

Birmingham City Council

Report to Cabinet

14 December 2021



Subject: City Centre CCTV

Report of: Rob James, Managing Director – City Operations

Relevant Cabinet Member: Councillor Brigid Jones, Deputy Leader
Councillor John Cotton, Social Inclusion, Community Safety and Equalities

Relevant O&S Chair(s): Councillor Carl Rice, Co-ordinating Overview and Scrutiny Committee

Report author: Michael Enderby, Head of Resilience & Operations

Tel: 07799 347794
Email: Michael.enderby@birmingham.gov.uk

Are specific wards affected?	<input checked="" type="checkbox"/> Yes	<input type="checkbox"/> No – All wards affected
If yes, name(s) of ward(s):	Ladywood (City Centre)	
Is this a key decision?	<input checked="" type="checkbox"/> Yes	<input type="checkbox"/> No
If relevant, add Forward Plan Reference: 009499/2021		
Is the decision eligible for call-in?	<input checked="" type="checkbox"/> Yes	<input type="checkbox"/> No
Does the report contain confidential or exempt information?	<input type="checkbox"/> Yes	<input checked="" type="checkbox"/> No
If relevant, state which appendix is exempt, and provide exempt information paragraph number or reason if confidential.		

1 Executive Summary

- 1.1 CCTV forms an essential part of Birmingham's infrastructure. Every day our CCTV network supports the management of the city, enhances the safety of the Public and provides vital evidence of crimes and civil matters which can be relied upon by a range of partners.

- 1.2 To meet the increasing expectations of stakeholders and the community together with forthcoming additional duties for local authorities, eg the Protect duty, our CCTV network needs to be developed to meet current and future need.
- 1.3 An approved capital allocation of £745,000 to fund the upgrade of the City Centre CCTV and enhance coverage has previously been approved by Cabinet.
- 1.4 The approved Capital funding supports the procurement of 20 new CCTV cameras and an upgrade to 30 existing cameras removing some of the gaps in coverage and improves quality and reliability across the network in the city centre. These improvements will directly benefit safety aspects in the city centre and complement multi-agency Commonwealth Games (CWG) operations. Notably, the upgrade will include enhanced coverage across the designated walking routes (eg between rail, shuttle and bus transport hubs and event venues) live and activation sites and all the elements required for compliance, satisfying the requirements of the Surveillance Camera Code 2013 (and the updated Code presented to Parliament 16 November 2021).
- 1.5 Since securing the £745,000 capital allocation officers have been working with partners to further increase the CCTV coverage specifically as a result of a number of incidents in the city centre which have clearly highlighted the requirement for further investment in the CCTV network.
- 1.6 CCTV is one measure of improving safety and following a number of site visits with partners, a 10 point action plan has been produced to improve overall safety in specific areas of the city centre.
- 1.7 An additional £100,000 has been identified from service revenue repairs budgets which will enable the original scheme to be extended by adding 4 new cameras specifically in the Southside BID area of the city centre.

2 Recommendations

- 2.1 To approve the installation of 20 new and 30 upgraded CCTV cameras at a cost of £745,000.
- 2.2 To approve the purchase and installation of 4 additional cameras utilising the service revenue budget and for these cameras to be located in the Southside BID area.
- 2.3 To delegate authority to the Director for City Operations, the Assistant Director Corporate Procurement or their delegate, in conjunction with the Director of Council Management or their delegate, and the City Solicitor or their delegate to

approve any procurement strategies and subsequent contract award decisions required to support the implementation of the recommendations within this report.

3 Background

- 3.1 Birmingham City Council operates a large CCTV camera estate across the public realm, the transport network and Council buildings. Provision of CCTV, although discretionary, supports BCC and Partners in the delivery of statutory functions. The service provides a critical element to the safety and security across the city, including the prevention and detection of crime and it is increasingly expected that BCC has a robust network by the public and our partners.
- 3.2 Technological advances and increased expectations means that although BCC CCTV network is significant, it requires significant investment to bring existing equipment up to date and to add additional coverage, particularly in the city centre.
- 3.3 New duties and expectations in respect of crime, terrorism and general safety will require a continued commitment to ensure the safety of our communities. In 2022 the Protect Duty is expected to be implemented, requiring CCTV and other protective security to be invested in by Councils. This duty has been brought about and supports learning from incidents such as the Manchester bombings where CCTV plays a critical role in prevention, investigation and post incident reviews.
- 3.4 In 2022 Birmingham will also host the CWG which will increase activity and footfall within the City Centre, to unprecedented levels, making it critical that a robust, high-quality public realm security infrastructure exists.
- 3.5 Birmingham City Council has already invested in the network in 2020/21, however further investment in cameras is required. The current analogue systems have past the end of their serviceable life expectancy, particularly given the shift in technology from analogue to digital/internet protocol (IP) and improved image and zoom capabilities that an international city delivering high profile international events such as this would urgently benefit from.
- 3.6 The city has grown and new areas have emerged, requiring coverage in new areas or highlighting blind spots – the CWG have further highlighted new areas of the city and gaps in the network – this scheme will fill those gaps and reflect areas where crime has occurred but not monitored
- 3.7 The public expect CCTV and BCC to maintain public safety through the CCTV network BCC owns, maintains and operates. The network is not only for BCC,; the City Council monitors partner cameras and provides a network for multi-agency partners. BCC's network is one of the largest in the UK. It should be noted most authorities run a CCTV network and value the service it provides within a range of operational, incident and emergencies as one tool in the whole control centre
- 3.8 Other agreed CCTV programmes are not affected by or linked to this upgrade and the City Centre public realm works. This Cabinet report briefly outlines the required upgrade of cameras in the City Centre as part of the public safety infrastructure.

4 Options considered and Recommended Proposal

- 4.1 During the development of this project several options have been considered. These are detailed in the appended Outline Business Case document and associated appendices.
- 4.2 In summary, the 4 options considered and recommended proposal are:
 - 4.2.1 **Option 1** – Install and Upgrade - 20 New and 30 Upgraded CCTV cameras at a cost of £745,000.
 - 4.2.2 **Option 2** – Full Upgrade of all City Centre Cameras and 20 New CCTV locations
This would be the ultimate best option for the City Centre both during games and into the future, allowing BCC investment outside of the City Centre in the future. This option would see lower priority areas and areas less impacted by the games activity also upgraded. This option is also the greater cost and would require £1,282,500 of investment.
 - 4.2.3 **Option 3** – New Locations - Lower level investment
This would see a focus on limited programme, adding new sites to the network procuring and installing 20 new cameras in positions where coverage is lacking or non-existent.
 - 4.2.4 **Option 4** – Do Nothing
We could choose not to invest in the network and rely on the existing infrastructure. This would be unwise and should be discounted due to the expectation and risk associated with no action.
 - 4.2.5 This report therefore recommends that Option 1 is implemented with the capital allocation of £745,000 together with Option 3 which provides for an additional 4 cameras to be located in the Southside BID area.

5 Consultation

- 5.1 As part of compliance with the current legislation governing public space CCTV, consultation will take place with residences and businesses within a set perimeter of each and every CCTV camera location. A further part of that process will include a Data Protection Impact Assessment (DPIA) for compliance with Data Protection / GDPR legislation and Home Office guidance governing public space CCTV.

6 Risk Management

- 6.1 Key risks and mitigation are identified in detail at table C2 of the Outline Business Case appended.
- 6.2 Failure to agree this capital spend prior to December 2021 will put at risk Birmingham City Council's ability to deliver this project.

7 Compliance Issues

- 7.1.1 This proposal fully aligns to the City Council's priorities, as detailed in the Birmingham City Council Plan 2018-2022 – a safe City underpins all of the Council's priorities.
- 7.1.2 This scheme will provide a 21st Century CCTV network that supports the delivery of a safe and secure environment for all, whilst also providing a direct legacy benefit for Birmingham, its residents, partners, future events and the Council.
- 7.1.3 A safe and secure games is a core requirement of the CWG2022, Organising Committee, WMP, BCC and Security Board and a specific priority of the Birmingham City Council Plan 2018-2022. The new and upgraded public realm CCTV cameras provide a physical and visual upgrade across the City Centre, safeguarding the safety and security of the city centre both during and well beyond the Commonwealth Games.
- 7.1.4 The enhanced infrastructure will not only support our partners, operators and users it will also ensure compliance and networking with schemes such as Counter Terrorism measures and enable flexibilities into the future.
- 7.1.5 New digital technologies have proven to have more efficient running / maintenance costs and allow compatibilities with emerging technologies and allow us to more flexibly adapt in the future using digital standards.
- 7.1.6 The scheme will full comply with public space CCTV code, as outlined in the Surveillance Camera Code of Practice (Home Office).

7.2 Legal Implications

- 7.2.1 Birmingham City Council is recognised as a Relevant Authority under current legislation governing Public Space CCTV. In accordance with Relevant Authority status all public space CCTV cameras must comply with Home Office Surveillance Camera Code of Practice to operate in a legal capacity. The Birmingham Control Centre is accredited and audited to Security Systems and Alarms Inspection Board (SSAIB) and British Standards status ensuring the Council's compliance as a Relevant Authority. The CCTV cameras within this proposal will be installed, managed and monitored against these legal requirements, as per the existing CCTV network. Overall Legal sign-off will be achieved via the City Council's single point of contact for CCTV and Head of Corporate Information Management for Data Protection compliance.

7.2.2 It is expected that the new Protect duty will be implemented in 2022, this will require investment by Local Authorities in these and other similar systems.

7.2.4 An updated Surveillance Camera Code of Practice was laid before Parliament on 16 November 2021 pursuant to Section 31 (3) of the Protection of Freedoms Act 2012. Subject to receiving parliamentary approval , the updated Code is due to come into effect on 12 January 2022. All BCC CCTV will need to be compliant with the new Code.

7.2.3 The legal implications of not upgrading are not simple, however, upgraded systems will potential aid the prosecution of criminal and civil cases.

7.3 Financial Implications

7.3.1 The report is seeking approval to install and upgrade a number of CCTV cameras at a cost of £0.845m. Funding is approved and in place with £0.745m allocated specifically to the project from corporate capital contingency and £0.100m funded through service revenue repairs budget. Capital will be funded through corporate prudential borrowing at an annual cost of £0.156m over 5 years. Revenue maintenance costs are a budget pressure within the service due to the aged nature of the current camera network, introducing new and upgraded cameras will manage this pressure. It should be noted that delays and changing commodity prices and microchip availability has an impact on price and requires urgent action to secure upgrades in the time available - this may negatively impact the price.

7.4 Procurement Implications (if required)

7.4.1 Any procurement implications arising from the implementation of the recommendations within this report will be undertaken in accordance with the Council's standing orders relating to contracts and the delegation within recommendation 2.3 of this report.

7.4.2 The Project Team will liaise with Procurement colleagues to utilise existing approved contract frameworks and vendors to secure civils contracts and for the purchase and installation of the new and upgraded equipment, alongside existing contracts in place with sole providers such as BT (fibre network).

7.5 Human Resources Implications (if required)

7.5.1 No implications, no new staff will be employed to undertake the project and there are no TUPE implications.

7.6 Public Sector Equality Duty

7.6.1 None of the issues identified in this report have an adverse impact on any of the protected groups.

7.7 Environment & Sustainability Assessment

- 7.7.1 Due to strict deadlines we are unable to submit an ESA with this report, but will work with the ESA Guidance team to understand how the project can minimise its impact on E&S themes.

8 Appendices

Appendix A - CWG - CCTV Capital Funding Application OBC (paras 4.1, 6.1, 7.3.2)

Appendix B - CWG - CCTV Capital Funding Application OBC (paras 4.1, 6.1, 7.3.2)

Appendix C - CWG - CCTV Capital Funding Application OBC (paras 4.1, 6.1, 7.3.2)

9 Background Documents

- 9.1 None.