESTIONS

4.1 Questions relating to urgent business – Council Procedure Rule 16.6(ii).

4.2 Supplementary questions on written questions submitted at this meeting – Council Procedure Rule 16.4.

4.3 Questions on the discharge of the functions of the South Yorkshire Joint Authorities for Fire and Rescue and Pensions – Section 41 of the Local Government Act 1985 – Council Procedure Rule 16.6(i).

(NB. Minutes of recent meetings of the two South Yorkshire Joint Authorities have been made available to all Members of the Council via the following link -

<http://democracy.sheffield.gov.uk/ecCatDisplay.aspx?sch=doc&cat=13165&path=0>)

5. NOTICE OF MOTION REGARDING "NHS URGENT PRIMARY CARE IN SHEFFIELD" - GIVEN BY COUNCILLOR FRANCYNE JOHNSON AND TO BE SECONDED BY COUNCILLOR PAT MIDGLEY

That this Council:-

(a) welcomes the recent decision by the Clinical Commissioning Group

(CCG) to put on hold their proposals to change urgent primary care services in Sheffield;

- (b) notes that, as such, the walk-in centre on Broad Lane and the minor injuries unit at the Royal Hallamshire Hospital will now be secured until at least September 2020 – and that any decisions on the future of these sites will not be made prior to another public consultation, expected to begin in summer 2019;
- (c) notes that the CCG's original proposals were heavily criticised and that a petition to save these services was signed by more than 10,000 people;
- (d) further notes the Healthier Communities and Adult Social Care Scrutiny and Policy Development Committee's submission detailed many concerns with the plans and concluded that "we do not feel that we have seen sufficient evidence to assure us that the proposals are in the best interests of Sheffield people";
- (e) praises the co-ordinated efforts of local MPs, councillors across the city, political activists, Sheffield Save Our NHS, Healthwatch, and all the campaign groups and individuals who responded to the consultation in opposing the CCG's original plans - and hopes that together we can reach a suitable solution for maintaining easy access to urgent health care for everyone in Sheffield;
- (f) believes that the combined campaign shows that Sheffield fights austerity at its best when working in partnership, and that this victory should be shared by all and it is wrong for any one group to try to take ownership of this issue; and
- (g) reaffirms that this Administration is committed to reducing health inequalities and that ensuring easily accessible urgent health care for everyone in Sheffield is of paramount importance.

6. NOTICE OF MOTION REGARDING "TACKLING MODERN DAY SLAVERY - COMMITTING THE COUNCIL TO THE CO-OPERATIVE PARTY'S CHARTER AGAINST MODERN SLAVERY" - GIVEN BY COUNCILLOR BEN CURRAN AND TO BE SECONDED BY COUNCILLOR ABTISAM MOHAMED

That this Council:-

- (a) notes with immense sadness that the injustice of slavery still persists in the modern world, with an estimated 13,000 victims of slavery in the UK today – with sexual exploitation, trafficking or domestic servitude, and forced labour, just some of the horrific forms it can take;

- (b) believes that modern slavery can often operate in plain sight and that everything possible must be done to eradicate the scourge of slavery;
- (c) contends that Labour and Labour & Co-operative councils across England are leading the way with a new Charter to ensure exploitation has no place in council supply chains;
- (d) notes that the Co-operative Party's Charter against Modern Slavery goes further than existing law and guidance, committing councils to proactively vetting their own supply chain to ensure no instances of modern slavery are taking place;
- (e) welcomes the commitment from the present Administration to fully adopt the Co-operative Party's Charter against Modern Slavery;
- (f) notes that, by doing so, the Council is pledging to guarantee that modern slavery is cut from the supply chain by committing to 10 measures, including: challenging abnormally low-cost tenders to ensure they do not rely on potential contractors practising modern slavery; ensuring workers throughout the supply-line are free to join a trade union and are not treated unfairly for belonging to one; and that the Council will report publicly on the implementation of the policy every year;
- (g) contends that the Government's hostile environment on immigration since 2010 demonstrates their lack of authenticity in dealing with modern day slavery and, as such, it is even more essential that leadership in tackling this is provided by local government; and
- (h) believes that tackling modern slavery and focusing on ethical trade is essential and support is given to the Administration for ensuring high standards of ethical practice in the way the Council works through the Ethical Procurement Policy.

7. NOTICE OF MOTION REGARDING "PEOPLE'S VOTE - SUPPORTING THE CALL FOR THE PEOPLE TO BE GIVEN THE FINAL SAY OVER BREXIT" - GIVEN BY COUNCILLOR JOE OTTEN AND TO BE SECONDED BY COUNCILLOR MOHAMMED MAHROOF

That this Council:-

- (a) notes the ongoing impasse in Brexit negotiations, and the increasing risk of a "no deal" Brexit;
- (b) notes the opposition to the Chequers Plan in Parliament and among EU Heads of Government;
- (c) notes that agreement has not yet been reached on many of the

issues arising from the Brexit referendum, including Government red lines, and both sides have stated that “nothing is agreed until everything is agreed”;

- (d) notes that whilst the principle of a Northern Ireland backstop has been agreed, the UK’s plan to temporarily avoid a hard border on the island of Ireland has not been agreed and there is still no agreement on a long-term solution;
- (e) notes that HM Treasury has stated that a no-deal Brexit could require the UK to borrow £80 billion more by 2033, the Government have begun releasing the 84 no-deal technical notes, and the UK health sector is stockpiling medicines in case of a no-deal;
- (f) notes that the 2016 EU referendum gave no clear destination for Brexit, as the terms of any deal were not yet known, but that many options were said to be possible including staying in the Single Market (the Norway model);
- (g) notes the resolution put to the Labour Party conference calling for a People's Vote to be considered, and strong support for a People's Vote among Labour Party members;
- (h) believes that there is no deal that could be negotiated through the Article 50 process that could be more beneficial than continued membership of the EU, and that leaving the EU would therefore be damaging to the UK's fundamental national interests, and the interests of Sheffield in particular, as a university and manufacturing city in a region which has received significant investment from the European Union;
- (i) believes that the recent shifts in global affairs, including the USA withdrawing from the United Nations Human Rights Council, re-emphasise the vital importance of UK membership of the EU and the values upon which the EU was formed;
- (j) believes that promises of a stronger trading position in the world have been seen to be empty, as illustrated by the policy of Donald Trump’s USA Administration relating to air travel, which seeks to take advantage of the UK's weakened position as a non-EU member;
- (k) condemns the Government’s approach to Brexit negotiations, which this Council regards as disastrous, and urges MPs to work across parties in the national interest and allow the people to have the final say on the Brexit deal with the option to remain in the European Union and a chance to exit from Brexit;
- (l) supports the principle of extending the franchise to 16-17 year olds for the People's Vote and all other elections and referendums;

- (m) resolves to seek access to Government impact assessments of all Brexit options for all sectors that are significant to Sheffield, prior to any "meaningful vote" in Parliament; and
- (n) resolves to send a copy of this resolution to all Sheffield MPs and to the Prime Minister.

8. NOTICE OF MOTION REGARDING "UNION SAFETY REPRESENTATIVES" - GIVEN BY COUNCILLOR JOHN BOOKER AND TO BE SECONDED BY COUNCILLOR KEITH DAVIS

That this Council:-

- (a) contends that councillors exist to serve their communities, and believes that one of the best ways to do this is by offering them a say in what happens on their doorstep, and that Localism puts real power in the hands of the people;
- (b) further contends (i) that the Grenfell Tower disaster sadly showed the total lack of local government run housing and relevant safety checks, (ii) notes that the TUC and its affiliated Trades Unions have a large amount of Accredited Union Health and Safety Representatives (USR's), whose primary role is accident prevention and risk assessment, in the three categories – generic, local and on-site, (iii) further notes that building safety inspections is part of what these individuals sign up for when they do their training, (iv) believes that local councils who look to outsource this work are perpetrating a great injustice on the local communities they represent and (v) further believes that the resources they need are right under their feet, and that the USR's could be transferred from their normal work on a rota basis to facilitate building safety inspections;
- (c) believes it is all about sharing responsibility for public safety, noting that council rent payers pay rent to the council, the council pays wages to its employees, and some employees live in council housing; and
- (d) (i) contends that most social housing is a direct extension of many local government employees' workplace; for many, this is at the end of a keyboard (e.g. customer accounts), for others its hands on, such as plumbing, wiring, painting and property repairs, but that, directly or indirectly, as local government employees, social housing is inevitably part of their workplace and (ii) as such, believes that safety checks should be carried out by USR's from construction stage to periodical safety checks; the purpose, to preserve life and prevent accidents.

9. CHANGES TO THE CONSTITUTION

Report of the Chief Executive.

10. MINUTES OF PREVIOUS COUNCIL MEETING

To receive the record of the proceedings of the meeting of the Council held on 5th September 2018, and to approve the accuracy thereof.

11. REPRESENTATION, DELEGATED AUTHORITY AND RELATED ISSUES

To consider any changes to the memberships and arrangements for meetings of Committees etc., delegated authority, and the appointment of representatives to serve on other bodies.

Chief Executive

Dated this 25 day of September 2018

The next ordinary meeting of the Council will be held on 7 November 2018 at the Town Hall