

**Birmingham City Council**  
**Report to Cabinet Member – Health & Social**  
**Care**  
**4 July 2022**



**Subject:** Installation of Multi Use Games Area at Holford Drive Community Sports Hub

**Report of:** Rob James, Strategic Director – City Operations

**Relevant Cabinet Member:** Councillor Mariam Khan, Cabinet Member for Health & Social Care

**Relevant O &S Chair(s):** Councillor Jack Deakin, Chair of Commonwealth Games, Culture & Physical Activity Overview and Scrutiny Committee

**Report author:** Mark Byrne  
[Mark.Byrne@Birmingham.gov.uk](mailto:Mark.Byrne@Birmingham.gov.uk)  
0121 464 0380

Are specific wards affected?	<input checked="" type="checkbox"/> Yes	<input type="checkbox"/> No – All wards affected
If yes, name(s) of ward(s): Perry Barr		
Is this a key decision?	<input type="checkbox"/> Yes	<input checked="" type="checkbox"/> No
If relevant, add Forward Plan Reference:		
Is the decision eligible for call-in?	<input checked="" type="checkbox"/> Yes	<input type="checkbox"/> No
Does the report contain confidential or exempt information?	<input type="checkbox"/> Yes	<input checked="" type="checkbox"/> No
If relevant, state which appendix is exempt, and provide exempt information paragraph number or reason if confidential :		

## **1 Executive Summary**

- 1.1 The purpose of this report is to seek approval to the Full Business Case for the construction of a floodlit 61m x 43m needle punch Multi Use Games Area at Holford Drive Community Sports Hub.

## 2 Recommendations

- 2.1 Approve the Full Business Case (Appendix 1 of this report) for the construction of a floodlit 61m x 43m Needle punch Multi Use Games Area at Holford Drive Community Sports Hub.
- 2.2 Approve the application for and acceptance of £366,685 of grant from Sport England to contribute to the funding of this project as set out in paragraph 7.3
- 2.3 Approve the application for and acceptance of £150,000 of funding from the Commonwealth Games Capital Programme to contribute to the funding for this project.
- 2.4 Note that once the Capital works have been completed all ongoing running and maintenance costs for the multi-use games area will fall to HDCSH.
- 2.5 Note that the project will be subject to Commonwealth Games governance arrangements as a key condition for the provision of funding from that source.
- 2.6 Authorise the Acting City Solicitor (or their delegate) to undertake all actions necessary for the implementation of these recommendations.

## 3 Background

- 3.1 Holford Drive Community Sports Hub (HDCSH) was established as a company limited by Guarantee and registered with the Charity Commission on 24th September 2013. It was established for the benefit of citizens residing in Perry Barr and the surrounding area. HDCSH has been delivering a range of community, health and recreation activities and aiding the development of young people, to develop their skills, capacities and capabilities to enable them to participate maturely and responsibly within society.

To help in providing a lasting legacy from the Birmingham 2022 Commonwealth games it is proposed to provide Holford Drive Community Sports Hub with a 61m X 43m needle punch Multi Use Games Area (MUGA). The area will be marked out for multi sports use and will be located at the front of the premises on what is currently an unused piece of grassland.

The addition of floodlights will enable year-round use and will dramatically increase the useable times sporting activities can be provided for young people in the area.

Key dates for this project are as follows: -

Key Project Milestones	Planned Delivery Dates
Approval of Planned Procurement Activities Report (PPAR)	September 2021
Funding Confirmed	October 2021
Contract Award	January 2022
Develop Detailed Design	March 2022
Planning Approval	April 2022
Construction Mobilisation	April 2022
Construction Completion	July 2022

- 3.2 Full details of the proposals are set out in the Full Business Case at Appendix 1 of this report.

#### **4 Options considered and Recommended Proposal**

A number of alternative sizes (60 metre x 35 metre or 61 metre x 43 metre) and surface types (Tarmacadam, Needle Punch Carpet or 3G) for the proposed MUGA were considered, with consideration given to potential Games time use, legacy benefit and financial implications.

Following this consideration, the full details of which are set out in Appendix 2, it was concluded that the preferred option is for a 61 metre x 43 metre Needle Punch Carpet surface, with no Games time use.

#### **5 Consultation**

- 5.1 Consultation on the proposals has taken place with the following key stakeholders:

B2022 Organising Committee  
Birmingham 2022 Legacy Team  
Holford Drive Community Sports Hub  
Sport Birmingham  
Sport England

National Governing Bodies of Sport & Local Community Groups inc:

- Birmingham County FA
- The Football Foundation
- England Hockey
- The Aston Villa Foundation
- England Netball
- Rounders England

Birmingham County FA

- Both the Needle Punch and 3G surface could facilitate a number of recreational and engagement programmes on site, including a veteran's programme, Wildcats and Just Play.

Football Foundation

- If 3G was pursued on site, they would always prefer a full-size pitch to be explored as this would deliver more outcomes than a reduced size pitch.

England Hockey

- Neither the size nor location would be suitable for Hockey in the area as there are already several pitches locally that could be used by clubs for development work.

Aston Villa Foundation

- The Aston Villa Foundation currently run a youth club onsite 2 days a week. They indicated that any artificial surface would benefit the development of this programme locally.

### England Netball

- Needle punch surface would be suitable for recreational activities such as walking netball, back to netball, Bee netball and social leagues.

### Rounders England

- 3G and Needle Punch surfaces would be acceptable, but not Tarmacadam.
- The larger pitch size option would be acceptable for recreational rounders.

During the consultation, Holford Drive Community Sports Hub indicated that they had already been contacted about potential use of the site from clubs of the following sports.

- Netball
- Rounders
- Basketball
- Dodgeball
- Cheerleading
- Walking Football
- Walking Netball
- Group exercise

As a result of this consultation it was felt that the a 61m x 43m floodlit MUGA with a Needle Punch surface should be developed at HDCSH as this provides the greatest opportunity to increase participation by offering the widest multi-sport option. This option is also supported by the HDCSH management team.

## **6 Risk Management**

6.1 The key risks associated with this project are outlined below together with detail on how they will be managed and mitigated: -

1. Available funding is insufficient to deliver this project.
  - a. To mitigate against this the proposed Sport England funding has been increased to cover the estimated capital and fees estimates. A second pre-tender estimate has also been requested from Acivico.
2. Lack of suitably qualified and experienced personnel available within the budget to progress this project.
  - a. To mitigate against this Acivico will be providing their services to assist in its delivery,
3. The tender return is higher than estimated.
  - a. A second pre-tender estimate will be provided by Acivico and will reflect current market conditions. This will provide reassurance that the budget available will be sufficient.
4. The impact of Covid 19 and Brexit could cause materials shortages leading to delays.
  - a. Early orders of materials will be submitted by the contractor once the detailed design work has been completed and stockpiling of materials on site is also an option to mitigate against this.

5. The planning application for the project may be refused.
  - a. Early engagement with planning officers will be carried out to fully understand requirements

## 7 Compliance Issues:

7.1 How are the recommended decisions consistent with the City Council's priorities, plans and strategies?

7.1.1 The recommended decisions are consistent with the council priority "Birmingham residents gain the maximum benefit from hosting the Commonwealth Games"

7.1.1.1. It is predicted that visitor numbers to HDCSH will increase by up to 19,000 additional visits per year as a result of the broad range of activities planned for the MUGA.

7.1.2 The recommended decision also aligns with Sport Birmingham's 5 year strategy, 'Uniting Birmingham' which outlines their vision for an active, healthy city for everyone. The strategy covers 5 key areas: -

- Reducing inactivity
- Grow and develop a workforce for the sport and physical activity sector.
- Connect communities sport and physical activity.
- Improve life skills and prospects through participation and engagement.
- Make sport and physical activity inclusive and accessible to all.

## 7.2 Legal Implications

7.2.1 S.19 Local Government (Miscellaneous Provisions) Act 1976 confers general powers to provide indoor or outdoor recreational facilities as it sees fit.

## 7.3 Financial Implications

The overall capital expenditure anticipated to be incurred in the delivery of this project amounts to £516,685 as set out in the following table. This expenditure will be funded through the CWG Capital Programme (£150,000) and a grant from Sport England (£366,685).

		2020/21	2021/22	2022/23	Total
		£	£		£
<b>CAPITAL EXPENDITURE</b>					
	Pre – contract fee estimate	25,000			25,000
	Post Contract fee estimate		20,000		20,000

	Allowance for ground investigation	1,200			1,200
	Allowance for legal fees & site investigations with Severn Trent	7,500			7,500
	Allowance for services diversions - nominal		2,500		2,500
	Sub-contractor design		10,000		10,000
	Subbase			170,495	170,495
	Surface			57,706	57,706
	Shockpad			18,361	18,361
	Allowance for perimeter pathway			20,640	20,640
	Fencing allowance			54,600	54,600
	Floodlighting allowance			70,720	70,720
	Preliminaries allowance @ 10%			40,252	40,252
	OH&P @ 4%			17,711	17,711
<b>Total – Works and Fees</b>		<b>33,700</b>	<b>32,500</b>	<b>450,485</b>	<b>516,685</b>
<b>CAPITAL FUNDING:</b>					
	B2022 Capital Programme Other Venues	33,700	32,500	<b>83,800</b>	<b>150,000</b>
	Other external funding Sport England		366,685	<b>366,685</b>	<b>366,685</b>
<b>Total capital funding</b>		<b>33,700</b>	<b>482,985</b>	<b>450,485</b>	<b>516,685</b>
<b>Net Funding (Surplus) / Deficit</b>		<b>0</b>	<b>0</b>	<b>0</b>	<b>0</b>

Future running costs will be the responsibility of the facility operator, with no recourse to the Council for any increase in costs incurred as a result of this project.

#### **7.4 Procurement Implications (if required)**

7.4.1 The procurement implications for the construction of the MUGA was detailed in the Planned Procurement Activities report approved by Cabinet on 7<sup>th</sup> September 2021 that approved carrying out a further competition exercise using the Eastern Shires Purchasing Organisation's Outdoor Playground, Fitness and Sports Equipment Framework Agreement.

#### **7.5 Human Resources Implications (if required)**

7.5.1 The Sports Service will act as project managers for the works – including liaison between the OC, the CWG2022 Capital Programme Team, Parks and Acivico departments, and Holford Drive Community Sports Hub.

#### **7.6 Public Sector Equality Duty**

7.6.1 An initial equality assessment has been created EQUA750 . No protected characteristics have been identified as being negatively impacted by the proposals.

### **8 Appendices**

- Appendix 1 – Full Business Case
- Appendix 2 – Options Report
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### **9 Background Documents**